



— BUREAU OF —
RECLAMATION

Draft 2027 Annual Operating Plan for Colorado River Reservoirs

This draft document of the 2027 AOP is based upon the 2026 AOP dated October 30, 2025. Edits, **in red**, indicate changes from the 2026 AOP. Operations in water/calendar year 2026 that have already been finalized will not appear in red.

Hydrologic projections in this draft 2027 AOP are based on the **June** 2026 24-Month Study. Subsequent drafts will be updated with contemporary projections and hydrologic information.

Text and values **highlighted in blue** are provisional and subject to change.

All text related to operations for the upcoming water year or calendar year (i.e. the 2027 operating year) are **highlighted in blue** and have not been changed from the 2026 AOP.

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1 INTRODUCTION

2 Background

3 Each year's Annual Operating Plan (AOP) for Colorado River Reservoirs reports both on the
4 past operations of the Colorado River reservoirs for the completed year and projected
5 operations and releases from these reservoirs for the current (i.e., upcoming) year. Accordingly,
6 this 2027 AOP reports on 2026 operations as well as projected operations for 2027. In recent
7 years, additions to the Law of the River such as operational rules, guidelines, and decisions
8 have been put into place for Colorado River reservoirs including the 1996 Glen Canyon Dam
9 Record of Decision¹ (ROD), the Operating Criteria for Glen Canyon Dam,² the 1999 Off-
10 stream Storage of Colorado River Water Rule (43 Code of Federal Regulations [CFR] Part
11 414),³ the 2001 Interim Surplus Guidelines⁴ addressing operation of Hoover Dam, the 2006
12 Flaming Gorge Dam ROD,⁵ the 2006 Navajo Dam ROD⁶ to implement recommended flows for
13 endangered fish, the 2007 Interim Guidelines for the operations of Lake Powell and Lake
14 Mead,⁷ the 2012 Aspinall ROD,⁸ the 2016 Glen Canyon Dam Long-Term Experimental and
15 Management Plan Environmental Impact Statement and ROD (2016 LTEMP EIS ROD),⁹
16 Minutes No. 323 and 330 between the United States and Mexican Sections of the International
17 Boundary and Water Commission (IBWC),^{10, 11} the agreements related to the 2019 Colorado

¹ ROD for the Operation of Glen Canyon Dam, October 9, 1996. Available online at:
https://www.usbr.gov/uc/envdocs/rod/Oct1996_OperationGCD_ROD.pdf.

² Following the implementation of the 2016 LTEMP EIS ROD, the Glen Canyon Dam operating criteria were revised and available online at: <https://www.usbr.gov/uc/water/crsp/studies/GCOC.pdf>.

³ Off-stream Storage of Colorado River Water; Development and Release of Intentionally Created Unused Apportionment in the Lower Division States: Final Rule (43 CFR Part 414; 64 *Federal Register* 59006, November 1, 1999). Available online at: <https://www.usbr.gov/lc/region/g4000/contracts/FinalRule43cfr414.pdf>.

⁴ ROD for the Colorado River Interim Surplus Guidelines, January 16, 2001 (67 *Federal Register* 7772, January 25, 2001). Available online at: https://www.usbr.gov/lc/region/g4000/surplus/surplus_rod_final.pdf.

⁵ ROD for the Operation of Flaming Gorge Dam, February 16, 2006. Available online at:
<https://www.usbr.gov/uc/envdocs/rod/fgFEIS/final-ROD-15feb06.pdf>.

⁶ ROD for Navajo Reservoir Operations, Navajo Unit – San Juan River, New Mexico, Colorado, Utah, July 31, 2006. Available online at: <https://www.usbr.gov/uc/envdocs/eis/navajo/pdfs/NavWaterOpsROD2006.pdf>.

⁷ ROD for Colorado River Interim Guidelines for Lower Basin Shortages and the Coordinated Operations for Lake Powell and Lake Mead (73 *Federal Register* 19873, April 11, 2008). The ROD adopting the 2007 Interim Guidelines was signed by the Secretary on December 13, 2007. Available online at:
<https://www.usbr.gov/lc/region/programs/strategies/RecordofDecision.pdf>.

⁸ ROD for the Aspinall Unit Operations, Final Environmental Impact Statement, April 2012. Available online at:
<https://www.usbr.gov/uc/envdocs/eis/AspinallEIS/ROD.pdf>.

⁹ ROD for the Glen Canyon Dam Long-Term Experimental and Management Plan Final Environmental Impact Statement, December 2016. Available online at: http://ltempeis.anl.gov/documents/docs/LTEMP_ROD.pdf.

¹⁰ IBWC Minute No. 323, Extension of Cooperative Measures and Adoption of a Binational Water Scarcity Contingency Plan in the Colorado River Basin dated September 21, 2017. Available online at:
<https://www.ibwc.gov/wp-content/uploads/2023/03/Min323.pdf>.

¹¹ IBWC Minute No. 330, Expansion of Colorado River Temporary Measures dated March 21, 2024. Available online at: <https://www.ibwc.gov/wp-content/uploads/2024/04/Minute-330-English-Spanish-Version-Signed-Clean.pdf>.

1 River Drought Contingency Plans (DCPs)¹² as authorized by Public Law 116-14,¹³ the 2024
2 Supplemental Environmental Impact Statement (SEIS) for Near-term Colorado River
3 Operations ROD (2024 Interim Guidelines SEIS ROD),¹⁴ and the 2024 Glen Canyon Dam
4 Long-Term Experimental and Management Plan Supplemental Environmental Impact
5 Statement and Record of Decision (2024 LTEMP SEIS ROD).¹⁵ Each AOP incorporates these
6 and other rules, guidelines, and decisions, and reports on how the criteria contained in the
7 applicable decision document or documents are implemented. Thus, the AOP makes
8 projections and reports on how the Bureau of Reclamation (Reclamation) will implement these
9 decisions in response to changing water supply conditions as they unfold during the upcoming
10 year, when conditions become known. Congress has charged the Secretary of the Interior
11 (Secretary) with stewardship and responsibility for a wide range of natural, cultural,
12 recreational, and tribal resources within the Colorado River Basin. The Secretary has the
13 authority to operate and maintain Reclamation facilities within the Colorado River Basin
14 addressed in this AOP to help manage these resources and accomplish their protection and
15 enhancement in a manner fully consistent with applicable provisions of federal law including
16 the Law of the River, applicable provisions of State law, and other project-specific operational
17 limitations.

18
19 The Secretary recognized in the 2007 Interim Guidelines that the AOP provides an integrated
20 report on reservoir operations affected by numerous federal policies: *"The AOP is used to*
21 *memorialize operational decisions that are made pursuant to individual federal actions (e.g.,*
22 *ISG [the 2001 Interim Surplus Guidelines], 1996 Glen Canyon Dam ROD, this [2007 Interim*
23 *Guidelines] ROD). Thus, the AOP serves as a single, integrated reference document required*
24 *by section 602(b) of the CRBPA of 1968 [Colorado River Basin Project Act of September 30,*
25 *1968 (Public Law 90-537)]¹⁶ regarding past and anticipated operations."*

26 Authority

27 This 2027 AOP was developed in accordance with the processes set forth in: Section 602 of the
28 CRBPA; the Criteria for Coordinated Long-Range Operation of Colorado River Reservoirs
29 Pursuant to the Colorado River Basin Project Act of September 30, 1968 (Public Law 90-537)
30 (Operating Criteria), as amended, promulgated by the Secretary;¹⁷ and Section 1804(c)(3) of
31 the Grand Canyon Protection Act of 1992 (Public Law 102-575).¹⁸
32

¹² The agreements related to the 2019 Colorado River DCPs, as authorized by Public Law 116-14, were executed on May 20, 2019, and consist of an Upper Basin DCP (Drought Response Operations and Demand Management Storage) and a Lower Basin DCP including Lower Basin Drought Operations. Available online at: <https://www.usbr.gov/lc/region/programs/dcp.html>.

¹³ The Colorado River Drought Contingency Plan Authorization Act (Public Law 116-14) was signed into law on April 16, 2019. Available online at: <https://www.congress.gov/116/bills/hr2030/BILLS-116hr2030enr.pdf>.

¹⁴ 2024 Interim Guidelines SEIS ROD is available online at: https://www.usbr.gov/ColoradoRiverBasin/documents/NearTermColoradoRiverOperations/20240507-Near-termColoradoRiverOperations-SEIS-RecordofDecision-signed_508.pdf.

¹⁵ 2024 LTEMP SEIS ROD is available online at: <https://www.usbr.gov/uc/DocLibrary/EnvironmentalImpactStatements/GlenCanyonDamLong-TermExperimentalManagementPlan/20240703-GCDLTEMP-FinalSEIS-RecordofDecision-508-AMWD.pdf>.

¹⁶ Available online at: <https://www.usbr.gov/lc/region/pao/pdffiles/crbproj.pdf>.

¹⁷ Available online at: <https://www.usbr.gov/lc/region/g4000/lroc/frmar2905.pdf>.

¹⁸ Available online at: <https://www.usbr.gov/uc/legal/gcpa1992.pdf>.

1 Section 602(b) of the CRBPA requires the Secretary to prepare and “transmit to the Congress
2 and to the Governors of the Colorado River Basin States a report describing the actual
3 operation under the adopted criteria [i.e., the Operating Criteria] for the preceding compact
4 water year and the projected operation for the current year.”
5

6 This AOP has been developed consistent with: the Operating Criteria; applicable federal laws;
7 the Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande, the Treaty
8 Between the United States of America and Mexico, signed February 3, 1944 (1944 United
9 States-Mexico Water Treaty);¹⁹ interstate compacts; court decrees; the Colorado River Water
10 Delivery Agreement;²⁰ the 2007 Interim Guidelines;²¹ the 2019 Colorado River DCP
11 agreements;²² the 2024 Interim Guidelines SEIS ROD; and other documents relating to the use
12 of the waters of the Colorado River, which are commonly and collectively known as the Law of
13 the River.
14

15 The 2027 AOP was prepared by Reclamation on behalf of the Secretary, working with other
16 Interior agencies and the Western Area Power Administration (WAPA). Reclamation consulted
17 with the seven Colorado River Basin States Governors’ representatives, representatives from
18 Mexico, the Upper Colorado River Commission (UCRC), Native American tribes, other
19 appropriate federal agencies, representatives of academic and scientific communities,
20 environmental organizations, representatives of the recreation industry, water delivery
21 contractors, contractors for the purchase of federal power, others interested in Colorado River
22 operations, and the general public through the Colorado River Management Work Group.
23

24 Article I(2) of the Operating Criteria allows for revision of the projected plan of operation to
25 reflect current hydrologic conditions with notification to the Congress and the Governors of the
26 Colorado River Basin States of any changes by June of each year. The process for revision of
27 the AOP is further described in Section 7.C of the 2007 Interim Guidelines. Any revision to the
28 final AOP may occur only through the AOP consultation process as required by applicable
29 federal law.

30 Purpose

31 The purpose of the AOP is to report on the past year’s operations and illustrate the potential
32 range of reservoir operations that might be expected in the upcoming year, and to determine or
33 address: (1) the quantity of water considered necessary to be in storage in the Upper Basin
34 reservoirs as of September 30, 2026, pursuant to Section 602(a) of the CRBPA; (2) water
35 available for delivery pursuant to the 1944 United States-Mexico Water Treaty and Minutes

¹⁹ Available online at: <https://www.ibwc.gov/wp-content/uploads/2022/11/1944Treaty.pdf>.

²⁰ Colorado River Water Delivery Agreement: Federal Quantification Settlement Agreement for Purposes of Section 5(B) of Interim Surplus Guidelines, October 10, 2003 (69 *Federal Register* 12202, March 15, 2004). Available online at: <https://www.usbr.gov/lc/region/g4000/crwda/crwda.pdf>.

²¹ The 2007 Interim Guidelines are in effect through 2025 for determinations regarding water supply and reservoir operating decisions through preparation of the 2026 AOP, as provided in Section 8 of the 2007 Interim Guidelines.

²² The 2019 Colorado River DCP agreements are in effect through 2025 for determinations regarding water supply and reservoir operating decisions through preparation of the 2026 AOP.

1 No. 242,²³ 323, 327,²⁴ and 330 of the IBWC; (3) whether the reasonable consumptive use
2 requirements of mainstream users in the Lower Division States will be met under a “Normal,”
3 “Surplus,” or “Shortage” Condition as outlined in Article III of the Operating Criteria and as
4 implemented by the 2007 Interim Guidelines; (4) whether management and/or operational
5 regimes will be required or considered as described in the 2019 Colorado River DCPs; (5)
6 whether management and/or operations will be required or considered as described in the 2024
7 Interim Guidelines SEIS ROD; and (6) whether water apportioned to, but unused by one or
8 more Lower Division States, exists and can be used to satisfy beneficial consumptive use
9 requests of mainstream users in other Lower Division States as provided in the Consolidated
10 Decree of the Supreme Court of the United States in *Arizona v. California*, 547 U.S. 150 (2006)
11 (Consolidated Decree).²⁵

12
13 Consistent with the above determinations and in accordance with other applicable provisions of
14 the Law of the River, the AOP was developed with “appropriate consideration of the uses of
15 the reservoirs for all purposes, including flood control, river regulation, beneficial consumptive
16 uses, power production, water quality control, recreation, enhancement of fish and wildlife, and
17 other environmental factors” (Operating Criteria, Article I(2)).
18

19 Since the hydrologic conditions of the Colorado River Basin can never be completely known in
20 advance, the AOP presents projected operations resulting from three different hydrologic
21 scenarios: the probable minimum, most probable, and probable maximum reservoir inflow
22 conditions. Projected reservoir operations are modified during the water year (October –
23 September) as runoff forecasts are adjusted to reflect existing snowpack, basin storage, flow
24 conditions, and as changes occur in projected water deliveries.

25 **Summary of Projected 2027 Operations**

26 **Upper Basin**

27 NOTE: Language highlighted blue in this section will be updated after the completion of the
28 Post 2026 process.

29
30 Taking into account (1) the existing water storage conditions in the basin, (2) the August 2025
31 24-Month Study²⁶ projection of the most probable near-term water supply conditions in the
32 basin, and (3) Section 6.C.1 of the 2007 Interim Guidelines and Section 6.E. of the 2024
33 Interim Guidelines SEIS ROD, the Mid-Elevation Release Tier will govern the operation of
34 Lake Powell for water year 2026. The August 2025 24-Month Study of the most probable

²³ IBWC Minute No. 242, Permanent and Definitive Solution to the International Problem of the Salinity of the Colorado River dated August 30, 1973. Available online at: <https://www.ibwc.gov/wp-content/uploads/2023/05/Min242.pdf>.

²⁴ IBWC Minute No. 327, Emergency Deliveries of Colorado River Waters for use in the city of Tijuana, Baja California dated January 28, 2022. Available online at: <https://www.ibwc.gov/wp-content/uploads/2022/11/Min327.pdf>.

²⁵ Available online at: <https://www.usbr.gov/lc/region/pao/pdffiles/scconsolidateddecree2006.pdf>.

²⁶ The 24-Month Study refers to the operational study conducted by Reclamation to project future reservoir operations. The most recent 24-Month Study report is available on Reclamation’s Water Operations websites and is updated each month. Available online at: <https://www.usbr.gov/uc/water/crsp/studies/index.html> and <https://www.usbr.gov/lc/region/g4000/24mo/index.html>.

