

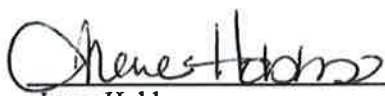
RECLAMATION

Managing Water in the West

Categorical Exclusion Checklist

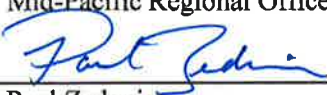
Permit to John Rinaldi for Camp Topsy Event – East Park Reservoir – Orland Project

NCAO-CEC-13-13

Prepared by:  Date: 5/21/2013
Irene Hobbs
Realty Specialist
Northern California Area Office

Concurrence by: See Attachment 1 Date: March 5, 2013
Patricia Rivera
Native American Affairs Program Manager
Mid-Pacific Regional Office

Concurrence by: See Attachment 2 Date: May 16, 2013
Mark Carper
Cultural Resource Specialist
Mid-Pacific Regional Office

Concurrence by:  Date: 5/21/2013
Paul Zedonis
Natural Resource Specialist
Northern California Area Office

Approved by:  Date: 5/24/13
for: Brian Person
Area Manager
Northern California Area Office



U.S. Department of the Interior
Bureau of Reclamation
Mid Pacific Region

May, 2013

Proposed Action

John Rinaldi (Rinaldi) is requesting permission to hold a multiday camping and boating event (also referred to as Camp Tipsy) at East Park Reservoir, Colusa County (T17N R6W, Section 11)

Exclusion Categories

Bureau of Reclamation Categorical Exclusion - D(10): Issuance of permits, licenses, easements and crossing agreements which provide right-of-way over Bureau of Reclamation lands where the action does not allow or lead to larger public or private action.

Extraordinary Circumstances

Below is an evaluation of the extraordinary circumstances as required in 43 CFR 46.215.

1. This action would have a significant effect on the quality of the human environment (40 CFR 1502.3). No ☒ Uncertain ☐ Yes ☐
2. This action would have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources (NEPA Section 102(2)(E) and 43 CFR 46.215(c)). No ☒ Uncertain ☐ Yes ☐
3. This action would have significant impacts on public health or safety (43 CFR 46.215(a)). No ☒ Uncertain ☐ Yes ☐
4. This action would have significant impacts on such natural resources and unique geographical characteristics as historic or cultural resources; parks, recreation, and refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands (EO 11990); flood plains (EO 11988); national monuments; migratory birds; and other ecologically significant or critical areas (43 CFR 46.215 (b)). No ☒ Uncertain ☐ Yes ☐
5. This action would have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks (43 CFR 46.215(d)). No ☒ Uncertain ☐ Yes ☐
6. This action would establish a precedent for future action or represent a decision in principle about future actions with potentially significant environmental effects (43 CFR 46.215 (e)). No ☒ Uncertain ☐ Yes ☐

- | | | | | | | |
|--|----|-------------------------------------|-----------|--------------------------|-----|--------------------------|
| 7. This action would have a direct relationship to other actions with individually insignificant but cumulatively significant environmental effects (43 CFR 46.215 (f)). | No | ☒ | Uncertain | ☐ | Yes | ☐ |
| 8. This action would have significant impacts on properties listed, or eligible for listing, on the National Register of Historic Places as determined by Reclamation (LND 02-01; and 43 CFR 46.215 (g)). | No | ☒ | Uncertain | ☐ | Yes | ☐ |
| 9. This action would have significant impacts on species listed, or proposed to be listed, on the List of Endangered or Threatened Species, or have significant impacts on designated critical habitat for these species (43 CFR 46.215 (h)). | No | ☒ | Uncertain | ☐ | Yes | ☐ |
| 10. This action would violate a Federal, Tribal, State, or local law or requirement imposed for protection of the environment (43 CFR 46.215 (i)). | No | ☒ | Uncertain | ☐ | Yes | ☐ |
| 11. This action would affect ITAs (512 DM 2, Policy Memorandum dated December 15, 1993). | No | ☒ | Uncertain | ☐ | Yes | ☐ |
| 12. This action would have a disproportionately high and adverse effect on low income or minority populations (EO 12898; and 43 CFR 46.215 (j)). | No | ☒ | Uncertain | ☐ | Yes | ☐ |
| 13. This action would limit access to, and ceremonial use of, Indian sacred sites on Federal lands by Indian religious practitioners or significantly adversely affect the physical integrity of such sacred sites (EO 13007; 43 CFR 46.215 (k); and 512 DM 3). | No | ☒ | Uncertain | ☐ | Yes | ☐ |
| 14. This action would contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act; EO 13112; and 43 CFR 46.215 (l)). | No | ☒ | Uncertain | ☐ | Yes | ☐ |

