

# RECLAMATION

*Managing Water in the West*

## **Environmental Assessment for the Lower Colorado River Drop 2 Storage Reservoir Project Imperial County, California**



**U.S. Department of the Interior  
Bureau of Reclamation  
Yuma Area Office  
Yuma, AZ**

**DRAFT  
November 2006**

## **Mission Statements**

The mission of the Department of the Interior is to protect and provide access to our Nation's natural and cultural heritage and honor our trust responsibilities to Indian Tribes and our commitments to island communities.

The mission of the Bureau of Reclamation is to manage, develop, and protect water and related resources in an environmentally and economically sound manner in the interest of the American public.

# **Environmental Assessment for the Lower Colorado River Drop 2 Storage Reservoir Project Imperial County, California**

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Bureau of Reclamation  
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Yuma, AZ**

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| 21 | <b>A</b> | <b>Agency and Public Scoping</b>   |  |
| 22 | <b>B</b> | <b>Evaluation of Alternative Alignments for the Drop 2 Reservoir Canal</b>   |  |
| 23 | <b>C</b> | <b>Assessment of Flows Passing Morelos Dam with Future Drop 2 Reservoir</b>  |  |
| 24 |          | <b>Operations</b>  |  |
| 25 | <b>D</b> | <b>Analysis of Impacts to Groundwater Levels South of Morelos Dam due to</b> |  |
| 26 |          | <b>Operation of Drop 2 Reservoir</b>   |  |
| 27 | <b>E</b> | <b>Sensitive Plant and Wildlife Survey Report</b>                            |  |
| 28 | <b>F</b> | <b>Air Quality Appendix</b>  |  |

# Executive Summary

This Environmental Assessment (EA) has been prepared to evaluate the potential environmental impacts associated with the Lower Colorado River (LCR) Drop 2 Storage Reservoir Project (Proposed Action) by the Bureau of Reclamation (Reclamation). The Proposed Action consists of various actions and facilities needed to store presently non-storable flows in the LCR system and to enhance beneficial use of Colorado River water within the United States (US). Capture of water at the proposed reservoir would ultimately reduce releases from Hoover Dam and save on average 72,000 acre-feet per year (afy) of Colorado River water.

Reclamation has prepared this EA in accordance with the National Environmental Policy Act of 1969 (NEPA), 42 United States Code (USC) §§ 4321-4370d, as implemented by the Council on Environmental Quality (CEQ) regulations, 40 Code of Federal Regulations (CFR) Parts 1500-1508 and the guidelines contained in the US Department of the Interior Bureau of Reclamation Draft NEPA Handbook.

## Purpose of and Need for the Proposed Action

On the Colorado River there are inherent limitations associated with river regulation. These inefficiencies are due in part to the approximate three-day travel time required for water released from Parker Dam to arrive at Imperial Dam and the lack of sufficient system storage capacity to enable better management of the demands for water and flows arriving at Imperial Dam once scheduled water orders are released. Factors such as evaporation, transpiration by vegetation, channel storage, tributary flows, infiltration, weather conditions, unscheduled pumping from the river, variations in water user demand and variations in return flows can significantly affect scheduled water deliveries and river regulation. The limited regulating capacity available downstream of Parker Dam is principally in Senator Wash Reservoir, the reservoir behind Imperial Dam, and the reservoir behind Laguna Dam. Since 1992, operating restrictions have been imposed on Senator Wash Reservoir and have reduced the useable storage capacity by 4,692 acre-feet (af). The operational limitations imposed on Senator Wash Reservoir have made it much more difficult for river operators to manage the differences between water released from Parker Dam to meet water orders and the amount of water arriving at Imperial Dam three days later. Additional regulating capacity is needed to increase beneficial use of water released from Parker Dam in the US to minimize unscheduled deliveries to Mexico.

Any water exceeding user demand that arrives at Imperial Dam and cannot be sent to another user, sent to storage, or delivered as part of scheduled deliveries to Mexico is inadvertently

1 delivered to Mexico in excess of Treaty obligations<sup>1</sup> and is considered to be “non-storable”  
2 water. Non-storable water may also result from infrequent and unregulated inflow from  
3 numerous desert washes and the Gila River that discharge into the Colorado River. Flood  
4 control releases from Hoover Dam are normally in excess of downstream demands and result in  
5 non-storable volumes. During the period 2000 to 2003 annual non-storable flows have ranged  
6 from approximately 62,000 to approximately 337,000 af.

7 The Proposed Action’s purpose is to provide additional system regulating capacity to maximize  
8 beneficial use in the US of Colorado River water released from Parker Dam. Specific objectives  
9 of the Proposed Action are to address the following needs:

- 10 • Provide additional operational flexibility in the LCR system, to the Imperial Irrigation  
11 District, Coachella Valley Water District, and other Colorado River system. This Project  
12 objective requires that operational storage be provided within the All-American Canal  
13 (AAC) system, at Imperial Dam, or above Imperial Dam as Imperial Dam is currently the  
14 lowest point on the US system with diversion works; and
- 15 • Provide additional storage capacity needed to reduce currently non-storable flows of the  
16 Colorado River below Parker Dam.

## 17 **Description of Proposed Action**

18 The Proposed Action has three primary physical components, the reservoir itself, an inlet  
19 canal, and an outlet canal. The Proposed Action would be located within Imperial County,  
20 California. The proposed reservoir site, approximately 615 acres, is north of the AAC and  
21 Interstate 8 (I-8), west of the Coachella Canal, approximately 30 miles east of the City of El  
22 Centro, California, and 25 miles west of the City of Yuma, Arizona (see Figure ES-1). The  
23 proposed reservoir site is the former Brock Ranch Research Center (Brock Ranch), an  
24 experimental farm area extensively disturbed by past agricultural operations. The reservoir site  
25 lies fully within Reclamation withdrawn lands<sup>2</sup>. The reservoir would have a capacity of  
26 approximately 8,000 af. The proposed reservoir site is outside of the nearby Flat-Tailed  
27 Horned Lizard Management Area (FTHL MA) (see Figure ES-2).

28 An inlet canal, 6.6 miles in length, would connect the AAC to the Drop 2 Reservoir. The inlet  
29 canal would begin at the existing Coachella Canal turnout and would use gates already present

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<sup>1</sup> Under Article 10(a) of the Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande — Treaty between the United States of America and Mexico dated February 3, 1944, Mexico is entitled to an annual amount of 1.5 million acre feet of Colorado River water. Under Article 10(b) of the US-Mexico Water Treaty of 1944, Mexico may schedule up to an additional 0.2 million acre feet when “there exists a surplus of waters of the Colorado River in excess of the amount necessary to satisfy uses in the United States.” However, “Mexico shall acquire no right beyond that provided by this subparagraph by the use of the waters of the Colorado River system, for any purpose whatsoever, in excess of 1,500,000 af (1,850,234,000 cubic meters) annually.” In the event of extraordinary drought or serious accident to the irrigation system in the US, thereby making it difficult for the US to deliver the guaranteed quantity of 1,500,000 af, the water allotted to Mexico will be reduced in the same proportion as consumptive uses in the US are reduced.

<sup>2</sup> Reclamation withdrawn lands are federal lands withdrawn from some or all of the public land laws, including the mineral laws, transferring jurisdiction for Reclamation project purposes.

