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October 9, 2008

To: Technical Work Group, Glen Canyon Dam Adaptive Management Program

From: John Hamill, Chief, Grand Canyon Monitoring and Research Center *John Hamill*

Subject: Updates to GCMRC's Strategic Science Plan and Monitoring and Research Plan

In May 2008, the Adaptive Management Work Group (AMWG) passed a motion that directed the Technical Work Group (TWG) to work with Grand Canyon Monitoring and Research Center (GCMRC) to update GCMRC's Monitoring and Research Plan (MRP) to reflect new program direction associated with the "Final Environmental Assessment: Experimental Releases from Glen Canyon Dam, Arizona, 2008 through 2012" dated February 29, 2008, and the "Final Biological Opinion for the Operation of Glen Canyon Dam" dated February 27, 2008, and recommend MRP revisions for review/approval at the fall/winter 2008 AMWG meeting. I also made similar updates to the GCMRC's Strategic Science Plan (SSP) which provides the foundation for the MRP.

Attached for your review are the SSP and MRP with updates related to the new direction provided in the Environmental Assessment (EA) and Biological Opinion (BO), noted above. In addition, the plans were updated to address:

- New developments related to tribal monitoring efforts,
- Updated direction and schedules consistent with the approved FY2008 and FY2009 Annual Work Plans,
- A de-emphasis on Temperature Control Device planning and evaluation, which was not included as an element of the approved experimental program for the next 5 years.

Also note that the dates of the SSP and MRP now cover FY2009 through FY2012 to correspond to the 5-year experimental program outlined in the EA and BO.

To facilitate your review, sections that were revised substantially are highlighted in yellow.

An hour has been set aside on the TWG agenda to discuss this SSP and MRP update. In addition, we would welcome written comments from the TWG until October 31, 2008, using the standard TWG comment-response form. Comments should focus on sections of the MRP and SSP that underwent substantial revision.

Attachments (2)

Major changes to the MRP and SSP



Developed in cooperation with the Glen Canyon Dam Adaptive Management Program

# Strategic Science Plan to Support the Glen Canyon Dam Adaptive Management Program, Fiscal Years **2009-12**

Prepared by the USGS Grand Canyon Monitoring and Research Center

TWG Review Draft—October 2008

U.S. Department of the Interior  
U.S. Geological Survey

**U.S. Department of the Interior**  
DIRK KEMPTHORNE, Secretary

**U.S. Geological Survey**  
Mark D. Myers, Director

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# Preface

This "Strategic Science Plan to Support the Glen Canyon Dam Adaptive Management Program, Fiscal Years 2009-12" is one element of an overall science-planning process used by the Grand Canyon Monitoring and Research Center (GCMRC) to provide independent, objective science support to the Glen Canyon Dam Adaptive Management Program. We designed the plan to be responsive to the goals and the priority information needs identified by the Adaptive Management Work Group. The Adaptive Management Work Group is a Federal Advisory Committee that makes recommendations to the Secretary of the Interior on the operation of Glen Canyon Dam and other management actions intended to meet the U.S. Department of the Interior's obligations under the Grand Canyon Protection Act. The strategies presented here will be used to guide the development and implementation of monitoring and research activities for fiscal years (FY) 2009-12.

