RECLAMATION Managing Water in the West

U.S. Department of the Interior Bureau of Reclamation

COMMENT SHEET

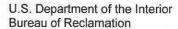
Environmental Impact Statement on the Draft Long-Term Plan for Protecting Late Summer Adult Salmon in the Lower Klamath River

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Paul Zedonis, Bureau of Reclamation, Northern California Area Office, 16349 Shasta Dam Blvd., Shasta Lake, CA 96019

Comments should be received by August 20, 2015, to be considered in defining the scope of the Draft Environmental Impact Statement. For more information about the project, visit http://www.usbr.gov/mp/kbao/docs/long-term plan protect lower klamath 04-2015.pdf.

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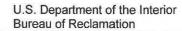
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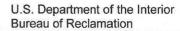
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Name: Chya Via / E-Mail:
Organization and Address:
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Name: Lindsey Billings	E-Mail:
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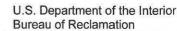
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Paul Zedonis Bureau of Reclamation Northern California Area Office 16349 Shasta Dam Blvd. Shasta Lake, CA 96019



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IX 75 Hawthorne Street San Francisco, CA 94105-3901

AUG 2 0 2015

Mr. Paul Zedonis, Northern California Area Office Bureau of Reclamation 16349 Shasta Dam Boulevard Shasta Lake, California 96019

Subject:

Notice of Intent to Prepare a Draft Environmental Impact Statement for the Long-Term

Plan for the Protection of Adult Salmon in the Lower Klamath River, Humboldt County,

CA

Dear Mr. Zedonis:

The U.S. Environmental Protection Agency has reviewed the Federal Register Notice published July 14, 2015 requesting comments on the U.S. Bureau of Reclamation's decision to prepare a Draft Environmental Impact Statement for the Long-Term Plan for the Protection of Adult Salmon in the lower Klamath River. Our comments are provided pursuant to the National Environmental Policy Act, Council on Environmental Quality regulations (40 CFR Parts 1500-1508), and our NEPA review authority under Section 309 of the Clean Air Act.

Reclamation is beginning the preparation of a DEIS to evaluate the effects of increasing lower Klamath River flows primarily with releases of water stored in Trinity Reservoir. The purpose of the proposed action is to reduce the likelihood and severity of fish die-offs due to pathogen infections. According to the scoping notice, in addition to pathogens, contributing factors to the fish die-off in 2002 were determined to be warm water temperatures, low water velocities and volumes, high fish density, and long fish residence times. The proposed action is intended to address these causes.

EPA understands the need to address salmonid health in the lower Klamath River, particularly during drier than normal hydrologic conditions. To assist in the scoping process for the project, EPA has identified several issues for consideration in the development of the DEIS.

Purpose and Need

The DEIS for the proposed project should clearly identify the underlying purpose and need for the project and for which alternatives are being proposed (40 CFR 1502.13). The *purpose* of the proposed action is typically the specific objectives of the activity, while the *need* for the proposed action may be to eliminate a broader underlying problem or take advantage of an opportunity.

The purpose and need should be a clear, objective statement of the rationale for the proposed project, as it provides the framework for identifying project alternatives. The DEIS should concisely identify why the project is being proposed, why it is being proposed now, and should focus on the specific desired outcomes of the project (e.g. protect habitat of threatened species) rather than prescribing a predetermined resolution.

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Range of Alternatives

All reasonable alternatives that fulfill the project's purpose and need should be evaluated in detail, including alternatives outside the legal jurisdiction of Reclamation (40 CFR Section 1502.14(c)). The DEIS should provide a clear discussion of the reasons for the elimination of alternatives which are not evaluated in detail, including non-flow alternatives. In developing alternatives, include a discussion of the potential effectiveness of including habitat enhancement and restoration methods to reduce water temperatures to those that would support fish migration, particularly through the use of large woody debris and varying channel velocity.

A reasonable range of alternatives will include options for avoiding significant environmental impacts. The DEIS should clearly describe the rationale used to determine whether impacts of an alternative are significant or not. Thresholds of significance should be determined by considering the context and intensity of an action and its effects (40 CFR 1508.27). The Council on Environmental Quality Regulations for implementing NEPA state that alternatives should include appropriate mitigation measures not already included in the proposed action or alternatives (40 CFR 1502.14(f)).