1

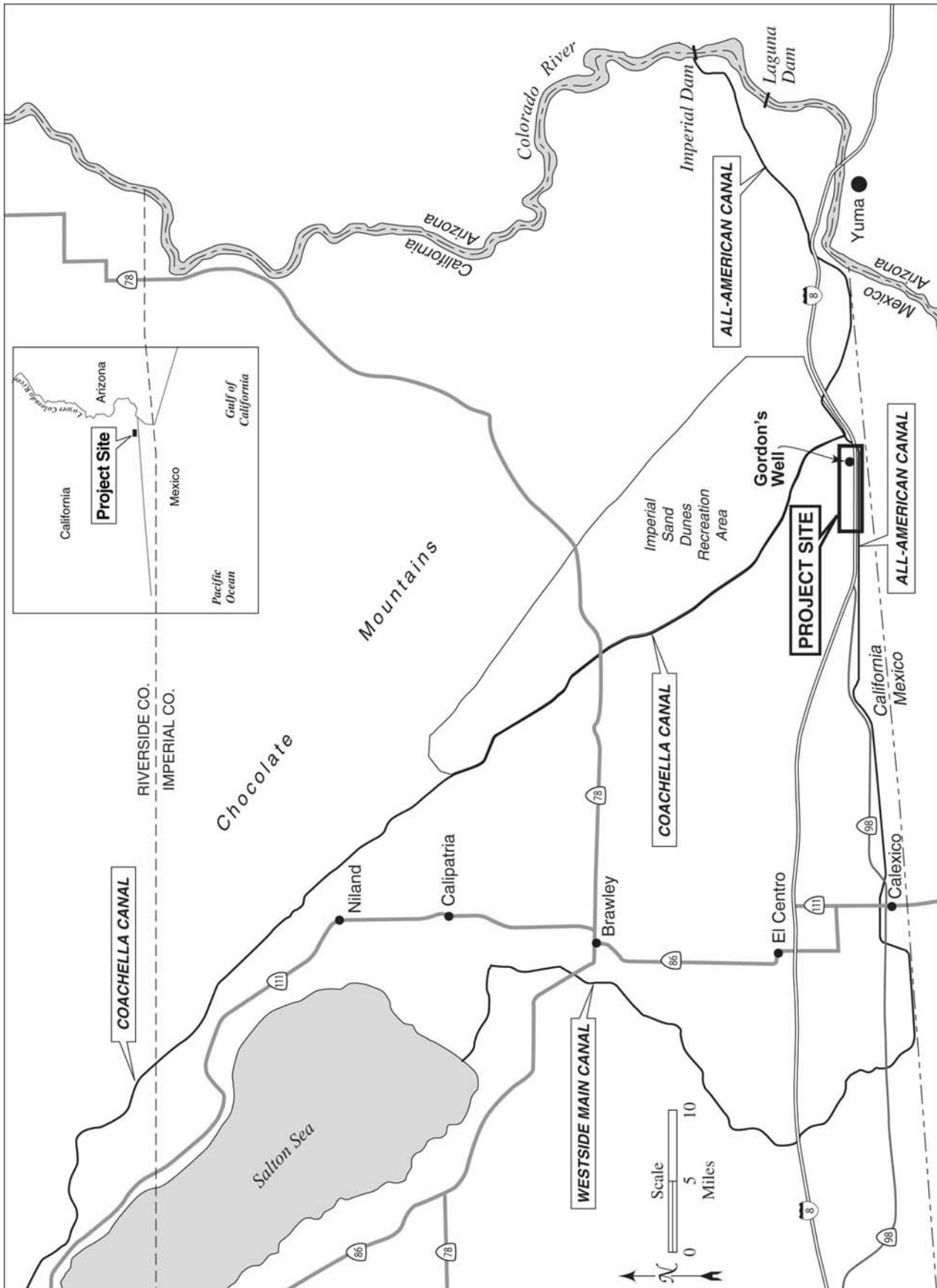


Figure ES-1. Project Location

1 at the Coachella Canal turnout. The inlet canal would have a width of approximately 75 feet at  
2 normal water surface, with an approximate water depth of 14 feet. The inlet canal would be  
3 designed for a flow capacity of 1,800 cubic feet per second (cfs). Twenty-foot wide access roads  
4 would be located on the top of each canal embankment. Altogether, the canal, embankments, and  
5 roadways have an overall width of approximately 150 feet. The inlet canal would reside within  
6 Reclamation withdrawn lands including that portion of the canal overlying the Evan Hewes  
7 Highway right-of-way. A portion of the inlet canal would extend into the FTHL MA to the north  
8 of Even Hewes Highway (see Figure ES-2).

9 An inverted siphon and canal (outlet canal), approximately 2,000 feet in length would connect the  
10 reservoir to the AAC near Drop 2. The pipeline/siphon would extend from the point at which it  
11 connects to the southeast corner of the Drop 2 Reservoir until a point south of I-8 (600 feet). The  
12 southern 1,200 feet of the outlet canal would be a canal sized similar to the inlet canal, approximately  
13 75 feet wide at normal water surface, with an approximate depth of 14 feet. The outlet canal would  
14 be designed for a flow capacity of 1,800 cfs (see Figure ES-2).

15 Non-storable flows diverted from the Colorado River to the AAC would be conveyed and delivered  
16 from the AAC to the Drop 2 Reservoir via the inlet canal. As water schedules allow, the stored flows  
17 would be released from the reservoir as scheduled water and conveyed to the AAC downstream of  
18 Drop 2 via gravity flow through the outlet canal.

## 19 **No-Action Alternative**

20 Under the No-Action Alternative, the Drop 2 Reservoir and associated facilities would not be  
21 constructed. This alternative would not replace diminished storage capacity or provide additional  
22 regulating capacity to maximize beneficial use in the US of Colorado River water released from  
23 Parker Dam prior to delivery to Mexico, in order to manage differences between water user demand  
24 and water arriving at Imperial Dam. The No-Action Alternative would not provide additional  
25 operational flexibility in the LCR system, and would not provide additional storage capacity needed  
26 to reduce currently non-storable flows of the Colorado River released from Parker Dam.

## 27 **Alternatives Considered But Eliminated**

28 Reclamation considered and screened a range of alternatives in developing the Proposed Action.  
29 Various alternatives were considered and rejected due to engineering, estimated costs, and/or  
30 environmental constraints. The following alternatives were considered but eliminated from  
31 further consideration:

- 32 • Storage Reservoir Near Drop 1 of the AAC;
- 33 • Rehabilitation of Senator Wash Dam;
- 34 • Reservoir size of 2,000 af, 4,000 af, 6,000 af, and 10,000 af; and
- 35 • Other inlet canal alignments.