**Copies of this plan are available at**  
**<http://www.gcmrc.gov/>.**

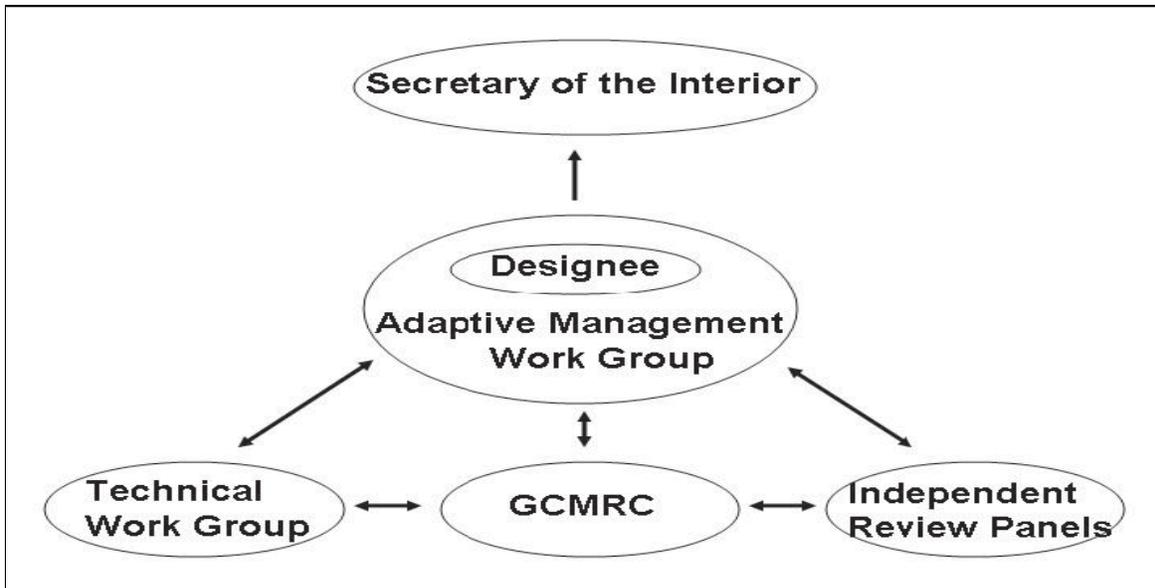
## Introduction and Background

This strategic science plan (SSP) identifies strategies to be pursued by the U.S. Geological Survey's (USGS) Grand Canyon Monitoring and Research Center (GCMRC) to provide credible, objective scientific information to the Glen Canyon Dam Adaptive Management Program (GCDAMP) during the next 4 years. The geographic focus of the GCDAMP is the Colorado River corridor from Glen Canyon Dam to Lake Mead, an area known as the Colorado River ecosystem (CRE). The GCMRC's mission is to develop scientific information regarding (1) the effects of the operation of Glen Canyon Dam and other factors on CRE resources, using an ecosystem approach, and (2) flow and nonflow measures to mitigate adverse effects on CRE resources caused by dam operations. This SSP will be carried out by the GCMRC in cooperation with participants of the GCDAMP.

The GCDAMP was established in 1996 by the Secretary of the Interior to implement the Grand Canyon Protection Act of 1992, the 1995 Operation of Glen Canyon Dam Final Environmental Impact Statement, and the 1996 Record of Decision. Adaptive management—the dynamic interplay of stakeholder collaboration, resources management, and scientific research—was envisioned as a new paradigm to address the complex environmental problems related to the operation of Glen Canyon Dam. The GCDAMP consists of five components (fig. 1):

1. The Adaptive Management Work Group (AMWG) is a Federal Advisory Committee that facilitates the implementation of the GCDAMP. The AMWG is made up of 25 stakeholders and the Secretary of the Interior's Designee. The AMWG makes recommendations to the Secretary of the Interior on how dam operations can be modified or other management actions taken to fulfill the U.S. Department of the Interior's obligations under the Grand Canyon Protection Act.
2. The Secretary of the Interior's Designee serves as the chair of the AMWG and as a direct link between the AMWG and the Secretary of the Interior.
3. The Technical Work Group (TWG) translates AMWG policies and goals into information needs, provides questions that serve as the basis for long-term monitoring and research activities, and conveys research results to AMWG members.
4. The USGS Grand Canyon Monitoring and Research Center provides credible, objective scientific information on the effects of Glen Canyon Dam and related factors on natural, cultural, and recreational resources along the Colorado River from Glen Canyon Dam to Lake Mead (see table 1 for GCMRC responsibilities).

- Independent review panels assess proposals and research products to ensure scientific objectivity and credibility. The science advisors, a formal group of academic experts in fields germane to the GCDAMP, are an example of an independent review panel.



**Figure 1.** Major components of the Glen Canyon Dam Adaptive Management Program

## Adaptive Management

The GCDAMP is based on an adaptive environmental assessment and management (AEAM) approach to natural resources management (Holling, 1978; Walters, 1986), now commonly called “adaptive management.” The approach assumes that managed natural resources will always change, that scientific understanding of ecosystems is constantly improving, and that natural resource managers need the best available information to make decisions. AEAM unites the strengths of different scientific disciplines to meet the information needs of resource managers. It encourages scientists and managers to work collaboratively to use scientific information in the management process.

AEAM consists of two related parts—adaptive assessment and adaptive management. Adaptive assessment involves investigating how ecological systems work and possible alternative actions that managers can implement to achieve desired goals. Adaptive management involves learning by doing and testing, which may include monitoring system responses to natural changes (passive adaptive management) or deliberate manipulation of key processes (active adaptive management).

Adaptive management acknowledges that policies must satisfy social objectives, but policies also need to adapt to both changes in understanding and changes in managed systems. Managers using an AEAM approach learn how a natural system works and how their actions affect the system; this knowledge helps them to perform better in complex and uncertain environments. This SSP is based on an AEAM approach articulated in the draft GCDAMP strategic plan (2000), which includes the following activities:

- Development of models on the effects of policies, activities, or practices being considered for implementation
- Formulation of questions as testable hypotheses regarding the expected responses or linkages of the Colorado River ecosystem to dam operations and management actions
- Execution of experiments to test hypotheses and answer questions
- Implementation of management actions to reveal the accuracy or completeness of earlier predictions through monitoring and evaluation of results
- Incorporation of new information produced through experimentation into management discussions and recommendations to the Secretary of the Interior

**Table 1.** Roles and responsibilities of the Grand Canyon Monitoring and Research Center (GCMRC)

- Advocate quality, objective science and the use of that science in the adaptive management decision process