1 inflow scenario projects the water year 2026 release from Glen Canyon Dam to be 7.48 million
2 acre-feet (maf) (9,230 million cubic meters [mcm]). Given the hydrologic variability of the
3 Colorado River System, the actual 2026 water year operations, and being consistent with
4 Section 6.E of the 2024 Interim Guidelines SEIS ROD, the projected water year release from
5 Lake Powell in 2026 may be less than 7.48 maf (9,230 mcm). Consistent with Section 6.E of
6 the 2024 Interim Guidelines SEIS ROD, Reclamation will consider all tools that are available
7 during the interim period to avoid Lake Powell elevation declining below 3,500.00 feet
8 (1,066.80 meters).

9
10 ~~The July 2025 24-Month Study projected Lake Powell to decline below DROA's target~~
11 ~~elevation of 3,525.00 feet (1,074.42 meters), triggering a provision in the agreements related to~~
12 ~~the DCP regarding planning of drought response actions within the Upper Colorado River~~
13 ~~Basin for DROA year 2025 (May 1, 2025 to April 30, 2026). Principles and processes~~
14 ~~associated with DROA, including potential actions regarding Lake Powell and other CRSP~~
15 ~~Initial Units, are outlined in Section II.A of Attachment A1 to the DCP Agreement.~~

16
17 For more information regarding Drought Response Operations Agreement (DROA) related
18 actions, please refer to the Basinwide Drought Response Operations section below.

19
20 Reclamation will continue to monitor hydrologic and operational conditions and assess the
21 need for additional responsive actions and changes to operations. Reclamation will continue to
22 consult with the Basin States, Native American tribes, the Republic of Mexico, and other
23 partners on Colorado River operations to consider future protective measures for both Lake
24 Powell and Lake Mead.

25
26 For further information about the variability of projected inflow into Lake Powell, see the 2027
27 Water Supply Assumptions section, the Lake Powell section within the Summary of Reservoir
28 Operations in 2026 and Projected 2027 Reservoir Operations, and Tables 3 and 4.

29 **Lower Basin**

30 NOTE: Language highlighted blue in this section will be updated after the completion of the
31 Post 2026 process.

32
33 Taking into account (1) the existing water storage conditions in the basin, (2) the most probable
34 near-term water supply conditions in the basin, and (3) Section 2.D.1 of the 2007 Interim
35 Guidelines, a Shortage Condition, consistent with Section 2.D.1.a, will govern the operation of
36 Lake Mead for calendar year (January – December) 2027 in accordance with Article III(3)(c) of
37 the Operating Criteria and Article II(B)(3) of the Consolidated Decree. In addition, the Lower
38 Basin Drought Contingency Plan Agreement (LB DCP Agreement) will also govern the
39 operation of Lake Mead for calendar year 2027. Consistent with Sections III.B.1.a and III.B.2.a
40 of Exhibit 1 to the LB DCP Agreement, DCP contributions will be required by Arizona and
41 Nevada, respectively, in calendar year 2027. Creation and/or delivery of Intentionally Created
42 Surplus (ICS) may be made consistent with Section 3 of the 2007 Interim Guidelines and
43 Sections III and IV of Exhibit 1 to the LB DCP Agreement, as applicable. In calendar year
44 2027, reservoir protection conservation will be implemented consistent with Section 2.E of the
45 2007 Interim Guidelines as amended by the 2024 Interim Guidelines SEIS ROD.

1 No unused apportionment for calendar year 2027 is anticipated. If any unused apportionment
2 becomes available after adoption of this AOP, Reclamation, on behalf of the Secretary, may
3 allocate any such available unused apportionment for calendar year 2027. Any such allocation
4 shall be made in accordance with Article II(B)(6) of the Consolidated Decree, the Lower
5 Colorado Region Policy for Apportioned but Unused Water (Unused Water Policy),²⁷ and
6 giving further consideration to the water conservation objectives of the July 30, 2014
7 agreement for a pilot system conservation program (PSCP),²⁸ the Lower Colorado River Basin
8 System Conservation and Efficiency Program (LC Conservation Program),²⁹ and as specified in
9 Section 4.b of the LB DCP Agreement.

10
11 In calendar year 2027, Colorado River water may be stored off-stream pursuant to individual
12 Storage and Interstate Release Agreements (SIRAs) and 43 CFR Part 414 within the Lower
13 Division States. The Secretary shall make Intentionally Created Unused Apportionment
14 (ICUA) available to contractors in Arizona, California, or Nevada pursuant to individual SIRAs
15 and 43 CFR Part 414.

16
17 The Inadvertent Overrun and Payback Policy (IOPP),³⁰ which became effective January 1,
18 2004, will not be in effect during calendar year 2027 since overruns are not permitted in a
19 Shortage Condition. In accordance with Section 2.6.e of the IOPP, further accumulation of
20 inadvertent overruns in calendar year 2027 will be suspended.

21
22 Conserved Colorado River water, created through the PSCP,³¹ the LB DCP Agreement, the LC
23 Conservation Program, and other voluntary agreements, is anticipated to be added to Lower
24 Basin reservoirs pursuant to system conservation agreements in the Lower Basin in calendar
25 year 2027.

26
27 The 2007 Interim Guidelines adopted the ICS mechanism, which was expanded upon in the LB
28 DCP Agreement, that among other things encourages the efficient use and management of
29 Colorado River water in the Lower Basin. ICS may be **created and** delivered in calendar year
30 2027 pursuant to the 2007 Interim Guidelines, the LB DCP Agreement, and applicable
31 forbearance and delivery agreements, **and consistent with approved ICS plans of creation.**

32
33 **Consistent with Section 4 of the 2007 Interim Guidelines, Developed Shortage Supply (DSS)**
34 **may be created and delivered in calendar year 2027.**

²⁷ Lower Colorado Region Policy for Apportioned but Unused Water, February 11, 2010. Available online at:
<https://www.usbr.gov/lc/region/g4000/UnusedWaterPolicy.pdf>.

²⁸ Available online at:
<https://www.usbr.gov/lc/region/programs/PilotSysConsProg/PilotSCPFundingAgreement7-30-2014.pdf>.

²⁹ More information on the LC Conservation Program: <https://www.usbr.gov/lc/LCConservation.html>.

³⁰ ROD for Implementation Agreement, Inadvertent Overrun and Payback Policy, and Related Federal Actions, Final Environmental Impact Statement, October 10, 2003 (69 *Federal Register* 12202, March 15, 2004). Available online at: https://www.usbr.gov/lc/region/g4000/crwda/crwda_rod.pdf.

³¹ More information about the PSCP in the Lower Basin can be found at:
<https://www.usbr.gov/lc/region/programs/PilotSysConsProg/pilotsystem.html>.

1 **1944 United States-Mexico Water Treaty**

2 NOTE: Language highlighted blue in this section will be updated after the completion of the
3 Post 2026 process.

4
5 A volume of 1.45 maf (1,790 mcm) of water will be available to be scheduled for delivery to
6 Mexico during calendar year 2027 in accordance with Article 15 of the 1944 United States-
7 Mexico Water Treaty, IBWC Minutes No. 242 and 327, and Section III.A of IBWC Minute No.
8 323. The volume delivered may also be adjusted for water savings contributions as required
9 under Section IV of IBWC Minute No. 323 and system water and Mexico’s Water Reserve
10 conservation as required under Resolutions 1 and 2 of IBWC Minute No. 330. Pursuant to
11 IBWC Minute No. 323 and IBWC Minute No. 330, Mexico may create water for or take
12 delivery of water from Mexico’s Water Reserve pursuant to Section III.C and Section V of
13 IBWC Minute No. 323 and Resolution 3 of IBWC Minute No. 330.

14 **BASINWIDE DROUGHT RESPONSE OPERATIONS**

15 The Colorado River Basin is experiencing a prolonged period of drought and record low runoff
16 conditions resulting in historically low reservoir levels at Lake Powell and Lake Mead. **The**
17 **period from 2000 through 2026 is the lowest 27-year inflow in the historic record** and one of
18 the lowest in the past 1,200 years.³² Tools to address low runoff conditions were developed
19 consistent with the 2007 Interim Guidelines, Minutes No. 323 and 330, the 2019 Colorado
20 River DCP agreements, and the 2024 Interim Guidelines SEIS ROD and are discussed below.

21 **Upper Basin Drought Response Operations Agreement (DROA)**

22 Reclamation staff work with the DROA³³ Parties to develop and implement the DROA Plans
23 which include two components, (1) a Framework document, which will remain relatively static
24 from year to year and contains provisions the DROA Parties will use to develop annual plans,
25 and (2), attachments which are updated yearly that identify specific operations for each Initial
26 Unit during the DROA operational year. A DROA year spans from May 1st through April
27 30th.³⁴ ~~There was no DROA Plan in DROA year 2024 (May 1, 2024 to April 30, 2025).~~

28
29 The July 2025 24-Month Study projected Lake Powell to decline below DROA’s target
30 elevation of 3,525.00 feet (1,074.42 meters) thus triggering a provision in the agreements
31 related to the DCP – regarding planning of drought response actions within the Upper Colorado
32 River Basin for DROA year 2025. ~~Reclamation will continue to monitor hydrologic and~~
33 ~~operational conditions and coordinate with the DROA Parties to plan responsive actions and/or~~
34 ~~changes to operations. Principles and processes associated with DROA, including potential~~
35 ~~actions regarding Lake Powell and other CRSP Initial Units, are outlined in Section II.A of~~
36 ~~Attachment A1 to the DCP Agreement.~~ Principles and processes associated with DROA,

³² Study on the tree-ring reconstruction record for the Upper Colorado River Basin is available online at:
<https://agupubs.onlinelibrary.wiley.com/doi/10.1029/2007GL029988>.

³³ Available online at: <https://www.usbr.gov/dcp/docs/final/Attachment-A1-Drought-Response%20Operations-Agreement-Final.pdf>.

³⁴ Information regarding DROA Plans and previous related actions can be found at the following link:
<https://www.usbr.gov/ColoradoRiverBasin/dcp/droa.html>.

1 including potential actions regarding Lake Powell and other CRSP Initial Units, are outlined in
2 Section II.A of Attachment A1 to the DCP Agreement.

3
4 Water year 2026 projected inflow continued to worsen, and as a result, actions were taken at
5 Lake Powell pursuant to DROA. To protect the target elevation of 3,525.00 feet (1,074.42
6 meters) at Lake Powell, adjustments to Glen Canyon Dam monthly release volumes were
7 implemented starting in December 2025 through April 2026 which included holding back
8 0.598 maf (738 mcm) of water which was to be released from May through September 2026.
9 The total water year 2026 release was projected to remain at 7.48 maf (9,230 mcm).

10
11 As historically dry conditions continued in water year 2026, additional actions were needed to
12 protect critical elevations at Lake Powell. A 2026 DROA Plan³⁵ identified DROA releases
13 between 660 thousand acre-feet (kaf) (814 mcm) and 1.00 maf (1,230 mcm) scheduled to be
14 released from Flaming Gorge Reservoir through April 2027 to Lake Powell. DROA releases
15 from Flaming Gorge started on April 23, 2026. Additional actions were taken at Lake Powell,
16 pursuant to the 2024 Interim Guidelines SEIS, and are described below.

17
18 Reclamation will continue to monitor hydrologic and operational conditions and coordinate
19 with the DROA Parties to plan responsive actions and/or changes to operations. Principles and
20 processes associated with DROA, including potential actions regarding Lake Powell and other
21 CRSP Initial Units, are outlined in Section II.A of Attachment A1 to the DCP Agreement.

22 **2024 Interim Guidelines SEIS**

23 As directed by the Secretary, on November 17, 2022, Reclamation published a Federal Register
24 Notice indicating its intent to prepare a SEIS.^{36, 37} The purpose of the SEIS was to supplement
25 the Environmental Impact Statement completed in 2007 for the 2007 Interim Guidelines in
26 order to modify operating guidelines for the operation of Glen Canyon and Hoover Dam to
27 address the historic drought and low runoff conditions in the Colorado River Basin through
28 2026. The need for the revised operating guidelines was based on the potential that continued
29 low runoff conditions in the Colorado River Basin could lead to critically low reservoir
30 conditions at Lake Powell and Lake Mead that impact both water delivery and hydropower
31 operations from 2023 through 2026. The 2024 Interim Guidelines SEIS ROD, which includes
32 modifications to Sections 2, 6, and 7 of the 2007 Interim Guidelines, was signed on May 6,
33 2024.³⁸

34
35 As Lake Powell reservoir projections continued to decline in water year 2026 and reservoir
36 conditions were projected to decline below 3,500 feet at Lake Powell, the Department of the
37 Interior implemented an action under Section 6.E of the 2024 Interim Guidelines SEIS ROD by

³⁵ Drought Response Operations Framework and Plan: <https://www.usbr.gov/ColoradoRiverBasin//dcp/droa.html>.

³⁶ Federal Register Notice available online at: <https://www.federalregister.gov/documents/2022/11/17/2022-25004/notice-of-intent-to-prepare-a-supplemental-environmental-impact-statement-for-december-2007-record>.

³⁷ Information regarding the SEIS is available online at:
<https://www.usbr.gov/ColoradoRiverBasin/interimguidelines/seis/index.html>.

³⁸ The final SEIS is available online at:
<https://www.usbr.gov/ColoradoRiverBasin/documents/NearTermColoradoRiverOperations/20240300-Near-termColoradoRiverOperations-FinalSEIS-508.pdf>.

1 reducing Lake Powell’s annual release from 7.48 maf to 6.00 maf in water year 2026.
2 Reductions in releases from Lake Powell started on April 23, 2026.

3
4 Additional conserved water in accordance with Section 2.E of the 2007 Interim Guidelines as
5 amended by the 2024 Interim Guidelines SEIS ROD will be accounted for in the Colorado
6 River Accounting and Water Use Report: Arizona, California, and Nevada (Water Accounting
7 Report).³⁹

8 **System Conservation**

9 Reclamation has continued its efforts to address the drought crisis with prompt and responsive
10 actions and investments to ensure the entire Colorado River Basin can function and support all
11 who rely on it. System conservation agreements have allowed water users to participate in
12 projects designed to determine whether voluntary, temporary, and compensated programs to
13 conserve or reduce consumptive use of Colorado River water can benefit the entire Colorado
14 River system by mitigating the effect on declining storage levels in Colorado River reservoirs.⁴⁰

15 **UC Conservation Program**

16 In December 2022, Congress authorized the System Conservation Pilot Program (SCPP) in the
17 Upper Division States through September 2024.⁴¹ Reclamation executed a SCPP funding
18 agreement with the Upper Division States acting through the UCRC in January 2023. Under
19 this program, it is estimated that 37,810 acre-feet (af) (47 mcm) were conserved through 64
20 projects in 2023. In 2024, it is estimated that 63,630 af (79 mcm) were conserved through 110
21 projects. ~~Legislation has been introduced to extend the program.~~ Reclamation is working with
22 the Upper Division States, through the UCRC, to develop a longer-term conservation program.

23 **LC Conservation Program**

24 The LC Conservation Program⁴² is intended to provide opportunities for system conservation in
25 the Lower Colorado River Basin as authorized by the 2019 DCP. The program provides for
26 additional near-term conservation to bridge the immediate need for water savings in Lake Mead
27 through 2026 known as Bucket 1, while also implementing projects for more durable, longer-
28 term improved system efficiency known as Bucket 2. As of June 2026, Reclamation has
29 entered into 38 agreements to conserve up to 3.22 maf (3,970 mcm), of which up to 2.58 maf
30 (3,180 mcm) is projected to be conserved through 2026 under Bucket 1⁴³ and approximately

³⁹ Available online at: <https://www.usbr.gov/lc/region/g4000/wtracct.html>.