Regional Archeologist concurred with Item 8 (email attached).

ITA Designee concurred with Item 11 (email attached).

NEPA Action Recommended

☒ CEC – This action is covered by the exclusion category and no extraordinary circumstances exist. The action is excluded from further documentation in an EA or EIS.

☐ Further environmental review is required, and the following document should be prepared.

☐ EA

☐ EIS

Environmental commitments, explanations, and/or remarks:

Explanation and/or remarks:

Rinaldi is requesting permission to use the Serenity Cover campground and adjacent surrounding areas at East Park Reservoir for a camping and boating event as outlined in the attached proposal dated December 2012 titled Camp Topsy. The main events will be held in the Serenity Cove area with the adjacent areas used for camping. The events will consist of constructing and deconstructing non-motorized “art” boats, a group kitchen/shade gathering area, live music and awards ceremony on Sunday. All associated activities are expected to be typical uses of the area, and are geared towards being low impact to the surrounding environment. Activities and associated conditions of each activity, as identified in the proposal (Attachment 3), would be met to limit impacts to the environment. These include, but are not limited to, being sure that ample restrooms (including disabled-accessible) toilets and refuse are available, watering down the gravel roadways (twice daily) to abate potential dust, and promoting the use of the event-supplied biodegradable sunscreen. Vehicle parking will include areas typically used for camping and vehicular traffic, including an overflow parking area, as identified in Figure 1.