2. Provide scientific information for all resources of concern identified in the Operation of Glen Canyon Dam Final Environmental Impact Statement
3. Support the Secretary of the Interior's Designee and the Adaptive Management Work Group (AMWG) in a technical advisory role
4. Develop research designs and proposals for implementing monitoring and research activities in support of information needs identified by the AMWG
5. Coordinate review of monitoring and research activities with independent review panels
6. Coordinate, prepare, and distribute technical reports and documentation for review and publication as final products
7. Provide regular reports to the AMWG and Technical Work Group (TWG) on new scientific findings and their application to the Glen Canyon Dam Adaptive Management Program (GCDAMP); prepare and forward technical management recommendations and annual reports to the TWG
8. Manage all data collected as part of the GCDAMP and serve as a repository for data and information about the effects of Glen Canyon Dam operations and other related factors on the downstream resources of the Colorado River ecosystem
9. Administer research proposals through a competitive contract process, as appropriate
10. Manage GCMRC finances and personnel efficiently and effectively

## Science Planning Process

The GCDAMP science planning process aims to develop a credible, objective science program that is responsive to AMWG goals and priority needs. The AMWG specified 12 goals that provide general guidance for planning, monitoring, and research efforts (table 2). In August 2004, the AMWG reviewed these goals and identified four priority questions to help further guide the GCDAMP science program:

1. Why are the humpback chub not thriving, and what can we do about it? How many humpback chub are there and how are they doing?
2. Which cultural resources, including traditional cultural properties, are within the area of potential effect, which should we treat, and how do we best protect them? What is the status and trends of cultural resources and what are the agents of deterioration?
3. What is the best flow regime?
4. What is the impact of sediment loss and what should we do about it?

The GCMRC will use these four priority questions as the primary, but not exclusive, basis for designing the science program to be implemented during the next 4 years. Other sources of information that will be considered include the following:

- AMWG management objectives and associated information needs, including core monitoring information needs;
- Protocol evaluation panel recommendations;
- Knowledge assessment report findings and recommendations;
- National Historic Preservation Act requirements; and
- NEPA documents and U.S. Fish and Wildlife Service biological opinion requirements related to the operation of Glen Canyon Dam. For example, the Environmental Assessment: Experimental Releases from Glen Canyon Dam, Arizona, 2008 through 2012 dated February 29, 2008, and its related Endangered Species Act Biological Opinion will be used to provide direction for several research, monitoring, and experimental activities that will be carried out in FY2008–12, including a March 2008 High Flow Experiment, a 5-year September-October Steady Flow Experiment, a humpback chub nearshore ecology study, and nonnative fish control efforts.

To create a balanced adaptive management program and to ensure that all key resources are addressed by the science program, GCMRC will, as a general rule, propose at least one science activity for each GCDAMP goal (table 2) in its work plan.

## Science Planning Documents

The GCMRC will design and implement the GCDAMP science program in cooperation with GCDAMP stakeholders. Interaction between the GCMRC and GCDAMP participants shall occur primarily through the development and revision of four interrelated planning documents:

1. The GCDAMP strategic plan (AMPSP) is a long-term plan drafted in August 2001 by GCDAMP and GCMRC participants that identifies the AMWG's vision, mission, principles, goals, management objectives, information needs, and management actions (Glen Canyon Dam Adaptive Management Program, 2001).
2. The GCMRC SSP (this document) identifies general strategies for the next 5 years to provide science information responsive to the goals, management objectives, and priority questions as described in the AMPSP and other planning direction approved by the AMWG.

3. The GCMRC monitoring and research plan (MRP) identifies the goal, objective, and scope of specific(1) core monitoring activities, (2) research and development activities, and (3) long-term experimental activities consistent with the strategies and priorities established in this SSP
4. The GCMRC biennial work plan (BWP) identifies the scope, objectives, and budget for monitoring and research activities planned for a 2-year period. When completed, the biennial work plan will be consistent with the MRP. A transitional annual work plan (AWP) was developed for FY2009. The first BWP is planned for FY2010.

Figure 2 depicts the flow of information in the science planning and implementation process. The GCMRC will report annually on completed projects presented in the biennial work plan and evaluate whether scientific research has contributed to fulfilling GCDAMP goals and management objectives. At 5-year intervals, the GCMRC will consolidate new scientific knowledge in updated versions of “The State of the Colorado River Ecosystem in Grand Canyon” (SCORE) report (Gloss and others, 2005), knowledge assessment report (Melis and others, 2006), and elsewhere, as appropriate. Priority information needs and science questions will be evaluated by scientists and managers to determine whether program revisions are needed. Planning documents, including the SSP and the MRP, will be revised to reflect program updates.

GCMRC science planning will be most effective if it is conducted in conjunction with a periodic review of the GCDAMP strategic plan, including priority management goals, objectives, information needs, and management actions or treatments. Completing concurrent reviews is essential to ensure that the science program is properly aligned with current management objectives and priorities.