⁴⁰ Pursuant to Public Law 113-235, a report from the Secretary evaluating the effectiveness of the water conservation pilot projects was submitted to Congress, including a recommendation that the activities undertaken by the pilot projects should be continued. More information is available online at: https://www.usbr.gov/lc/region/programs/PilotSysConsProg/report_to_congressW_appendices2021.pdf.

⁴¹ Public Law 117-328 extended the System Conservation Pilot Program in the Upper Colorado River Basin through September 2024. UCRC is the contracting entity for the program and has entered into agreements for the 2023 season. More information is available online at: <http://www.ucrccommission.com/ucrc-provides-scpp-status-update/>.

⁴² More information on the LC Conservation Program can be found online at: <https://www.usbr.gov/lc/LCConservation.html>.

⁴³ The summary table of executed Bucket 1 agreements is available online at: https://www.usbr.gov/lc/region/programs/LCConservation&EfficiencyProgram/Phase1_SCIA.pdf.

1 0.636 maf (784 mcm) is projected to be conserved under Bucket 2.⁴⁴ Additional projects or
2 agreements to create or conserve system water in the Lower Basin may ~~also~~ be implemented in
3 calendar years 2026 and ~~or~~ 2027.

4
5 The Secretary's efforts to create or conserve 0.100 maf (123 mcm) or more of Colorado River
6 system water annually in the Lower Basin under the LB DCP Agreement continued in 2025
7 and 2026. Agreements previously executed under the PSCP in the Lower Basin also continue to
8 be implemented in 2026 and 2027.⁴⁵

9 2026 HYDROLOGY SUMMARY AND RESERVOIR STATUS

10 Much below average streamflow⁴⁶ was observed throughout much of the Colorado River Basin
11 during water year 2026. Unregulated⁴⁷ inflow to Lake Powell in water year 2026 was 3.40 maf
12 (4,190 mcm), or 35 percent of the 30-year average⁴⁸ which is 9.60 maf (11,840 mcm).
13 Unregulated inflow to Flaming Gorge, Blue Mesa, and Navajo Reservoirs was 47, 42, and 60
14 percent of average, respectively.

15
16 Precipitation in the Upper Colorado River Basin was below average⁴⁹ during water year 2026.
17 On September 30, 2026, the cumulative precipitation received within the Upper Colorado River
18 Basin for water year 2026 was 80 percent of median.

19
20 Snowpack conditions trended much below median across most of the Colorado River Basin
21 throughout the water year 2026 snow accumulation season. The basin wide snow water
22 equivalent peaked at 60 percent of the median peak on March 9, 2026, which is nearly a month
23 earlier than the peak seasonal accumulation day of April 4th. On April 1, 2026, the snow water
24 equivalents for the Upper Green River, Upper Colorado River Headwaters, and Upper San Juan
25 River Basins were 46, 25, and 11 percent of the median peak, respectively.

⁴⁴ The summary table of executed Bucket 2 agreements is available online at:

https://www.usbr.gov/lc/region/programs/LCBCConservation&EfficiencyProgram/Phase2_SCIA.pdf.

⁴⁵ More information on the PSCP in the Lower Basin can be found online at:

<https://www.usbr.gov/lc/region/programs/PilotSysConsProg/pilotsystem.html>.

⁴⁶ Streamflow statistics throughout this document are provided by the National Weather Service's Colorado Basin River Forecast Center and are based on the average/median for the 30-year period of 1991-2020, unless otherwise noted. Hydrologic conditions are described in the following manner: much above average/median (greater than 130%), above average/median (111%-130%), near average/median (90%-110%), below average/median (70%-89%), and much below average/median (less than 70%). Reservoir specific ROD descriptions are used in place of this terminology where applicable.

⁴⁷ Unregulated inflow adjusts for the effects of operations at upstream reservoirs. It is computed by adding the change in storage and the evaporation losses from upstream reservoirs to the observed inflow. Unregulated inflow is used because it provides an inflow time series that is not biased by upstream reservoir operations.

⁴⁸ Inflow statistics throughout this document will be compared to the mean of the 30-year period of 1991-2020, unless otherwise noted.

⁴⁹ Snowpack, snow water equivalent and precipitation statistics throughout this document are provided by the Natural Resources Conservation Service and are based on the median for the 30-year period of 1991-2020, unless otherwise noted. Hydrologic conditions are described in the following manner: much above average/median (greater than 130%), above average/median (111%-130%), near average/median (90%-110%), below average/median (70%-89%), and much below average/median (less than 70%). Reservoir specific ROD descriptions are used in place of this terminology where applicable.

1 During the 2026 spring runoff period, inflows to Lake Powell peaked on May 15, 2026, at
2 approximately 15,000 cubic feet per second (cfs) (425 cubic meters per second [cms]). The
3 April through July unregulated inflow volume for Lake Powell was 0.950 maf (1,170 mcm)
4 which was 15 percent of average.⁵⁰

5
6 Lower Basin tributary inflows above Lake Mead were much below average for water year
7 2026. Tributary inflow measured at the Little Colorado River near Cameron gage for water
8 year 2026 totaled 0.067 maf (83 mcm), or 57 percent of average. Tributary inflow measured at
9 the Virgin River at Littlefield gage for water year 2026 totaled 0.110 maf (136 mcm), or 64
10 percent of average.

11
12 Below Hoover Dam, tributary inflow for water year 2026 measured at the Bill Williams River
13 below Alamo Dam gage totaled 0.024 maf (30 mcm), and tributary inflow measured at the Gila
14 River near Dome gage totaled 0.045 maf (56 mcm).⁵¹

15
16 The Colorado River total system storage experienced a net decrease of 4.10 maf (5,060 mcm)
17 in water year 2026. Reservoir storage in Lake Powell decreased during water year 2026 by 1.83
18 maf (2,260 mcm). Reservoir storage in Lake Mead decreased during water year 2026 by 1.44
19 maf (1,780 mcm). At the beginning of water year 2026 (October 1, 2025), Colorado River total
20 system storage was 37 percent of capacity. As of September 30, 2026, total system storage was
21 30 percent of capacity.

22
23 Tables 1 and 2 list the October 1, 2026 reservoir vacant space, live storage, water elevation,
24 percent of capacity, change in storage, and change in water elevation during water year 2026.
25

⁵⁰ Water year 2026 forecast information from the Colorado Basin River Forecast Center (CBRFC) is available online at: https://www.cbrfc.noaa.gov/wsups/graph/espgraph_hc.html?year=2026&id=GLDA3.

⁵¹ Tributary inflows from the Bill Williams River and Gila River to the mainstream are very sporadic. These flows occur very seldom and when they do, they are typically of high magnitude.

1

Table 1. Reservoir Conditions on October 1, 2026 (English Units)

Reservoir	Vacant Space (maf)	Live Storage (maf)	Water Elevation (ft)	Percent of Capacity (%)	Change in Storage (maf)	Change in Elevation (ft)
Fontenelle	0.082	0.252	6,494.91	75	0.019	2.80
Flaming Gorge	1.15	2.52	6,008.09	69	-0.474	-14.50
Blue Mesa	0.688	0.140	7,412.18	17	-0.278	-55.80
Morrow Point	0.005	0.112	7,153.73	96	-0.002	-2.40
Crystal	0.001	0.017	6,753.04	95	0.006	21.90
Navajo	0.881	0.767	6,008.37	47	-0.110	-12.90
Lake Powell	18.39	4.92	3,513.74	21	-1.83	-30.90
Lake Mead	19.35	6.77	1,037.02	26	-1.44	-20.20
Lake Mohave	0.134	1.68	640.00	93	0.082	0.90
Lake Havasu	0.097	0.522	447.50	84	-0.070	-1.10
Total	40.77	17.70		30	-4.10	

2

3

1

Table 2. Reservoir Conditions on October 1, 2026 (Metric Units)

Reservoir	Vacant Space (mcm)	Live Storage (mcm)	Water Elevation (m)	Percent of Capacity (%)	Change in Storage (mcm)	Change in Elevation (m)
Fontenelle	101	311	1,979.65	75	23	0.85
Flaming Gorge	1,414	3,108	1,831.27	69	-585	-4.42
Blue Mesa	849	173	2,259.23	17	-343	-17.01
Morrow Point	6.17	138	2,180.46	96	-2.47	-0.73
Crystal	1.23	21	2,058.33	95	7.40	6.68
Navajo	1,087	946	1,831.35	47	-136	-3.93
Lake Powell	22,680	6,069	1,070.99	21	-2,257	-9.42
Lake Mead	23,870	8,351	316.09	26	-1,779	-6.16
Lake Mohave	165	2,072	195.07	93	101	0.27
Lake Havasu	120	644	136.40	84	-86	-0.34
Total	50,289	21,830		30	-5,057	

2

2027 WATER SUPPLY ASSUMPTIONS

For 2027 operations, three reservoir unregulated inflow scenarios were developed and analyzed: probable minimum, most probable, and probable maximum.

6

There is considerable uncertainty associated with streamflow forecasts and projections of reservoir operations made a year in advance. The National Weather Service's CBRFC forecasts the inflow for the probable minimum (90 percent exceedance), most probable (50 percent exceedance), and probable maximum (10 percent exceedance) inflow scenarios using an Ensemble Streamflow Prediction model. Based upon the August CBRFC forecast, the range of unregulated inflows is projected to be as follows:

13

- The forecasted probable minimum unregulated inflow to Lake Powell in water year 2027 is X.XX maf (X,XXX mcm), or XX percent of average.
- The forecasted most probable unregulated inflow to Lake Powell in water year 2027 is 7.35 maf (9,070 mcm), or 77 percent of average.
- The forecasted probable maximum unregulated inflow to Lake Powell in water year 2027 is X.XX maf (X,XXX mcm), or XX percent of average.

19

1 Projected unregulated inflow volumes⁵² into Lake Powell for specific time periods for these
2 three forecasted inflow scenarios are shown in Tables 3 and 4.

3
4 Inflows to the mainstream from Lake Powell to Lake Mead, Lake Mead to Lake Mohave, Lake
5 Mohave to Lake Havasu, and below Lake Havasu are projected using historic data over the
6 five-year period of January 2021 through December 2025, inclusive. These five years of
7 historic data are representative of the most recent hydrologic conditions in the Lower Basin.
8 The most probable side inflows into each reach are estimated as the arithmetic mean of the
9 five-year record. The probable maximum and probable minimum projections for each reach are
10 the 10 percent and 90 percent exceedance values, respectively, of the five-year record. For the
11 reach from Lake Powell to Lake Mead, the probable minimum inflow during water year 2027 is
12 0.644 maf (794 mcm), the most probable inflow is 0.791 maf (976 mcm), and the probable
13 maximum inflow is 0.760 maf (937 mcm).

14
15 The projected monthly volumes of inflow were input into the 24-Month Study and used to
16 project potential reservoir operations for 2027. Starting with the August 2026 24-Month Study
17 projection of the October 1, 2026 reservoir storage conditions, the projected monthly releases
18 for each reservoir were adjusted until release and storage levels best accomplished project
19 purposes and applicable operational objectives.

20
21 For the latest monthly projections for the major reservoirs in the Colorado River system, please
22 see the most recent 24-Month Study report available on these Reclamation websites:

23
24 <https://www.usbr.gov/uc/water/crsp/studies/index.html>, or
25 <https://www.usbr.gov/lc/region/g4000/riverops/coriver-projections.html>.

26

⁵² 24-Month Study projections using the CBRFC unregulated inflow forecast do not represent the full range of future possibilities that could occur with different scenarios.

1 **Table 3. Projected Unregulated Inflow into Lake Powell for Water Year 2027 (English Units)**⁵³

Time Period	Probable minimum (maf)	Most Probable (maf)	Probable maximum (maf)
10/2026 – 12/2026	X.XX	0.82	X.XX
1/2027 – 3/2027	X.XX	0.83	X.XX
4/2027 – 7/2027	X.XX	5.10	X.XX
8/2027 – 9/2027	X.XX	0.60	X.XX
10/2027 – 12/2027	X.XX	1.21	X.XX
Water Year 2027	X.XX	7.35	X.XX
Calendar Year 2027	X.XX	7.74	X.XX

2

3 **Table 4. Projected Unregulated Inflow into Lake Powell for Water Year 2027 (Metric Units)**

Time Period	Probable minimum (mcm)	Most Probable (mcm)	Probable maximum (mcm)
10/2026 – 12/2026	XXXX	1,010	XXXX
1/2027 – 3/2027	XXXX	1,020	XXXX
4/2027 – 7/2027	XXXX	6,290	XXXX
8/2027 – 9/2027	XXXX	740	XXXX
10/2027 – 12/2027	XXXX	1,490	XXXX
Water Year 2027	XXXX	9,070	XXXX
Calendar Year 2027	XXXX	9,550	XXXX

4

5

⁵³ All values in Tables 3 and 4 are projected inflows based upon the August 2026 CBRFC forecast. The CBRFC Most Probable forecast is issued as monthly values. The CBRFC Minimum and Probable maximum forecasts are issued as water year totals, which Reclamation disaggregates to monthly values using monthly proportions of the 10th and 90th percentiles, respectively, of the 1991-2020 period for unregulated inflow.

SUMMARY OF RESERVOIR OPERATIONS IN 2026 AND PROJECTED 2027 RESERVOIR OPERATIONS

The operation of the Colorado River reservoirs has affected some aquatic and riparian resources. Controlled releases from dams have modified temperature, sediment load, and flow patterns, resulting in increased productivity of some riparian and non-native aquatic resources and the development of economically significant sport fisheries. However, these same releases can have detrimental effects on endangered and other native species. Operating strategies designed to protect and enhance aquatic and riparian resources have been established after appropriate National Environmental Policy Act compliance at several locations in the Colorado River Basin.

In the Upper Basin, public work groups have been established at Fontenelle Dam, Flaming Gorge Dam, the Aspinall Unit, and Navajo Dam. These work groups provide a public forum for dissemination of information regarding ongoing and projected reservoir operations throughout the year and allow the work groups the opportunity to provide information and feedback with respect to ongoing reservoir operations. Additionally, the Glen Canyon Dam Adaptive Management Work Group (AMWG)⁵⁴ was established in 1997 as a chartered committee under the Federal Advisory Committee Act of 1972 (Public Law 92-463).

Modifications to projected operations are routinely made based on changes in forecasted conditions or other relevant factors as discussed below. Within the parameters set forth in the Law of the River and considering the Upper Colorado River Endangered Fish Recovery Program (UCRIP),⁵⁵ the San Juan River Basin Recovery Implementation Program (SJRIP),⁵⁶ Section 7 consultations under the Endangered Species Act, and other downstream concerns, modifications to projected monthly operations may be based on other factors in addition to changes in streamflow forecasts. Decisions on spring peak releases and downstream habitat target flows may be made midway through the runoff season. Reclamation will conduct meetings with Recovery Program participants, the U.S. Fish and Wildlife Service (USFWS), other federal agencies, representatives of the Basin States, and with public work groups to facilitate the discussions necessary to finalize site-specific projected operations.

