AIR QUALITY & GREENHOUSE GAS IMPACT ANALYSIS

For

SHAFTER-WASCO IRRIGATION DISTRICT'S RECHARGE BASINS PROJECT KERN COUNTY, CA

DECEMBER 2014

PREPARED FOR:

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Appendix A: General Location of Areas More Likely to Contain Naturally Occurring Asbestos Appendix B: Emissions Modeling

LIST OF COMMON TERMS & ACRONYMS

AQAPAir Quality Attainment PlanCAAQSCalifornia Ambient Air Quality StandardsARBCalifornia Air Resources BoardCCAACalifornia Clean Air ActCCARCalifornia Climate Action RegistryCEQACalifornia Environmental Quality ActCH4MethaneCOCarbon MonoxideCO2Carbon DioxideCO2Carbon Dioxide EquivalentDPMDiesel-Exhaust Particulate Matter or Diesel-Exhaust PMDRPDiesel Risk Reduction PlanFCAAFederal Clean Air ActGHGGreenhouse GasesHAPHazardous Air PollutantIPCCIntergovernmental Panel on Climate ChangeN2ONitrous OxideNAAQSNational Ambient Air Quality Standards or National AAQSNESHAPsNational Emission Standards for HAPsNOxOxides of NitrogenOAPOzone Attainment PlanO3OzonePbLeadPMParticulate MatterPM10Particulate MatterPM10Particulate MatterPM10Particulate Matter (less than 10 µm)PM25Particulate Matter (less than 2.5 µm)ppbParts per BillionppmParts per MillionROGReactive Organic GasesSJVAPCDSan Joaquin Valley Air BasinTACToxic Substances Control Actµg/m³Micrograms per cubic meterU.S. EPAUnited State Environmental Protection Agency	AAM	Annual Arithmetic Mean
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INTRODUCTION

This report provides a description of the existing environment in the project area and identifies potential impacts associated with the proposed project in relation to regional and local air quality; as well as, increased emissions of greenhouse gases (GHGs). Project impacts are evaluated relative to the applicable California Environmental Quality Act (CEQA) Guidelines, Appendix G, Environmental Checklist questions. Mitigation measures have been identified for significant and potentially significant impacts.

PROPOSED PROJECT SUMMARY

The Shafter-Wasco Irrigation District (SWID/District) intends to analyze a 4,000 acre area, in order to look for the best location for the construction of up to 1,300 acres of basins as part of a groundwater recharge project. A total of up to sixty-five groundwater recharge basins could potentially be constructed. The primary function of these basins would be to recharge the groundwater aquifer to help balance groundwater use and create a sustainable supply for the District and its landowners. Project construction is anticipated to occur over an approximate three year period. The proposed project location is depicted in **Figure 1**.

AIR QUALITY

EXISTING SETTING

The project is located within the County of Kern, within the San Joaquin Valley Air Basin (SJVAB). The SJVAB is within the jurisdiction of the San Joaquin Valley Air Pollution Control District (SJVAPCD). Air quality in the SJVAB is influenced by a variety of factors, including topography, local and regional meteorology. Factors affecting regional and local air quality are discussed below.

TOPOGRAPHY, METEOROLOGY, AND POLLUTANT DISPERSION

The dispersion of air pollution in an area is determined by such natural factors as topography, meteorology, and climate, coupled with atmospheric stability conditions and the presence of inversions. The factors affecting the dispersion of air pollution with respect to the SJVAB are discussed below.

<u>Topography</u>

The SJVAB occupies the southern half of the Central Valley. The SJVAB is open to the north, and is surrounded by mountain ranges on all other sides. The Coast Ranges, which have an average elevation of 3,000 feet, are along on the western boundary of the SJVAB, while the Sierra Nevada Mountains (8,000 to 14,000 feet in elevation) are along the eastern border. The San Emigdio Mountains, which are part of the Coast Ranges, and the Tehachapi Mountains, which are part of the Southern boundary, and have an elevation of 6,000 to 8,000 feet. The SJVAB is mostly flat with a downward gradient in terrain to the northwest.

Porterville 190 Corcoran Tipton East Porterville Kings Co. Tulare Co. **Pixley** Terra Bella Ducor Earlimart Alpaugh Richgrove Kings Co. Tulare Co. Kern Co. Kern Co. Delano 155 **McFarland** Lost Hills Wasco 46 Iduedu **Project** Shafter Buttonwillow Oildale Rosedale -A D Bakersfield Tupman Lamont Weedpatch প্ল Arvin Mettler 2.5 5 0 EST. 1968 Miles PROVOST& PRITCHARD D County 1 SULTING GROUP City/Town



Meteorology and Climate

The SJVAB has an inland Mediterranean climate that is strongly influenced by the presence of mountain ranges. The mountain ranges to the west and south induce winter storms from the Pacific Ocean to release precipitation on the western slopes producing a partial rain shadow over the valley. In addition, the mountain ranges block the free circulation of air to the east, trapping stable air in the valley for extended periods during the cooler half of the year.

Winter in the SJVAB is characterized as mild and fairly humid, while the summer is typically hot, dry, and cloudless. The climate is a result of the topography and the strength and location of a semi-permanent, subtropical high-pressure cell. During the summer months, the Pacific high-pressure cell is centered over the northeastern Pacific Ocean, resulting in stable meteorological conditions and a steady northwesterly wind flow. Upwelling of cold ocean water from below to the surface as a result of the northwesterly flow produces a band of cold water off the California coast. In winter, the Pacific high-pressure cell weakens and shifts southward, resulting in wind flow offshore, the absence of upwelling, and the occurrence of storms.

The annual temperature, humidity, precipitation, and wind patterns reflect the topography of the SJVAB and the strength and location of the semi-permanent, subtropical high-pressure cell. Summer temperatures that often exceed 100 degrees Fahrenheit (°F) and clear sky conditions are favorable to ozone formation. Most of the precipitation in the valley occurs as rainfall during winter storms. The winds and unstable atmospheric conditions associated with the passage of winter storms result in periods of low air pollution and excellent visibility. However, between winter storms, high pressure and light winds lead to the creation of low-level temperature inversions and stable atmospheric conditions, which can result in higher pollutant concentrations. The orientation of the wind flow pattern in the SJVAB is parallel to the valley and mountain ranges. Summer wind conditions promote the transport of ozone and precursors from the San Francisco Bay Area through the Carquinez Strait, a gap in the Coast Ranges, and low mountain passes such as Altamont Pass and Pacheco Pass. During the summer, predominant wind direction is from the northwest. During the winter, the predominant wind direction is from the southeast. Calm conditions are also predominant during the winter (ARB 1992).

The climate is semi-arid, with an annual normal precipitation of approximately 12 inches. Temperatures in the project area range from a normal minimum of 46°F, in January, to a normal maximum of 82°F, in July (NOAA 1992).

Atmospheric Stability and Inversions

Stability describes the resistance of the atmosphere to vertical motion. The stability of the atmosphere is dependent on the vertical distribution of temperature with height. Stability categories range from "Extremely Unstable" (Class A), through Neutral (Class D), to "Stable" (Class F). Unstable conditions often occur during daytime hours when solar heating warms the lower atmospheric layers sufficiently. Under Class A stability conditions, large fluctuations in horizontal wind direction occur coupled with large vertical mixing depths. Under Class B stability conditions, wind direction fluctuations and the vertical mixing depth are less pronounced because of a decrease in the amount of solar heating. Under Class C stability conditions, solar heating is weak along with horizontal and vertical fluctuations because of a combination of thermal and mechanical turbulence. Under Class D stability conditions, vertical motions, air pollution emitted into the atmosphere travels downwind with poor dispersion. The dispersive power of the atmosphere decreases with progression through the categories from A to F.

With respect to the SJVAB, Classes D through F are predominant during the late fall and winter because of cool temperatures and entrapment of cold air near the surface. March and August are transition months with equally occurring percentages of Class F and Class A. During the spring months of April and May and the summer months of June and July, Class A is predominant. The fall months of September, October, and November have comparable percentages of Class A and Class F.

An inversion is a layer of warmer air over a layer of cooler air. Inversions influence the mixing depth of the atmosphere, which is the vertical depth available for diluting air pollution near the ground, thus significantly affecting air quality conditions. The SJVAB experiences both surface-based and elevated inversions. The shallow surface-based inversions are present in the morning but are often broken by daytime heating of the air layers near the ground. The deep elevated inversions occur less frequently than the surface-based inversions but generally result in more severe stagnation. The surface-based inversions occur more frequently in the fall, and the stronger elevated inversions usually occur during December and January.

CRITERIA AIR POLLUTANTS

For the protection of public health and welfare, the Federal Clean Air Act (FCAA) required that the United States Environmental Protection Agency (U.S. EPA) establish National Ambient Air Quality Standards (NAAQS) for various pollutants. These pollutants are referred to as "criteria" pollutants because the U.S. EPA publishes criteria documents to justify the choice of standards. These standards define the maximum amount of an air pollutant that can be present in ambient air without harm to the public's health. An ambient air quality standard is generally specified as a concentration averaged over a specific time period, such as one hour, eight hours, 24 hours, or one year. The different averaging times and concentrations are meant to protect against different exposure effects. The FCAA allows states to adopt additional or more health-protective standards. The air quality regulatory framework and ambient air quality standards are discussed in greater detail later in this report.

Human Health & Welfare Effects

Common air pollutants and associated adverse health and welfare effects are summarized in **Table 1**. Within the SJVAB, the air pollutants of primary concern, with regard to human health, include ozone, particulate matter (PM) and carbon monoxide (CO). As depicted in **Table 1**, exposure to increased pollutant concentrations of ozone, PM and CO can result in various heart and lung ailments, cardiovascular and nervous system impairment, and death.