**Table 2.** Glen Canyon Dam Adaptive Management Program (GCDAMP) goals as identified in the draft strategic plan.

- 
1. Protect or improve the aquatic food base so that it will support viable populations of desired species at higher trophic levels
  2. Maintain or attain viable populations of existing native fish, remove jeopardy from humpback chub and razorback sucker, and prevent adverse modification to their critical habitats
  3. Restore populations of extirpated species, as feasible and advisable
  4. Maintain a naturally reproducing population of rainbow trout above the Paria River, to the extent practicable and consistent with the maintenance of viable populations of native fish
  5. Maintain or attain viable populations of Kanab ambersnail
  6. Protect or improve the biotic riparian and spring communities, including threatened and endangered species and their critical habitat
  7. Establish water temperature, quality, and flow dynamics to achieve the GCDAMP ecosystem goals
  8. Maintain or attain levels of sediment storage within the main channel and along shorelines to achieve the GCDAMP ecosystem goals
  9. Maintain or improve the quality of recreational experiences for users of the Colorado River ecosystem, within the framework of the GCDAMP ecosystem goals
  10. Maintain power production capacity and energy generation, and increase where feasible and advisable, within the framework of the GCDAMP ecosystem goals
  11. Preserve, protect, manage, and treat cultural resources for the inspiration and benefit of past, present, and future generations
  12. Maintain a high-quality monitoring, research, and adaptive management program

## Science Strategies

This SSP is based on the adaptive management paradigm discussed above wherein new science information is continually cycled into application by managers, and outcomes are monitored by scientists and managers for effectiveness. This process requires highly focused applied science projects that address specific management information needs. Consistent with the adaptive management paradigm, the GCMRC's science strategy will emphasize four elements:

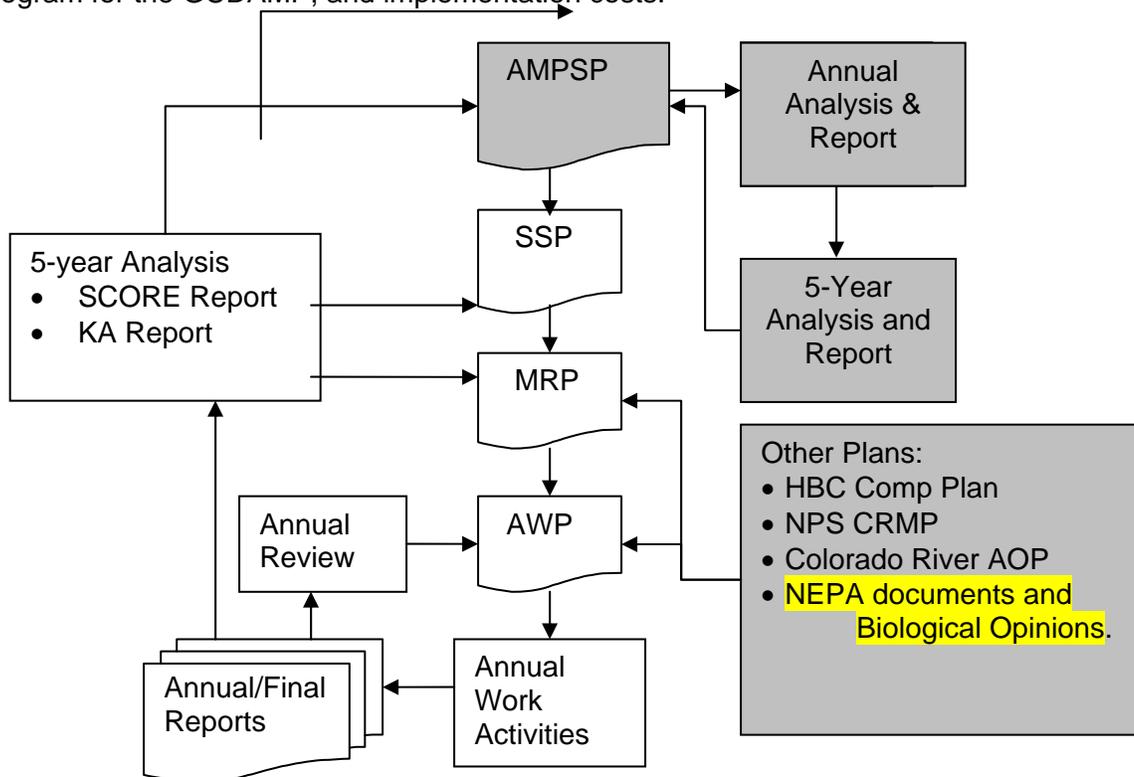
- Performing interdisciplinary, integrated river science
- Building bridges between science and management
- Formulating strategic science questions to address the AMWG's priority goals and questions
- Addressing critical research and monitoring needs outside the scope of the GCDAMP

## Interdisciplinary, Integrated River Science

The GCMRC will increase its emphasis on an interdisciplinary, integrated science approach over the next 5 years. This approach supports AMWG goals to manage competing resource values to benefit both human beings and the natural ecosystems that are important to them. This means that single resources (and research related to them) will not be studied in isolation from other resources or from the sociocultural context. Interdisciplinary, integrated river science will seek to understand how resources respond to human activities, outside forces, and internal natural ecosystem drivers (e.g., floods, drought, plankton blooms, etc.). Understanding will come through core monitoring, research and development, and long-term experimental activities. Prediction will be developed from a synthesis of findings in a quantitative modeling framework.