The following paragraphs discuss reservoir operations in 2026 and the range of probable projected 2027 operations for each reservoir with respect to applicable provisions of compacts, the Consolidated Decree, statutes, regulations, contracts, agreements, and instream flow needs for maintaining or improving aquatic and riparian resources where appropriate.

Fontenelle Reservoir

Reservoir storage in Fontenelle⁵⁷ increased during water year 2026. At the beginning of water year 2026, Fontenelle storage was 70 percent of live capacity was at elevation 6,492.13 feet

⁵⁴ Information on the AMWG can be found at: <https://www.usbr.gov/uc/progact/amp/amwg.html>.

⁵⁵ Information on the UCRIP can be found at: <http://coloradoriverrecovery.org>.

⁵⁶ Information on the SJRIP can be found at: <https://www.fws.gov/southwest/sjrip>.

⁵⁷ Fontenelle Reservoir was authorized as part of the Seedskaadee Project and is a participating project to CRSP (Colorado River Storage Project Act of 1956: 70 Stat. 105). It has been historically included in the AOP because of its impact to Flaming Gorge Reservoir.

1 (1,978.80 meters), with 0.233 maf (287 mcm) in storage, which is 70 percent of live capacity.
2 The unregulated inflow to Fontenelle during water year 2026 was 0.613 maf (756 mcm) which
3 is 57 percent of average. At the end of the water year, September 30, 2026, Fontenelle storage
4 was at 77 percent of live capacity at elevation 6,494.91 feet (1,979.65 meters), with a storage of
5 0.252 maf (311 mcm) resulting in a net increase during water year 2026 of 0.019 maf (23
6 mcm).

7
8 A below average snowpack condition was observed during the winter months of water year
9 2026 in the Upper Green River Basin. Peak snow water equivalent reached 81 percent of
10 seasonal median on March 17, 2026. The observed inflow during the April through July period
11 was 0.330 maf (407 mcm), or 45 percent of average.

12
13 Fontenelle Reservoir storage peaked at 89 percent of full capacity in water year 2026. The
14 reservoir elevation peaked at 6,501.35 feet (1,981.61 meters) on July XX, 2026, which was
15 4.64 feet (1.42 meters) below the spillway crest. Daily inflow peaked at 5,950 cfs (168 cms) on
16 June 3, 2026. Reservoir releases were made to balance downstream water resources needs and
17 power production, while also allowing for filling the reservoir to maintain sufficient water in
18 storage for use through the fall and winter months. Due to much below average inflow, there
19 was a much below average spring peak release at Fontenelle Reservoir.

20
21 Based on the August 2026 24-Month Study, the most probable April through July inflow for
22 Fontenelle Reservoir during water year 2027 is X.XX maf (XXX mcm) or XX percent of
23 average. This volume exceeds the 0.334 maf (412 mcm) live storage capacity of Fontenelle
24 Reservoir. For this reason, the most probable and probable maximum inflow scenarios would
25 require releases during the spring that exceed the capacity of the powerplant to avoid
26 uncontrolled spills from the reservoir. It is likely that Fontenelle Reservoir will fill during water
27 year 2027. In order to minimize high spring releases and to maximize downstream water
28 resources and power production, the reservoir will most likely be drawn down to allow for safe
29 passage of spring inflows, about elevation 6,470.67 feet (1,972.26 meters) by late March 2027,
30 which is 7.67 feet (2.34 meters) above the minimum operating level and corresponds to a
31 volume of 0.133 maf (164 mcm) of live storage.

32 Flaming Gorge Reservoir

33 Reservoir storage in Flaming Gorge decreased during water year 2026. At the beginning of
34 water year 2026, Flaming Gorge storage was 82 percent of live capacity was at elevation
35 6,022.58 feet (1,835.68 meters), with 3.00 maf (3,700 mcm) in storage, which is 82 percent of
36 live capacity. The unregulated inflow to Flaming Gorge during water year 2026 was 0.658 maf
37 (812 mcm) which is 47 percent of average. At the end of the water year, Flaming Gorge storage
38 was at 69 percent of live capacity at elevation 6,008.09 feet (1,831.27 meters), with 2.52 maf
39 (3,110 mcm) in storage resulting in a net decrease during water year 2026 of 0.474 maf (585
40 mcm).

41
42 A below average snowpack condition was observed during the winter months of water year
43 2026 in the Upper Green River Basin. Peak snow water equivalent reached 81 percent of
44 seasonal median on March 17, 2026. The observed inflow during April through July period was
45 0.350 maf (432 mcm), or 36 percent of average. The observed inflow from the Yampa River

1 Basin during the April through July was 0.320 maf (395 mcm), or 27 percent of average. period
2 fell into the moderately dry hydrologic condition.
3

4 In water year 2026, Flaming Gorge Reservoir was operated in accordance with the 2006
5 Flaming Gorge ROD. Water year 2026 winter base flow releases were operated in accordance
6 The Flaming Gorge Operation Plan for May 2025 through April 2026 and targeted
7 approximately 800 cfs (22.6 cms).
8

9 Under the 2026 DROA Plan, DROA releases between 660 kaf (814 mcm) and 1.00 maf (1,230
10 mcm) are scheduled to be delivered from Flaming Gorge Reservoir through April 2027 to Lake
11 Powell. DROA releases from Flaming Gorge started on April 23, 2026.
12

13 The Flaming Gorge Operation Plan for May 2026 through April 2027 (FG-Ops) was developed
14 and approved by Reclamation pursuant to the 2006 Flaming Gorge ROD. The FG-Ops outlines
15 UCRIP flow requests for the ~~average (below median)~~ moderately dry or drier, average ~~(above~~
16 ~~median)~~, and moderately wet or wet hydrologic classifications.⁵⁸ In addition to operations
17 outlined in the 2006 Flaming Gorge ROD, experiments considered under adaptive management
18 include The average (above and below median), and drier scenarios include the Larval Trigger
19 Study Plan (LTSP) spring release (spring release based on a biological trigger),⁵⁹ if hydrologic
20 conditions permit, and smallmouth bass (SMB) flow spike (to disrupt the spawning success of
21 non-native SMB);⁶⁰ and experimental targets for the Colorado pikeminnow (CPM).
22 Experiments that are outlined in the FG-Ops ~~Plan~~ implement flow ranges and targets from
23 LaGory et al. (2019).⁶¹ The May forecast for the April through July inflow into Flaming Gorge
24 Reservoir was 0.380 maf (469 mcm), or 39 percent of average, which designated Flaming
25 Gorge spring operations to a dry classification; however, to improve conditions for listed fish
26 and provide additional flexibility for DROA releases, flexibilities within the 2006 Flaming
27 Gorge ROD were used to target an average classification.
28

29 LTSP Sspring peak releases were timed with ~~the Yampa peak flow~~ a biological trigger. After
30 public notification, releases from Flaming Gorge Dam were increased to the full powerplant
31 capacity of 4,600 cfs (130 cms) on May 1, 2026 and the full bypass capacity of 4,000 cfs (113
32 cms) on May 4, 2026, for approximately 7 days then ramped down by approximately 2,000

⁵⁸ The adaptive management process will rely on ongoing or added Recovery Program activities for monitoring and studies to test the outcomes of modifying the flows and release temperatures from Flaming Gorge Dam. ROD Operation of Flaming Gorge Dam Final Environmental Impact Statement, February 2006. Available online at: <https://www.usbr.gov/uc/envdocs/rod/fgFEIS/final-ROD-15feb06.pdf>.

⁵⁹ The LTSP's primary objective is to determine the effects of timing of Flaming Gorge Spring release on razorback sucker larvae in the reach below the confluence of the Green and Yampa Rivers. The LTSP Report is available online at: <https://www.usbr.gov/uc/water/crsp/wg/fg/twg/twgSummaries.html>.

⁶⁰ SMB spike study plan titled: Evaluate effects of flow spikes to disrupt reproduction of smallmouth bass in the Green River downstream of Flaming Gorge Dam. K.R. Bestgen, 2018. Available online at: <http://coloradoriverrecovery.org/uc/wp-content/uploads/sites/2/2021/11/TechnicalReport-ISF-2020-NPS-GreenRiverMonitoringPlan.pdf>.

⁶¹ LaGory, K.E., K.R. Bestgen, H. Patno, J. Wilhite, D. Speas, and M. Trammell. 2019. *Evaluation and Suggested Revisions of Flow and Temperature Recommendations for Endangered Fish in the Green River Downstream of Flaming Gorge Dam*. Final report to the U.S. Fish and Wildlife Service Colorado River Endangered Fish Recovery Program, Denver, Colorado, October 2019 and pending approval through the UCRIP Management Committee.

1 cfs/day (56.6 cms/day) to conclude spring peak releases.⁵⁸ Yampa River flows at the Deerlodge
2 gage during the spring peak releases peaked at 1,970 cfs (55.8 cms) on May 8, 2026. Flows
3 measured on the Green River at the Jensen, Utah gage reached levels at or above 14,000 cfs
4 (396 cms) for 0 days in May 2026. The spring peak target for Reach 2 for this hydrologic
5 classification was 14,000 cfs (396 cms).

6
7 The releases for the SMB flow spike began increasing to full powerplant capacity on June 8,
8 2026. Full power plant releases, 4,600 cfs (130 cms), were sustained for 72 hours (June 8-11)
9 followed by a 2-day ramp down at a maximum of 2,000 cfs/day (56.6 cms/day). The
10 experiment concluded on June 12, 2026.

11
12 ~~In water year 2026, Flaming Gorge Reservoir was operated in accordance with the 2006~~
13 ~~Flaming Gorge ROD. Water year 2026 winter base flow releases ranged from 900 cfs (25.5~~
14 ~~cms) to approximately 1,200 cfs (34.0 cms).~~ The April through July observed unregulated
15 inflow resulted in an initial hydrologic classification of **dry** for the summer baseflow period.
16 ~~Per the Flaming Gorge ROD, the hydrologic condition for the baseflow period is to be~~
17 ~~evaluated monthly and is subject to change pending hydrologic conditions~~ To improve
18 conditions for listed fish under adaptive management and provide flexibility for DROA
19 releases, the average hydrologic classification from the spring was maintained through the
20 baseflow period. Summer baseflow releases were within the 2000 Flow and Temperature
21 Recommendations range of **1,500** cfs (**42.4**) to **2,400** cfs (**67.9** cms) at Reach 2 including being
22 within the +/-40 percent range flexibility. ~~To meet experimental~~ Experimental flow targets for
23 the Colorado pikeminnow (CPM) flow targets in as specified in LaGory et al. (2019) were
24 achieved in July, August, and September, ~~the flow range specified for CPM in LaGory et al.~~
25 ~~(2019) was achieved~~ in Reach 2 for an **average** hydrologic classification. Summer base flow
26 average daily releases ranged from **1,800** cfs (**50.9** cms) to **2,100** cfs (**59.4** cms).

27
28 ~~A spring peak release is projected to occur in May or June 2027 and will be timed to coincide~~
29 ~~with either the peak flows of the Yampa River or emergence of razorback sucker larvae.~~
30 ~~Reclamation is considering long-term implementation strategies for the UCRIP LTSP.~~

31
32 Based on the August 2026 24-Month Study, the most probable April through July unregulated
33 inflow scenario for Flaming Gorge Reservoir during water year 2027 is **X.XX** maf (**XXX**
34 **mcm**), or **XX** percent of average. The peak elevation is expected to be approximately **X,XXX**
35 **feet** (**X,XXX** meters) in **XXX** 2027. By the end of water year 2027, Flaming Gorge Reservoir
36 is projected to be at elevation **X,XXX** feet (**X,XXX** meters), with a storage of **X.XX** maf
37 (**X,XXX** mcm), or **XX** percent of live capacity.

38
39 Spring peak releases of varying magnitudes are projected to occur in the **most, minimum, and**
40 **maximum** probable scenarios in water year 2027. Actual spring peak operations will be timed
41 to coincide with either the peak flows of the Yampa River or emergence of razorback sucker
42 larvae. Reclamation is considering long-term implementation strategies for the UCRIP LTSP.

43
44 ~~Under the probable minimum 2027 April through July inflow forecast of 0.413 maf (509 mem),~~
45 ~~a 4,600 cfs (130 cms) 2027 spring peak release will be implemented. Under the probable~~

1 ~~maximum 2027 April through July inflow forecast of 1.50 maf (1,850 mcm), an 8,600 cfs (243~~
2 ~~cms) spring peak release will be implemented.~~

3
4 The UCRIP, in coordination with Reclamation, USFWS, and WAPA, will continue conducting
5 studies associated with floodplain inundation. Such studies may result in alternatives for
6 meeting flow and temperature recommendations at lower peak flow levels where feasible.

7 **Blue Mesa, Morrow Point, and Crystal Reservoirs (Aspinall Unit)**

8 Reservoir storage content in Blue Mesa **decreased** during water year 2026. At the beginning of
9 water year 2026, Blue Mesa ~~storage content was 50 percent of live capacity was~~ at elevation
10 7,467.96 feet (2,276.23 meters), with 0.418 maf (516 mcm) in storage, ~~which is 50 percent of~~
11 ~~live capacity~~. The unregulated inflow to Blue Mesa during water year 2026 was **0.384 maf (474**
12 **mcm)**, which was **42** percent of average. During water year 2026, the peak elevation of Blue
13 Mesa Reservoir occurred on January 20, 2026 at an elevation of 7,468.56 feet (2,276.42
14 meters), ~~or which is at~~ 51 percent of live capacity. At the end of the **2026** water year, Blue
15 Mesa storage content was **17** percent of live capacity at elevation **7,412.18 feet (2,259.23**
16 **meters)**, with **0.140 maf (173 mcm)** ~~of storage~~, resulting in a net decrease during water year
17 2026 of **0.282 maf (348 mcm)**.

18
19 A below average snowpack condition occurred during the winter months of water year 2026.
20 ~~Peak snow water equivalent reached 55 percent of seasonal median on March 9, 2026. in the~~
21 ~~Gunnison River Basin. Snow measurement sites in the basin reported below median seasonal~~
22 ~~snow water equivalent levels throughout the winter and into the spring of 2026 resulting in a~~
23 ~~March 23, 2026, snow water equivalent peak for the Gunnison River Basin that was 86 percent~~
24 ~~of median.~~

25
26 The Aspinall Unit is operated in compliance with the 2012 Aspinall ROD, including all
27 required consultations and consistent with applicable law, while maintaining and continuing to
28 meet its Congressionally authorized purposes.

29
30 The fall through winter releases from Crystal Dam ranged from 370 cfs (10.5 cms) to about
31 1,350 cfs (38.2 cms) after the Gunnison Tunnel ended diversions for irrigation season on
32 November 1, 2025. On March 5, 2026, releases from Crystal Dam were increased for the 2026
33 irrigation season as operation of the Gunnison Tunnel began diverting approximately 240 cfs
34 (6.79 cms). Flows through the Black Canyon were maintained within the range of
35 approximately 306 cfs (8.66 cms) to approximately 503 cfs (14.2 cms) until March 31, 2026.

36
37 The May 2026 final forecast⁶² for the unregulated inflow to Blue Mesa for the April through
38 July runoff period was 0.170 maf (210 mcm), which was 27 percent of average. ~~The May 2026~~
39 ~~mid-month forecast for the unregulated inflow to Blue Mesa for the April through July runoff~~
40 ~~period was 0.430 maf (530 mcm), which was 68 percent of average. This mid-month This~~
41 forecast was used to establish the hydrologic category for water year 2026 as “dry” with a peak
42 flow target established for the Gunnison River of 900 cfs (25.5 cms) for 1 day as measured at

⁶² The term “final forecast” or “official forecast” refers to the CBRFC runoff forecast for unregulated inflow into CRSP reservoirs that is received by Reclamation during the first few business days of each month.