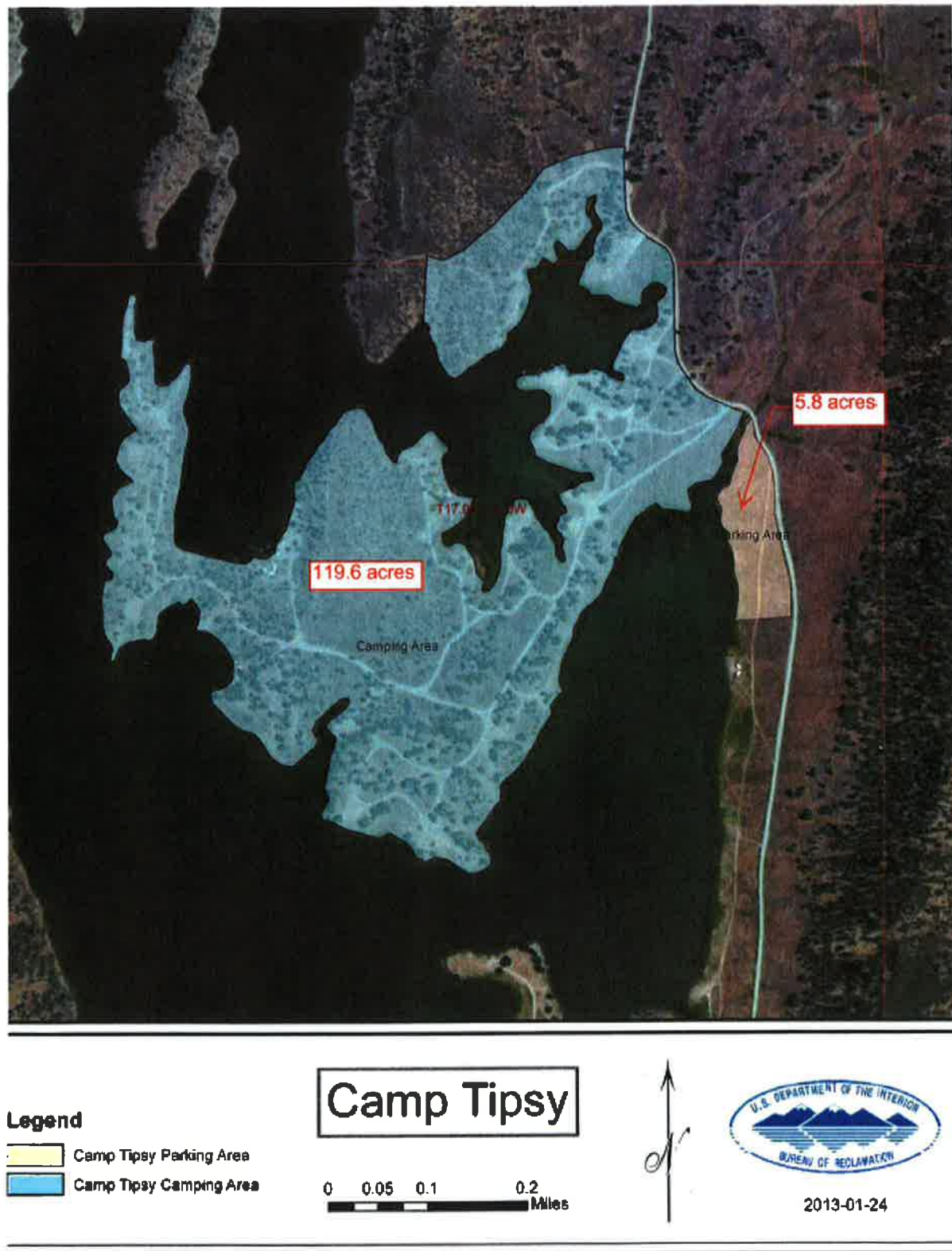
The permit will be for a three year period with the first year event held from June 20 through June 23, 2013. Approximately 2500 campers/participants and 40 crew members are anticipated to attend in the first year with the potential for up to 3000 campers and 50 crew members by 2015. The crew members consist of security personnel, life guard, band members and event organizers. An area entering the Serenity Cover area will be used for vehicle parking only with security personnel in attendance.

Rinaldi has acquired permission from Colusa County Board of Supervisors for a license to conduct an outdoor activity of 2000 or more individuals.

A meeting was held on February 1, 2013, with Reclamation’s water and lands personnel, John Rinaldi and the event planner, Andie Grace to discuss any concerns. The event has been held at East Park Reservoir for the last 6 years without incident. The event is a family friendly environment. Reclamation’s Park Rangers will monitor and work closely with Rinaldi’s organizers during each event. Annual review of each event will be conducted prior to permitting the following year’s event.

A three year permit will be issued for the event and the terms and conditions of the permit will include several conditions as proposed in Attachment 3. The permit may be modified as necessary to address any future safety concerns and environmental issues that may arise.

Figure 1.



Attachment 1



Zedonis, Paul <pzedonis@usbr.gov>

**Re: CR & ITA Resource Review: NCAO CEC Rinaldi Permit 030413--Kristi and Diane
this is ADMIN**

1 message

RIVERA, PATRICIA <privera@usbr.gov>

Tue, Mar 5, 2013 at 9:08 AM

To: "Zedonis, Paul" <pzedonis@usbr.gov>

Cc: Kristi Seabrook <kseabrook@usbr.gov>, Mary Williams <marywilliams@usbr.gov>

Paul,

I reviewed the proposed action to approve John Rinaldi's request to hold a multiday camping and boating event (also referred to as Camp Topsy) at East Park Reservoir, Colusa County.