In 1998, Walters and others conducted an adaptive environmental assessment and management workshop to assist Grand Canyon scientists and managers to develop a conceptual model of the Colorado River ecosystem affected by Glen Canyon Dam operations (see Walters and others, 2000). The Grand Canyon Model that resulted proved to be useful at identifying knowledge gaps and predicting the response of some ecosystem components to policy change. However, a lack of data for some resource responses limited the effectiveness of the model to produce predictions in several key areas, including long-term sediment storage, fisheries responses to habitat restoration, and socioeconomic effects. Several improvements to the model have been suggested to increase its utility in science planning and management processes. Suggested improvements include making the model more user-friendly, ensuring that the model provides information that is relevant to each high-priority AMWG goal and question, and incorporating advanced statistical and mathematical methods.

The GCMRC will continue to work with the science advisors to identify and evaluate strategies for incorporating an interdisciplinary, integrated ecosystem science and modeling approach into the current science program, including the refinement and use of conceptual and predictive ecosystem models and decision-support tools. The feasibility of various approaches will be assessed based on their ability to satisfy the information needs of resource managers; usefulness for designing an integrated, interdisciplinary science program for the GCDAMP; and implementation costs.



**Figure 2.** Collaborative science planning and implementation process. The Glen Canyon Dam Adaptive Management Program and the Department of the Interior have lead responsibility for the shaded boxes. The Grand Canyon Monitoring and Research Center has lead responsibility for the boxes that are not shaded.

## Building Bridges between Science and Management

The GCMRC's ability to design studies that will produce relevant scientific information depends on how well the GCDAMP participants define and agree on resource goals, management objectives, and desired outcomes. To be successful, GCMRC scientists and GCDAMP participants must work together as partners—partners with distinct but complementary roles. These individual roles and responsibilities are outlined in table 3. A more complete discussion of roles and responsibilities of various GCDAMP entities and the GCMRC are presented in the report of the Roles Ad Hoc Group of the GCDAMP (2006).

**Table 3.** The complementary lead roles of the Grand Canyon Monitoring and Research Center (GCMRC) and the participants and resource managers of the Glen Canyon Dam Adaptive Management Program (GCDAMP).

Lead Roles of the GCMRC	Lead Roles of GCDAMP
Develop and revise the GCMRC Strategic Science Plan, Monitoring and Research Plan, and Biennial Work Plan	Develop, revise, and finalize the GCDAMP Strategic Plan, which specifies program goals, information needs, priorities, and management objectives
Develop and update knowledge assessment and The State of the Colorado River Ecosystem in Grand Canyon (SCORE) reports	Develop and revise operations protocols to improve the effectiveness of the GCDAMP
Advise the Technical Work Group and Adaptive Management Work Group on technical program needs, experimental options, and management treatments	Review and comment on proposed science activities and budgets; provide recommendations to the Secretary of the Interior
Develop research designs, proposals, and treatment options; implement and manage the science program	Provide clear and timely management direction
Evaluate the scientific basis of proposed management actions and treatment programs	Identify and implement management actions and treatments programs

The success of the GCDAMP is dependent not only on the GCMRC's ability to produce scientific information that is relevant to management needs but also upon the effective and timely use of that information by managers in the decisionmaking process. The challenge for scientists is to synthesize large amounts of diverse and often highly technical data into a form that is relevant to a decision that has implications for multiple resources in different areas and timeframes. A clear example of this challenge is the issue of how to operate Glen Canyon Dam. Over the past decade, there have been great advances in the development and application of a suite of decision-support tools to assist scientists and managers in understanding the interrelationships, data uncertainty, and relative influence of scientific knowledge on resource management decisions. The GCMRC proposes a collaborative strategy among scientists and GCDAMP participants to assess how to better integrate scientific information into the GCDAMP process. The assessment will address (1) the feasibility of using decision-support tools to integrate scientific information into science planning and AMP recommendation processes, including resource tradeoff assessments, and (2) strategies to address the value-based conflicts of diverse interests in the GCDAMP. Pilot approaches will be tested during the FY2009–12 program period.

## Addressing Priority Goals and Questions

In general, the GCMRC science program will monitor the status and trends of CRE resources and evaluate treatments or management actions (e.g., changes in dam operation, nonnative fish control, beach/habitat-building flows, etc.) to restore or protect downstream resources. The science program will address AMWG priority questions and key strategic science questions, presented in the following section, that were identified through a series of knowledge assessment workshops (Melis and others, 2006). Providing answers to these key questions will provide the information needed to reduce the uncertainties associated with various flow and nonflow treatments or management actions and improve management of priority CRE resources.