1 the Gunnison River near Grand Junction, CO stream gage (Whitewater gage).⁶³ The actual
2 April through July unregulated inflow into Blue Mesa Reservoir in 2026 was 0.150 maf (185
3 mcm), which was 24 percent of average.
4

5 On May 27, 2026, releases from Crystal, Morrow Point, and Blue Mesa were increased to target
6 downstream flow levels and durations described in the Aspinall ROD and the Black Canyon
7 Water Right Decree.⁶⁴ These releases simultaneously targeted a 1-day peak flow of 900 cfs
8 (25.5 cms) measured at the Whitewater gage and a 24-hour peak flow target of 728 cfs (20.6
9 cms) ~~in the Black Canyon~~, based on the May 2026 final forecast, ~~in the Black Canyon~~. During
10 spring peak operations, flows ~~in the measured in the~~ Gunnison River ~~as measured~~ at the
11 Whitewater gage achieved an average daily peak flow of 1,340 cfs (37.9 cms) for 1 day on May
12 28, 2026. These releases resulted in a 24-hour average peak flow through the Black Canyon
13 and the Gunnison River Gorge of 713 cfs (20.2 cms) spanning May 27, 2026 to May 28, 2026,
14 as measured at the stream gage located on the Gunnison River below the Gunnison Tunnel.
15 Gunnison River flows in the Black Canyon met or exceeded the flows described in the Black
16 Canyon Water Right Decree.
17

18 ~~For water year 2026, the Aspinall Unit will be operated in compliance with the 2012 Aspinall~~
19 ~~ROD, including all required consultations and consistent with applicable law, while~~
20 ~~maintaining and continuing to meet its Congressionally authorized purposes.~~
21

22 Based on the August 2026 24-Month Study, the projected most probable unregulated inflow for
23 water year 2027 into Blue Mesa Reservoir is X.XX maf (XXX mcm), or XX percent of
24 average. The reservoir is expected to reach a seasonal low elevation of X,XXX feet (X,XXX
25 meters) in XXX 2026. The peak elevation is expected to be approximately X,XXX feet
26 (X,XXX meters) near the end of XXX 2027. By the end of water year 2027, Blue Mesa
27 Reservoir is projected to be at elevation X,XXX feet (X,XXX meters), with a storage content of
28 X.XX maf (XXX mcm), or XX percent of capacity.
29

30 ~~Spring peak releases of varying magnitudes are projected to occur in the most, minimum, and~~
31 ~~maximum probable hydrologic scenarios in water year 2027. Actual spring peak operations will~~
32 ~~be planned in accordance with applicable operations documents and hydrologic conditions at~~
33 ~~the time of implementation. Under the August probable minimum 2027 April through July~~
34 ~~inflow forecast of 0.339 maf (418 mcm), there will be 1-day spring peak release during the~~
35 ~~spring of 2027. Under the probable maximum 2027 April through July inflow forecast of 0.890~~
36 ~~maf (1,100 mcm), a 10-day spring peak release will be implemented as described in the 2012~~
37 ~~Aspinall ROD for water year 2027.~~

38 Navajo Reservoir

39 Storage in Navajo Reservoir decreased during water year 2026. At the beginning of water year
40 2026, Navajo storage was 53 percent of live capacity was at elevation 6,021.25 feet (1,835.28
41 meters), with 0.880 maf (1,090 mcm) in storage, which is 53 percent of live capacity. The

⁶³ Link to the Gunnison River near Grand Junction, CO USGS gage: <https://waterdata.usgs.gov/monitoring-location/09152500/#parameterCode=00065&period=P7D>.

⁶⁴ Decree quantifying the Federal Reserved Water Right for Black Canyon of the Gunnison National Park (State of Colorado District Court, Water Division Four, Case Number 01CW05), signed on December 31, 2008.

1 modified unregulated inflow⁶⁵ to Navajo during water year 2026 was 0.542 maf (669 mcm), or
2 60 percent of average. At the end of the water year, Navajo storage was at 47 percent of live
3 capacity at elevation 6,008.37 feet (1,831.35 meters), with 0.767 maf (946 mcm) resulting in a
4 net decrease during water year 2026 of 0.109 maf (134 mcm).
5

6 Reservoir storage in Navajo peaked at an elevation of 6,037.19 feet (1,840.14 meters) on April
7 19, 2026. This was 47.81 feet (14.57 meters) below full pool. The April-July modified
8 unregulated inflow into Navajo in water year 2026 was 0.134 maf (165 mcm), or 21%percent
9 of average.
10

11 The San Juan Flow Recommendations,⁶⁶ completed by the SJRIP in May 1999 and updated in
12 2018, provide flow recommendations that promote the recovery of the endangered CPM and
13 razorback sucker, maintain important habitat for these two species as well as the other native
14 species, and provide information for the evaluation of continued water development in the
15 basin. In water year 2026, Navajo Reservoir operated under the 2006 Navajo Unit ROD. Under
16 the 2006 Navajo Unit ROD, releases recommended by the SJRIP for recovery purposes are
17 dependent on annual hydrology and available water may be recommended to be released as a
18 spring peak release, an augmentation of existing target base flows, or for some other SJRIP
19 purposes. The Flow Recommendations specify that the reservoir releases will be calculated to
20 target an end of water year storage target elevation of 6,063.00 feet (1,848.00 meters). The
21 Flow Recommendations also specify a minimum elevation of 6,050.00 feet (1,844.04 meters)
22 for the purposes of calculating water available to release as a spring peak release. All available
23 water over this target, minus the water required for minimum releases and contracts, will be
24 considered for release as a spring peak hydrograph if the SJRIP requests. The SJRIP
25 recommends that the available water equates to at least 21 days at 5,000 cfs (142 cms) to be
26 released.
27

28 Navajo Reservoir was operated in compliance with the 2006 Navajo Unit ROD in 2026,
29 including targeting the SJRIP's recommended base flows. The target base flow was calculated
30 using the weekly average of gaged flows throughout the critical habitat area from Farmington
31 to Lake Powell. Based on the SJRIP's recommendation for water year 2026, there was no
32 Spring Peak Release from Navajo Reservoir.
33

34 During water year 2027, Navajo Reservoir will be operated in accordance with the 2006
35 Navajo Unit ROD. ~~Navajo Reservoir storage levels are expected to be below average in 2027~~
36 ~~under the most probable inflow forecast.~~ Base releases from the reservoir will likely range from
37 500 cfs (14.2 cms) to 250 cfs (7.07 cms) through the winter. Based on the August 2026 most
38 probable April through July modified unregulated inflow forecast of X.XX maf (XXX mcm) in
39 2027, the August 2026 24-Month Study projects no spring peak release would be recommended
40 by the SJRIP for water year 2027. The reservoir is projected to reach a peak elevation of

⁶⁵ Modified unregulated inflow into Navajo Reservoir is calculated as the observed inflow adjusted for the San Juan Chama diversions and change in storage at Vallecito Reservoir.

⁶⁶ Flow Recommendations for the San Juan River, May 1999. Available online at:
<https://coloradoriverrecovery.org/sj/science/technical-reports/instream-flow-identification-protection>.

1 X,XXX.XX feet (X,XXX.XX meters) in XXX 2027. The reservoir is projected to reach a
2 minimum elevation of X,XXX.XX feet (X,XXX.XX meters) in XXX 2027.

3 Lake Powell

4 Reservoir storage in Lake Powell decreased during water year 2026. At the beginning of water
5 year 2026, Lake Powell ~~storage was 29 percent of live capacity was~~ at elevation 3,544.69 feet
6 (1,080.42 meters), with 6.75 maf (8,330 mcm) in storage, ~~which is 29 percent of live capacity.~~
7 The unregulated inflow to Lake Powell during water year 2026 was 3.40 maf (4,190 mcm),
8 which is 35 percent of average. At the end of the water year, Lake Powell storage was at 29
9 percent of live capacity at elevation 3,513.74 feet (1,070.99 meters), with 4.92 maf (6,070
10 mcm) resulting in a net decrease during water year 2026 of 1.83 maf (2,060 mcm).

11
12 The August 2025 24-Month Study was run to project the January 1, 2026, elevations of Lake
13 Powell and Lake Mead and determine the water year 2026 operating tier for Lake Powell.
14 Using the most probable inflow scenario, and with an 8.23 maf (10,150 mcm) annual release
15 pattern for Lake Powell, the January 1, 2026, reservoir elevations of Lake Powell and Lake
16 Mead were projected to be 3,532.15 feet (1,076.60 meters) and 1,061.10 feet (323.42 meters),
17 respectively. Given these projections, the operating tier and annual release volume from Lake
18 Powell during water year 2026 was consistent with the Mid-Elevation Release Tier (Section
19 6.C.1 of the 2007 Interim Guidelines and Section 6.E of the 2024 Interim Guidelines SEIS
20 ROD) and, under Section 6.C.1, the annual release would be 7.48 maf (9,230 mcm).

21
22 The April through July unregulated inflow to Lake Powell in water year 2026 was 0.950 maf
23 (1,170 mcm) which was 15 percent of average. During the 2026 April through July runoff
24 period, Lake Powell's water surface elevation peaked on June XX, 2026, at X,XXX feet
25 (X,XXX meters), which was XX feet (XX meters) below full pool. This elevation corresponds
26 to a live storage content of X.XX maf (XXX mcm), or XX percent of live capacity.

27
28 The July 2025 24-Month Study projected Lake Powell to decline below DROA's target
29 elevation of 3,525.00 feet (1,074.42 meters), triggering a provision in the agreements related to
30 the DCP regarding planning of drought response actions within the Upper Colorado River
31 Basin for DROA year 2025.

32
33 Water year 2026 projected inflow continued to worsen, and as a result, actions were taken at
34 Lake Powell pursuant to DROA. To protect the target elevation of 3,525 feet (1,074.42 meters)
35 at Lake Powell, adjustments to Glen Canyon Dam monthly release volumes were implemented
36 starting in December 2025 through April 2026, which included holding back 0.598 maf (738
37 mcm) of water which was to be released from May through September 2026. The total water
38 year 2026 release was projected to remain at 7.48 maf (9,230 mcm).

39
40 As Lake Powell reservoir projections continued to decline in water year 2026 and reservoir
41 conditions were projected to decline below 3,500 feet (1,066.80 meters) at Lake Powell, the
42 Department of the Interior implemented an action under Section 6.E of the 2024 Interim
43 Guidelines SEIS ROD by reducing Lake Powell's annual release from 7.48 maf (9,230 mcm) to
44 6.00 maf (7,400 mcm) in water 2026. Reductions in releases from Lake Powell started on April
45 23, 2026.

1
2 In water years 2025 and 2026, Glen Canyon Dam was operated in compliance with the 2016
3 LTEMP EIS ROD and 2024 LTEMP SEIS ROD. The Cool Mix Alternative was implemented
4 on August 3, 2025, and ended October 20, 2025. Approximately 0.378 maf (466 mcm) was
5 bypassed from August to October 2025.

6
7 ~~Pursuant to the 2016 LTEMP EIS ROD and 2024 LTEMP SEIS ROD, the planning and~~
8 ~~implementation process for the cool mix alternative started again in March 2026. Reclamation~~
9 ~~implemented the cool mix alternative to cool water temperatures below Glen Canyon Dam at~~
10 ~~river mile 30 (below Glen Canyon Dam) once the average daily water temperature achieved~~
11 ~~15.5°C for three consecutive days. The cool mix alternative will end no later than October 20,~~
12 ~~2026. Reclamation initiated the cool mix alternative on August 3, 2026.~~

13
14 The ten-year total flow of the Colorado River at Lee Ferry⁶⁷ for water years 2017 through 2026
15 is 81.25 maf (100,220 mcm). This total is computed as the sum of the flow of the Colorado
16 River at Lees Ferry, Arizona, and the Paria River at Lees Ferry, Arizona, surface water stream
17 gage stations which are operated and maintained by the United States Geological Survey.

18 **2027 Operating Tier and Projected Operations**

19 NOTE: Language highlighted blue in this section will be updated after the completion of the
20 Post 2026 process.

21
22 The January 1, 2026, reservoir elevations of Lake Powell and Lake Mead are projected under
23 the most probable inflow scenario, with an 8.23 maf (10,150 mcm) release pattern in water year
24 2026, to be 3,532.15 feet (1,076.60 meters) and 1,061.09 feet (323.42 meters), respectively,
25 based on the August 2025 24-Month Study. Given these projections, the operating tier and
26 annual release volume from Lake Powell during water year 2026 will be consistent with the
27 Mid-Elevation Release Tier (Section 6.C.1 of the 2007 Interim Guidelines and Section 6.E. of
28 the 2024 Interim Guidelines SEIS ROD) and, under Section 6.C.1, the annual release would be
29 7.48 maf (9,230 mcm). Given the hydrologic variability of the Colorado River System, the
30 actual water year 2026 operations, and being consistent with Section 6.E of the 2024 Interim
31 Guidelines SEIS ROD, the projected water year release from Lake Powell in 2026 may be less
32 than 7.48 maf (9,230 mcm).

33
34 ~~The July 2026 24-Month Study projected Lake Powell to decline below DROA's target~~
35 ~~elevation of 3,525.00 feet (1,074.42 meters), triggering a provision in the agreements related to~~
36 ~~the DCP regarding planning of drought response actions within the Upper Colorado River~~
37 ~~Basin for DROA year 2026. Principles and processes associated with DROA, including~~
38 ~~potential actions regarding Lake Powell and other CRSP Initial Units, are outlined in Section~~
39 ~~H.A of Attachment A1 to the DCP Agreement.~~

40
41 Reclamation will continue to carefully monitor hydrologic and operational conditions and
42 assess the need for additional responsive actions and/or changes to operations. Reclamation
43 will continue to consult with the Basin States, Native American tribes, the Republic of Mexico,

⁶⁷ A point in the mainstream of the Colorado River one mile below the mouth of the Paria River.

1 and other partners on Colorado River operations to consider future protective measures for both
2 Lake Powell and Lake Mead.

3
4 Maintenance of the eight generating units at Glen Canyon Dam requires them to be taken out of
5 service, in pairs, once each year for approximately one month. ~~Additionally, generator units 3
6 and 4 are unavailable until replacement of station service transformers is complete. The
7 replacement will take several years to contract, manufacture, and install. Reclamation is
8 planning to perform maintenance on each of the four hollow jet valves in water year 2025,
9 which may be extended to water year 2026. Additionally, Reclamation performed maintenance
10 on the river outlet works in an effort to prevent cavitation related issues. The river outlet works
11 re-coating started in water year 2024 and was completed in June 2025.~~ Outages for annual
12 maintenance and unit replacements are coordinated between Reclamation offices in Salt Lake
13 City, Utah, and Page, Arizona, and WAPA to minimize impacts to operations.

14
15 Because of less than full storage conditions in Lake Powell resulting from drought in the
16 Colorado River Basin, releases from Glen Canyon Dam for dam safety purposes are highly
17 unlikely in 2027. If implemented, releases greater than powerplant capacity would be made
18 consistent with the 1956 Colorado River Storage Project Act,⁶⁸ the CRBPA, the 2016 LTEMP
19 EIS ROD, the 2024 LTEMP SEIS ROD, and the Glen Canyon Dam Operating Criteria.