The proposed action does not have a potential to affect Indian Trust Assets.

Patricia Rivera
Native American Affairs Program Manager
US Bureau of Reclamation
Mid-Pacific Region
2800 Sacramento, California 95825
(916) 978-5194

Attachment 2



IN REPLY
REFER TO:
MP-153
ENV-3.00

United States Department of the Interior

BUREAU OF RECLAMATION
Mid-Pacific Regional Office
2800 Cottage Way
Sacramento, California 95825-1898

VIA ELECTRONIC MAIL ONLY

May 16, 2013
MEMORANDUM

To: Paul Zedonis
Natural Resources Specialist
Northern California Area Office
Resource Management Division

From: Mark. A. Carper
Archaeologist – Division of Environmental Affairs

Subject: 13-NCAO-111: National Historic Preservation Act (NHPA) Section 106 Compliance for the Permit to
John Rinaldi for Camp Topsy Event – East Park Reservoir – Orland Project, Colusa County, California

This proposed undertaking by Reclamation is to issue a permit to John Rinaldi for the Camp Topsy Event. John Rinaldi is proposing to conduct a camping and boating event in June 2013 titled Camp Topsy. This undertaking was determined to be the type of action that has the potential to cause effects to historic properties pursuant to 36 CFR §800.3 of the Section 106 implementing regulations. As a result of this determination, Reclamation implemented the steps in the Section 106 process as outlined at §800.3 to §800.6 and initiated consultation with SHPO and Indian Tribes.

This current proposed project, located at the East Park Reservoir Recreation Area in Colusa County, includes activities that are of typical use for the area. However, as part of the permit, Rinaldi is requesting a location for overflow parking. This overflow parking will introduce vehicles into an area inconsistent with the locations typical use.

Reclamation conducted historic property identification efforts including a pedestrian survey, internal records search, and archival review, and identified no cultural resources within the area of potential effect (APE) for this undertaking.

Reclamation contacted the Colusa Indian Community Council, the Cortina Band of Indians, the Enterprise Rancheria of Maidu Indians, and the Paskenta Band of Nomlaki Indians as Indian tribes on April 24, 2013 in accordance with the regulations at 36 CFR Part 800 implementing Section 106 of the NHPA in an effort to solicit information regarding potential effects to sites of religious and cultural significance, and to invite the tribes to participate in the Section 106 process. To date there have been no responses from the aforementioned Tribes.

Reclamation initiated consultation with the State Historic Preservation Officer (SHPO) on April 25, 2013. On May 14, 2013 Reclamation received a response from SHPO (attached) concurring with Reclamation's determination of no historic properties affected.

After reviewing NCAO CEC-13-13, dated March 1 2013, I concur with item 8 which states that this action would not have significant impacts on properties listed, or eligible for listing, on the National Register of Historic Places.

This memorandum is intended to convey the completion of the NHPA Section 106 process for this undertaking. Please retain a copy in the administrative record for this action. Should changes be made to this project, additional NHPA Section 106 review, possibly including additional consultation with the SHPO, may be necessary. Thank you for providing the opportunity to comment.

Mark

Mark A. Carper, M.A., Archaeologist
U.S. Bureau of Reclamation, Mid-Pacific Region, MP-153
2800 Cottage Way, Sacramento, CA 95825
Phone: 916-978-5552 Email: mcarper@usbr.gov

CC: Cultural Resources Branch (MP-153), Anastasia Leigh – Regional Environmental Officer (MP-150)

Attachment 3

July 17, 2012

PROPOSAL: CAMP TIPSY

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Overview

"Camp Topsy" is a multiday camping and boating event organized by a group of friends from the San Francisco Bay Area. The central entertainment aspect of Camp Topsy is the construction of handmade art boats, which range from the sublime to the ridiculous. Because of the intimately connected, community-based nature of our event, we have enjoyed a record as a safe, family-friendly, and environmentally conscious event primarily dedicated to the simple enjoyment of this beautiful area.