The environmental impacts of the proposal and alternatives should be presented in comparative form, thus sharply defining the issues and providing a clear basis for choice among options by the decision maker and the public (40 CFR 1502.14). The potential environmental impacts of each alternative should be quantified to the greatest extent possible (e.g. acres of wetlands impacted; change in water quality).

Water Quality

Each of the Action Alternatives should include a robust discussion of impacts to water quality. This discussion should include identifying the applicable water quality standards and beneficial uses, including those for the lower Klamath River, the Trinity River and Reservoir, and the Sacramento River.

The analysis should include a description of the impacts from increasing flows to the lower Klamath in the late summer, including, but not limited to, any impacts to water quality, flow, and beneficial uses in the lower Klamath and Trinity rivers, and in the Sacramento River basin. We note that the Trinity River is a primary source of drinking water for the Hoopa Valley Tribe. The water quality analysis should address the alternatives' impacts to this beneficial use.

Coordination with Tribal Governments

Executive Order 13175, Consultation and Coordination with Indian Tribal Governments (November 6, 2000), directs federal agencies to establish tribal consultation and collaboration processes for the development of federal policies that have tribal implications, and is intended to strengthen the United States government-to-government relationships with Indian tribes.

The DEIS should describe the process and outcome of government-to-government consultation between Reclamation and each of the tribal governments within the project area, issues that were raised (if any), and how those issues were addressed in the selection of the proposed alternative. Tribal governments within the project area include the Yurok Tribe, Hoopa Valley Tribe, Resighini Rancheria, Karuk Tribe, and Quartz Valley Indian Community.

Consultation for tribal cultural resources is required under Section 106 of the National Historic Preservation Act (NHPA). Historic properties under the National Historic Preservation Act (NHPA) are properties that are included in the National Register of Historic Places (NRHP) or that meet the criteria for the National Register. Section 106 of the NHPA requires a federal agency, upon determining that

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activities under its control could affect historic properties, consult with the appropriate State Historic Preservation Officer/Tribal Historic Preservation Officer (SHPO/THPO). Under NEPA, any impacts to tribal, cultural, or other treaty resources must be discussed and mitigated. Section 106 of the NHPA requires that Federal agencies consider the effects of their actions on cultural resources, following regulation in 36 CFR 800.

Executive Order 13007, Indian Sacred Sites (May 24, 1996), requires federal land managing agencies to accommodate access to, and ceremonial use of, Indian sacred sites by Indian Religious practitioners, and to avoid adversely affecting the physical integrity, accessibility, or use of sacred sites. It is important to note that a sacred site may not meet the National Register criteria for a historic property and that, conversely, a historic property may not meet the criteria for a sacred site.

The DEIS should address the existence of Indian sacred sites in the project area. It should address Executive Order 13007, distinguish it from Section 106 of the NHPA, and discuss how Reclamation will avoid adversely affecting the physical integrity, accessibility, or use of sacred sites, if they exist. The DEIS should provide a summary of all coordination with Tribes and with the SHPO/THPO, including identification of NRHP eligible sites, and development of a Cultural Resource Management Plan.

Climate Change

We believe the Council on Environmental Quality's December 2014 revised draft guidance for Federal agencies' consideration of GHG emissions and climate change impacts in NEPA1 outlines a reasonable approach to analyzing climate change issues, and we recommend that Reclamation use that draft guidance to help outline the framework for its analysis of these issues. Accordingly, if applicable, we recommend the DEIS include an estimate of the GHG emissions associated with the project, qualitatively describe relevant climate change impacts, and analyze reasonable alternatives and/or practicable mitigation measures to reduce project-related GHG emissions. In addition, we recommend that the NEPA analysis address the appropriateness of considering changes to the design of the proposal to incorporate resilience to foreseeable climate change. The draft and final EIS should make clear whether commitments have been made to ensure implementation of design or other measures to adapt to climate change impacts.