20
21 Releases from Lake Powell in water year 2027 will continue to reflect consideration of the uses
22 and purposes identified in the authorizing legislation for Glen Canyon Dam. Monthly releases
23 will also be consistent with the 2016 LTEMP EIS ROD, 2024 LTEMP SEIS ROD and
24 applicable Secretarial decisions and are updated to be consistent with annual volumes
25 determined pursuant to the 2007 Interim Guidelines and the 2024 Interim Guidelines SEIS
26 ROD. For the latest monthly projections for Lake Powell, please see the most recent 24-Month
27 Study report available on Reclamation’s Upper Colorado Region Water Operations website:
28 <https://www.usbr.gov/uc/water/crsp/studies/index.html>.

29
30 Daily and hourly releases in 2027 will be made according to the parameters of the Glen Canyon
31 Dam Operating Criteria. These parameters set the maximum and minimum flows and ramp
32 rates within which reservoir releases must be made. Exceptions to these parameters will be
33 made in accordance with the Emergency Exception Criteria described in the Glen Canyon Dam
34 Operating Criteria.

35
36 During water year 2027, the Department of the Interior will coordinate planning for
37 experimental flows from Glen Canyon Dam in accordance with the 2016 LTEMP EIS ROD
38 and the 2024 LTEMP SEIS ROD.

39 **Lake Mead**

40 For calendar year 2026, a Shortage Condition was the criterion governing the operation of Lake
41 Mead in accordance with Article III(3)(c) of the Operating Criteria, Article II(B)(3) of the
42 Consolidated Decree, Section 2.D.1.a of the 2007 Interim Guidelines, applicable provisions of
43 the LB DCP Agreement, and Sections III.B.1.a and III.B.2.a of Exhibit 1 to the LB DCP

⁶⁸ Available online at: <https://www.usbr.gov/lc/region/pao/pdfiles/crspuc.pdf>.

1 Agreement, and taking into consideration water conservation efforts under the LC Conservation
2 Program and Section 2.E of the 2007 Interim Guidelines as amended by the 2024 Interim
3 Guidelines SEIS ROD. Delivery of water to Mexico was scheduled in accordance with Article
4 15 of the 1944 United States-Mexico Treaty and Minutes No. 242, 323, 327, and 330 of the
5 IBWC.

6
7 Lake Mead began water year 2026 on October 1, 2025, at elevation 1,057.25 feet (322.25
8 meters), with 8.22 maf (10,140 mcm) in storage, which is 31 percent of the conservation
9 capacity⁶⁹ of 26.12 maf (32,220 mcm). Lake Mead ended water year 2026 at elevation 1,037.02
10 feet (316.08 meters) with 6.77 maf (8,350 mcm) in storage (26 percent of capacity) on
11 September 30, 2026.

12
13 The total release from Lake Mead through Hoover Dam during water year 2026 was 7.55 maf
14 (9,310 mcm). The total release from Lake Mead through Hoover Dam during calendar year
15 2026 is projected to be 8.01 maf (9,880 mcm).

16
17 The total inflow into Lake Mead is a combination of water released from Glen Canyon Dam
18 plus inflows in the reach between Glen Canyon and Hoover Dams. In water year 2026, inflow
19 into Lake Mead was 6.66 maf (8,210 mcm), consisting of 6.00 maf (7,400 mcm) of water
20 released from Glen Canyon Dam and 0.657 maf (810 mcm) of inflows between Glen Canyon
21 and Hoover Dams.

22 **2027 Operating Condition and Projected Operations**

23 **NOTE: Language highlighted blue in this section will be updated after the completion of the**
24 **Post 2026 process.**

25
26 Based on the August 2025 24-Month Study, Lake Mead's elevation on January 1, 2026, is
27 projected to be 1,055.88 feet (321.83 meters). In accordance with Section 2.D.1 of the 2007
28 Interim Guidelines and the applicable provisions of the LB DCP Agreement, a Shortage
29 Condition, consistent with Section 2.D.1.a of the 2007 Interim Guidelines, as well as Sections
30 III.B.1.a and III.B.2.a of Exhibit 1 to the LB DCP Agreement, respectively, will govern the
31 releases and diversions from Lake Mead in calendar year 2026. Releases from Lake Mead
32 through Hoover Dam may also be adjusted for the creation and/or delivery of ICS, consistent
33 with Section 3 of the 2007 Interim Guidelines and Sections III and IV of Exhibit 1 to the LB
34 DCP Agreement, in calendar year 2026. In calendar year 2026, reservoir protection
35 conservation will be implemented consistent with Section 2.E of the 2007 Interim Guidelines as
36 amended by the 2024 Interim Guidelines SEIS ROD.

37
38 Under the August 2026 most probable inflow scenario, Lake Mead is projected to end water
39 year 2027 at elevation 1,014.93 feet (309.35 meters), with 5.35 maf (6,600 mcm) in storage (20
40 percent of capacity). Following the end of the water year, Lake Mead is projected to remain

⁶⁹ Conservation capacity is the amount of space available for water storage between Lake Mead's water surface elevations 895.00 feet (272.80 meters) and 1,219.64 feet (371.75 meters), the start of the exclusive flood control space as defined in the Field Working Agreement Between Department of the Interior, Bureau of Reclamation and Department of the Army, Corps of Engineers for Flood Control of Hoover Dam and Lake Mead, Colorado River, Nevada-Arizona, February 8, 1984.

1 about the same at elevation 1,015.22 feet (309.44 meters) with 5.37 maf (6,620 mcm) in storage
2 (21 percent of capacity) at the end of calendar year 2027.

3
4 The total release from Lake Mead through Hoover Dam during water year 2027 is projected to
5 be 8.69 maf (10,720 mcm). The total release from Lake Mead through Hoover Dam during
6 calendar year 2027 is projected to be 8.66 maf (10,680 mcm). For water year 2027, under the
7 most probable inflow scenario, total inflow into Lake Mead is projected to be 7.79 maf (9,610
8 mcm).

9
10 For the latest monthly projections for Lake Mead, please see the most recent 24-Month Study
11 report available on Reclamation's Lower Colorado Region Water Operations website:

12 <https://www.usbr.gov/lc/region/g4000/riverops/coriver-projections.html>.

13 **Lake Mohave and Lake Havasu**

14 Lake Mohave started water year 2026 at an elevation of 639.10 feet (194.80 meters) with 1.59
15 maf (1,960 mcm) in storage. The water level of Lake Mohave was regulated between elevation
16 637.75 feet (194.39 meters) and 643.29 feet (196.07 meters) during the water year, ending at an
17 elevation of 640.00 feet (195.07 meters), with 1.68 maf (2,070 mcm) in storage. During water
18 year 2026, 7.22 maf (8,910 mcm) was released from Davis Dam. The calendar year 2026 total
19 release is projected to be 7.71 maf (9,510 mcm).

20
21 For water and calendar years 2027, Davis Dam is projected to release nearly the same amount
22 of water as in 2026, less any reductions in deliveries and adjustments for the creation and/or
23 delivery of ICS and reservoir protection conservation actions. The water level in Lake Mohave
24 will be regulated between an elevation of approximately 633.00 feet (192.94 meters) and
25 645.00 feet (196.60 meters).

26
27 Lake Havasu started water year 2026 at an elevation of 448.63 feet (136.74 meters), with 0.592
28 maf (730 mcm) in storage. The water level of Lake Havasu was regulated between elevation
29 446.57 feet (136.11 meters) and 449.14 feet (136.90 meters) during the water year, ending at an
30 elevation of 447.50 feet (136.40 meters), with 0.522 maf (644 mcm) in storage. During water
31 year 2026, 5.55 maf (6,850 mcm) was released from Parker Dam. The calendar year 2026 total
32 release is projected to be 5.79 maf (7,140 mcm).

33
34 For water and calendar years 2027, Parker Dam is expected to release nearly the same amount
35 of water as in 2026, less any reductions in deliveries and adjustments for the creation and/or
36 delivery of ICS and reservoir protection conservation actions. The water level in Lake Havasu
37 will be regulated between an elevation of approximately 446.00 feet (135.94 meters) and
38 450.00 feet (137.16 meters).

39
40 Lakes Mohave and Havasu are scheduled to be drawn down in the late summer and fall months
41 to provide storage space for local storm runoff and will be filled in the winter to meet higher
42 seasonal spring water demand. This drawdown also corresponds with normal maintenance at
43 both Davis and Parker power plants scheduled from October through May.

44 **Bill Williams River**

1 Alamo Lake elevation and storage decreased during water year 2026. Alamo Lake started water
2 year 2026 at elevation 1,109.47 feet (338.17 meters) with 0.089 maf (110 mcm) in storage and
3 ended water year 2026 at elevation 1,102.27 feet (335.97 meters) with 0.071 maf (87.9 mcm) in
4 storage. In water year 2026, average daily releases from Alamo Lake ranged between 0 cfs (0
5 cms) and 45 cfs (1.27 cms). ~~During water year 2026, the U.S. Army Corps of Engineers~~
6 ~~(USACE) conducted four short duration higher flow releases to flush sediment from the outlet~~
7 ~~conduit. These releases took place on November 5, 12, and 18, 2024 and April 28, 2025. None~~
8 ~~of the water released during these periods reached Lake Havasu.~~ Water released from Alamo
9 Lake totaled 0.024 maf (30 mcm) for water year 2026.

10 Senator Wash and Laguna Reservoirs

11 Senator Wash Reservoir is an off stream regulating storage facility below Parker Dam
12 (approximately 142 river miles downstream) and has a storage capacity of 0.014 maf (17 mcm)
13 at full pool elevation of 251.00 feet (76.50 meters). The reservoir is used to store excess flows
14 from the river caused by water user cutbacks, side wash inflows due to rain, and other factors.
15 Stored waters are utilized to meet the water demands in Arizona and California and the delivery
16 obligation to Mexico.

17
18 Since 1992, elevation restrictions have been in place on Senator Wash Reservoir due to
19 potential piping and liquefaction of foundation and embankment materials at Xanyō Xamshré
20 Dike and Senator Wash Dam. Senator Wash Reservoir is restricted to an elevation of 240.00
21 feet (73.15 meters) with 0.0090 maf (11 mcm) of storage, a loss of about 0.0050 maf (6.2 mcm)
22 of storage from its original capacity. Whenever Senator Wash Reservoir exceeds an elevation
23 of 237.00 feet (72.24 meters) Reclamation must conduct a visual inspection report. This
24 reservoir restriction is expected to continue through 2026.

25
26 Laguna Reservoir is a regulating storage facility located approximately five river miles
27 downstream of Imperial Dam and is primarily used to capture sluicing flows from Imperial
28 Dam. The storage capability of Laguna Reservoir has diminished from about 0.0015 maf (1.9
29 mcm) to approximately 0.0004 maf (0.5 mcm) due to sediment accumulation and vegetation
30 growth. Sediment accumulation in the reservoir has occurred primarily due to flood releases
31 that occurred in 1983 and 1984, and flood control or space building releases that occurred
32 between 1985 and 1988 and from 1997 through 1999. Sediment removal at Laguna Reservoir
33 to reestablish operational sluicing began in 2013. In total, the Laguna Basin Dredging project
34 will dredge approximately 3.55 million cubic yards (2.7 mcm) of sediment, reestablishing 140
35 acres (0.57 square kilometers) of open water. As of August 2026, approximately 4.95 million
36 cubic yards (3.8 mcm) of material have been removed. Completion of the dredging project is
37 on hold until the dredging project at Imperial Dam is completed.

38 Imperial Dam

39 Imperial Dam is the last major diversion dam on the Colorado River in the United States. From
40 the head works at Imperial Dam, water is diverted into the All-American Canal on the
41 California side of the dam and into the Gila Gravity Main Canal on the Arizona side of the
42 dam. These diversions provide water to the Gila Project, the Yuma Project, the Imperial
43 Irrigation District (IID), the Coachella Valley Water District, and the City of Yuma, and
44 through Siphon Drop and Pilot Knob to the Northerly International Boundary (NIB) for

1 diversion at Morelos Dam by Mexico. Flows arriving at Imperial Dam for calendar year 2026
2 are projected to be 4.96 maf (6,118 mcm).
3

4 Reclamation started a dredging project above Imperial Dam in March 2021. The purpose of this
5 project is to remove sediment deposited immediately upstream of Imperial Dam that threatens
6 to constrict and/or prevent the operation of Imperial Dam facilities. Large amounts of sediment
7 deposits are detrimental to Imperial Dam water operations. Excessive sediment build up in the
8 reservoir limits reservoir storage capacity and can impede gate operations. Periodic removal of
9 sediment is necessary to allow delivery of water to the Gila Gravity Main Canal and the All-
10 American canal. This project ~~has been was~~ extended to remove an additional 0.300 million
11 cubic yards (0.230 mcm) and ~~was scheduled to be~~ completed ~~at the end of~~ by October 1, 2025~~6~~.
12 ~~As of August 2026, approximately 1.739 million cubic yards (1.330 mcm) of material have~~
13 ~~been removed. The project permit was obtained from the USACE and is valid through 2025.~~

14 Gila River Flows

15 During water year 2026, snowfall in the Gila River Basin, including the Salt and Verde River
16 watersheds was much below median. The Salt River Project did not release water from its
17 system in excess of diversion requirements at Granite Reef Diversion Dam in water year 2026.
18 No water reached or was released from Painted Rock Dam by the USACE in water year 2026.

19 Warren H. Brock Reservoir

20 The Warren H. Brock (Brock) Reservoir is located near the All-American Canal in Imperial
21 County, California. The purpose of the 0.0080 maf (9.9 mcm) Brock Reservoir is to reduce
22 non-storable flows and to enhance beneficial use of Colorado River water within the United
23 States. The reservoir reduces the impact of loss of water storage at Senator Wash due to
24 operational restrictions and provides additional regulatory storage, allowing for more efficient
25 management of water below Parker Dam. In 2021, Reclamation completed the Warren H.
26 Brock Reservoir Conservation Summary Report which includes, among other matters, a
27 summary of water conserved by Brock Reservoir from 2013 through 2019.⁷⁰ Water conserved
28 by Brock Reservoir from 2020 through 2025 may be found in the respective annual Colorado
29 River Accounting and Water Use Report, Arizona, California, and Nevada.⁷¹

30 Yuma Desalting Plant

31 The Yuma Desalting Plant (YDP) was authorized in 1974 under Title 1 of the Colorado River
32 Basin Salinity Control Act (Public Law 93-320)⁷² which, among other things, authorized the
33 federal government to construct the YDP to desalt the drainage flows from the Wellton-
34 Mohawk Division of the Gila Project. This would allow the treated water to be delivered to
35 Mexico as part of its 1944 United States-Mexico Water Treaty allotment. The United States has
36 met salinity requirements established in IBWC Minute No. 242 primarily through use of an
37 extension of a canal to bypass drainage waters from the Wellton-Mohawk Division and Yuma

⁷⁰ Available online at: <https://www.usbr.gov/lc/region/programs/strategies/agreements/BrockReport.pdf>.

⁷¹ Available online at: <https://www.usbr.gov/lc/region/g4000/wtracct.html>.

⁷² Available online at: <https://www.usbr.gov/lc/region/pao/pdfiles/crbsalect.pdf>.