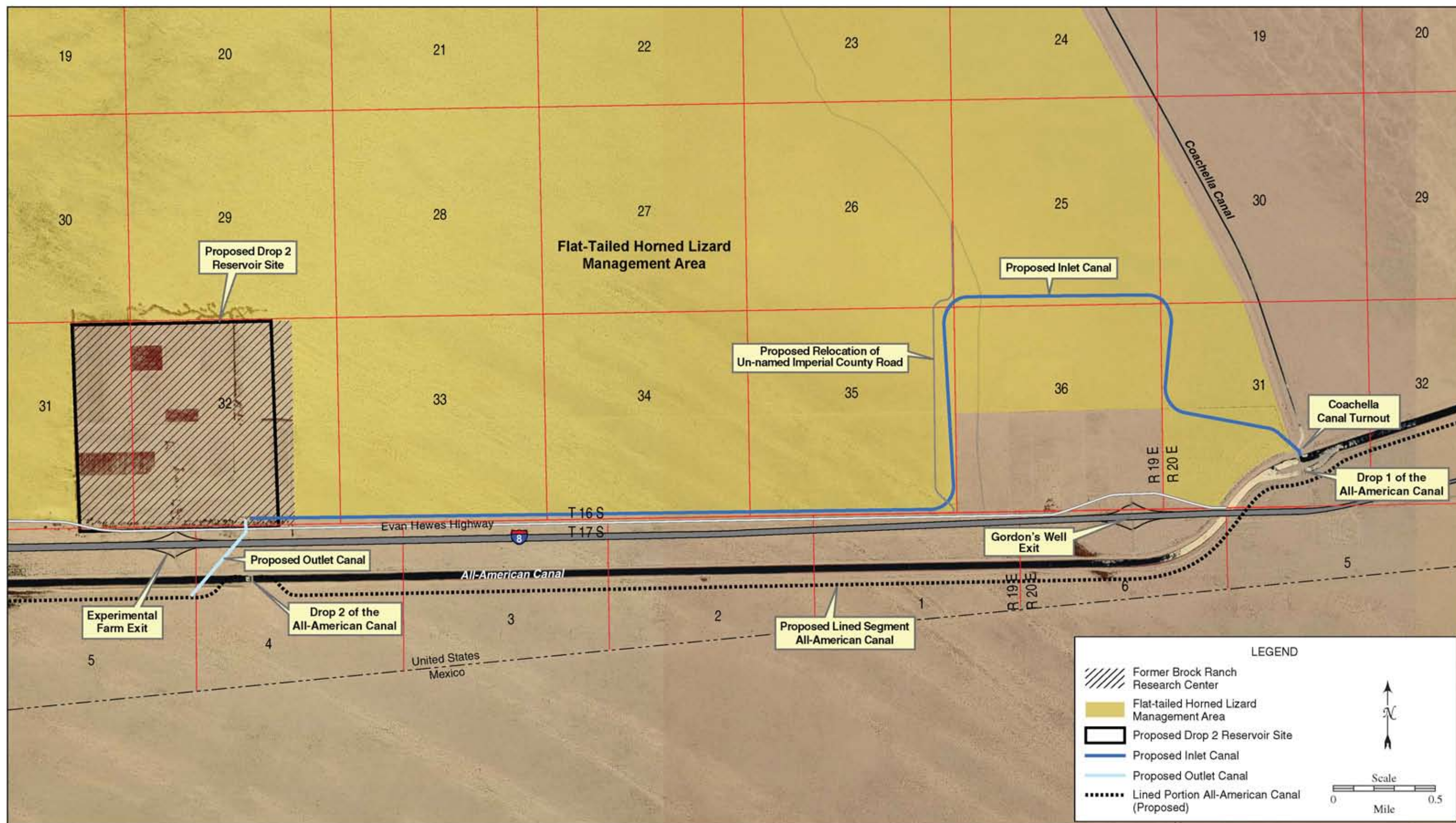


Figure ES-2. Drop 2 Reservoir Proposed Action Components



## 1 Summary of Environmental Impacts

2 The analysis presented in this EA indicates that with adoption of mitigation measures and best  
 3 management practices, implementation of the Proposed Action would not result in significant  
 4 impacts to any resource area. The No-Action Alternative would not result in significant impacts but  
 5 would not have any of the benefits that would result from implementation of the Proposed Action  
 6 (e.g., enhance beneficial use of Colorado River water in the US, enhance LCR system operational  
 7 flexibility). A summary of the environmental consequences associated with implementation of  
 8 the Proposed Action and No-Action Alternative, after implementation of applicable mitigation  
 9 measures, is presented in Table ES-1. For a detailed description and analysis, refer to Chapter  
 10 3.0, Affected Environment and Environmental Consequences.

11 **Table ES-1. Summary of Impacts**

| <i>Resource Area</i>                              | <i>Proposed Action</i>   | <i>No-Action Alternative</i>                                  |
|---|--|---|
| Hydrology/Water Quality                           | No significant impact.   | No impact. No benefit to water supply reliability.            |
| Biological Resources                              | With implementation of mitigation measures, no significant impact. | No impact.  |
| Aesthetics  | With implementation of mitigation measures, no significant impact. | No impact.  |
| Agriculture                                       | No significant impact.   | No impact. No benefit to irrigation water supply reliability. |
| Air Quality                                       | With implementation of mitigation measures, no significant impact. | No impact.  |
| Cultural Resources                                | With implementation of mitigation measures, no significant impact. | No impact.  |
| Environmental Justice                             | No significant impact.   | No significant impact.  |
| Hazards/Hazardous Materials                       | With implementation of mitigation measures, no significant impact. | No impact. No benefit related to potential soil remediation.  |
| Indian Trust Assets                               | No significant impact  | No impact.  |
| Land Use  | With implementation of mitigation measures, no significant impact. | No impact.  |
| Noise   | No significant impact.   | No impact.  |
| Recreation  | With implementation of mitigation measures, no significant impact. | No impact.  |
| Socioeconomics                                    | No significant impact.   | No impact.  |
| Topography, Geology, Soils, and Mineral Resources | With implementation of mitigation measures, no significant impact. | No impact.  |
| Transportation                                    | With implementation of mitigation measures, no significant impact. | No impact.  |

## 12 Summary of Proposed Mitigation Measures

13 The following is a summary of proposed mitigation measures:

- 14 • Biological Resources – Reclamation shall compensate for impacts to Flat-Tailed  
 15 Horned Lizard (FTHL) habitat consistent with the Flat-Tailed Horned Lizard

1 Rangewide Management Strategy. Construction activities shall be conducted in a  
2 manner consistent with the Strategy. Reclamation shall also follow general biological  
3 mitigation measures including minimizing the construction area, revegetating or  
4 implementing other means of erosion control following construction, restricting tree  
5 removal to periods outside the breeding season for most raptors and songbirds, and  
6 compliance with all relevant requirements of the federal Endangered Species Act.

- 7 • Aesthetics – Security and night lighting shall be directed downward and inward  
8 through use of standard light shields or hoods toward the area to be illuminated, in  
9 order to minimize offsite light and glare. All site facilities shall be color treated with  
10 non-reflective materials to avoid off-site glare, and a neutral color palette shall be  
11 used to blend with the surrounding landscape except where safety is an issue.
- 12 • Air Quality – To ensure that the Proposed Action produces no significant air quality  
13 impacts, Reclamation will utilize the appropriate “Standard Mitigation Measures for  
14 Construction Equipment”, “Standard Mitigation Measures for Fugitive PM10 [particulate  
15 mater less than 10 microns in size] Control”, and “Discretionary Mitigation Measures for  
16 Fugitive PM10 Control” described in the applicable *Imperial County Air Pollution  
17 Control District CEQA Air Quality Handbook* (February 2005), as outlined in Chapter 2  
18 and section 3.5 of this EA.
- 19 • Cultural Resources – Ceramic scatters identified as National Register of Historic  
20 Places (NRHP)-eligible and the remnants of the historic US Army telegraph will be  
21 avoided during clearing, grading and excavation of Proposed Action facilities. If  
22 avoidance is impractical or infeasible, then a data recovery plan will be developed and  
23 implemented in consultation with the California State Historic Preservation Officer  
24 and representatives of Native American groups with traditional ties to the area. In the  
25 event that the 1937 Reclamation benchmark and three 1915 Government Land Office  
26 survey markers can not be avoided by Proposed Action construction, it is  
27 recommended that they be recovered consistent with federal protocols.
- 28 • Hazards – A monitor shall be present during excavation of known and suspected areas  
29 of soil contamination to direct proper excavation and characterization of any  
30 contaminated materials. Spill response equipment shall be readily available at the  
31 Project construction site. Prior to construction, existing monitoring wells at the  
32 Project site shall be abandoned in accordance with Imperial County and State of  
33 California regulations.
- 34 • Topography, Geology, Soils, and Mineral Resources – Grading, construction, and  
35 desilting operations shall be completed in accordance with provisions of General  
36 Permit for Discharges of Storm Water Associated with Construction Activity  
37 (Construction General Permit No. 99-08-DWQ), for discharges of storm water during  
38 construction. The Construction General Permit requires the development and  
39 implementation of a Storm Water Pollution Prevention Plan (SWPPP), which includes  
40 erosion related best management practices, such as construction of sediment traps  
41 (e.g., hay bales, silt fences, straw wattles) and temporary desilting basins.  
42 Reclamation will arrange for a site-specific geotechnical report, prepared by a  
43 qualified geotechnical engineer or engineering geologist. The report will be based on  
44 a comprehensive evaluation of potential seismically induced ground accelerations and

1 associated liquefaction, differential settlement, lateral spreading, and slope failure,  
2 which may affect construction of the Proposed Action facilities. The report will make  
3 Project- and site-specific recommendations to avoid and minimize potential seismic  
4 impacts. Recommendations will be consistent with provisions of Reclamation's  
5 Health and Safety Code and Reclamation's Design Standards No. 13 (Embankment  
6 Dams), Chapter 13 (Seismic Design and Analysis). Reclamation shall implement the  
7 recommendations contained in the site-specific geotechnical report.

- 8 • Transportation – During Project construction Reclamation will direct the contractor to  
9 maintain at least one eastbound travel lane and one westbound travel lane on I-8 (or  
10 the functional equivalent using detours). Reclamation will direct the contractor to  
11 have a qualified traffic engineer prepare and implement a traffic management plan  
12 that defines how traffic operations will be managed and maintained on roadways  
13 during each phase of construction. Reclamation will direct the contractor to comply  
14 with the provisions of applicable California Department of Transportation and  
15 Imperial County roadway encroachment permits. Reclamation will direct the  
16 contractor to repair and refurbish to any portions of Evan Hewes Highway damaged  
17 by Project construction.
- 18 • Cumulative Impacts – Reclamation will consult with the USFWS to identify  
19 appropriate mitigation measures for protection and maintenance of southwestern  
20 willow flycatcher habitat at Gasden Bend. Mitigation measures could include  
21 preservation of habitat offsite, and preservation of moist soil conditions within  
22 habitat. Mitigation measures would render this cumulative impact insignificant.