More specifically, we suggest that the "Affected Environment" section of the DEIS include a summary discussion of climate change and ongoing and reasonably foreseeable climate change impacts relevant to the project, based on U.S. Global Change Research Program² assessments, to assist with identification of potential project impacts that may be exacerbated by climate change and to inform consideration of measures to adapt to climate change impacts. Among other things, this will assist in identifying resilience-related changes to the proposal that should be considered.

Cumulative Impacts

Cumulative impact analyses describe the threat to resources as a whole, presented from the perspective of the resource instead of from the individual project. Cumulative impacts can result from individually minor but collectively significant actions taking place over a period of time (40 CFR §1508.7). Discussions of cumulative impacts are usually more effective when included in the larger discussions of environmental impacts from the action (the environmental consequences chapter), as opposed to discussing cumulative impact analyses in a separate chapter. The DEIS should consider the cumulative impacts of other projects that may impact water availability and flows in the affected systems, including

¹ www.whitehouse.gov/sites/default/files/docs/nepa revised draft ghg guidance searchable.pdf

² www.globalchange.gov/

the California Water Fix, operations of the Central Valley Project and State Water Project, alterations to Shasta Dam, the Trinity River Restoration Program, and climate change.

The DEIS should describe the methodology used to assess cumulative impacts. We recommend Reclamation consider the methodology developed jointly by EPA, the Federal Highway Administration, and the California Department of Transportation.³ While this methodology was developed for transportation projects, the principles and steps in this guidance offer a systematic way to analyze cumulative impacts for any project.

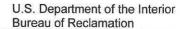
We appreciate the opportunity to provide comments on the preparation of the DEIS. Please send one hard copy and one CD of the DEIS to this office (mail code ENF-4-2) at the same time it is officially filed with our Washington D.C. Office. If you have any questions, please contact me at (415) 947-4167 or prijatel.jean@epa.gov

Sincerely,

Jean Prijatel

Environmental Review Section

³ www.dot.ca.gov/ser/cumulative_guidance/approach.htm





Environmental Impact Statement on the Draft Long-Term Plan for Protecting Late Summer Adult Salmon in the Lower Klamath River

Thank you for your interest in the Long-Term Plan for Protecting Late Summer Adult Salmon in the Lower Klamath River. Please complete the appropriate sections of this form to provide scoping comments. Written comments can be submitted at the Scoping Meeting, faxed to (530) 275-2441, e-mailed to sha-slo-klamath-LTP@usbr.gov, or mailed to:

Paul Zedonis, Bureau of Reclamation, Northern California Area Office, 16349 Shasta Dam Blvd., Shasta Lake, CA 96019

Comments should be received by August 20, 2015, to be considered in defining the scope of the Draft Environmental Impact Statement. For more information about the project, visit http://www.usbr-gov/mp/kbao/docs/long-term plan protect lower klamath 04-2015.pdf.

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RECLAMATION Managing Water in the West

COMMENT SHEET

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Name: Laura Lee George E-Mail:
Organization and Address: Individual Tribal Member
Heopa, CA 95546
Phone (optional):
☐ I would like to stay informed about the progress of the project. Please include my name on the mailing list.
☐ I prefer electronic communication. ☐ I prefer paper mailings.
Please write comments, questions or concerns below. Continue on the back or a separate sheet if necessary.
I have lived by the Trinity River for 69 years. I 1
have watched the decimation of the fisheries willife and
plants since the dam was built in 1964. Today as I look
out at the river it is so low that I can wade across (about waist deep).
We used to have to swimed today the Trinity River is clogged with
moss and algae, is warm and plagued with bacteria. We dare not
All comments become part of the public record.

Let our children play in the river. When the dam was built, there was quaranteed water flows for the Trinity River. Please adhere to the quarantees for water flows when no longer can rely on the salmon runs to feed our family or to serve at our ceremonies.

We were never supposed to have to beg for our "water for our religious ceremonies, yet that is what we are reduced to doing. Our ceremonies start on 8-16-15 and there are no fish or enough water to float our traditional degout canoes. Yet a recent trip to Bakerstidd revealed many new orchards being planted in their desert.

Please fold, staple, stamp, and mail.







Paul Zedonis
Bureau of Reclamation
Northern California Area Office
16349 Shasta Dam Blvd.
Shasta Lake, CA 96019