Odors

Typically odors are generally regarded as an annoyance rather than a health hazard. However, manifestations of a person's reaction to foul odors can range from the psychological (i.e. irritation, anger, or anxiety) to the physiological, including circulatory and respiratory effects, nausea, vomiting, and headache.

The ability to detect odors varies considerably among the population and overall is quite subjective. Some individuals have the ability to smell very minute quantities of specific substances; others may not have the same sensitivity but may have sensitivities to odors of other substances. In addition, people may have different reactions to the same odor and in fact an odor that is offensive to one person may be perfectly acceptable to another (e.g., fast food

Pollutant	Human Health & Welfare Effects
Particulate Matter (PM ₁₀ & PM _{2.5})	Increased respiratory symptoms, such as irritation of the airways, coughing, or difficulty breathing; aggravated asthma; development of chronic bronchitis; irregular heartbeat; nonfatal heart attacks; and premature death in people with heart or lung disease. Impairs visibility (haze).
Ozone (O3)	Irritates and causes inflammation of the mucous membranes and lung airways; causes wheezing, coughing and pain when inhaling deeply; decreases lung capacity; aggravates lung and heart problems. Damages plants; reduces crop yield. Damages rubber, some textiles and dyes.
Sulfur Dioxide (SO2)	Respiratory irritant. Aggravates lung and heart problems. In the presence of moisture and oxygen, sulfur dioxide converts to sulfuric acid which can damage marble, iron and steel; damage crops and natural vegetation. Impairs visibility. Precursor to acid rain.
Carbon Monoxide (CO)	Reduces the ability of blood to deliver oxygen to vital tissues, effecting the cardiovascular and nervous system. Impairs vision, causes dizziness, and can lead to unconsciousness or death.
Nitrogen Dioxide (NO2)	Respiratory irritant; aggravates lung and heart problems. Precursor to ozone and acid rain. Contributes to global warming, and nutrient overloading which deteriorates water quality. Causes brown discoloration of the atmosphere.
Lead	Anemia, high blood pressure, brain and kidney damage, neurological disorders, cancer, lowered IQ. Affects animals, plants, and aquatic ecosystems.

 Table 1

 Common Pollutants & Adverse Effects

Source: CAPCOA 2014

restaurant). It is important to also note that an unfamiliar odor is more easily detected and is more likely to cause complaints than a familiar one. This is because of the phenomenon known as odor fatigue, in which a person can become desensitized to almost any odor and recognition only occurs with an alteration in the intensity.

Quality and intensity are two properties present in any odor. The quality of an odor indicates the nature of the smell experience. For instance, if a person describes an odor as flowery or sweet, then the person is describing the quality of the odor. Intensity refers to the strength of the odor. For example, a person may use the word strong to describe the intensity of an odor. Odor intensity depends on the odorant concentration in the air. When an odorous sample is progressively diluted, the odorant concentration decreases. As this occurs, the odor intensity weakens and eventually becomes so low that the detection or recognition of the odor is quite difficult. At some point during dilution, the concentration of the odorant reaches a detection threshold. An odorant concentration below the detection threshold means that the concentration in the air is not detectable by the average human.

Neither the state nor the federal governments have adopted rules or regulations for the control of odor sources. The SJVAPCD does not have an individual rule or regulation that specifically addresses odors; however, odors would be applicable to SJVAPCD's *Rule 4102, Nuisance.* Any actions related to odors would be based on citizen complaints to local governments and the SJVAPCD. The SJVAPCD recommends that odor impacts be addressed in a qualitative manner. Such an analysis shall determine if the Project results in excessive nuisance odors, as defined under the California Code of Regulations, Health & Safety Code Section 41700, air quality public nuisance.

TOXIC AIR CONTAMINANTS

Toxic air contaminants (TACs) are air pollutants that may cause or contribute to an increase in mortality or serious illness, or which may pose a hazard to human health. TACs are usually present in minute quantities in the ambient air, but due to their high toxicity, they may pose a threat to public health even at very low concentrations. Because there is no threshold level below which adverse health impacts are not expected to occur, TACs differ from criteria pollutants for which acceptable levels of exposure can be determined and for which state and federal governments have set ambient air quality standards. TACs, therefore, are not considered "criteria pollutants" under either the FCAA or the California Clean Air Act (CCAA), and are thus not subject to National or California ambient air quality standards (NAAQS and CAAQS, respectively). TACs are not considered criteria pollutants in that the federal and California Clean Air Acts do not address them specifically through the setting of NAAQS or CAAQS. Instead, the U.S. EPA and the California Air Resources Board (ARB) regulate Hazardous Air Pollutants (HAPs) and TACs, respectively, through statutes and regulations that generally require the use of the maximum or best available control technology to limit emissions. In conjunction with District rules, these federal and state statutes and regulations establish the regulatory framework for TACs. At the national levels, the U.S. EPA has established National Emission Standards for HAPs (NESHAPs), in accordance with the requirements of the FCAA and subsequent amendments. These are technology-based source-specific regulations that limit allowable emissions of HAPs.

Within California, TACs are regulated primarily through the Tanner Air Toxics Act (AB 1807) and the Air Toxics Hot Spots Information and Assessment Act of 1987 (AB 2588). The Tanner Act sets forth a formal procedure for ARB to designate substances as TACs. This includes research, public participation, and scientific peer review before ARB designates a substance as a TAC. Existing sources of TACs that are subject to the Air Toxics Hot Spots Information and Assessment Act are required to: (1) prepare a toxic emissions inventory; (2) prepare a risk assessment if emissions are significant; (3) notify the public of significant risk levels; and (4) prepare and implement risk reduction measures.

At the state level, the ARB has authority for the regulation of emissions from motor vehicles, fuels, and consumer products. Most recently, Diesel-exhaust particulate matter (DPM) was added to the ARB list of TACs. DPM is the primary TACs of concern for mobile sources. Of all controlled TACs, emissions of DPM are estimated to be responsible for about 70 percent of the total ambient TAC risk. The ARB has made the reduction of the public's exposure to DPM one of its highest priorities, with an aggressive plan to require cleaner diesel fuel and cleaner diesel engines and vehicles (ARB 2005).

At the local level, air districts have the authority over stationary or industrial sources. All projects that require air quality permits from the SJVAPCD are evaluated for TAC emissions. The SJVAPCD limits emissions and public exposure to TACs through a number of programs. The SJVAPCD prioritizes TAC-emitting stationary sources, based on the quantity and toxicity of the TAC emissions and the proximity of the facilities to sensitive receptors. The SJVAPCD requires a comprehensive health risk assessment for facilities that are classified in the significant-risk category, pursuant to AB 2588. No major existing sources of TACs have been identified in the project area.

Asbestos

The term "asbestos" describes naturally occurring fibrous minerals found in certain types of rock formations. It is a mineral compound of silicon, oxygen, hydrogen, and various metal cations. When mined and processed, asbestos is typically separated into very thin fibers. When these fibers are present in the air, they are normally invisible to the naked eye. Once airborne, asbestos fibers can cause serious health problems. If inhaled, asbestos fibers can impair normal lung functions, and increase the risk of developing lung cancer, mesothelioma, or asbestosis.

Naturally-occurring asbestos, which was identified as a TAC in 1986 by ARB, is located in many parts of California and is commonly associated with ultramafic rock. The project site is not located in an area of known or suspected naturally-occurring asbestos. Refer to **Appendix A**.

AMBIENT AIR QUALITY

Air pollutant concentrations are measured at several monitoring stations in Kern County. The Shafter-Walker Street Monitoring Station is the closest representative monitoring site to the proposed project site with sufficient data to meet U.S. EPA and/or ARB criteria for quality assurance. This monitoring station monitors ambient concentrations of ozone and nitrogen dioxide. The nearest stations monitoring concentrations of airborne particulates include the *Oildale-3311* Manor Street Monitoring Station and the Bakersfield-5558 California Avenue Monitoring Station. Ambient monitoring data were obtained for the last three years of available measurement data (i.e., 2011 through 2013) and are summarized in **Table 2**. As depicted, the state (1-hour) and federal ozone, PM_{2.5}, and PM₁₀ standards were exceeded on numerous occasions during the past 3 years.

SENSITIVE RECEPTORS

One of the most important reasons for air quality standards is the protection of those members of the population who are most sensitive to the adverse health effects of air pollution, termed "sensitive receptors." The term sensitive receptors refer to specific population groups, as well as the land uses where individuals would reside for long periods. Commonly identified sensitive population groups are children, the elderly, the acutely ill, and the chronically ill. Commonly identified sensitive land uses would include facilities that house or attract children, the elderly, people with illnesses, or others who are especially sensitive to the effects of air pollutants. Residential dwellings, schools, parks, playgrounds, childcare centers, convalescent homes, and hospitals are examples of sensitive land uses.

Sensitive land uses located in the project area consist predominantly of rural residential land uses located at varying distances within the project area.

	Monitoring Year		ar
Pollutant	2011	2012	2013
Ozone ⁽¹⁾			
Maximum concentration (1-hour/8-hour average)	0.097/0.086	0.103/0.090	0.112/0.096
Number of days state/national 1-hour standard exceeded	1/0	5/0	1/0
Number of days state/national 8-hour standard exceeded	18/43	30/64	6/21
Nitrogen Dioxide (NO ₂) ⁽¹⁾			
Maximum concentration (1-hour average)	54	52	58.5
Annual average	13	13	14
Number of days state/national standard exceeded	0/0	0/0	0/0
Suspended Particulate Matter (PM _{2.5}) ⁽³⁾			
Maximum concentration (state/national)	66.5/68.1	91.3/86.1	114.3/114.0
Annual Average (national/state)	16.0/16.1	14.7/14.8	18.9/18.7
Number of days national standard exceeded	9/27.9 7/22.0 14		14/46 5
(measured/calculated) ⁽⁴⁾			14/40.5
Suspended Particulate Matter (PM ₁₀) ⁽²⁾			
Maximum concentration (state/national)	105.5100.2	94.7/91.1	138.0/134.3
Number of days state standard exceeded	1//00 / 10/75 0 07		
(measured/calculated) ⁽⁴⁾	10/98.4	12//5.2	277NA
Number of days national standard exceeded	0/0 0/0 1/		1/2.2
(measured/calculated) ⁽⁴⁾	0/0	0/0	1/3.3
ppm = parts per million by volume, $\mu g/m^3$ = micrograms per cubic meter, NA=	=Not Available		

 Table 2

 Summary of Ambient Air Quality Monitoring Data

1 Based on ambient concentrations obtained from the Shafter-Walker Street Monitoring Station.

2 Based on ambient concentrations obtained from the Oildale-3311 Manor Street Monitoring Station

3 Based on ambient concentrations obtained from the Bakersfield-5558 California Avenue Monitoring Station

4. Measured days are those days that an actual measurement was greater than the standard. Calculated days are estimated days that a measurement would have exceeded the standard had measurements been collected every day.