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# 1.0 Purpose and Need

## 1.1 Introduction

The Colorado River Basin encompasses approximately 250,000 square miles within portions of seven states. The Colorado River provides the water supply for over 25 million people and about 3.5 million acres of agricultural lands in the United States (US) and Mexico (Water Education Foundation 2004). The Colorado River Compact of 1922 divided the Colorado River into Upper (Colorado, New Mexico, Utah, and Wyoming) and Lower basins (Arizona, California, and Nevada). The Lower Basin extends from Lee Ferry to the Southerly International Boundary (SIB) and is generally referred to as the lower Colorado River (LCR). Hoover Dam is the northernmost US Department of the Interior, Bureau of Reclamation (Reclamation) facility on this portion of the river. The Secretary of the Department of the Interior (Secretary) is vested with the responsibility to manage the mainstream waters of the LCR pursuant to a body of law commonly referred to as the “Law of the River.” The Law of the River includes, but is not limited to, Federal laws, interstate compacts, an international treaty, court decisions, Federal contracts, Federal and state regulations, and multi-party agreements<sup>1</sup>. The Law of the River encompasses discretionary and nondiscretionary actions by Reclamation, acting for the Secretary of the Interior as watermaster, related to its operation and maintenance (O&M) of the LCR.

This Environmental Assessment (EA) has been prepared to evaluate the potential environmental impacts associated with the LCR Drop 2 Storage Reservoir Project (Proposed Action) proposed by Reclamation. The Project consists of various actions and facilities needed to store presently non-storable flows in the LCR system. The Project is intended to enhance beneficial use of Colorado River water within the US. Capture of water at the proposed reservoir would ultimately reduce releases from Hoover Dam and save an average of 72,000 acre-feet per year (afy) of system water (see Chapter 2).

This EA has been prepared pursuant to the National Environmental Policy Act (NEPA) (42 United States Code [USC] Section 4321 to Section 4347), the Council on Environmental Quality (CEQ) NEPA Regulations (42 USC 4371 *et seq.*), and Department of Interior NEPA procedures (Part 516, Chapter 14, Department of Interior Department Manual).

The purposes of the EA are to:

- Disclose to decision-makers and the public the Project’s potential environmental effects;

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<sup>1</sup> Select elements of the “Law of the River” include: the Colorado River Compact of 1922, Boulder Canyon Project Act of 1928, California Seven Party Agreement of 1931, Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande—Treaty between the United States of America and Mexico (1944), *Arizona v. California* 1964 Supreme Court Decree, and Colorado River Basin Project Act of 1968.

- 1 • Identify ways to avoid or reduce these effects through alternatives or mitigation
- 2 measures; and
- 3 • Enhance agency coordination and public participation in the Project review process.

4 Reclamation is the lead agency for the EA. Other agencies that may use the EA or information  
5 contained in the EA in approving various aspects of the Project are discussed in Chapter 5.

## 6 **1.2 Project Location**

7 The proposed Project would be located within Imperial County, California. The proposed  
8 reservoir site, approximately 615 acres, is north of the All-American Canal (AAC) and Interstate  
9 8 (I-8), west of the Coachella Canal, approximately 30 miles east of the City of El Centro,  
10 California, and 25 miles west of the City of Yuma, Arizona. Facilities associated with the  
11 Project would extend eastward from the reservoir site to the Coachella Canal and southward  
12 across I-8 to the AAC downstream of the Drop 2 power plant. See Figure 1-1.

## 13 **1.3 Background**

14 Figure 1-2 shows the major facilities associated with lower Colorado River regulation.  
15 Reclamation manages facilities along the Colorado River to control floods, deliver water for  
16 beneficial uses in the US and Mexico, and generate electrical energy.

17 On the Colorado River there are inherent limitations associated with river regulation. These  
18 limitations are due in part to the approximate three-day travel time required for water released  
19 from Parker Dam to arrive at Imperial Dam and the lack of sufficient system storage capacity to  
20 enable better management of the demands for water and flows arriving at Imperial Dam. Except  
21 when flood control is necessary, Hoover, Parker, and Davis dams are operated to meet  
22 downstream water demands. Within these operations, Hoover Dam releases are managed to  
23 maximize the value of generated power by release of water during high energy demand periods.  
24 The fluctuating releases from Hoover Dam are regulated by Lake Mohave/Davis Dam  
25 downstream. In turn, water released from Lake Mohave/Davis Dam is regulated by Lake  
26 Havasu/Parker Dam. The transit time for water released at Hoover Dam to reach Lake Havasu is  
27 less than two days. Water released from Lake Havasu/Parker Dam takes another three days to  
28 travel the 143 miles to Imperial Dam and Reservoir where diversions from the river occur but  
29 where the ability to regulate flows is minimal. Factors such as evaporation, transpiration by  
30 vegetation, channel storage, tributary flows, infiltration, weather conditions, unscheduled  
31 pumping from the river, variations in water user demand and variations in return flows can  
32 significantly affect water deliveries and river regulation. The limited regulating capacity  
33 available downstream of Parker Dam is principally in Senator Wash Reservoir, the reservoir  
34 behind Imperial Dam, and the reservoir behind Laguna Dam. Since 1992, operating restrictions  
35 have been imposed on Senator Wash Reservoir. The operational restrictions on Senator Wash  
36 Reservoir are associated with Safety of Dams concerns and have reduced the useable storage  
37