The strategic science questions will be addressed through the following general categories of activities:

1. Core-monitoring activities are scientifically validated protocols or methods to assess the condition and trend of priority GCDAMP resources (humpback chub, sediment, food base, etc.).
2. Research and development activities include research projects aimed at (1) addressing hypotheses or information needs related to priority GCDAMP resources or (2) developing and testing new technologies or monitoring procedures.

3. Long-term experimental activities include a suite of flow and non-flow treatments and/or management actions (1) to improve the condition of target resources (humpback chub, cultural sites, sediment, etc.) and (2) to understand the relationship between treatments and management actions and target resources.

Specific activities within each of the categories will be defined based on the knowledge assessment report, core monitoring information needs, research information needs, NEPA and ESA compliance requirements, and other relevant information. The MRP and BWP will identify each activity's objectives, methods, outcomes, and costs by fiscal year. An interdisciplinary, integrated science approach as described above will be used, where appropriate.

The GCMRC will coordinate its research activities with other institutions conducting research in the CRE to ensure a cost-effective ecosystem approach. All GCMRC work plans and reports will be subjected to independent peer review consistent with the USGS Fundamental Science Practices, a set of guidelines and policies to ensure the world-class quality of USGS science products, and periodic comprehensive reviews of planned research or scientific work by panels of independent scientists.

## AMWG Priority Questions and Related Strategic Science Questions

In 2004, the AMWG identified five priority questions related to the 12 goals that provide general guidance for planning, monitoring, and research efforts (table 2). The strategic science questions that appear below each of the five AMWG priorities were identified through two knowledge assessment workshops and presented in a summary report (Melis and others, 2006). The bracketed dates associated with each strategic science question indicate the time anticipated to complete monitoring and research activities required to address the question.

AMWG Priority 1: Why are the humpback chub not thriving, and what can we do about it? How many humpback chub are there and how are they doing?

### *Key Strategic Science Questions*

1. To what extent are adult populations of native fish controlled by production of young fish from tributaries, spawning and incubation in the mainstem, survival of young-of-year (YoY) and juvenile stages in the mainstem, or by changes in growth and maturation in the adult population as influenced by mainstem conditions? [FY2006–12]
2. Does a decrease in the abundance of rainbow trout and other coldwater and warmwater nonnatives in Marble and eastern Grand Canyons result in an improvement in the recruitment rate of juvenile humpback chub to the adult population? [FY2006–12]
3. Can long-term decreases in the abundance of rainbow trout in Marble and eastern Grand Canyons be sustained with a reduced level of effort of mechanical removal or will recolonization from tributaries and from downstream and upstream of the removal reach require that mechanical removal be an ongoing management action? This question also applies to future removal programs targeting other nonnative species. [FY2007–12]
4. What are the important pathways, and the rate of flux among them, that link lower trophic levels with fish and how will they link to dam operations? [FY2006–10]
5. Are trends in the abundance of fish populations, or indicators from fish such as growth, condition, and body composition (e.g., lipids), correlated with patterns in invertebrate flux? [FY2006–10]
6. Which tributary and mainstem habitats are most important to native fishes and how can these habitats best be made usable and maintained? [FY2008–12]
7. How can native and nonnative fishes best be monitored while minimizing impacts from capture and handling or sampling? [FY2007–12]

AMWG Priority 2: Which cultural resources, including traditional cultural properties (TCP), are within the area of potential effect, which should we treat, and how do we best protect them? What is the status and trends of cultural resources and what are the agents of deterioration?

### *Key Strategic Science Questions*

1. Do dam-controlled flows affect (increase or decrease) rates of erosion and vegetation growth at archaeological sites and TCP sites, and if so, how? [FY2007–12]

2. How do flows impact old high water zone terraces in the CRE (where the majority of archaeological sites occur), and what kinds of important information about the historical ecology and human history of the CRE are being lost due to ongoing erosion of the Holocene sedimentary deposits? [FY2004–11]
3. If dam-controlled flows are contributing to (influencing rates of) archaeological site/TCP erosion, what are the optimal flows for minimizing future impacts to historic properties? [FY2009–12]
4. How effective are various treatments (e.g., check dams, vegetation management, etc.) in slowing rates of erosion at archaeological sites over the long term? [FY2006–11]
5. What are the TCPs in the CRE, and where are they located? [FY2006–11]
6. How can tribal values/data/analyses be appropriately incorporated into a science-driven adaptive management process in order to evaluate the effects of flow operations and management actions on TCPs? [FY2006–08]
7. Are dam-controlled flows affecting TCPs and other tribally valued resources in the CRE, and, if so, in what respects are they being affected, and are those effects considered positive or negative by the tribes who value these resources? [FY2006–11]

AMWG Priority 3: What is the best flow regime?