Source: ARB 2014

REGULATORY FRAMEWORK

Air quality within the SJVAB is regulated by several jurisdictions including the U.S. EPA, ARB, and the SJVAPCD. Each of these jurisdictions develops rules, regulations, and policies to attain the goals or directives imposed upon them through legislation. Although U.S. EPA regulations may not be superseded, both state and local regulations may be more stringent.

Federal

U.S. Environmental Protection Agency

At the federal level, the U.S. EPA has been charged with implementing national air quality programs. The U.S. EPA's air quality mandates are drawn primarily from the FCAA, which was signed into law in 1970. Congress substantially amended the FCAA in 1977 and again in 1990.

Federal Clean Air Act

The FCAA required the U.S. EPA to establish National Ambient Air Quality Standards (NAAQS), and also set deadlines for their attainment. Two types of NAAQS have been established: primary

standards, which protect public health, and secondary standards, which protect public welfare from non-health-related adverse effects, such as visibility restrictions. NAAQS are summarized in Table 3.

Concentration* 0.09 ppm 0.070 ppm	Attainment Status	Primary	Attainment	
0.09 ppm 0.070 ppm			Status	
0.070 ppm	Non-	-	Non-Attainment	
	Attainment	0.075 ppm	(Extreme)**	
ticulate Matter AAM 20 µg/m3		_		
50 µg/m3	Attainment	150 µg/m3	Attainment	
12 µg/m3	Non-	15 µg/m3	Non-Attainment	
No Standard	Attainment	35 µg/m3		
20 ppm		35 ppm		
9 ppm	Attainment/	9 ppm	Attainment/ Maintenance	
6 ppm	Unclassified	-		
0.030 ppm	Attainmont	0.053 ppm	pm Attainment/	
0.18 ppm	Attainment	0.100 ppb	Unclassified	
-		0.03 ppm	Attainment/ Unclassified	
0.04 ppm	Attainmont	0.14 ppm		
-	Attainment			
0.25 ppm		75 ppb		
1.5 µg/m3		_		
-	Attainment	1.5 µg/m3	No Designation/ Classification	
-		0.15 µg/m3		
25 µg/m3	Attainment			
0.03 ppm (42 µg/m3)	Unclassified			
0.01 ppm (26 µg/m3)	Attainment		No	
Extinction coefficient: 0.23/kilometer- visibility of 10 miles or more (0.07-30 miles or more for Lake Tahoe) due to particles when the relative humidity is less than 70%.	Unclassified	Fe Star	deral Indards	
	0.070 ppm 20 µg/m3 50 µg/m3 12 µg/m3 12 µg/m3 No Standard 20 ppm 9 ppm 6 ppm 0.030 ppm 0.18 ppm 	0.070 ppmAttainment20 µg/m3Non- Attainment12 µg/m3Non- Attainment12 µg/m3Non- Attainment12 µg/m3Non- Attainment20 ppmAttainment20 ppmAttainment9 ppmAttainment/ Unclassified0.030 ppmAttainment0.18 ppmAttainment0.04 ppmAttainment0.25 ppmAttainment1.5 µg/m3Attainment25 µg/m3Attainment0.03 ppm (42 µg/m3)Unclassified0.01 ppm (26 µg/m3)AttainmentExtinction coefficient: 0.23/kilometer- visibility of 10 miles or more (0.07-30 miles or more for Lake Tahoe) due to particles when the relative humidity is less than 70%.Unclassifiedww.arb.ca.gov.research/aags/aags2.pdf	0.070 ppm Attainment 0.075 ppm 20 μg/m3 Non- Attainment - 50 μg/m3 Non- Attainment 150 μg/m3 12 μg/m3 Non- Attainment 15 μg/m3 No Standard Attainment 35 μg/m3 20 ppm Attainment/ Unclassified 9 ppm 9 ppm Attainment/ Unclassified 9 ppm 0.030 ppm Attainment 0.053 ppm 0.18 ppm Attainment 0.03 ppm 0.04 ppm Attainment - 0.25 ppm 75 ppb - 1.5 µg/m3 - - - Attainment 1.5 µg/m3 - - 1.5 µg/m3 - 0.15 µg/m3 - - Attainment 1.5 µg/m3 - 0.15 µg/m3 - - 0.15 µg/m3 - - 0.15 µg/m3 - - 0.15 µg/m3 - 0.01 ppm (26 µg/m3) Attainment - 0.23/kilometer- visibility of 10 mil	

Table 3 Summary of Ambient Air Quality Standards & Attainment Designations

** No federal 1-hour standard. Reclassified extreme nonattainment for the federal 8-hour standard May 5, 2010.

***Secondary Standard Source: ARB 2014; SJVAPCD 2014

The FCAA also required each state to prepare an air quality control plan referred to as a State Implementation Plan (SIP). The FCAA Amendments of 1990 added requirements for states with nonattainment areas to revise their SIPs to incorporate additional control measures to reduce air pollution. The SIP is periodically modified to reflect the latest emissions inventories, planning documents, and rules and regulations of the air basins as reported by their jurisdictional agencies. The U.S. EPA has responsibility to review all state SIPs to determine conformance with the mandates of the FCAA, and the amendments thereof, and determine if implementation will achieve air quality goals. If the U.S. EPA determines a SIP to be inadequate, a Federal Implementation Plan (FIP) may be prepared for the nonattainment area that imposes additional control measures.

Toxic Substances Control Act

The Toxic Substances Control Act (TSCA) first authorized the U.S. EPA to regulate asbestos in schools and Public and Commercial buildings under Title II of the law, which is also known as the Asbestos Hazard Emergency Response Act (AHERA). AHERA requires Local Education Agencies (LEAs) to inspect their schools for ACBM and prepare management plans to reduce the asbestos hazard. The Act also established a program for the training and accreditation of individuals performing certain types of asbestos work.

National Emission Standards for Hazardous Air Pollutants

Pursuant to the FCAA of 1970, the U.S. EPA established the National Emission Standards for Hazardous Air Pollutants (NESHAP). These are technology-based source-specific regulations that limit allowable emissions of HAPs.

State

California Air Resources Board

The ARB is the agency responsible for coordination and oversight of state and local air pollution control programs in California and for implementing the California Clean Air Act of 1988. Other ARB duties include monitoring air quality (in conjunction with air monitoring networks maintained by air pollution control districts and air quality management districts, establishing California Ambient Air Quality Standards (CAAQS), which in many cases are more stringent than the NAAQS, and setting emissions standards for new motor vehicles. The CAAQS are summarized in **Table 3**. The emission standards established for motor vehicles differ depending on various factors including the model year, and the type of vehicle, fuel and engine used.

<u>California Clean Air Act</u>

The CCAA requires that all air districts in the state endeavor to achieve and maintain CAAQS for Ozone, CO, SO₂, and NO₂ by the earliest practical date. The CCAA specifies that districts focus particular attention on reducing the emissions from transportation and area-wide emission sources, and the act provides districts with authority to regulate indirect sources. Each district plan is required to either (1) achieve a five percent annual reduction, averaged over consecutive 3-year periods, in district-wide emissions of each non-attainment pollutant or its precursors, or (2) to provide for implementation of all feasible measures to reduce emissions.

Any planning effort for air quality attainment would thus need to consider both state and federal planning requirements.

California Assembly Bill 170

Assembly Bill 170, Reyes (AB 170), was adopted by state lawmakers in 2003 creating Government Code Section 65302.1 which requires cities and counties in the San Joaquin Valley to amend their general plans to include data and analysis, comprehensive goals, policies and feasible implementation strategies designed to improve air quality.

Assembly Bills 1807 & 2588 - Toxic Air Contaminants

Within California, TACs are regulated primarily through AB 1807 (Tanner Air Toxics Act) and AB 2588 (Air Toxics Hot Spots Information and Assessment Act of 1987). The Tanner Air Toxics Act sets forth a formal procedure for ARB to designate substances as TACs. This includes research, public participation, and scientific peer review before ARB designates a substance as a TAC. Existing sources of TACs that are subject to the Air Toxics Hot Spots Information and Assessment Act are required to: (1) prepare a toxic emissions inventory; (2) prepare a risk assessment if emissions are significant; (3) notify the public of significant risk levels; and (4) prepare and implement risk reduction measures.

SAN JOAQUIN VALLEY AIR POLLUTION CONTROL DISTRICT

The SJVAPCD is the agency primarily responsible for ensuring that NAAQS and CAAQS are not exceeded and that air quality conditions are maintained in the SJVAB, within which the proposed project is located. Responsibilities of the SJVAPCD include, but are not limited to, preparing plans for the attainment of ambient air quality standards, adopting and enforcing rules and regulations concerning sources of air pollution, issuing permits for stationary sources of air pollution, inspecting stationary sources of air pollution and responding to citizen complaints, monitoring ambient air quality and meteorological conditions, and implementing programs and regulations required by the FCAA and the CCAA.