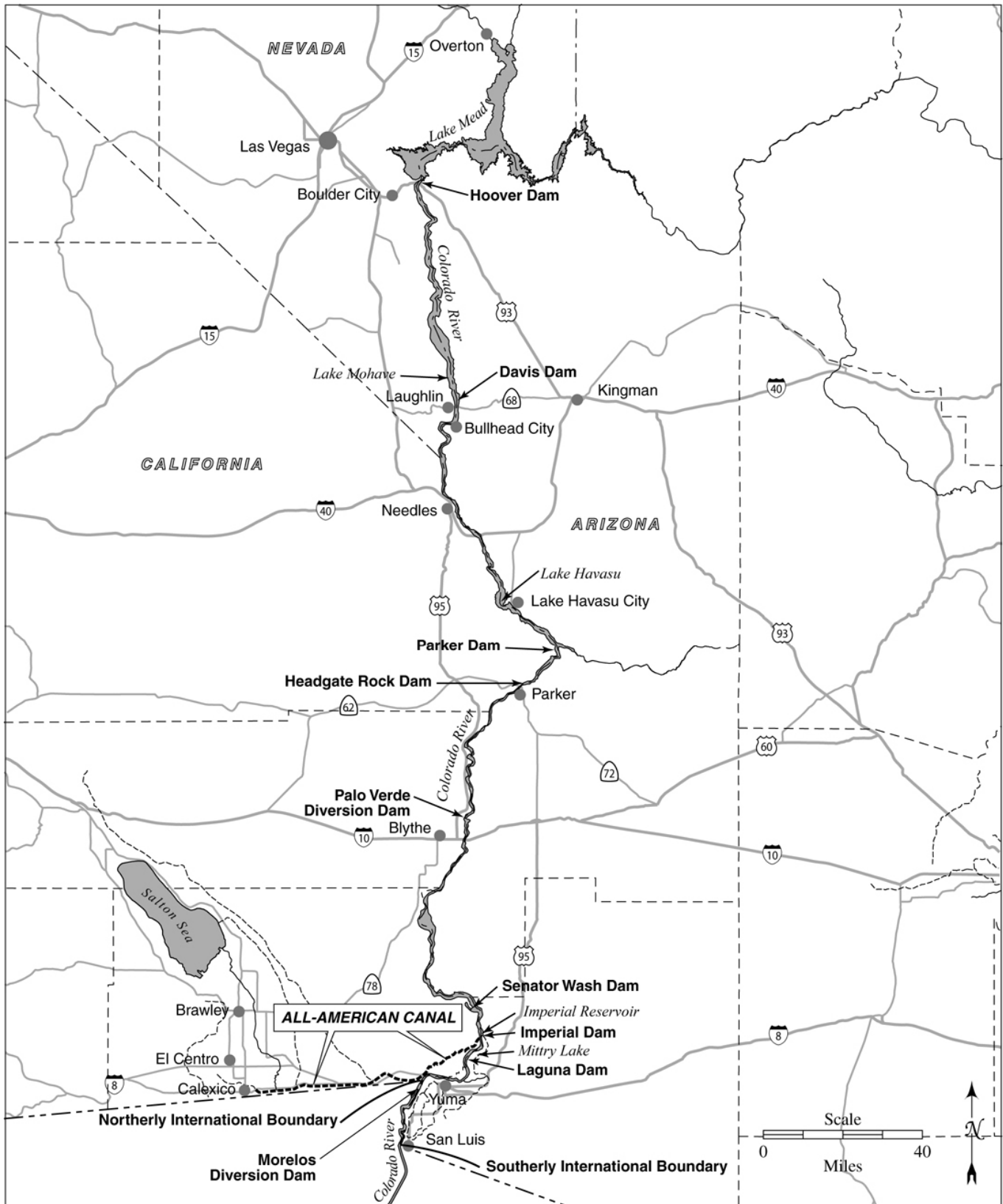


Figure 1-2. Major Facilities of the Lower Colorado River



1 capacity from 12,259 acre-feet (af) to 7,567 af, a loss of 4,692 af of useable storage. The  
2 operational limitations imposed on Senator Wash Reservoir have made it much more difficult for  
3 river operators to manage the differences between water released from Parker Dam to meet water  
4 orders and the amount of water arriving at Imperial Dam three days later. Additional regulating  
5 capacity is needed to increase beneficial use of water released from Parker Dam in the US prior  
6 to its delivery to Mexico. The need for better water management has been critical given the  
7 drought conditions from 2000 to 2006 in the Colorado River basin (Reclamation 2006).

### 8 **1.3.1 Key Concepts Behind “Non-Storable” Water**

9 Reclamation evaluates several factors in determining how much water to release from Hoover,  
10 Davis, and Parker dams. These factors include: water orders obtained in advance of the release  
11 of water from the dams, trends in the water orders (i.e., are the orders going up, down, or  
12 remaining constant), drainage return flows, current and projected weather forecasts, downstream  
13 river losses or gains, and the current and projected status of storage at Senator Wash Reservoir  
14 and the reservoirs behind Imperial and Laguna dams. Also, different considerations apply to  
15 accommodate environmental and recreational resources. Given these variables, Reclamation  
16 determines how much water to release from Hoover, Davis, and Parker dams to meet  
17 downstream water orders and environmental and recreational needs. Users in Arizona and  
18 California that divert water at Imperial Dam are all required to make any desired modifications  
19 to their respective orders three days in advance of delivery at Imperial Dam, which is the travel  
20 time from Parker Dam to Imperial Dam. This allows for any order changes to be regulated in  
21 Lake Havasu/Parker Dam.

22 Once released from Parker Dam, there is limited capacity to regulate river flows to accommodate  
23 changes in demand for water by downstream users. Water released from Parker Dam pursuant to  
24 a user’s order may be rejected by that user for the following reasons:

- 25 • Unexpected changes in weather including rain, wind, or cooler than expected  
26 temperatures;
- 27 • Unexpected damage or failure of canal or distribution facilities; or
- 28 • Unexpected changes in water requests from farmers due to on-farm irrigation system  
29 changes, or unexpected on-farm management changes.

30 Any user demand that is less than their final water order (i.e., the amount of a user’s order  
31 rejected after it has been released from Parker Dam) is managed in one of the following ways:

- 32 • Delivered to another water user needing to divert more water than ordered;
- 33 • Delivered to storage at Senator Wash Reservoir or behind Imperial Dam as space allows;
- 34 • Released from Imperial Dam downstream to the Laguna Desilting Basin and thence to  
35 Laguna Dam to temporarily store the water or slow down travel time for delivery to  
36 Mexico at the Northerly International Boundary (NIB); or
- 37 • Delivered to Mexico as part of its scheduled delivery.

1 Any water exceeding user demand that arrives at Imperial Dam and cannot be managed using  
 2 any one or a combination of the above options is inadvertently delivered to Mexico in excess  
 3 of Treaty obligations<sup>2</sup> and is considered to be “non-storable” water. Non-storable water may  
 4 also result from infrequent and unregulated inflow from numerous desert washes and the Gila  
 5 River that discharge into the Colorado River. Flood control releases from Hoover Dam are  
 6 normally in excess of downstream demands and result in non-storable flows. The range of  
 7 non-storable flows for years 2000 to 2003, by month, is provided in Table 1-1.

**Table 1-1. Reported Monthly and Annual Non-Storable Water (af), 2000 to 2003**

| <i>Month</i>                                  | <i>Year</i> |             |             |             |
|---|-------------|-------------|-------------|-------------|
|   | <i>2000</i> | <i>2001</i> | <i>2002</i> | <i>2003</i> |
| January                                       | 14,958      | 29,676      | 10,844      | 4,196       |
| February                                      | 7,410       | 31,836      | 2,616       | 26,551      |
| March   | 24,011      | 37,609      | 20,068      | 7,240       |
| April   | 12,969      | 12,987      | 16,107      | 11,389      |
| May   | 29,643      | 7,790       | 13,909      | 3,788       |
| June  | 13,648      | 2,406       | 9,417       | 118         |
| July  | 18,291      | 17,037      | 8,058       | 664         |
| August  | 29,111      | 17,179      | 4,480       | 992         |
| September                                     | 38,195      | 13,787      | 19,994      | 2,478       |
| October                                       | 74,784      | 17,687      | 9,698       | 1,169       |
| November                                      | 41,749      | 4,785       | 4,230       | 1,784       |
| December                                      | 32,369      | 7,798       | 3,742       | 1,486       |
| Total   | 337,138     | 200,577     | 123,163     | 61,855      |
| <i>Source: Reclamation, unpublished data.</i> |             |             |             |             |

8 Non-storable water due to flood control releases from Hoover Dam cannot be re-regulated due to  
 9 the magnitude of these flows. Such flood control releases made periodically from 1983 to 1988  
 10 and from 1997 through 1999 were in excess of water demands by more than 1,000 cubic feet per  
 11 second (cfs). These flows were sustained over periods of several weeks during which the non-  
 12 storable volume amounted to more than 240,000 af. A better regulated system could capture all  
 13 or a major portion of the non-storable flows that are delivered to Mexico under normal  
 14 conditions, but not under such large sustained flood conditions.

<sup>2</sup> Under Article 10(a) of the Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande — Treaty between the United States of America and Mexico dated February 3, 1944, Mexico is entitled to an annual amount of 1.5 million acre feet of Colorado River water. Under Article 10(b) of the US-Mexico Water Treaty of 1944, Mexico may schedule up to an additional 0.2 million acre feet when “there exists a surplus of waters of the Colorado River in excess of the amount necessary to satisfy uses in the United States.”

## 1.4 Purpose and Need for Proposed Action

The Proposed Action's purpose is to provide additional system regulating capacity to maximize beneficial use in the US of Colorado River water released from Parker Dam. Specific objectives of the Proposed Action are to address the following needs:

- Provide additional operational flexibility in the LCR system, to the Imperial Irrigation District (IID), Coachella Valley Water District (CVWD), and other Colorado River system users. This Project objective requires that operational storage be provided within the AAC system, at Imperial Dam, or above Imperial Dam as Imperial Dam is currently the lowest point on the US system with diversion works; and
- Provide additional storage capacity needed to reduce currently non-storable flows of the Colorado River below Parker Dam.

## 1.5 Public Involvement and Scoping Process

Reclamation encouraged public involvement in scoping issues and Project alternatives by several means. Reclamation held two public open house meetings to solicit input on the environmental documentation for the LCR Drop 2 Storage Reservoir Project. In addition to the public open houses, Reclamation provided briefings and has encouraged input on the Project from various resource agencies. Details related to agency and public scoping is included in Appendix A.