*Key Strategic Science Questions*

1. Is there a “flow-only” operation (i.e., a strategy for dam releases, including managing tributary inputs with BHBFs, without sediment augmentation) that will restore and maintain sandbar habitats over decadal time scales? [FY2008–11]
2. To what extent could predation impacts by nonnative fish be mitigated by higher turbidity or dam-controlled high-flow releases? [FY2007–08]
3. What are the hydropower replacement costs of the modified low fluctuating flow (annually, since 1996)? [FY2007–08]
4. What are the projected hydropower costs associated with the various alternative flow regimes being discussed for future experimental science (as defined in the next phase experimental design)? [FY2006–07]
5. How is invertebrate flux affected by water quality (e.g., temperature, nutrient concentrations, turbidity) and dam operations? [FY2006–09]
6. What Glen Canyon Dam operations (ramping rates, daily flow range, etc.) maximize trout fishing opportunities and catchability? [FY2007–08]
7. How do dam-controlled flows affect visitors’ recreational experiences, and what is/are the optimal flows for maintaining a high-quality recreational experience in the CRE? [FY2007–08]
8. What are the drivers for recreational experiences in the CRE, and how important are flows relative to other drivers in shaping recreational experience outcomes? [FY2007–09]
9. How do varying flows positively or negatively affect campsite attributes that are important to visitor experience? [FY2009–11]
10. How can safety and navigability be reliably measured relative to flows? [FY2007–08]
11. How do varying flows positively or negatively affect visitor safety, health, and navigability of the rapids? [FY2007–09]
12. How do varying flows regimes positively or negatively affect group encounter rates, campsite competition, and other social parameters that are known to be important variables of visitor experience? [FY2007–09]

AMWG Priority 4: What is the impact of sediment loss and what should we do about it?

*Key Strategic Science Questions*

1. Is there a “flow-only” operation (i.e., a strategy for dam releases, including managing tributary inputs with BHBFs, without sediment augmentation) that will restore and maintain sandbar habitats over decadal timescales? [FY2008–11]
2. How important are backwaters and vegetated shoreline habitats to the overall growth and survival of YoY and juvenile native fish? Does the long-term benefit of increasing these habitats outweigh short-term potential costs (displacement and possibly mortality of young humpback chub) associated with high flows? [FY2007–11]

(NOTE: The SSQ was omitted because a TCD is a component of the experimental program)

## **Other Critical Research and Monitoring Needs**

This section focuses on the critical need to address issues outside the CRE that impact the GCDAMP mission and goals. The GCMRC is currently constrained from using GCDAMP funds to evaluate some potentially significant external threats to CRE resources. For example, the largest aggregation of humpback chub in the CRE is dependent on the quality of water leaving the Little Colorado River. However, Little Colorado River water quality is evaluated on an infrequent basis and then only in the first few miles of its confluence with the Colorado River. No science activity currently exists to identify changes in Little Colorado River water quality and quantity resulting from upstream diversions, pollution, or catastrophic hazardous material spills.

The primary determinant of water quality in the CRE is the quality of the water released from Lake Powell. While extensive physical and biological data on Lake Powell water quality have been collected for more than two decades, the data have not been synthesized, extensively analyzed, or modeled. A synthesis of historical Lake Powell data is needed to identify trends in water quality and their relationship to dam operations, basin hydrology, and climate variability. These assessments could significantly advance knowledge of potential future water quality in Lake Powell and the appropriate design for the proposed temperature control device.

Clearly, to be successful, the GCDAMP needs to ensure that key external factors that could affect the attainment of GCDAMP goals are addressed. To this end, the GCMRC proposes to (1) work closely with the AMWG and the Department of the Interior to develop an endangered fish recovery program for the lower basin (Grand Canyon), (2) evaluate and report on the key external issues identified above that could affect attainment of GCDAMP goals, and (3) work with GCDAMP participants and others to secure funding for research on the issues that pose the highest risk or opportunity.

## **Administration and Budget**

### **Staffing**

The GCMRC's goal is to deliver in the next 5 years a comprehensive ecosystem science program that responds to management needs. Effectiveness will be measured by science and management accomplishments that enhance CRE resource conditions and create a better understanding of the cause-and-effect relationship between dam operations and resource conditions. Improving science administration is essential to meeting the need for a more comprehensive ecosystem science program in a flat budget environment. Improving science administration will require significant accomplishment in several areas, including science planning, personnel structure, goal and objective setting, collaboration and partnerships, and research design focused on priority information needs and cost effectiveness.