Since its inception in 2006, Camp Topsy has grown slowly by word-of-mouth, with no publicly available marketing or promotion. However, in 2012, having reached a population of 1600 attendees, we as organizers wish to propose a more formal permitting and entry process for future Camp Topsy events, with an eye to the preservation of the reservoir as a resource and the safe and secure execution of our event. This plan would include a per-person or flat fee payable to the Bureau of Reclamation, the details of which will be outlined below. It is our sincerest aim to address and eliminate any and all concerns the Bureau may have regarding our group's use of the Resource during the Camp Topsy event.

Herein, please find our overview proposal and action plan for the execution of Camp Topsy on the property in future years during the month of June. We request that the Bureau read and consider the enclosed proposal and that a meeting between all parties be arranged to review and address any outstanding concerns or policies affected by this proposal, in anticipation of the creation of a five year permit for the event. The next Camp Topsy is planned for June 20-23, 2013.

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| 9. Camping Areas | 18. Conclusion |

1. Activities

Camp Tippy is organized around the creation and enjoyment of creative floating art boats (although the term "boat" may be used broadly in this context as many of these creations vary widely from traditional watercraft). A shade structure is erected onsite and dedicated to shop space for building and deconstructing these experimental art boats, which are primarily crafted from re-used materials such as empty plastic barrels, castoff wood, bathtubs, and other materials. On the final day, participants compete for prizes for the best (and worst) watercraft, a playful competition that forms the central event for Camp Tippy.

Specifically forbidden is the use of toxic materials, or any construction or décor that will disintegrate and/or create MOOP (Matter Out Of Place). All boats are deconstructed and all parts removed from the park by participants. Nails and staples are discouraged since they are harder to remove and easier to lose in the grass/dirt of the shoreline. All trash and debris from the boat shop is meticulously removed from the area; magnet rakes are used to remove any metal fasteners or screws that may fall to the ground.

Other activities in 2012 included acoustic musical performances, a spelling bee, hiking, and shared meals, but boating and swimming are the main focus of Camp Tippy.



2. Attendees and Communications

Since the event has grown by word of mouth, mostly amongst peer groups from the Bay Area, attendees tend to be friends or friends-of-friends; all are connected to the organizers by email and a shared Facebook group. This makes for easy communication of camp policies and information, and for us to survey past attendees about their experiences and concerns. For 2013, we will also create an informational one-sheet for distribution upon entry to the event to maximally ensure attention to environmental and social policies.

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PROPOSAL: CAMP TIPSY

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Children and families are an important part of the Camp Topsy culture and all attendees are asked to conduct themselves in a manner that is entirely appropriate for the presence of minors. The distribution or sharing of alcohol with unknown parties is strictly prohibited and everyone is asked to watch out for underage drinking or other inappropriate behavior. We strive to keep this event family friendly.

Camp Topsy also has a "culture of signmaking" for communications - you will see much information and directional wayfinding communicated with whimsical and creative handpainted signs. We have a signshop onsite for making signs whenever new issues or directional needs arise. These signs are often painted by attendees including children who attend the event.

3. Insurance

Camp Topsy is fully insured by Lovejoy's for a \$2 million policy. We can provide a copy of the insurance certificate for the 2012 event upon request, and plan to secure a similar policy for each future event.

4. Use Fees

For the past six years, Camp Topsy participation has been by donation, and the event has operated without profit. For 2013, to assure that our out-of-pocket expenses are covered and that Reclamation can be properly compensated for our use of the Resource, we will admit participants via pre-paid tickets, sold online or in person prior to the event, for \$100 per person. Based on our population estimates, this will enable us to include a use fee for the Bureau equal to **\$20 per person or \$25,000, whichever is greater**. A graph including projected Reclamation fees for the next five years can be found under item 17, below.