Comments received as part of public scoping addressed a number of issues, including:

- Potential impacts to the Flat-Tailed Horned Lizard (FTHL), from direct loss during construction in the Flat-Tailed Horned Lizard Management Area (FTHL MA), from entrapment hazards posed by the inlet canal, and from the inlet canal acting to isolate a portion of FTHL habitat;
- Potential changes in flows and water quality (salinity) and resulting impacts on riparian habitat, wetlands, and associated habitat functions within the Limitrophe Division (i.e., that portion of the Colorado River from the NIB to the SIB);
- Concern that the Project could limit safe access to and from the nearby Imperial Sand Dunes Recreation Area by off-highway vehicles (OHVs) or otherwise disrupt recreational uses;
- Potential for air quality impacts during construction; and
- Potential effects on private lands and landowner businesses.

## 1.6 EA Organization

The Proposed Action as well as alternatives considered as part of this process are described in detail in Chapter 2. Chapter 3 presents information on the affected environment, environmental

1 consequences associated with implementation of the Proposed Action, and mitigation measures  
2 designed to avoid or minimize potentially significant environmental effects. Chapter 4 describes  
3 the cumulative impacts of the Proposed Action when combined with impacts of other past,  
4 present, and reasonably foreseeable future actions. Chapter 5 addresses other NEPA  
5 considerations, including compliance with environmental statutes, possible conflicts with land  
6 use plans, and the relationship between short-term uses of the environment and long-term  
7 productivity. Chapter 6 identifies preparers of the EA and Chapter 7 contains a list of the  
8 persons and agencies consulted during preparation of the EA. Chapter 8 provides the list of  
9 those entities that will receive a copy of the Draft EA for review. Chapter 9 provides the  
10 reference list for the EA and Chapter 10 identifies the acronyms used in the document.

## 2.0 Alternatives Including the Proposed Action

### 2.1 Description of the Proposed Action

#### 2.1.1 Physical and Operational Project Components

The Proposed Action has three primary physical components, the reservoir, an inlet canal, and an outlet canal. See Figure 2-1. The new inlet canal would convey water from the AAC to the new storage reservoir, and later, water would be returned to the AAC at a point approximately one-quarter mile downstream of the Drop 2 power plant via the new outlet canal. Both the inlet and outlet canals would be designed to use gravity flow. To maintain capacity, silt build-up would be removed periodically from the bottom of the reservoir. Proposed facilities have been designed with the assumption that the AAC, currently unlined in the Project vicinity, will be lined as part of the independent All-American Canal Lining Project. If the AAC is not lined, minor design changes would be made to connect to the existing AAC.

##### 2.1.1.1 Drop 2 Reservoir

The proposed reservoir site is the former Brock Ranch Research Center (Brock Ranch), an experimental farm area extensively disturbed by past agricultural operations. The reservoir site lies fully within Reclamation withdrawn lands<sup>1</sup>. The proposed reservoir site is outside of the FTHL MA (see Figure 2-1).

The reservoir would be created by constructing two, approximately 4,000 af capacity adjacent cells. The reservoir cells would be formed by excavating below the existing ground surface elevation and using the excavated soil to construct earthen embankments. The reservoir would occupy approximately 460 acres within the 615-acre site. The two cells would be operated to reduce evaporation losses by minimizing the reservoir water surface area (e.g., water would be held in only one cell when storage volume is 4,000 af or less). Two cells would also facilitate maintenance (one cell could be operated while the other is under repair). The cell embankments would have interior side slopes of 3 horizontal to 1 vertical and exterior side slopes of 4 horizontal to 1 vertical. The cell floors would be sloped to drain toward the outlet structure. Maximum water depth would be 22 feet with 4 feet of freeboard. A geomembrane liner would be installed on the reservoir floor and the interior embankment slopes to provide a water barrier, preventing seepage. The geomembrane placed on the embankment slopes would be covered with slope protection consisting of local soil, cement, and water (soil cement). The geomembrane placed on the reservoir floor would be covered with a 2-foot thick cover of soil obtained during excavation.

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<sup>1</sup> Reclamation withdrawn lands are federal lands withdrawn from some or all of the public land laws, including the mineral laws, transferring jurisdiction for Reclamation project purposes.

1 The reservoir site would be fenced to secure the facility and to ensure the safety of the public and to  
2 protect wildlife. The existing windrow trees surrounding the reservoir site would be left in place to  
3 provide screening of the facility. Access to the site would be provided via Evan Hewes Highway and  
4 an existing improved dirt road perpendicular to the highway or via the Brock Ranch Experimental  
5 Farm Exit from I-8.

### 6 **2.1.1.2 Inlet and Outlet Canals**

7 An inlet canal, 6.6 miles in length, would connect the AAC to the Drop 2 Reservoir. The inlet canal  
8 would begin at the existing Coachella Canal turnout and would use gates already present at the  
9 Coachella Canal turnout. Construction of the inlet canal would require modifications to the existing  
10 Coachella Canal turnout but no interruptions in service to the Coachella Canal are anticipated.  
11 Design flows of 1,550 cfs to the Coachella Canal would be maintained. The inlet canal would be  
12 approximately 19 feet wide at its base, with 2 to 1 (horizontal to vertical) side slopes resulting in a  
13 top width of approximately 75 feet at normal water surface, with an approximate water depth of 14  
14 feet. The canal would be lined with un-reinforced concrete over a high-density polyethylene  
15 geomembrane liner. The inlet canal would be designed for a flow capacity of 1,800 cfs. Twenty-  
16 foot wide access roads would be located on the top of each canal embankment. Altogether, the canal,  
17 embankments, and roadways have an overall width of approximately 150 feet. See Figure 2-1 for the  
18 location of the inlet canal.

19 The inlet canal would reside within Reclamation withdrawn lands including that portion of the canal  
20 overlying the Evan Hewes Highway right-of-way. Evan Hewes Highway is located on withdrawn  
21 lands through a right-of-way grant to the State of California for old Highway 80 that was abandoned  
22 (with agreement by the US) to Imperial County. In addition, Reclamation is the underlying fee  
23 owner of the land for the Evan Hewes Highway. As proposed, that portion of the inlet canal  
24 between the southwest corner of Section 36 (Township 16 South, Range 19 East) and the reservoir  
25 site would be constructed approximately 60 feet north of the paved area of Evan Hewes Highway.  
26 Between Section 36 and the reservoir site, 110 feet of canal width would reside within the right-of-  
27 way for Evan Hewes Highway, the remaining approximately 40 feet of canal width would extend  
28 into the FTHL MA to the north of Even Hewes Highway (see Figure 2-1).

29 The entire length of the inlet canal would be fenced so as to secure the facility and to ensure the  
30 safety of the public and wildlife. Access to the inlet canal would be via secured gates at the reservoir  
31 site, to the west of Section 36 from the relocated section of an un-named county road (see Figure 2-  
32 1), and the Coachella Turnout Structure.

33 On the western edge of Section 36, construction of the inlet canal would disrupt an un-named north-  
34 south trending Imperial County road that connects to Evan Hewes Highway (see Figure 2-2). The  
35 un-named county road is graded but unpaved, approximately 30 feet wide. To maintain access to  
36 and use of this road, as part of the Proposed Action, approximately 1.15 miles of the road would be  
37 relocated to the west of the inlet canal and a bridge would be provided over the inlet canal at a point  
38 north of Evan Hewes Highway (see Figure 2-2).