The SJVAPCD Rules and Regulations that are applicable to the proposed project include, but are not limited to, the following:

• Regulation VIII (Fugitive Dust Prohibitions). Regulation VIII (Rules 8011-8081). This regulation is a series of rules designed to reduce particulate emissions generated by human activity, including construction and demolition activities, carryout and trackout, paved and unpaved roads, bulk material handling and storage, unpaved vehicle/traffic areas, open space areas, etc. If a non-residential area is 5.0 or more acres in area, a Dust Control Plan must be submitted as specified in Section 6.3.1 of Rule 8021. Additional requirements may apply, depending on total area of disturbance.

REGULATORY ATTAINMENT DESIGNATIONS

Under the CCAA, the ARB is required to designate areas of the state as attainment, nonattainment, or unclassified with respect to applicable standards. An "attainment" designation for an area signifies that pollutant concentrations did not violate the applicable standard in that area. A "nonattainment" designation indicates that a pollutant concentration violated the applicable standard at least once, excluding those occasions when a violation was caused by an exceptional event, as defined in the criteria. Depending on the frequency and

severity of pollutants exceeding applicable standards, the nonattainment designation can be further classified as serious nonattainment, severe nonattainment, or extreme nonattainment, with extreme nonattainment being the most severe of the classifications. An "unclassified" designation signifies that the data does not support either an attainment or nonattainment designation. The CCAA divides districts into moderate, serious, and severe air pollution categories, with increasingly stringent control requirements mandated for each category.

The U.S. EPA designates areas for ozone, CO, and NO₂ as "does not meet the primary standards," "cannot be classified," or "better than national standards." For SO₂, areas are designated as "does not meet the primary standards," "does not meet the secondary standards," "cannot be classified," or "better than national standards." However, the ARB terminology of attainment, nonattainment, and unclassified is more frequently used. The U.S. EPA uses the same sub-categories for nonattainment status: serious, severe, and extreme. In 1991, U.S. EPA assigned new nonattainment designations to areas that had previously been classified as Group I, II, or III for PM₁₀ based on the likelihood that they would violate national PM₁₀ standards. All other areas are designated "unclassified."

The state and national attainment status designations pertaining to the SJVAB are summarized in **Table 3**. The SJVAB is currently designated as a nonattainment area with respect to the state PM₁₀ standard, ozone, and PM_{2.5} standards. The SJVAB is designated nonattainment for the national 8-hour ozone and PM_{2.5} standards. On September 25, 2008, the U.S. EPA redesignated the San Joaquin Valley to attainment for the PM₁₀ NAAQS and approved the PM₁₀ Maintenance Plan (SJVAPCD 2011(a)).

IMPACTS & MITIGATION MEASURES

Methodology

Short-term Construction-Generated Emissions

Short-term construction emissions associated with the proposed project were calculated using the California Emissions Estimator Model (CalEEMod), version 2013.2.2. Emissions modeling includes emissions generated during site preparation, grading, and installation of infrastructure and pipelines. Emissions were quantified based on anticipated construction schedules and construction equipment requirements provided by the project applicant. All remaining assumptions were based on the default parameters contained in the model. Localized air quality impacts associated with the proposed project would be minor and were qualitatively assessed. Modeling assumptions and output files are included in **Appendix B** of this report.

Long-term Operational Emissions

Long-term operational emissions associated with the proposed project were calculated using the CalEEMod, version 2013.2.2. Emissions modeling included the use of off-road equipment and maintenance worker vehicle trips associated with routine maintenance activities. No stationary sources of emissions are proposed. Modeling assumptions and output files are included in **Appendix B** of this report.

Thresholds of Significance

To assist local jurisdictions in the evaluation of air quality impacts, the SJVAPCD has published the *Guide for Assessing and Mitigating Air Quality Impacts* (SJVAPCD 2002). This guidance document includes recommended thresholds of significance to be used for the evaluation of short-term construction, long-term operational, odor, toxic air contaminant, and cumulative air quality impacts. Accordingly, the SJVAPCD-recommended thresholds of significance are used to determine whether implementation of the proposed project would result in a significant air quality impact. Projects that exceed these recommended thresholds would be considered to have a potentially significant impact to human health and welfare. The thresholds of significance are summarized, as follows:

- Short-term Emissions of Particulate Matter (PM₁₀)—Construction impacts associated with the proposed project would be considered significant if the feasible control measures for construction in compliance with Regulation VIII as listed in the SJVAPCD guidelines are not incorporated or implemented, or if project-generated emissions would exceed 15 tons per year (TPY).
- Short-term Emissions of Ozone Precursors (ROG and NO_x)—Construction impacts associated with the proposed project would be considered significant if the project generates emissions of ROG or NO_x that exceeds 10 TPY.
- Long-term Emissions of Particulate Matter (PM₁₀)—Operational impacts associated with the proposed project would be considered significant if the project generates emissions of PM₁₀ that exceed 15 TPY.
- Long-term Emissions of Ozone Precursors (ROG and NO_x)—Operational impacts associated with the proposed project would be considered significant if the project generates emissions of ROG or NO_x that exceeds 10 TPY.
- Conflict with or Obstruct Implementation of Applicable Air Quality Plan—Due to the region's non-attainment status for ozone, PM_{2.5}, and PM₁₀, if the project-generated emissions of either of the ozone precursor pollutants (i.e., ROG and NO_x) or PM₁₀ would exceed the SJVAPCD's significance thresholds, then the project would be considered to conflict with the attainment plans. In addition, if the project would result in a change in land use and corresponding increases in vehicle miles traveled, the project may result in an increase in vehicle miles traveled that is unaccounted for in regional emissions inventories contained in regional air quality control plans.
- Local Mobile-Source CO Concentrations—Local mobile source impacts associated with the proposed project would be considered significant if the project contributes to CO concentrations at receptor locations in excess of the CAAQS (i.e., 9.0 ppm for 8 hours or 20 ppm for 1 hour).
- Exposure to toxic air contaminants (TAC) would be considered significant if the probability of contracting cancer for the Maximally Exposed Individual (i.e., maximum individual risk) would exceed 10 in 1 million or would result in a Hazard Index greater than 1.
- Odor impacts associated with the proposed project would be considered significant if the project has the potential to frequently expose members of the public to objectionable odors.

PROJECT IMPACTS

Impact AQ-1: Would the project conflict with or obstruct implementation of the applicable air quality plan?

As noted in Impact AQ-2, implementation of the proposed project would not result in short-term or long-term increases in emissions that would exceed applicable thresholds of significance. Proposed projects that would not exceed the recommended thresholds would not be considered to conflict with or obstruct the implementation of applicable air quality plans. This impact would be considered **less than significant**.

Impact AQ-2: Would the project violate any air quality standard or contribute substantially to an existing or projected air quality violation? and,

Would the project result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?

Short-term Construction-Generated Emissions

Short-term increases in emissions would occur during the construction process. Constructiongenerated emissions are of temporary duration, lasting only as long as construction activities occur, but have the potential to represent a significant air quality impact. The construction of the proposed project would result in the temporary generation of emissions associated with site grading and excavation, motor vehicle exhaust associated with construction equipment and worker trips, as well as the movement of construction equipment on unpaved surfaces.

Table 4 provides a summary of the maximum daily emissions generated during construction of an individual basin, as well as, the combined total annual emissions generated for each of the three years during which project construction would be anticipated to occur. Annual emissions assume an average of 22 basins constructed per year. During the initial year of construction, the proposed project would generate maximum uncontrolled annual emissions of approximately 0.75 tons/year of ROG, 7.85 tons/year of NO_x, 5.60 tons/year of CO, 1.81 tons/year of PM₁₀, and 0.94 tons/year of PM_{2.5}. Emissions would decrease slightly in subsequent years due to anticipated improvements in off-road equipment and on-road vehicle emission rates. Estimated construction-generated emissions would not exceed the SJVAPCD's significance thresholds of 10 tons/year of ROG, 10 tons/year of NO_x, or 15 tons/year PM₁₀.

It is important to note that the proposed project would be required to comply with SJVPACD Regulation VIII (Fugitive PM₁₀ Prohibitions). Mandatory compliance with SJVAPCD Regulation VIII would further reduce emissions of fugitive dust from the project site, and adequately minimize the project's potential to adversely affect nearby sensitive receptors.

Given project-generated emissions would not exceed applicable SJVAPCD significance thresholds and that the proposed project would be required to comply with SJVAPCD Regulation VIII for the control of fugitive dust, construction-generated emissions would be considered **less than significant**.

	Maximum Daily Emissions/Basin Construction (lbs/day)(1)				
Construction Activity	ROG	NOx	CO	PM ₁₀	PM _{2.5}
Basin Site Preparation	7.04	75.90	55.91	22.28	13.55
Basin Grading	2.76	31.12	19.59	3.20	1.53
Basin Infrastructure	0.98	9.49	8.60	0.72	0.54
	Total Annual Emissions (Tons/Year)(1)				
Construction Year	ROG	NOx	CO	PM ₁₀	PM _{2.5}
2015	0.75	7.85	5.60	1.81	0.94
2016	0.69	7.24	5.25	1.78	0.92
2017	0.64	6.65	4.87	1.76	0.89
SJVAPCD Significance Thresholds:	10	10	None	15	None
Exceed SJVAPCD Thresholds?	No	NA	No	No	NA
1. Emissions were quantified using CalEEMod, version 2013.2.2. Refer to Appendix B for modeling results and					

Table 4 Short-term Construction-Generated Emissions of Criteria Air Pollutants

assumptions. Totals may not sum due to rounding.

Long-term Operational Emissions

Long-term operation of the proposed project would result in emissions generated by routine maintenance activities, including the occasional use of off-road equipment and worker vehicle trips. Estimated operational emissions are summarized in Table 5. As indicated, operation of the proposed project would generate maximum uncontrolled annual emissions of approximately 0.01 tons/year of ROG, 0.04 tons/year of NO_X, and 0.07 tons/year of CO, and roughly 0.09 tons/year of PM₁₀ and PM_{2.5}. Estimated operational emissions would not exceed the SJVAPCD's significance thresholds of 10 tons/year of ROG, 10 tons/year of NO_x, or 15 tons/year PM₁₀. This impact would be considered less than significant.