Productive, well-qualified personnel are critical to creating an effective ecosystem science program. In recognition of this fact, efforts have been made to restructure personnel responsibilities at the GCMRC to maximize existing management and science skills. Contractors and cooperators will be used to conduct a large amount of the field work, and they will work collaboratively with GCMRC scientists to analyze and synthesize data and publish findings. GCMRC personnel will implement field research and monitoring when in-house staff members with the appropriate expertise are available and their use is cost effective. In every case, the GCMRC will hold its own work to the same level of rigorous outside peer review as all others. The core GCMRC staff includes the following key positions:

#### **Chief**

The Chief establishes GCMRC's science policies and strategic direction and provides budget accountability. The Chief ensures that science managers, contract and budget officers, logistics specialists, external and resident scientists, and other personnel plan and implement timely science activities that respond to GCDAMP priority information needs. The Chief also interfaces with USGS management, the Secretary of the Interior's Designee, and GCDAMP participants to ensure that quality science is provided in a timely manner on priority issues identified by the GCDAMP leadership.

## Deputy Chief

The Deputy Chief supervises the science program, ensuring that integrated ecosystem procedures are used in science design and analysis. This position also has responsibility for monitoring peer-review processes using accepted procedures, tracking science project performance, and reporting program outcomes to ensure timely responses to GCDAMP information needs.

## Program Managers

Program Managers are responsible for the timely execution of GCMRC science activities within their program area and interaction with other program areas to develop integrated ecosystem approaches to science products. Program Managers are therefore responsible for ensuring the quality of products produced by GCMRC staff, contractors and cooperators; overseeing contracts, agreements, and budgets for their program area; and providing reports to GCDAMP work groups as needed. GCMRC activities now encompass five major program areas:

1. The Physical Science and Modeling Program conducts research and monitoring of physical elements of the Colorado River ecosystem, including studies of sediment storage and transport in the regulated river, and integrated downstream water-quality monitoring and research. The program has conducted several experiments to determine if high-flow releases from Glen Canyon Dam have the ability to conserve sediment resources for building beaches and improving habitat for native aquatic species in the Colorado River. More recently, the program developed a downstream temperature model for the ecosystem.
2. The Data Acquisition, Storage, and Analysis Program provides GIS support, data quality control, data management, and library services to all program areas.
3. The Biological Program provides scientific information that supports the maintenance of the Lees Ferry trout fishery and the conservation of native species in Grand Canyon. Elements of the program include assessing the effects of Glen Canyon Dam operations on fishery resources, characterizing the aquatic food base, evaluating terrestrial contributions to the aquatic food base, improving fish community monitoring, developing and testing of techniques to control nonnative fishes, evaluating terrestrial vegetation changes as a result of dam operations, and water-quality monitoring and modeling in Lake Powell and the Colorado River below Glen Canyon Dam.
4. The Cultural and Socioeconomic Program focuses on culturally significant sites and artifacts and recreation activities based in Grand Canyon. Currently, the program is working on the development of comprehensive monitoring programs to assess the condition of the culturally significant sites affected by the operation of Glen Canyon Dam.
5. The Logistics Program supports up to 40 river trips per year and coordinates research permit management for the Grand Canyon Monitoring and Research Center. The Logistics Program also provides survey support to various programs and activities.

The GCMRC will rely on the USGS Southwest Biological Science Center, the parent organization of the GCMRC within the USGS, for administrative, budget, and contracting services; information technology; and policy support. The GCMRC will also work with the Southwest Biological Science Center to reduce shared costs and overhead burden assessed by the USGS on GCDAMP funds.

As part of the strategy to improve science administration effectiveness, the Chief will collaborate with the Department of the Interior, U.S. Department of Energy, and the AMWG and TWG to (1) ensure that the direction of the GCDAMP strategic plan is kept current and reflects the revision of priority goals, information needs, and desired future resource conditions; (2) develop approaches for resolving GCDAMP budget limitations in the face of increasing science and management needs; (3) facilitate the design of a partnership plan and program to transition major science treatments into management actions with appropriate responsibilities, authorities, and funding; and (4) develop greater interaction among the Upper Colorado River Recovery Implementation Program and the Lower Colorado River Multi-Species Conservation Plan to share science findings, methods, and management actions.

## Budget

A general assessment of the GCMRC's budget needs during the next 4 years, FY2009–12, indicates that the planned science activities could be accomplished with moderate increases in current budget allocations. To advance a comprehensive science program with moderate budget increases will require the effective management of priorities, the termination of selected programs, and the extension of proposed

timeframes for activities related to lower priority goals and information needs. Additionally, the implementation of experimental research projects will require careful planning to avoid major disruptions to planned and ongoing activities.

To obviate the impacts of unpredictable events to the program over the next 5–10 years, the GCMRC will pursue the following selected budget management strategies:

- Develop and approve detailed project descriptions and budgets in the biennial work plan
- Develop protocols for establishing a contingency fund sufficient to support anticipated future experimental projects
- Conserve a percentage of overall funds for reallocating at the discretion of the Chief when savings or shortfalls occur in specific areas
- Develop protocols for guiding external budget development by the GCMRC to respond to issues affecting the GCDAMP, but currently outside the GCDAMP budget process
- Seek additional congressional funding to support research to address external factors or issues outside the scope of the GCDAMP that impact GCDAMP goals

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