39 An inverted siphon and outlet canal, approximately 2,000 feet in length would connect the reservoir  
40 to the AAC near Drop 2. The pipeline/siphon would extend from the point at which it connects to  
41 the southwest corner of the Drop 2 Reservoir until a point south of I-8 (600 feet). The southern 1,200  
42 feet of the outlet canal would be a canal sized similar to the inlet canal, 19 feet wide at its base,  
43 approximately 75 feet wide at normal water surface, with an approximate depth of 14 feet. The canal



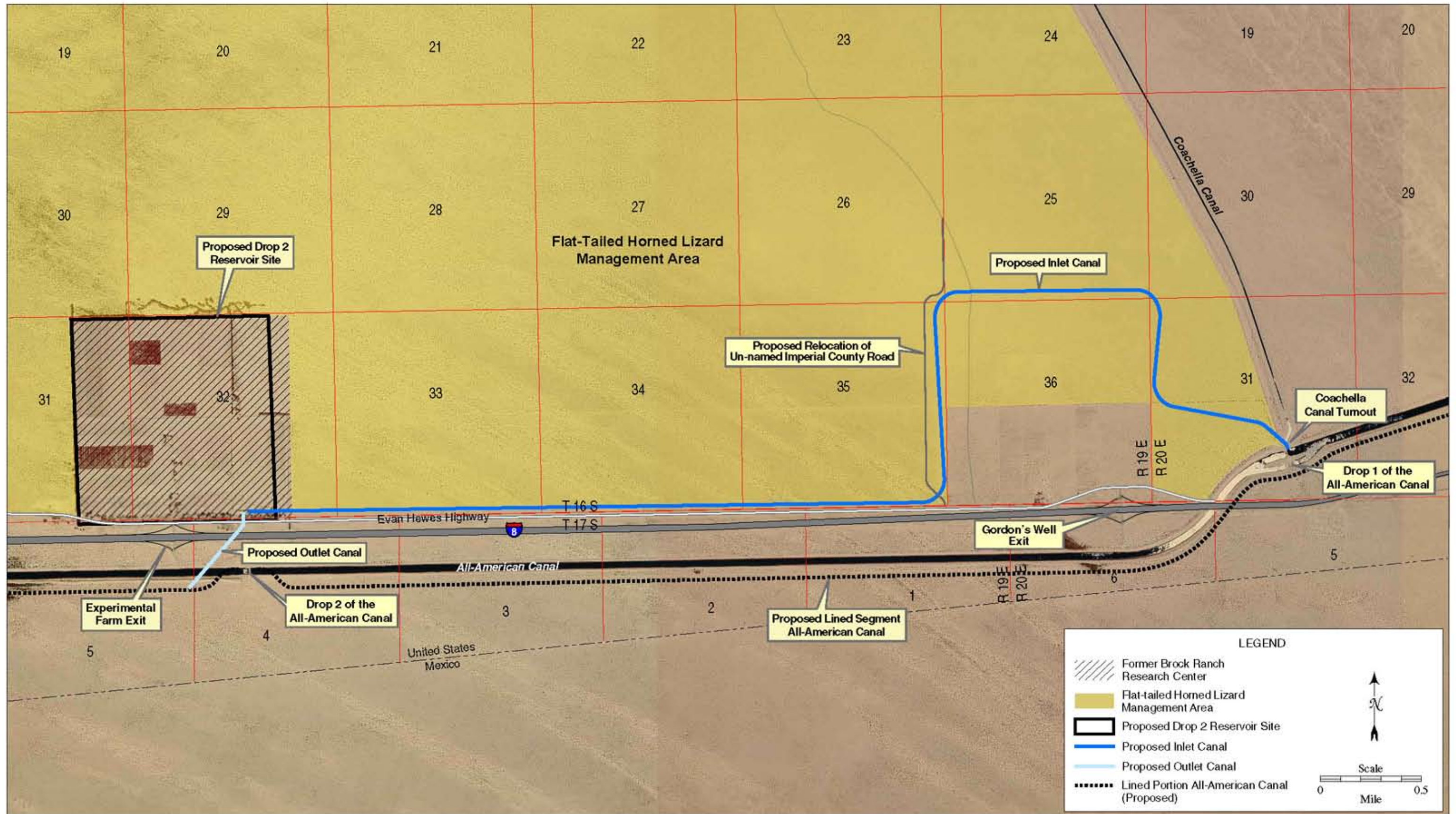


Figure 2-1. Drop 2 Reservoir Proposed Action Components

1 would be lined with un-reinforced concrete over a high-density polyethylene geomembrane liner.  
2 The outlet canal would be designed for a flow capacity of 1,800 cfs (see Figures 2-1 and 2-3).

3 The outlet canal would be within Reclamation withdrawn lands. The outlet canal is outside of the  
4 FTHL MA (see Figure 2-1).

5 The canal portion of the outlet canal would be fenced so as to secure the facility and to ensure the  
6 safety of the public and wildlife. Access to the outlet canal would be via gates at the reservoir site.

### 7 **2.1.2 Operations and Maintenance Activities**

8 Non-storable flows diverted from the Colorado River to the AAC would be conveyed and  
9 delivered from the AAC to the Drop 2 Reservoir via the existing Coachella Turnout and inlet  
10 canal. As water schedules allow, the stored flows would be released from the reservoir and  
11 conveyed into the AAC via the outlet canal. Water in the Drop 2 Reservoir would be held in  
12 storage until water schedules allow release into the AAC. By cycling water through the reservoir,  
13 an annual average of approximately 72,000 af of otherwise non-storable flows could be captured  
14 for beneficial use. Capture of water at the Drop 2 Reservoir would ultimately reduce releases  
15 from Hoover Dam and save Colorado River water.

16 Flows into and out of the Drop 2 Reservoir have the potential to fluctuate extensively over short  
17 periods of time. The operating water surface elevation of the reservoir and the inlet and outlet canal  
18 flows would also fluctuate extensively. A limited amount of water will be held at all times for dust  
19 control.

20 Operations and maintenance of Project facilities would consist of daily coordination and scheduling  
21 of reservoir inflows and outflows, and weekly inspection of facilities (flow regulation devices,  
22 fences). Based on inspections, on an “as needed” basis, debris would be removed, rodents and other  
23 burrowing animals removed, and any vandalism or wildlife damage to the facilities repaired.  
24 Mechanical components would undergo routine maintenance per manufacturers’ recommendations.  
25 Embankment maintenance and maintenance of the inlet/outlet canals and access roads would be  
26 accomplished as necessary to insure proper facility operation. Periodically, but no more than once  
27 every 2 years, the reservoir cells would be assessed and any excess silt removed. The volume of silt  
28 is anticipated to be minimal and any silt would be wasted on the 615-acre reservoir site adjacent to  
29 the reservoir embankments or incorporated into the reservoir waste embankment or inlet canal levee  
30 (Reclamation 2006).

### 31 **2.1.3 Construction**

32 The initial phase of construction would consist of connecting the outlet canal to the AAC, estimated  
33 to take approximately 1 year. The remaining construction would consist of building the reservoir (2  
34 approximately 4,000 acre-feet cells), inlet and outlet canals, and modifications to the existing  
35 Coachella Canal turnout. Construction for this portion of the work is estimated to take  
36 approximately 2 years. Water and electricity for construction and operation of the LCR Drop 2  
37 Storage Project would be obtained from the local utility agency - IID.