	Annual Emissions (tons/year)(1)				
Source	ROG	NOx	CO	PM ₁₀	PM _{2.5}
Off-Road Maintenance Equipment	0.002	0.027	0.025	0.001	0.001
Maintenance Worker Vehicle Trips	0.003	0.012	0.040	0.089	0.089
Total Proposed Project Emissions:	0.01	0.04	0.07	0.09	0.09
SJVAPCD Significance Thresholds:	10	10	None	15	None
Exceed SJVAPCD Thresholds?	No	NA	No	No	NA
Emissions were quantified using CalEEMod, version 2013.2.2. Refer to Appendix B for modeling results and assumptions. Totals may not sum due to rounding. Existing emissions are summarized in Table 4 .					

Table 5 Long-term Operational Emissions of Criteria Air Pollutants

Impact AQ-3: Would the project expose sensitive receptors to substantial pollutant concentrations?

Toxic Air Contaminants

Implementation of the proposed project would not result in the long-term operation of any major onsite stationary sources of TACs, nor would project implementation result in an increase in vehicle trips along area roadways, in comparison to existing conditions. However, construction of the proposed project may result in temporary increases in emissions of diesel-exhaust particulate matter (DPM) associated with the use of off-road diesel equipment. Health-related risks associated with diesel-exhaust emissions are primarily associated with long-term exposure and associated risk of contracting cancer. As such, the calculation of cancer risk associated with exposure of to TACs are typically calculated based on a long-term (e.g., 70-year) period of exposure. The use of diesel-powered construction equipment, however, would be temporary and episodic and would occur over a relatively large area. Construction activities would occur over an approximate three-year construction period, which would constitute approximately 4 percent of the typical 70-year exposure period. As a result, exposure to construction-generated DPM would not be anticipated to exceed applicable thresholds (i.e., incremental increase in cancer risk of 10 in one million).

Although construction emissions would not be anticipated to result in long-term health impacts that would exceed applicable thresholds, short-term exposure to DPM could still result in potential health effects. The type and severity of health effects depends upon several factors including the dose of the pollutant the individual is exposed to and the duration of exposure. Short-term exposure to DPM may cause irritation to the eyes, nose, throat and lungs, as well as, some neurological effects such as lightheadedness. Acute exposure may also elicit a cough or nausea as well as exacerbate asthma. These potential health effects are of particular concern among the more sensitive members of the population, such as children, the elderly, and individuals suffering from lung ailments (e.g., asthma). Given that some construction activities could potentially occur near existing rural residential dwellings, this impact would be considered **potentially significant**.

Naturally Occurring Asbestos

Naturally-occurring asbestos, which was identified by ARB as a TAC in 1986, is located in many parts of California and is commonly associated with ultramafic rock. The project site is not located near any areas that are likely to contain ultramafic rock (DOC 2000). As a result, risk of exposure to asbestos during the construction process would be considered **less than significant**.

Fugitive Dust

Construction of the proposed project would include ground-disturbing activities which would be anticipated to result in increased emissions of airborne particulate matter. The proposed project would be required to comply with SJVPACD Regulation VIII (Fugitive PM₁₀ Prohibitions). Mandatory compliance with SJVAPCD Regulation VIII would reduce emissions of fugitive dust from the project site, and adequately minimize the project's potential to adversely affect nearby sensitive receptors to localized PM impacts. As a result, localized emissions of airborne particulate matter emitted during construction would be considered *less than significant*.

Mitigation Measures

- **MM AQ-1:** The following measures shall be implemented to reduce mobile-source emissions associated with the use of off-road construction equipment:
 - a. When not in use, construction equipment shall be turned off and shall not be allowed to idle.
 - b. Maintain all construction equipment in proper working condition according to manufacturer's specifications. The equipment must be checked by a certified mechanic and determine to be running in proper condition before it is operated.
 - c. Low-emission off-road construction equipment shall be used. At a minimum, construction equipment, 50 hp and greater, shall meet U.S. EPA Tier II emission standards.

Significance After Mitigation

Implementation of the above mitigation measures would limit unnecessary idling of diesel-fueled construction equipment and would require the use of newer, cleaner-burning equipment. With mitigation and given that construction activities would be short-term; this impact would be considered **less than significant**.

Impact AQ-4: Would the project create objectionable odors affecting a substantial number of people?

Implementation of the proposed project would not result in long-term emissions of odors. However, construction of the proposed project would involve the use of a variety of gasoline or diesel-powered equipment that would emit exhaust fumes. Exhaust fumes, particularly dieselexhaust, may be considered objectionable by some people. However, construction-generated emissions would occur intermittently throughout the workday and would dissipate rapidly within increasing distance from the source. As a result, short-term construction activities would not expose a substantial number of people to frequent odorous emissions. For these reasons, this impact would be considered **less than significant**.

GREENHOUSE GASES AND CLIMATE CHANGE

This section describes the existing setting related to climate change, including a summary of the regulatory framework. Potential GHG impacts associated with the proposed project are evaluated. Emissions modeling assumptions and output files are included in **Appendix B**.

EXISTING SETTING

The earth's climate has been warming for the past century. It is believed that this warming trend is related to the release of certain gases into the atmosphere. Greenhouse gases (GHG) absorb infrared energy that would otherwise escape from the earth. As the infrared energy is absorbed, the air surrounding the earth is heated. An overall warming trend has been recorded since the late 19th century, with the most rapid warming occurring over the past two decades. The 10 warmest years of the last century all occurred within the last 15 years. It appears that the decade of the 1990s was the warmest in human history [NOAA 2010]. Human activities have been attributed to an increase in the atmospheric abundance of greenhouse gases. The following is a brief description of the most commonly recognized GHGs.

GREENHOUSE GASES

Commonly identified GHG emissions and sources include the following:

- Carbon dioxide (CO₂) is an odorless, colorless natural greenhouse gas. CO₂ is emitted from natural and anthropogenic sources. Natural sources include the following: decomposition of dead organic matter; respiration of bacteria, plants, animals, and fungus; evaporation from oceans; and volcanic out gassing. Anthropogenic sources are from burning coal, oil, natural gas, and wood.
- Methane (CH₄) is a flammable greenhouse gas. A natural source of methane is from the anaerobic decay of organic matter. Geological deposits, known as natural gas fields, also contain methane, which is extracted for fuel. Other sources are from landfills, fermentation of manure, and ruminants such as cattle.
- Nitrous oxide (N₂0), also known as laughing gas, is a colorless greenhouse gas. Nitrous oxide is produced by microbial processes in soil and water, including those reactions that occur in fertilizer containing nitrogen. In addition to agricultural sources, some industrial processes (fossil fuel-fired power plants, nylon production, nitric acid production, and vehicle emissions) also contribute to its atmospheric load.
- Water vapor is the most abundant, important, and variable greenhouse gas. It is not considered a pollutant; in the atmosphere, it maintains a climate necessary for life.
- Ozone is known as a photochemical pollutant and is a greenhouse gas; however, unlike other greenhouse gases, ozone in the troposphere is relatively short-lived and, therefore, is not global in nature. Ozone is not emitted directly into the atmosphere but is formed by a complex series of chemical reactions between volatile organic compounds, nitrogen oxides, and sunlight.
- Aerosols are suspensions of particulate matter in a gas emitted into the air through burning biomass (plant material) and fossil fuels. Aerosols can warm the atmosphere by absorbing and emitting heat and can cool the atmosphere by reflecting light.

- Hydrofluorocarbons (HFCs) are synthetic chemicals that are used as a substitute for CFCs. Of all the greenhouse gases, HFCs are one of three groups (the other two are perfluorocarbons and sulfur hexafluoride) with the highest global warming potential. The global warming potential is the potential of a gas to contribute to global warming; it is based on a reference scale with carbon dioxide at one. HFCs are human-made for applications such as air conditioners and refrigerants.
- Chlorofluorocarbons (CFCs) are nontoxic, nonflammable, insoluble, and chemically unreactive in the troposphere (the level of air at the earth's surface). CFCs were first synthesized in 1928 for use as refrigerants, aerosol propellants, and cleaning solvents. CFCs destroy stratospheric ozone; therefore, their production was stopped as required by the Montreal Protocol in 1987. The project would not emit CFCs.
- Perfluorocarbons (PFCs) have stable molecular structures and do not break down through the chemical processes in the lower atmosphere; therefore, PFCs have long atmospheric lifetimes, between 10,000 and 50,000 years. The two main sources of PFCs are primary aluminum production and semiconductor manufacture. The project would not emit PFCs.
- Sulfur hexafluoride (SF6) is an inorganic, odorless, colorless, nontoxic, nonflammable gas. It has the highest global warming potential of any gas evaluated. Sulfur hexafluoride is used for insulation in electric power transmission and distribution equipment, in the magnesium industry, in semiconductor manufacturing, and as a tracer gas for leak detection. The project would not emit SF6.

EFFECTS OF CLIMATE CHANGE

There are uncertainties as to exactly what the climate changes will be in various local areas of the earth, and what the effects of clouds will be in determining the rate at which the mean temperature will increase. There are also uncertainties associated with the magnitude and timing of other consequences of a warmer planet: sea level rise, spread of certain diseases out of their usual geographic range, the effect on agricultural production, water supply, sustainability of ecosystems, increased strength and frequency of storms, extreme heat events, air pollution episodes, and the consequence of these effects on the economy.