1 area to the Santa Clara Slough⁷³ in Mexico. In calendar year 2026, the amount of water
2 discharged from the Wellton-Mohawk Division through the bypass canal is estimated to be
3 **0.106** maf (**131** mcm) as measured at gaging station 0+00.⁷⁴ Total water discharged through the
4 bypass canal is estimated to be **0.145** maf (**179** mcm), as measured at the gaging station near
5 the Southerly International Boundary (SIB),⁷⁵ at an approximate concentration of total
6 dissolved solids of **2,500** parts per million (ppm).

7 **Off-stream Storage Agreements**

8 Colorado River water may be stored off-stream pursuant to individual SIRAs and 43 CFR Part
9 414 within the Lower Division States. The Secretary shall make ICUA available to contractors
10 in Arizona, California, or Nevada pursuant to individual SIRAs and 43 CFR Part 414. The
11 Southern Nevada Water Authority (SNWA) may propose to make unused Nevada basic
12 apportionment available for storage by the Metropolitan Water District of Southern California
13 (MWD)⁷⁶ and/or Arizona Water Banking Authority (AWBA)⁷⁷ in calendar years 2026 and
14 2027. Balances for off-stream storage agreements may be found in the respective annual
15 Colorado River Accounting and Water Use Report, Arizona, California, and Nevada.⁷⁸

16 **Intentionally Created Surplus**

17 The 2007 Interim Guidelines included the adoption of the ICS mechanism that, among other
18 things, encourages the efficient use and management of Colorado River water in the Lower
19 Basin. ICS may be created through several types of activities that include improvements in
20 system efficiency, extraordinary conservation, tributary conservation, and the importation of
21 non-Colorado River System water into the Colorado River mainstream over the course of a
22 calendar year. Several implementing agreements⁷⁹ were executed concurrent with the issuance
23 of the ROD for the 2007 Interim Guidelines. The LB DCP Agreement, as authorized by Public
24 Law 116-14 through the 2019 Colorado River DCP, expanded upon the ICS concept, including
25 the execution of additional implementation agreements⁸⁰ and establishment of a DCP ICS

⁷³ The Santa Clara Slough is adjacent, and hydrologically connected, to the Ciénega de Santa Clara, a wetland of open water, vegetation, and mudflats located within the Humedales del Delta del Rio Colorado Ramsar Site and the Alto Golfo de California y El Pincate Biosphere Reserve in Mexico.

⁷⁴ Gaging station 0+00 is located on the Main Outlet Drain, a section of canal in the United States that connects to the Main Outlet Drain Extension and bypass canal in Mexico.

⁷⁵ This water does not count towards the delivery of water to Mexico pursuant to IBWC Minute No. 242 adopted by the United States and Mexico pursuant to Article 24 of the 1944 United States-Mexico Water Treaty.

⁷⁶ Storage and Interstate Release Agreement among The United States of America, acting through the Secretary of the Interior; The Metropolitan Water District of Southern California; the Southern Nevada Water Authority; and the Colorado River Commission of Nevada, October 21, 2004. Available online at: https://www.usbr.gov/lc/region/g4000/contracts/SNWA_MWDSIRAFinal.pdf.

⁷⁷ Storage and Interstate Release Agreement among The United States of America, acting through the Secretary of the Interior; The Arizona Water Banking Authority; the Southern Nevada Water Authority; and the Colorado River Commission of Nevada, December 18, 2002. Available online at: <https://www.usbr.gov/lc/region/g4000/contracts/SIRAFinal.pdf>.

⁷⁸ Available online at: <https://www.usbr.gov/lc/region/g4000/wtracct.html>.

⁷⁹ Information on forbearance and delivery agreements related to the creation and delivery of ICS can be found at: <https://www.usbr.gov/lc/region/programs/strategies/documents.html>.

⁸⁰ Information on the agreements related to the creation of ICS under the LB DCP Agreement can be found at: <https://www.usbr.gov/lc/region/programs/dcp.html>.

category. ICS credits may be created and delivered in calendar years 2026 and 2027 pursuant to Section 3 of the 2007 Interim Guidelines, Sections III and IV of Exhibit 1 to the LB DCP Agreement, including the ICS accumulation limit as outlined in Section IV.C of Exhibit 1 to the LB DCP Agreement, and other applicable implementing agreements. ICS balances by state, user, and type of ICS may be found in the annual Water Accounting Report.

IBWC Minute No. 323 identified cooperative measures that the United States and Mexico will take through December 31, 2026, including water conservation projects in Mexico. Consistent with Section IX.A of IBWC Minute No. 323, these water conservation projects will generate or conserve a volume of water of which 0.109 maf (135 mcm) will be converted to Binational ICS for use in the United States and 0.050 maf (62 mcm) will be allocated to the system for the benefit of all users.

Extraordinary Conservation ICS

Entities with approved plans may create Extraordinary Conservation ICS in 2026 and/or 2027, subject to available capacity to store such ICS within existing ICS accumulation limits. Table 5 provides a summary of submitted or approved Extraordinary Conservation ICS plans of creation in 2026 and 2027. Entities with available Extraordinary Conservation ICS may request delivery of ICS credits in 2026 and 2027.⁸¹

**Table 5. Summary of Extraordinary Conservation ICS Plans of Creation
in Calendar Years 2026 and 2027**

Entity	2026 Plan of Creation	Status of 2026 Plan	2027 Plan of Creation	Status of 2027 Plan
CAWCD	up to 0.080 maf (99 mcm)	approved		
IID	up to 0.062 maf (76 mcm)	approved		
MWD	up to 0.450 maf (555 mcm)	approved		
SNWA	up to 0.100 maf (123 mcm)	approved		

System Efficiency ICS

In 2026 and 2027, the Central Arizona Water Conservation District (CAWCD), MWD, and SNWA may request delivery of Brock Reservoir System Efficiency ICS credits. The annual maximum delivery of Brock Reservoir System Efficiency ICS is 0.065 maf (80 mcm). In 2026

⁸¹ The ICS delivery volumes will be reflected in Reclamation’s Water Accounting Report. The Water Accounting Report is available online at: <https://www.usbr.gov/lc/region/g4000/wtracct.html>.

1 and 2027, CAWCD, MWD, and SNWA may request delivery of YDP Pilot Run System
2 Efficiency ICS credits.

3 **Tributary Conservation ICS**

4 SNWA has an approved plan to create up to 0.044 maf (54 mcm) of Tributary Conservation
5 ICS in 2026 and may submit a plan to create up to 0.044 maf (54 mcm) in 2027. Any Tributary
6 Conservation ICS not delivered for use by SNWA in the calendar year created will, at the
7 beginning of the following year, be converted to Extraordinary Conservation ICS pursuant to
8 the 2007 Interim Guidelines, subject to available capacity to store such ICS within existing ICS
9 accumulation limits.

10 **Imported ICS**

11 SNWA may submit plans to create Imported ICS in 2026 and 2027. Any Imported ICS not
12 delivered for use by SNWA in the calendar year created will, at the beginning of the following
13 year, be converted to Extraordinary Conservation ICS pursuant to the 2007 Interim Guidelines,
14 subject to available capacity to store such ICS within existing ICS accumulation limits.

15 **Binational ICS**

16 In 2026 and 2027, CAWCD, IID, MWD, and SNWA may request delivery of Binational ICS
17 subject to any applicable provisions in the delivery agreements.

18 **DCP ICS**

19 DCP ICS may be created in 2026 and 2027 by entities making DCP contributions consistent
20 with Section III of Exhibit 1 to the LB DCP Agreement and subject to available capacity to
21 store such ICS within existing ICS accumulation limits. Following creation, DCP ICS may be
22 delivered in a subsequent year in accordance with Section III.F of Exhibit 1 to the LB DCP
23 Agreement.

24 **Delivery of Water to Mexico**

25 **2026 Operations**

26 As of June 2026, delivery of water to Mexico, pursuant to the 1944 United States-Mexico
27 Water Treaty, IBWC Minute No. 323, and IBWC Minute No. 330, is anticipated to be 1.30 maf
28 (1,600 mcm) in calendar year 2026. This volume reflects a shortage reduction of 0.050 maf (62
29 mcm) pursuant to Section III.A of IBWC Minute No. 323, recoverable water savings of 0.030
30 maf (37 mcm) as required by Mexico under Section IV of IBWC Minute No. 323, and the
31 creation of approximately 0.071 maf (87 mcm) of water for Mexico's Water Reserve, and the
32 delivery of approximately 0.022 maf (27 mcm) from Mexico's Water Reserve under IBWC
33 Minute No. 323, and the creation of 0.067 maf (83 mcm) of ~~system water~~ Mexico's Water
34 Reserve pursuant to Resolutions 1 and 2 of IBWC Minute No. 330. The water savings
35 contribution volume shall be accounted for as described in the Joint Report of the Principal
36 Engineers with the Implementing Details of the Binational Water Scarcity Contingency Plan in

1 the Colorado River Basin (2019 Joint Engineers' Report)⁸² and the Joint Report of the Principal
2 Engineers with the Operational Provisions Applicable to Water for the Environment Stipulated
3 in Minute 323 (2021 Joint Engineers' Report).⁸³ Balances of Mexico's Water Reserve in
4 previous years may be found in the annual Colorado River Accounting and Water Use Report,
5 Arizona, California, and Nevada.⁸⁴

6
7 Of the scheduled delivery to Mexico in calendar year 2026, approximately 1.16 maf (1,430
8 mcm) is projected to be delivered at NIB and approximately 0.140 maf (173 mcm) is projected
9 to be delivered at SIB. Under IBWC Minute No. 327 and the Emergency Delivery
10 Agreement,⁸⁵ Mexico, through the IBWC, may request water to be delivered to Tijuana, Baja
11 California, through MWD, the San Diego County Water Authority, and the Otay Water
12 District's respective distribution system facilities in California. As of June 2026, no water is
13 scheduled to be delivered to Tijuana, Baja California in calendar year 2026.

14
15 Of the total delivery at SIB projected in calendar year 2026, approximately 0.075 maf (92
16 mcm) is projected to be delivered from the Yuma Project Main Drain and approximately 0.035
17 maf (43 mcm) is projected to be delivered by the Protective and Regulatory Pumping Unit (242
18 well field) as of June 2026.

19
20 Excess flows arriving at the NIB are projected to be approximately 0.013 maf (16 mcm) in
21 calendar year 2026. Excess flows result from a combination of factors, including heavy rain
22 from seasonal storms, water ordered but not diverted to United States users downstream of
23 Parker Dam, inflows into the Colorado River below Parker Dam, releases from Painted Rock
24 Dam, and spills from irrigation facilities below Imperial Dam.

25 **2027 Operations**

26 NOTE: Language highlighted blue in this section will be updated after the completion of the
27 Post 2026 process.

28
29 Pursuant to the 1944 United States-Mexico Water Treaty and Section III.A of IBWC Minute
30 No. 323, a volume of 1.45 maf (1,790 mcm) will be available to be scheduled for delivery to
31 Mexico in calendar year 2027. This volume may be further adjusted for water savings
32 contributions as required under Section IV of IBWC Minute No. 323 and system water and
33 Mexico's Water Reserve conservation as required under Resolutions 1 and 2 of IBWC Minute
34 No. 330. Mexico may create water for or take delivery of water from Mexico's Water Reserve
35 pursuant to Section III.C and Section V of IBWC Minute No. 323 and Resolution 3 of IBWC
36 Minute No. 330. Approximately 0.140 maf (173 mcm) is projected to be delivered at SIB and
37 the remainder of the water to be scheduled for delivery to Mexico in 2027 will be delivered at

⁸² 2019 Joint Engineers' Report available online at: https://ibwc.azurewebsites.net/wp-content/uploads/2023/04/Min323_joint_report_eng.pdf.

⁸³ 2021 Joint Engineers' Report available online at: https://www.ibwc.gov/wp-content/uploads/2023/04/Min323_joint_report_eng.pdf.

⁸⁴ Available online at: <https://www.usbr.gov/lc/region/g4000/wtracct.html>.

⁸⁵ Agreement for Temporary Emergency Delivery of a Portion of the Mexican Treaty Waters of the Colorado River to the International Boundary in the Vicinity of Tijuana, Baja California, Mexico, and for Operation of Facilities in the United States, dated February 8, 2022.

1 NIB and Tijuana. Under IBWC Minute No. 327 and the Emergency Delivery Agreement, water
2 may be delivered to Tijuana through MWD, the San Diego County Water Authority, and the
3 Otay Water District’s respective distribution system facilities in California.

4 **Other Operational Considerations**

5 As of June 2026, drainage flows to the Colorado River from the South Gila Drain Pump Outlet
6 Channels and the Yuma Mesa Conduit are projected to be 0.006 maf (7.4 mcm) and 0.036 maf
7 (44 mcm), respectively, for calendar year 2026. Consistent with Articles 11 and 15 of the 1944
8 United States-Mexico Water Treaty and IBWC Minute No. 242, this water is available for
9 delivery at NIB in satisfaction of the 1944 United States-Mexico Water Treaty.

10
11 As stated in IBWC Minute No. 242, water delivered to Mexico upstream of Morelos Dam shall
12 have an annual average salinity of no more than 115 ppm ± 30 ppm United States’ count (121
13 ppm ± 30 ppm Mexican count) over the annual average salinity of Colorado River waters
14 which arrive at Imperial Dam. This difference, known as the salinity differential, is projected to
15 be 142 ppm by the United States’ count for calendar year 2026, as of June 2026.

16
17 Mexico has identified four critical months for agriculture, September through December,
18 regarding improving the quality of water delivered at SIB. Consistent with Section VI.B of
19 IBWC Minute No. 323, the United States has improved the water quality delivered at the SIB
20 to approximately 1,200 ppm during this four-month period.

21 **2027 DETERMINATIONS**

22 NOTE: Language highlighted blue in this section will be updated after the completion of the
23 Post 2026 process.

24
25 The AOP provides projections regarding reservoir storage and release conditions during the
26 upcoming year, based upon Congressionally mandated and authorized storage, release, and
27 delivery criteria and determinations. After meeting these criteria and determinations, specific
28 reservoir releases may be modified within these requirements as forecasted inflows change in
29 response to climatic variability and to provide additional benefits coincident to the projects’
30 multiple purposes.

31 **Upper Basin**

32 Section 602(a) of the CRBPA provides for the storage of Colorado River water in Upper Basin
33 reservoirs and the release of water from Lake Powell that the Secretary finds reasonably
34 necessary to assure deliveries to comply with Articles III(c), III(d), and III(e) of the 1922
35 Colorado River Compact without impairment to the annual consumptive use in the Upper
36 Basin. The Operating Criteria provide that the annual plan of operation shall include a
37 determination of the quantity of water considered necessary to be in Upper Basin storage at the
38 end of the water year after taking into consideration all relevant factors including historic
39 streamflow, the most critical period of record, the probabilities of water supply, and estimated
40 future depletions. Water not required to be so stored will be released from Lake Powell:

- 1 ○ to the extent it can be reasonably applied in the States of the Lower Division to the uses
- 2 specified in Article III(e) of the 1922 Colorado River Compact, but these releases will
- 3 not be made when the active storage in Lake Powell is less than the active storage in
- 4 Lake Mead
- 5 ○ to maintain, as nearly as practicable, active storage in Lake Mead equal to the active
- 6 storage in Lake Powell
- 7 ○ to avoid anticipated spills from Lake Powell

8
9 Taking into consideration all relevant factors required by Section 602(a)(3) of the CRBPA and
10 the Operating Criteria, it is determined that the active storage in Upper Basin reservoirs
11 projected for September 30, 2026, under the most probable inflow scenario would be below the
12 threshold required under Section 602(a) of the CRBPA.