Because tickets will be presold, there will be no cash handled onsite, eliminating security concerns. This also enables us to pay Reclamation this fee prior to the start of our event if so desired, since population will be determined by ticket sales pre-event.

5. Environmental Impact Plan

Preservation and conservation of the Resource is of paramount importance to the organizers and participants of Camp Topsy. We have a fully developed zero impact plan and communications strategy to assure full compliance on the part of our participants.

Boats: Boats are not permitted to use motors, nor are they permitted to use toxic materials.

Smoking/Cigarette butts and other debris: Prior to each event, we arrive several days in advance in order to remove all existing MOOP and debris including cigarette butts from the camping areas, so

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that our event begins with a clean slate. Starting in 2013, Camp Topsy will be a "No Smoking" event. We feel strongly that smoking contributes to litter and fire danger, and prefer that smoking be kept out of public areas for the sake of the children present. Each participant is also asked to spend several hours helping to pick up Matter Out Of Place around the public areas of the campsite, in addition to the thorough restoration of his/her own encampment. The expectation is that our attendees will remove MOOP whether it is their own or was left behind by previous visitors to the area - we are proud to leave the Reservoir in even better shape than we found it.

Roads: In order to tamp down dust from arriving vehicles, we request permission from Reclamation to water down the roads twice daily. We will utilize a local contractor for this use and request permission from Reclamation to fill these trucks from the reservoir. Dust is a public health issue; however, we also seek to avoid unnecessary redistribution of the roads' dirt into other areas of the encampment. Our volunteers will see to it that no driving occurs on wet roads until they have dried to avoid creating pits and ruts. This practice of watering roads for dust abatement has been highly successful at the Burning Man event, held in the dusty Black Rock Desert on BLM land.

Wildlife: Ours is a highly wildlife-conscious community and the utmost care is taken to avoid disrupting or disturbing the wildlife in the area. Any particular concerns can be easily communicated via our email group, Facebook page, and informational sheet at the event.

Sunscreen: In order to avoid the use of petroleum based or highly chemical products during swimming in the reservoir, our entrance price of \$100 will include the centralized bulk purchase of natural, biodegradable sunscreen (such as Mexitan or equivalent). We will request that participants not use sunscreens except those we provide, in order to avoid polluting the waters with high concentrations of petrochemical sunscreen.

6. Garbage and Recycling Plan

A 40 yard dumpster is rented for the event for landfill garbage. All recycling is sorted out and 3 ten-yard dumpsters are rented for these items. Before and after the event, an extensive group sweep is conducted to remove Matter Out Of Place and ensure the campgrounds and shorelines are left in pristine condition.

All boats are broken down and removed from the area; parts that may be recycled into future years' boats are recycled and stored.

7. Parking/Roads

For future events, our plan is to create parking areas and shuttle people to the camping areas, to reduce the impact of vehicles on the park and maximize camping space. Those who are car-camping or using RV's will be permitted to drive into the campgrounds, but the rest will be asked to leave vehicles in an organized parking area. Staff will assist with this effort.

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8. Gate

All tickets to the event will be sold in advance, online or in person; absolutely no cash will be exchanged onsite. However, to create a single point of entry and a checkpoint for counting attendees and distributing information sheets, we propose the creation of a gate. This gate will be staffed 24 hours. Our proposal is that a closure is enacted during this event; however, since current guidelines require that use be first-come-first-served, we would like to discuss the gate and road use options that are available to permit public use of the Reservoir while preserving the safety and security of our special event.

9. Camping Areas

Camp Topsy's main event area is in Serenity Cove (?) where the boat building, group kitchen/shade, and swimming occur. We will also need the areas adjacent to the cove.

10. Toilets

Camp Topsy will provide 1 portable toilet per 100 guests, including 1 disabled-accessible toilet per 1000 guests. These toilets will be rented from a local vendor and will be adequately serviced as needed during the event.