Emissions of GHGs contributing to global climate change are largely attributable to human activities associated with industrial/manufacturing, utility, transportation, residential, and agricultural sectors. About three-quarters of human emissions of CO_2 to the global atmosphere during the past 20 years are due to fossil fuel burning. Atmospheric concentrations of CO_2 , CH₄, and N₂O have increased 31 percent, 151 percent, and 17 percent respectively since the year 1750 (CEC 2008). GHG emissions are typically expressed in carbon dioxide-equivalents (CO_2e), based on the GHG's Global Warming Potential (GWP). The GWP is dependent on the lifetime, or persistence, of the gas molecule in the atmosphere. For example, one ton of CH₄ has the same contribution to the greenhouse effect as approximately 21 tons of CO_2 . Therefore, CH₄ is a much more potent GHG than CO_2 .

REGULATORY FRAMEWORK

Federal

Although climate change and GHG reduction is a concern at the federal level; currently there are no regulations or legislation that have been enacted specifically addressing GHG emissions reductions and climate change at the project level. Neither the U.S. EPA nor the Federal Highway Administration (FHWA) has promulgated explicit guidance or methodology to conduct project-level GHG analysis. However, the FHWA recommends that climate change impacts and strategies to reduce GHG emissions should considered and integrated throughout the transportation decision-making process. Such strategies include implementation of improved transportation system efficiency, use of cleaner fuels and cleaner vehicles, and a reduction in the growth of vehicle hours travelled. Climate change and its associated effects are being addressed through various efforts at the federal level to improve fuel economy and energy efficiency, such as the "National Clean Car Program" and EO 13514 - Federal Leadership in Environmental, Energy and Economic Performance (Caltrans 2013).

Executive Order 13514

Executive Order 13514 is focused on reducing greenhouse gases internally in federal agency missions, programs and operations, but also direct federal agencies to participate in the Interagency Climate Change Adaptation Task Force, which is engaged in developing a national strategy for adaptation to climate change (Caltrans 2013).

On April 2, 2007, in Massachusetts v. EPA, 549 U.S. 497 (2007), the Supreme Court found that greenhouse gases are air pollutants covered by the Clean Air Act and that the U.S. EPA has the authority to regulate GHG. The Court held that the U.S. EPA Administrator must determine whether or not emissions of greenhouse gases from new motor vehicles cause or contribute to air pollution which may reasonably be anticipated to endanger public health or welfare, or whether the science is too uncertain to make a reasoned decision (Caltrans 2013).

On December 7, 2009, the U.S. EPA Administrator signed two distinct findings regarding greenhouse gases under section 202(a) of the Clean Air Act (Caltrans 2013):

- Endangerment Finding: The Administrator found that the current and projected concentrations of the six key well-mixed greenhouse gases—carbon dioxide (CO₂), methane (CH₄), nitrous oxide (N₂O), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and sulfur hexafluoride (SF₆)—in the atmosphere threaten the public health and welfare of current and future generations.
- Cause or Contribute Finding: The Administrator found that the combined emissions of these well-mixed greenhouse gases from new motor vehicles and new motor vehicle engines contribute to the GHG pollution which threatens public health and welfare.

Although these findings did not themselves impose any requirements on industry or other entities, this action was a prerequisite to finalizing the U.S. EPA's Proposed Greenhouse Gas Emission Standards for Light-Duty Vehicles, which was published on September 15, 2009. On May 7, 2010 the final Light-Duty Vehicle Greenhouse Gas Emissions Standards and Corporate Average Fuel Economy Standards was published in the Federal Register.

U.S. EPA and the National Highway Traffic Safety Administration (NHTSA) are taking coordinated steps to enable the production of a new generation of clean vehicles with reduced GHG emissions and improved fuel efficiency from on-road vehicles and engines. These next steps

include developing the first-ever GHG regulations for heavy-duty engines and vehicles, as well as additional light-duty vehicle GHG regulations. These steps were outlined by President Obama in a Presidential Memorandum on May 21, 2010.

The final combined U.S. EPA and NHTSA standards that make up the first phase of this national program apply to passenger cars, light-duty trucks, and medium-duty passenger vehicles, covering model years 2012 through 2016. The standards require these vehicles to meet an estimated combined average emissions level of 250 grams of CO₂ per mile, (the equivalent to 35.5 miles per gallon if the automobile industry were to meet this CO₂ level solely through fuel economy improvements). Together, these standards will cut GHG emissions by an estimated 960 million metric tons and 1.8 billion barrels of oil over the lifetime of the vehicles sold under the program (model years 2012-2016). On November 16, 2011, U.S. EPA and NHTSA issued their joint proposal to extend this national program of coordinated greenhouse gas and fuel economy standards to model years 2017 through 2025 passenger vehicles (Caltrans 2013).

State

Assembly Bill 1493

Assembly Bill (AB) 1493 (Pavley) of 2002 (Health and Safety Code Sections 42823 and 43018.5) requires the California Air Resources Board (ARB) to develop and adopt the nation's first GHG emission standards for automobiles. These standards are also known as Pavley I. The California Legislature declared in AB 1493 that global warming is a matter of increasing concern for public health and the environment. It cites several risks that California faces from climate change, including a reduction in the state's water supply, an increase in air pollution caused by higher temperatures, harm to agriculture, an increase in wildfires, damage to the coastline, and economic losses caused by higher food, water, energy, and insurance prices. The bill also states that technological solutions to reduce GHG emissions would stimulate California's economy and provide jobs. In 2004, the State of California submitted a request for a waiver from federal clean air regulations, as the State is authorized to do under the Clean Air Act, to allow the State to require reduced tailpipe emissions of CO₂. In late 2007, the USEPA denied California's waiver request and declined to promulgate adequate federal regulations limiting GHG emissions. In early 2008, the State brought suit against the USEPA related to this denial.

In January 2009, President Obama instructed the USEPA to reconsider the Bush Administration's denial of California's and 13 other states' requests to implement global warming pollution standards for cars and trucks. In June 2009, the USEPA granted California's waiver request, enabling the State to enforce its GHG emissions standards for new motor vehicles beginning with the current model year.

Also in 2009, President Obama announced a national policy aimed at both increasing fuel economy and reducing GHG pollution for all new cars and trucks sold in the US. The new standards would cover model years 2012 to 2016 and would raise passenger vehicle fuel economy to a fleet average of 35.5 miles per gallon by 2016. When the national program takes effect, California has committed to allowing automakers who show compliance with the national program to also be deemed in compliance with state requirements. California is committed to further strengthening these standards beginning in 2017 to obtain a 45 percent GHG reduction from the 2020 model year vehicles.

Executive Order No. S-3-05

Executive Order No. S-3-05 was signed on June 1, 2005, by former Governor Arnold Schwarzenegger. The goal of this EO is to reduce California's GHG emissions to: 1) year 2000 levels by 2010, 2) year 1990 levels by the 2020, and 3) 80 percent below the year 1990 levels by the year 2050. In 2006, this goal was further reinforced with the passage of Assembly Bill 32.

Executive Order S-6-06

Executive Order S-6-06 (State of California), signed on April 25, 2006, established two primary goals related to the use of biofuels within California, including: (1) by 2010, 20 percent of its biofuels need to be produced within California; increasing to 40 percent by 2020 and 75 percent by 2050; and (2) by 2010, 20 percent of the renewable electricity should be generated from biomass resources within the state, maintaining this level through 2020.

Assembly Bill 32 - California Global Warming Solutions Act of 2006

AB 32 (Health and Safety Code Sections 38500, 38501, 28510, 38530, 38550, 38560, 38561–38565, 38570, 38571, 38574, 38580, 38590, 38592–38599) requires that statewide GHG emissions be reduced to 1990 levels by the year 2020. The gases that are regulated by AB 32 include carbon dioxide, methane, nitrous oxide, hydrofluorocarbons, perfluorocarbons, nitrogen trifluoride, and sulfur hexafluoride. The reduction to 1990 levels will be accomplished through an enforceable statewide cap on GHG emissions that will be phased in starting in 2012. To effectively implement the cap, AB 32 directs ARB to develop and implement regulations to reduce statewide GHG emissions from stationary sources. AB 32 specifies that regulations adopted in response to AB 1493 should be used to address GHG emissions from vehicles. However, AB 32 also includes language stating that if the AB 1493 regulations cannot be implemented, then ARB should develop new regulations to control vehicle GHG emissions under the authorization of AB 32.

AB 32 requires that ARB adopt a quantified cap on GHG emissions representing 1990 emissions levels and disclose how it arrives at the cap, institute a schedule to meet the emissions cap, and develop tracking, reporting, and enforcement mechanisms to ensure that the state achieves reductions in GHG emissions necessary to meet the cap. AB 32 also includes guidance to institute emissions reductions in an economically efficient manner and conditions to ensure that businesses and consumers are not unfairly affected by the reductions.

Climate Change Scoping Plan

In October 2008, ARB published its Climate Change Proposed Scoping Plan, which is the State's plan to achieve GHG reductions in California required by AB 32. The Scoping Plan contains the main strategies California will implement to achieve reduction of 169 million metric tons (MMT) of CO₂e, or approximately 30 percent from the state's projected 2020 emissions level of 596 MMTCO₂e under a business-as-usual scenario (this is a reduction of 42 MMTCO₂e, or almost 10 percent, from 2002–2004 average emissions). The Scoping Plan also includes ARB-recommended GHG reductions for each emissions sector of the state's GHG inventory. The largest proposed GHG reduction recommendations are from improving emissions standards for light-duty vehicles (estimated reductions of 31.7 MMTCO₂e), implementation of the Low Carbon Fuel Standard (15.0 MMTCO₂e) program, energy efficiency measures in buildings and appliances and the widespread development of combined heat and power systems (26.3 MMTCO₂e), and a renewable portfolio standard for electricity production (21.3 MMTCO₂e). The Scoping Plan identifies the local equivalent of AB 32 targets as a 15 percent reduction below baseline GHG emissions level, with baseline interpreted as GHG emissions levels between 2003 and 2008.