13
14 Taking into account (1) the existing water storage conditions in the basin, (2) the August 2025
15 24-Month Study projection of the most probable near-term water supply conditions in the
16 basin, and (3) Section 6.C.1 of the 2007 Interim Guidelines and Section 6.E. of the 2024
17 Interim Guidelines SEIS ROD, the Mid-Elevation Release Tier will govern the operation of
18 Lake Powell for water year 2026. The August 2025 24-Month Study of the most probable
19 inflow scenario projects the water year 2026 release from Glen Canyon Dam to be 7.48 maf
20 (9,230 mcm). Given the hydrologic variability of the Colorado River System, the actual water
21 year 2026 operations, and being consistent with Section 6.E of the 2024 Interim Guidelines
22 SEIS ROD, the projected water year release from Lake Powell in 2026 may be less than 7.48
23 maf (9,230 mcm).

24 **Lower Basin**

25 Pursuant to Article III of the Operating Criteria and consistent with the Consolidated Decree,
26 water shall be released or pumped from Lake Mead to meet the following requirements:

- 27 (a) 1944 United States-Mexico Water Treaty obligations;
- 28 (b) Reasonable beneficial consumptive use requirements of mainstream users in the Lower
- 29 Division States;
- 30 (c) Net river losses;
- 31 (d) Net reservoir losses;
- 32 (e) Regulatory wastes; and
- 33 (f) Flood control.

34
35 The Operating Criteria provide that after the commencement of delivery of mainstream water
36 by means of the Central Arizona Project, the Secretary will determine the extent to which the
37 reasonable beneficial consumptive use requirements of mainstream users are met in the Lower
38 Division States. Reasonable beneficial consumptive use requirements are met depending on
39 whether a Normal, Surplus, or Shortage Condition has been determined. The Normal Condition
40 is defined as annual pumping and release from Lake Mead sufficient to satisfy 7.50 maf (9,250
41 mcm) of consumptive use in accordance with Article III(3)(a) of the Operating Criteria and
42 Article II(B)(1) of the Consolidated Decree. The Surplus Condition is defined as annual
43 pumping and release from Lake Mead sufficient to satisfy in excess of 7.50 maf (9,250 mcm)
44 of consumptive use in accordance with Article III(3)(b) of the Operating Criteria and Article
45 II(B)(2) of the Consolidated Decree. An ICS Surplus Condition is defined as a year in which

1 Lake Mead’s elevation is projected to be above elevation 1,075.00 feet (327.66 meters) on
2 January 1, a Flood Control Surplus has not been determined, and delivery of ICS has been
3 requested. The Secretary may determine an ICS Surplus Condition in lieu of a Normal
4 Condition or in addition to other operating conditions that are based solely on the elevation of
5 Lake Mead. The Shortage Condition is defined as annual pumping and release from Lake Mead
6 insufficient to satisfy 7.50 maf (9,250 mcm) of consumptive use in accordance with Article
7 III(3)(c) of the Operating Criteria and Article II(B)(3) of the Consolidated Decree.

8
9 The 2007 Interim Guidelines and 2024 Interim Guidelines SEIS ROD are being utilized in
10 calendar year 2026 and serve to implement the narrative provisions of Article III(3)(a), Article
11 III(3)(b), and Article III(3)(c) of the Operating Criteria and Article II(B)(1), Article II(B)(2),
12 and Article II(B)(3) of the Consolidated Decree for the period through 2027. The 2007 Interim
13 Guidelines and 2024 Interim Guidelines SEIS ROD will be used annually by the Secretary to
14 determine the quantity of water available for use within the Lower Division States.

15
16 Consistent with the 2007 Interim Guidelines and the LB DCP Agreement, the August 2025 24-
17 Month Study was used to forecast the system storage as of January 1, 2026. Based on a
18 projected January 1, 2026 Lake Mead elevation of 1,055.88 feet (321.83 meters) and consistent
19 with Section 2.D.1 of the 2007 Interim Guidelines, a Shortage Condition, consistent with
20 Section 2.D.1.a, will govern releases for use in the states of Arizona, Nevada, and California
21 during calendar year 2026 in accordance with Article III(3)(c) of the Operating Criteria and
22 Article II(B)(3) of the Consolidated Decree. In addition, consistent with Sections III.B.1.a and
23 III.B.2.a of Exhibit 1 to the LB DCP Agreement, DCP contributions will be required by
24 Arizona and Nevada, respectively, in calendar year 2026. Additionally, reservoir protection
25 conservation will be implemented consistent with Section 2.E of the 2007 Interim Guidelines as
26 amended in the 2024 Interim Guidelines SEIS ROD in calendar year 2026. Water deliveries in
27 the Lower Basin during calendar year 2026 will be limited to 7.167 maf (8,840 mcm) and will
28 be further adjusted for DCP contributions and creation and/or delivery of ICS credits and/or
29 DSS. In calendar year 2026, reservoir protection conservation will be implemented consistent
30 with Section 2.E of the 2007 Interim Guidelines as amended by the 2024 Interim Guidelines
31 SEIS ROD.

32
33 Article II(B)(6) of the Consolidated Decree allows the Secretary to allocate water that is
34 apportioned to one Lower Division State but is for any reason unused in that state to another
35 Lower Division State. This determination is made for one year only, and no rights to recurrent
36 use of the water accrue to the state that receives the allocated water. No unused apportionment
37 for calendar year 2027 is anticipated. If any unused apportionment becomes available after
38 adoption of this AOP, Reclamation, on behalf of the Secretary, may allocate any such available
39 unused apportionment for calendar year 2027 in accordance with Article II(B)(6) of the
40 Consolidated Decree, the Unused Water Policy, and giving further consideration to the water
41 conservation objectives of the July 30, 2014 agreement for the PSCP, the LC Conservation
42 Program, as specified in Section 4.b of the LB DCP Agreement, and in accordance with Section
43 2.E of the 2007 Interim Guidelines as amended by the 2024 Interim Guidelines SEIS ROD.

44
45 In calendar year 2027, water may be stored off-stream pursuant to individual SIRAs and 43
46 CFR Part 414 within the Lower Division States. The Secretary shall make ICUA available to

1 contractors in Arizona, California, or Nevada pursuant to individual SIRAs and 43 CFR Part
2 414. SNWA may propose to make unused Nevada basic apportionment available for storage by
3 MWD and/or AWBA in calendar year 2027.
4

5 The IOPP, which became effective January 1, 2004, will be in effect during calendar year 2027.
6 In accordance with Section 2.6.e of the IOPP, further accumulation of inadvertent overruns in
7 calendar year 2027 will be suspended. Payback balances by state and user may be found in the
8 annual Colorado River Accounting and Water Use Report, Arizona, California, and Nevada.⁸⁶
9

10 In calendar year 2027, conserved Colorado River water, created through the PSCP, the LB
11 DCP Agreement, the LC Conservation Program, and other voluntary agreements, is anticipated
12 to be added to system reservoirs in the Lower Basin pursuant to system conservation
13 agreements.
14

15 The 2007 Interim Guidelines included the adoption of the ICS mechanism, which was
16 expanded upon in the LB DCP Agreement, that among other things encourages the efficient use
17 and management of Colorado River water in the Lower Basin. In calendar year 2027, ICS
18 credits may be created and delivered pursuant to Section 3 of the 2007 Interim Guidelines,
19 Sections III and IV of Exhibit 1 to the LB DCP Agreement, and appropriate forbearance and
20 delivery agreements, and consistent with approved ICS plans of creation.
21

22 Consistent with Section 4 of the 2007 Interim Guidelines, DSS may be created and delivered in
23 calendar year 2027.
24

25 Given the limitation of available supply and recent low inflow amounts within the Colorado
26 River Basin, the Secretary, through Reclamation, will continue to review Lower Basin
27 operations to assure that all deliveries and diversions of mainstream water are in strict
28 accordance with the Consolidated Decree, applicable statutes, contracts, rules, and agreements.
29

30 As provided in Section 7.C of the 2007 Interim Guidelines, the Secretary may undertake a mid-
31 year review to consider revisions of the current AOP. For Lake Mead, the Secretary shall revise
32 the determination in any mid-year review for the current year only to allow for additional
33 deliveries from Lake Mead pursuant to Section 7.C of the 2007 Interim Guidelines.

34 **1944 United States-Mexico Water Treaty**

35 Under the probable minimum, most probable, and probable maximum inflow scenarios, water
36 in excess of that required to supply uses in the United States and the guaranteed quantity of
37 1,500 maf (1,850 mcm) allotted to Mexico will not be available, subject to any increased
38 amounts delivered consistent with Section V of IBWC Minute No. 323. Vacant storage space in
39 mainstream reservoirs is substantially greater than that required by flood control regulations.
40

41 A volume of 1,450 maf (1,790 mcm) of water will be available to be scheduled for delivery to
42 Mexico during calendar year 2026 subject to and in accordance with Article 15 of the 1944
43 United States-Mexico Water Treaty, IBWC Minutes No. 242 and 327, and Section III.A of

⁸⁶ Available online at: <https://www.usbr.gov/lc/region/g4000/wtracct.html>.

1 IBWC Minute No. 323. This volume may be further adjusted for water savings contributions as
2 required under Section IV of IBWC Minute No. 323 and Resolutions 1 and 2 of IBWC Minute
3 No. 330. In accordance with Section III.C and Section V of IBWC Minute No. 323 and
4 Resolution 3 of IBWC Minute No. 330, Mexico may create water for or take delivery of water
5 from Mexico's Water Reserve.
6

7 Calendar year schedules of the monthly deliveries of Colorado River water are formulated by
8 the Mexican Section of the IBWC and presented to the United States Section before the
9 beginning of each calendar year. Changes to these delivery schedules are coordinated between
10 the United States and Mexican Sections of the IBWC pursuant to Article 15 of the 1944 United
11 States-Mexico Water Treaty and consistent with other applicable agreements.

DRAFT

1 **DISCLAIMER**

2 Nothing in this AOP is intended to interpret the provisions of the Colorado River Compact (45
3 Stat. 1057); the Upper Colorado River Basin Compact (63 Stat. 31); the Utilization of Waters
4 of the Colorado and Tijuana Rivers and of the Rio Grande, Treaty Between the United States of
5 America and Mexico (Treaty Series 994, 59 Stat. 1219); the United States/Mexico agreements
6 in Minute No. 242 of August 30, 1973 (Treaty Series 7708; 24 UST 1968), Minute No. 323 of
7 September 21, 2017, Minute No. 327 of January 28, 2022, or Minute No. 330 of March 21,
8 2024; the Consolidated Decree entered by the Supreme Court of the United States in *Arizona v.*
9 *California* (547 U.S 150 (2006)); the Boulder Canyon Project Act (45 Stat. 1057; 43 U.S.C.
10 617); the Boulder Canyon Project Adjustment Act (54 Stat. 774; 43 U.S.C. 618a); the Colorado
11 River Storage Project Act (70 Stat. 105; 43 U.S.C. 620); the Colorado River Basin Project Act
12 (82 Stat. 885; 43 U.S.C. 1501); the Colorado River Basin Salinity Control Act (88 Stat. 266; 43
13 U.S.C. 1951); the Hoover Power Plant Act of 1984 (98 Stat. 1333); the Hoover Power
14 Allocation Act of 2011 (125 Stat. 777); the Colorado River Floodway Protection Act (100 Stat.
15 1129; 43 U.S.C. 1600); the Grand Canyon Protection Act of 1992 (Title XVIII of Public Law
16 102-575, 106 Stat. 4669); the Decree Quantifying the Federal Reserved Right for Black
17 Canyon of the Gunnison National Park (Case No. 01CW05, District Court, Colorado Water
18 Division No. 4, 2008); the Colorado River Drought Contingency Plan Authorization Act
19 (Public Law 116-14); or the rules, criteria, guidelines, and decisions referenced within this
20 AOP.

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1 ACRONYMS AND ABBREVIATIONS

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1944 United States-Mexico Water Treaty	Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande, the Treaty Between the United States of America and Mexico, signed February 3, 1944
2016 LTEMP EIS ROD	2016 Glen Canyon Dam Long-Term Experimental and Management Plan Environmental Impact Statement and Record of Decision
2019 Joint Engineers' Report	Joint Report of the Principal Engineers with the Implementing Details of the Binational Water Scarcity Contingency Plan in the Colorado River Basin
2021 Joint Engineers' Report	Joint Report of the Principal Engineers with the Operational Provisions Applicable to Water for the Environment Stipulated in Minute 323
2024 Interim Guidelines SEIS ROD	Supplemental Environmental Impact Statement for Near Term Colorado River Operations Record of Decision
2024 LTEMP SEIS ROD	2024 Glen Canyon Dam Long-Term Experimental and Management Plan Supplemental Environmental Impact Statement and Record of Decision
af	acre-feet
AMWG	Glen Canyon Dam Adaptive Management Work Group
AOP	Annual Operating Plan
AWBA	Arizona Water Banking Authority
Brock	Warren H. Brock Reservoir
CAWCD	Central Arizona Water Conservation District
CBRFC	National Weather Service's Colorado Basin River Forecast Center
CFR	Code of Federal Regulations
cfs	cubic feet per second
cms	cubic meters per second
Consolidated Decree	Consolidated Decree of the Supreme Court of the United States in <i>Arizona v. California</i> , 547 U.S. 150
CPM	Colorado pikeminnow
CRBPA	Colorado River Basin Project Act of 1968
DCP	Drought Contingency Plan
DROA	Drought Response Operations Agreement
DSS	Developed Shortage Supply
FG-Ops	Flaming Gorge Operation Plan
IBWC	International Boundary and Water Commission
ICS	Intentionally Created Surplus
ICUA	Intentionally Created Unused Apportionment
IID	Imperial Irrigation District
IOPP	Inadvertent Overrun and Payback Policy
<u>kaf</u>	<u>thousand acre-feet</u>
LB DCP Agreement	Lower Basin Drought Contingency Plan Agreement
LC Conservation Program	Lower Colorado River Basin System Conservation and Efficiency Program

LTSP	Larval Trigger Study Plan
maf	million acre-feet
mcm	million cubic meters
MWD	The Metropolitan Water District of Southern California
NIB	Northerly International Boundary
Operating Criteria	Criteria for Coordinated Long-Range Operation of Colorado River Reservoirs Pursuant to the Colorado River Basin Project Act of September 30, 1968
ppm	parts per million
PSCP	Pilot System Conservation Program
Reclamation	Bureau of Reclamation
ROD	Record of Decision
Secretary	Secretary of the U.S. Department of the Interior
SEIS	Supplemental Environmental Impact Statement
SCPP	System Conservation Pilot Program
SIB	Southerly International Boundary
SIRA	Storage and Interstate Release Agreement
SJRIP	San Juan River Basin Recovery Implementation Program
SMB	Smallmouth bass
SNWA	Southern Nevada Water Authority
UCRC	Upper Colorado River Commission
UCRIP	Upper Colorado River Endangered Fish Recovery Program
Unused Water Policy	Lower Colorado Region Policy for Apportioned but Unused Water
USACE	U.S. Army Corps of Engineers
USFWS	U.S. Fish and Wildlife Service
WAPA	Western Area Power Administration
Water Accounting Report	Colorado River Accounting and Water Use Report, Arizona, California, and Nevada
YDP	Yuma Desalting Plant

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