11. Onsite Security/First Aid

Onsite security is provided by High Rock Security, a bonded security firm operating out of the Bay Area. Six security officers are on duty for the event, including several licensed EMT's. A First Aid tent is in use during the event which includes a jump kit and full medical kit for minor onsite injuries or illness, and security/EMT's will determine transport instances if more serious injuries or illness occur. One security officer will also be on duty on the water to assure the safety of boaters and swimmers.

12. Law Enforcement

Camp Topsy strives to be a safe and highly family-friendly event. We support all federal, state, and local laws and do not condone illegal behavior of any kind during Camp Topsy. We have enjoyed a positive interaction with Colusa County Sherriff which was contacted for an incident during the 2012 event. At that time, Camp Topsy's organizers received praise from the responding officers, for the security officers' and organizers' immediate response to the incident, which resulted in the arrest and removal of the perpetrator. High Rock Security and Camp Topsy's organizers will not hesitate to contact Law Enforcement for response whenever necessary and are pleased to have the support and positive engagement with this agency.

13. Potable/Drinking Water

Part of the ticket price for Camp Topsy 2013 will include access to centralized potable water, purchased in bulk from a local vendor in 350-gallon tanks and stored at each of the campsites, for use with refillable bottles and personal containers. This will eliminate plastic bottle waste.

14. Boats/Reservoir Use

No motors will be permitted on boats created for Camp Topsy, nor the use of materials that may break off and pollute the reservoir. The shorelines are extensively patrolled during and after the event to ensure they are maintained in pristine condition.

15. Fire Plan

Fireworks are not allowed at Camp Topsy; anyone found entering the event with or deploying fireworks of any kind during the event will be ejected immediately, and all participants will be informed of this policy prior to and upon entry to the event. Fires are permitted only in approved fire rings and at least 20' from any structure or tree; they must be attended at all times. Chemical and CO2 fire extinguishers are maintained onsite by trained personnel.

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16 Squaw Creek Inn and Ladoga Storage

Year round storage is maintained in a 4x40 area at Ladoga Storage for reusable items related to Camp Topsy. We have enjoyed positive and enthusiastic response from the Squaw Creek Inn annually since our participants purchase many supplies from the store before, during, and after the event, and utilize the RV dump service on the way home. We have initiated communications with them annually to remind them of the special event and help them be prepared for the types of items our community is likely to buy. We greatly appreciate the store's support and enthusiasm.

17. Population

Our proposal for a five-year permit plan anticipates a moderate and controlled level of growth for Camp Topsy's population. While we do not plan aggressive marketing techniques or a widespread public promotion, as the event grows by word of mouth, our population has grown as well. Below, the top portion of table indicates the previous of growth for Camp Topsy (based on attendance estimates); the bottom portion (in blue) indicates our anticipated and proposed growth for the years 2013-2017, based on current growth rates.

Note that between 2013 and 2014 the population cap is planned at 2500 for both years; it is our intention to grow responsibly, and to assure all infrastructure and resources can readily support the small growth between 2012 and 2013 before allowing the event to increase further in 2014.

Year	Population	Reclamation Fee (if peak population is reached; if not, fee will be \$25,000 or \$20/per person, whichever is greater)
2007	115	n/a
2008	200	n/a
2009	250	n/a
2010	350	n/a
2011	700	n/a
2012	1600	\$100 permit acquired
2013	2500	\$50,000
2014	2500	\$50,000
2015	3000	\$60,000
2016	4000	\$80,000
2017	5000	\$100,000

18. Conclusion

We believe that Camp Topsy's infrastructure and East Park Reservoir can support moderate and controlled growth over the next five years, if conducted in a responsible manner and in close cooperation with Reclamation, local authorities, and area businesses. We believe our event is a positive example of the responsible and wholesome use of public lands, and that our community's presence has a positive impact on the local economy and awareness of East Park Reservoir and its beautiful environs. We are eager to meet with Reclamation to discuss the potential and sort through any concerns or special areas of interest. Thank you for your consideration of our proposal.