A key component of the Scoping Plan is the Renewable Portfolio Standard, which is intended to increase the percentage of renewables in California's electricity mix to 33 percent by year 2020, resulting in a reduction of 21.3 MMTCO₂e. Sources of renewable energy include, but are not limited to, biomass, wind, solar, geothermal, hydroelectric, and anaerobic digestion. Increasing the use of renewables will decrease California's reliance on fossil fuels, thus reducing GHG emissions.

The Scoping Plan states that land use planning and urban growth decisions will play important roles in the state's GHG reductions because local governments have primary authority to plan, zone, approve, and permit how land is developed to accommodate population growth and the changing needs of their jurisdictions. (Meanwhile, ARB is also developing an additional protocol for community emissions.) ARB further acknowledges that decisions on how land is used will have large impacts on the GHG emissions that will result from the transportation, housing, industry, forestry, water, agriculture, electricity, and natural gas emissions sectors. The Scoping Plan states that the ultimate GHG reduction assignment to local government operations is to be determined. With regard to land use planning, the Scoping Plan expects approximately 5.0 MMTCO₂e will be achieved associated with implementation of Senate Bill 375, which is discussed further below. The Climate Change Proposed Scoping Plan was approved by ARB on December 11, 2008.

The First Update of the Scoping Plan was approved by the ARB on May 22, 2014, which looked past 2020 to set mid-term goals (2030-2035) on the road to reaching the 2050 goals. ARB's Key Action for the Waste Sector focused on eliminating organics from the landfill starting in 2016 and financing the in-state infrastructure development of composting and anaerobic digestion facilities. ARB's Key Action for Short-lived Climate Pollutants such as methane is to develop a comprehensive strategy by 2015 which will focus on methane generated at landfills from the disposal of organic wastes.

Senate Bill 97 - CEQA: Greenhouse Gas Emissions

Senate Bill 97, signed in August 2007, acknowledges that climate change is an important environmental issue that requires analysis under CEQA. This bill directs the Governor's Office of Planning and Research to prepare, develop, and transmit to the Resources Agency guidelines for the feasible mitigation of GHG emissions or the effects of GHG emissions, by July 1, 2009. The Resources Agency is required to certify or adopt those guidelines by January 1, 2010. Amendments to the CEQA guidelines took effect March 18, 2010. The revisions include a new section (Sec. 15064.4) that specifically addresses the potential significance of GHG emissions. Section 15064.4 calls for a "good-faith effort" to "describe, calculate or estimate" GHG emissions; Section 15064.4 further states that the analysis of the significance of any GHG impacts should include consideration of the extent to which the project would increase or reduce GHG emissions; exceed a locally applicable threshold of significance; and comply with "regulations or requirements adopted to implement a statewide, regional, or local plan for the reduction or mitigation of greenhouse gas emissions." The guidelines also state that a project may be found to have a less-than-significant impact on GHG emissions if it complies with an adopted plan that includes specific measures to sufficiently reduce GHG emissions (Sec. 15064(h)(3)). However, the guidelines do not require or recommend a specific analytical methodology or provide quantitative criteria for determining the significance of GHG emissions.

This bill also protected projects until January 1, 2010 that were funded by the Highway Safety, Traffic Reduction, Air Quality and Port Security Bond Act of 2006, or the Disaster Preparedness and Flood Protection Bond Act of 2006 (Proposition 1B or 1E) from claims of inadequate analysis of GHG as a legitimate cause of action. Thus, this "protection" is highly limited to a handful of projects and for a short time period (CAPCOA 2008).

<u>Senate Bill 1368</u>

Senate Bill (SB) 1368 (codified at Public Utilities Code Chapter 3) is the companion bill of AB 32. SB 1368 required the California Public Utilities Commission (CPUC) to establish a greenhouse gas emissions performance standard for baseload generation from investor-owned utilities by February 1, 2007. The bill also required the California Energy Commission (CEC) to establish a similar standard for local publicly owned utilities by June 30, 2007. These standards cannot exceed the greenhouse gas emission rate from a baseload combined-cycle natural-gas-fired plant. The legislation further requires that all electricity provided to California, including imported electricity, must be generated from plants that meet the standards set by the CPUC and the CEC.

Senate Bill 1078 and Governor's Order S-14-08 (California Renewables Portfolio Standards)

Senate Bill 1078 (Public Utilities Code Sections 387, 390.1, 399.25 and Article 16) addresses electricity supply and requires that retail sellers of electricity, including investor-owned utilities and community choice aggregators, provide a minimum 20 percent of their supply from renewable sources by 2017. This Senate Bill will affect statewide GHG emissions associated with electricity generation. In 2008, Governor Schwarzenegger signed Executive Order S-14-08, which set the Renewables Portfolio Standard target to 33 percent by 2020. It directed state government agencies and retail sellers of electricity to take all appropriate actions to implement this target. The proposed project area would receive energy service from the investor-owned Pacific Gas and Electric Company.

Prior to the Executive Order, the CPUC and the CEC were responsible for implementing and overseeing the Renewables Portfolio Standard. The Executive Order shifted that responsibility to ARB, requiring it to adopt regulations by July 31, 2010. ARB is required by current law, AB 32 of 2006, to regulate sources of greenhouse gases to meet a state goal of reducing greenhouse gas emissions to 1990 levels by 2020 and an 80 percent reduction of 1990 levels by 2050. The CEC and CPUC are expected to serve in advisory roles to help ARB develop the regulations to administer the 33 percent by 2020 requirement. Additionally, the CEC and CPUC will continue their implementation and administration of the 20 percent requirement. The Executive Order also stipulates that ARB may delegate to the CPUC and CEC any policy development or program implementation responsibilities that would reduce duplication and improve consistency with other energy programs. ARB is also authorized to increase the target and accelerate and expand the time frame.

The general definition under the State Renewables Portfolio Standard for biomass is any organic material not derived from fossil fuels, including agricultural crops, agricultural wastes and residues, waste pallets, crates, dunnage, manufacturing, and construction wood wastes, landscape and right-of-way tree trimmings, mill residues that result from milling lumber, rangeland maintenance residues, sludge derived from organic matter, and wood and wood waste from timbering operations. Biomass feedstock from state and national forests is allowable under the definition.

Executive Order S-13-08: The Climate Adaptation and Sea Level Rise Planning Directive

On November 14, 2008, Governor Schwarzenegger issued Executive Order S-13-08 in order to reduce and assess California's vulnerability to climate change and sea level rise. The Executive Order initiated four major actions:

- Initiate California's first statewide climate change adaptation strategy that will assess the state's expected climate change impacts, identify where California is most vulnerable, and recommend climate adaptation policies by early 2009.
- Request the National Academy of Sciences establish an expert panel to report on sea level rise impacts in California to inform state planning and development efforts.
- Issue interim guidance to state agencies for how to plan for sea level rise in designated coastal and floodplain areas for new projects.
- Initiate a report on critical existing and planned infrastructure projects vulnerable to sea level rise. This report was released in 2009 as the California Adaptation Strategy (CNRA 2009).

Mandatory Reporting of Greenhouse Gas Emissions

Reporting of greenhouse gases by major sources is required by the California Global Warming Solutions Act (AB 32, 2006). Revisions to the existing ARB mandatory GHG reporting regulation were considered at the board hearing on December 16, 2010. The revised regulation was approved by the California Office of Administrative Law and became effective on January 1, 2012. The revised regulation affects industrial facilities, suppliers of transportation fuels, natural gas, natural gas liquids, liquefied petroleum gas, and carbon dioxide, operators of petroleum and natural gas systems, and electricity retail providers and marketers.

Cap-and-Trade Regulation

The cap-and-trade regulation is a key element in California's climate plan. It sets a statewide limit on sources responsible for 85 percent of California's greenhouse gas emissions, and establishes a price signal needed to drive long-term investment in cleaner fuels and more efficient use of energy. The cap-and-trade rules came into effect on January 1, 2013 and apply to large electric power plants and large industrial plants. In 2015, they will extend to fuel distributors (including distributors of heating and transportation fuels). At that stage, the program will encompass nearly 85 percent of the state's total greenhouse gas emissions.

GHG emissions addressed by the cap-and-trade regulation are subject to an industry-wide cap on overall GHG emissions. The cap-and-trade regulation sets a firm limit or cap on GHGs, which declines approximately 3 percent each year beginning in 2013. Any growth in emissions must be accounted for under the cap, such that a corresponding and equivalent reduction in emissions must occur to allow any increase. The cap-and-trade regulation will help California achieve its goal of reducing GHG emissions to 1990 levels by the year 2020, and ultimately achieving an 80% reduction from 1990 levels by 2050. As such, the ARB has determined that the cap-andtrade regulation meets the requirements of AB 32.

SAN JOAQUIN VALLEY AIR POLLUTION CONTROL DISTRICT

SJVAPCD Climate Change Action Plan

On August 21, 2008, the SJVAPCD Governing Board approved the District's Climate Change Action Plan with the following goals and actions:

Goals:

- Assist local land-use agencies with California Environmental Quality Act (CEQA) issues relative to projects with GHG emissions increases.
- Assist Valley businesses in complying with mandates of AB 32.
- Ensure that climate protection measures do not cause increase in toxic or criteria pollutants that adversely impact public health or environmental justice communities.

Actions:

- Authorize the Air Pollution Control Officer to develop GHG significance threshold(s) or other mechanisms to address CEQA projects with GHG emissions increases. Begin the requisite public process, including public workshops, and develop recommendations for Governing Board consideration in the spring of 2009.
- Authorize the Air Pollution Control Officer to develop necessary regulations and instruments for establishment and administration of the San Joaquin Valley Carbon Exchange Bank for voluntary GHG reductions created in the Valley. Begin the requisite public process, including public workshops, and develop recommendations for Governing Board consideration in spring 2009.
- Authorize the Air Pollution Control Officer to enhance the District's existing criteria pollutant emissions inventory reporting system to allow businesses subject to AB32 emission reporting requirements to submit simultaneous streamlined reports to the District and the state of California with minimal duplication.
- Authorize the Air Pollution Control Officer to develop and administer voluntary GHG emission reduction agreements to mitigate proposed GHG increases from new projects.
- Direct the Air Pollution Control Officer to support climate protection measures that reduce GHG emissions as well as toxic and criteria pollutants. Oppose measures that result in a significant increase in toxic or criteria pollutant emissions in already impacted area.

SJVAPCD CEQA Greenhouse Gas Guidance.

On December 17, 2009, the SJVAPCD Governing Board adopted "Guidance for Valley Landuse Agencies in Addressing GHG Emission Impacts for New Projects under CEQA" and the policy, "District Policy—Addressing GHG Emission Impacts for Stationary Source Projects Under CEQA When Serving as the Lead Agency." The SJVAPCD concluded that the existing science is inadequate to support quantification of the impacts that project specific greenhouse gas emissions have on global climatic change. The SJVAPCD found the effects of project-specific emissions to be cumulative, and without mitigation, that their incremental contribution to global climatic change could be considered cumulatively considerable. The SJVAPCD found that this cumulative impact is best addressed by requiring projects to reduce their greenhouse gas emissions, whether through project design elements or mitigation. The SJVAPCD's approach is intended to streamline the process of determining if project-specific greenhouse gas emissions would have a significant effect. Projects exempt from the requirements of CEQA, and projects complying with an approved plan or mitigation program would be determined to have a less than significant cumulative impact. Such plans or programs must be specified in law or adopted by the public agency with jurisdiction over the affected resources and have a certified final CEQA document.

Best performance standards (BPS) to address operational emissions of a project would be established according to performance-based determinations. Projects complying with BPS would not require specific quantification of GHG emissions and would be determined to have a less than significant cumulative impact for GHG emissions. Projects not complying with BPS would require quantification of GHG emissions and demonstration that operational greenhouse gas emissions have been reduced or mitigated by 29 percent, as targeted by ARB's AB 32 Scoping Plan. Furthermore, quantification of GHG emissions would be required for all projects for which the lead agency has determined that an Environmental Impact Report is required, regardless of whether the project incorporates BPS.

APR 2025 – CEQA Determinations of Significance for Projects Subject to ARB's Cap-and-Trade Regulation

The purpose of this policy is to provide guidance for the determination of significance for increases of GHG emissions associated with projects that are subject to ARB's cap-and-trade regulation. The SJVAPCD recognizes that the ARB's Cap-and-Trade Regulation is an adopted state-wide plan for reducing or mitigating GHG emissions from targeted industries. GHG emissions addressed by the Cap-and-Trade regulation are subject to an industry-wide cap on overall GHG emissions. As such, any growth in emissions must be accounted for under that cap, such that a corresponding and equivalent reduction in emissions must occur to allow any increase. Further, the cap decreases over time, resulting in an overall decrease in GHG emissions. Therefore, the SJVAPCD concluded that GHG emissions increases subject to ARB's Cap-and-Trade regulation would have a less than significant individual and cumulative impact on global climate change. This policy applies to projects for which the SJVAPCD is the lead agency, but is also useful for evaluation of other CEQA related projects for which the SJVAPCD may not be the lead agency.

IMPACTS & MITIGATION MEASURES

Methodology

Short-term Construction-Generated Emissions

Short-term construction emissions associated with the proposed project were calculated using CalEEMod, version 2013.2.2. Emissions modeling includes emissions generated during site preparation, grading, and the installation of infrastructure and pipelines. Emissions were quantified based on anticipated construction schedules and construction equipment requirements provided by the project applicant. All remaining assumptions were based on the default parameters contained in the model. Modeling assumptions and output files are included in **Appendix B** of this report.

Long-term Operational Emissions

Long-term operational emissions associated with the proposed project were calculated using CalEEMod, version 2013.2.2. Emissions modeling included the use of off-road equipment and maintenance worker vehicle trips associated with routine maintenance activities. No stationary sources of emissions are proposed. Modeling assumptions and output files are included in **Appendix B** of this report.

Thresholds of Significance

CEQA Guidelines Amendments became effective March 18, 2010. Included in the Amendments are revisions to the Appendix G Initial Study Checklist. In accordance with these Amendments, a project would be considered to have a significant impact to climate change if it would:

- a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment; or,
- b) Conflict with any applicable plan, policy or regulation of an agency adopted for the purpose of reducing the emissions of greenhouse gases.

In accordance with SJVAPCD's CEQA Greenhouse Gas Guidance, proposed projects complying with BPS shall be determined to have a less-than-significant impact. Projects not complying with BPS would be considered less than significant if operational GHG emissions would be reduced or mitigated by a minimum of 29 percent, in comparison to business-as-usual (year 2004) conditions. In addition, proposed projects complying with an approved plan or mitigation program would also be determined to have a less-than-significant impact.

PROJECT IMPACTS

Impact GHG-1: Would the project generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment? and Would the project conflict with any applicable plan, policy or

Would the project conflict with any applicable plan, policy or regulation of an agency adopted for the purpose of reducing the emissions of greenhouse gases?

Short-term Construction-Generated Emissions

Estimated construction-generated emissions are summarized in **Table 6**. As indicated, construction of the proposed project would generate maximum annual emissions of approximately 906.4 metric tons of carbon dioxide equivalent (MTCO₂e) per year. In total, project construction would generate approximately 2,668.3 MTCO₂e. When amortized over the approximate 30-year project life, amortized annual emissions would be approximately 88.9 MTCO₂e.

Construction Year	Emissions (MT CO ₂ <i>e</i>) ⁽¹⁾			
2015	906.44			
2016	890.63			
2017	871.22			
Total:	2,668.3			
Amortized ⁽²⁾ :	88.9			
1. Emissions were quantified using CalEEMod, version 2013.2.2. Refer to Appendix B for modeling results and assumptions. Totals may not sum due to rounding.				
2. Amortized emissions were quantified based on an approximate 30-year project life.				

 Table 6

 Short-term Construction-Generated GHG Emissions

Long-term Operational Emissions

Long-term operation of the proposed project would result in emissions predominantly associated with the occasional use of off-road maintenance equipment and maintenance worker vehicle trips. Emissions would also be generated associated with electricity consumption required for the powering of the proposed onsite pumps. However, the purpose of the proposed project is to provide increased recharge of the groundwater aquifer. This increased recharge of the groundwater aquifer would contribute to a sustainable water supply within the district service area and a decreased need for the pumping and conveyance of water from resources located outside the service area. As a result, substantial changes in overall electricity use within the district to occur with project implementation. For these reasons, any changes in emissions associated with electricity use are anticipated to be negligible and were not included in this analysis. Estimated operational emissions are summarized in **Table 7**.

As indicated in **Table 7**, annual operational GHG emissions generated by the proposed project would be minimal, totaling approximately 8.1 MTCO₂e/year. With the inclusion of amortized construction emissions, GHG emissions would total approximately 97 MTCO₂e. Given the low GHG emissions generated by the proposed project, impacts to the environment would be considered *less than significant*.

It is important to note that the SJVAPCD considers projects that comply with an adopted statewide, regional, or local plan for reduction or mitigation of GHG emissions to have a less-than-significant impact. Emissions generated by the proposed project would be largely attributable to the consumption of fuels, which are subject to ARB's Cap-and-Trade regulation. ARB's Cap & Trade regulation is an adopted statewide plan for reducing or mitigating GHG emissions from targeted industries, including electricity generation. Under the Cap & Trade regulation, electricity companies that import or supply electricity from non-renewable sources must purchase allowances from the State for the carbon pollution that comes from burning coal or natural gas to make this electricity. Beginning in 2015, fuel distributors/suppliers will also be subject to ARB's Cap & Trade regulation. As a result, project-generated emissions would be largely mitigated via implementation of ARB's Cap & Trade regulation.

For the above stated reasons, implementation of the proposed project would not be anticipated to conflict with any applicable plan, policy or regulation for reducing the emissions of GHGs, nor would the proposed project have a significant impact on the environment. This impact would be considered **less than significant**.

Source	Annual Emissions (MT CO ₂ e) ⁽¹⁾		
Off-Road Equipment	3.4		
Worker Vehicle Trips	4.7		
Total Operational Emissions	8.1		
Total Operational Emissions with Amortized Construction Emissions ⁽²⁾ :	97.0		
 Emissions were quantified using CalEEMod, version 2013.2.2. Construction-generated emissions were amortized assuming a 30-year project life. 			

Table 7Long-Term Operational GHG Emissions

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APPENDIX A





EXPLANATION OF ULTRAMAFIC ROCK UNIT

Ultramafic rocks are dunite, peridotite, pyroxenite, and less common in California, homblendite (IUGS classification of ultramafic rocks, in Philpotts, 1990*). These igneous rocks contain 90 percent or more of the dark colored iron-magnesium-silicate minerals olivine, augite, hypersthene, or less commonly homblende. Ultramafic rocks form in high temperature environments well below the surface of the earth. By the time they are exposed at the surface by uplift and erosion, ultramafic rocks may be partially to completely altered to serpentinite, a type of metamorphic rock. Sometimes the metamorphic conditions are right for the formation of chrysotile asbestos or tremolite actinolite asbestos in bodies of ultramafic rock or along their boundaries. *Note--occurrences of non-ultramafic rock types, such as gabbro or diabase, may be included within some of the ultramafic rock areas shown on this map. Asbestos is much less likely to be associated with these non-ultramafic rock types.*

Locations are approximate. Not to scale.

Source: California Department of Conservation (DOC). Division of Mines and Geology. August, 2000. A General Location Guide for Ultramafic Rocks in California-Areas More Likely to Contain Naturally Occurring Asbestos. Open File Report 2000-19.

APPENDIX B

Emissions Modeling