38 Tables 2-1 and 2-2 summarize the major construction activities for each Proposed Action  
39 component.



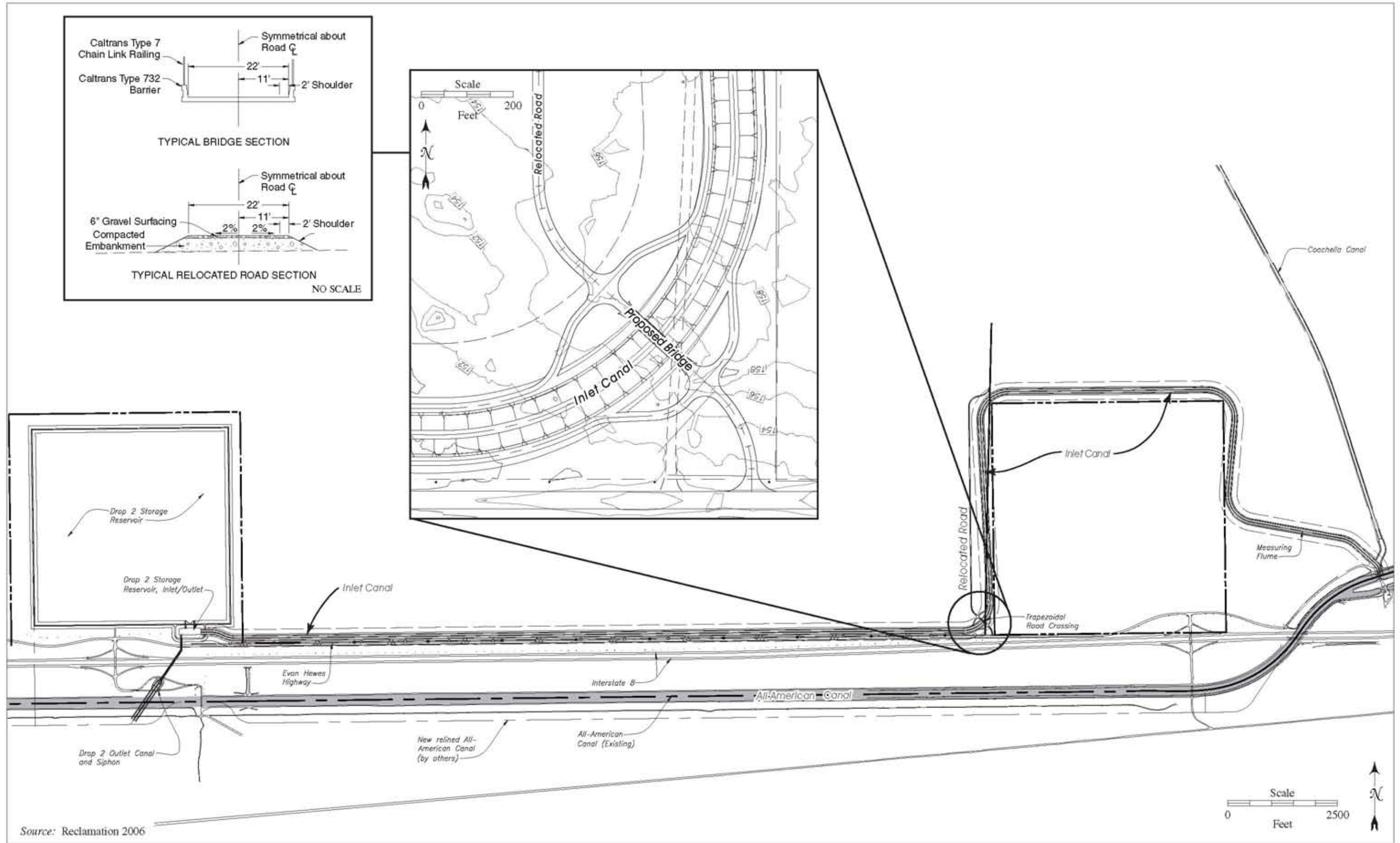
**Table 2-1. Summary of Major Construction Activities**

| <i>Construction Activity</i>                | <i>Reservoir Construction</i> | <i>Inlet and Outlet Canal Construction (including road relocation)</i> | <i>Coachella Canal Turnout Modification</i> |
|---|-------------------------------|--|---|
| Construction Corridor                       | Not Applicable                | Up to 250 feet   | Up to 250 feet                              |
| Construction Staging Area                   | Within reservoir Area         | Within construction corridor   | Within construction corridor                |
| Ground Disturbance (acres)                  | 615                           | 350  | 2   |
| Estimated Excavation (thousand cubic yards) | 5,460                         | 438  | 13  |
| Material Disposal (thousand cubic yards)    | 385                           | 12   | 4   |
| Maximum Daily Construction Personnel        | 25 to 50                      | 25 to 50   | 10 to 20                                    |
| External Vehicle Trips per Day*             | 25                            | 25   | 25  |

\*External Vehicle Trips count trips to and from the site, deliveries of materials, and trips to and from the site by construction equipment such as water trucks.

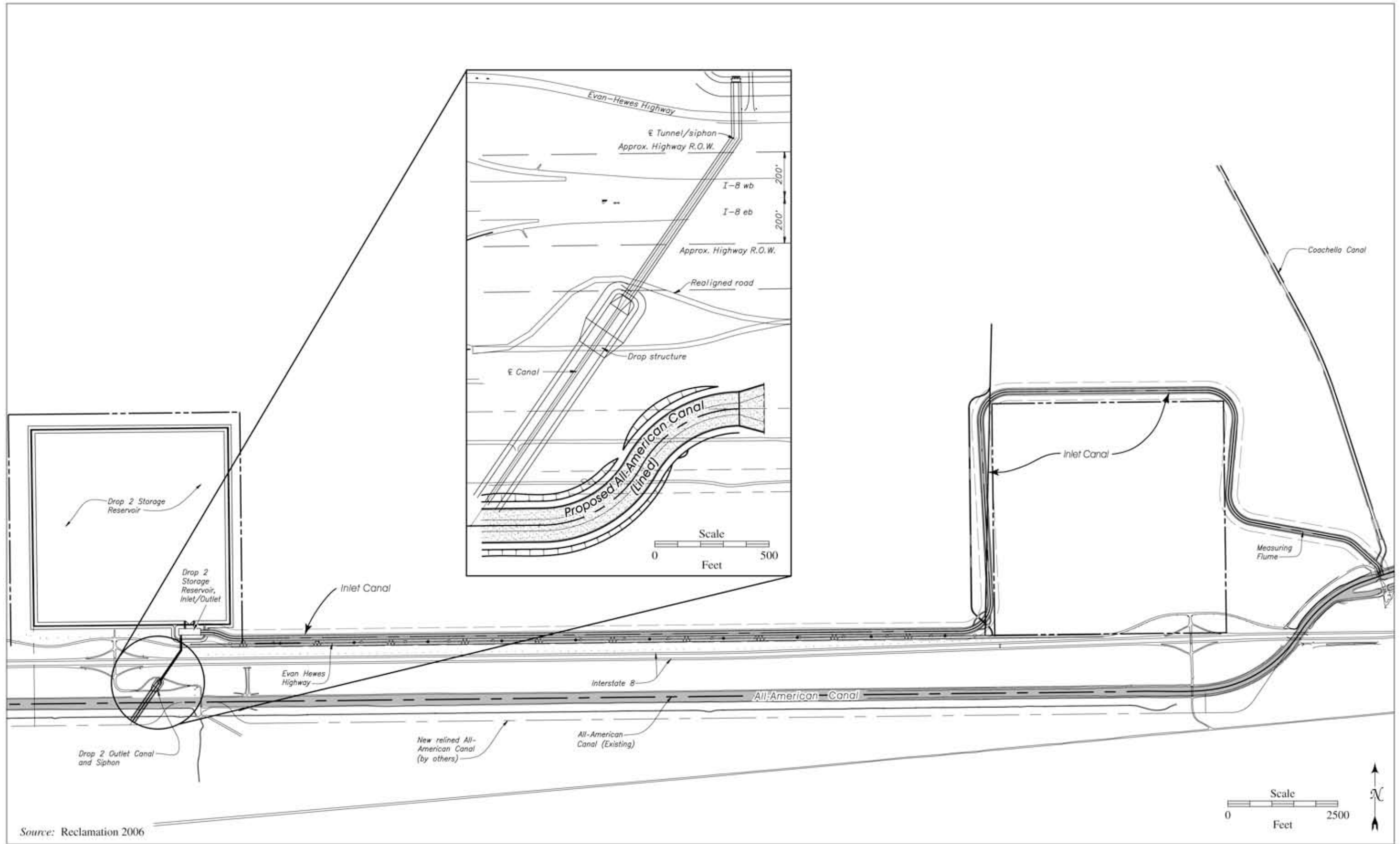
**Table 2-2. Equipment Anticipated in Construction Areas**

| <i>Construction Equipment</i> | CONSTRUCTION EQUIPMENT USED   |  |   |
|-------------------------------|-------------------------------|--|---|
|                               | <i>Reservoir Construction</i> | <i>Inlet and Outlet Canal Construction (including road relocation)</i> | <i>Coachella Canal Turnout Modification</i> |
| Concrete Batch Plant          |                               | 1  |   |
| Tractor w/scrapper bowls      | 6                             | 2  |   |
| Compressor                    | 1                             | 2  | 1   |
| Vibratory Compactor           | 4                             | 5  |   |
| Steel Wheel Roller            | 2                             |  | 1   |
| Grader                        | 2                             | 2  | 1   |
| Backhoe                       | 1                             | 2  | 1   |
| Front-end Loader              | 1                             | 2  | 1   |
| Excavator                     | 3                             | 2  | 1   |
| End Dump Truck                | 6                             | 1  |   |
| Generator, gas                | 1                             | 2  | 1   |
| Crane                         | 1                             | 2  | 1   |
| Pump, gas                     | 1                             | 2  | 1   |
| Welder, gas                   | 1                             | 2  | 1   |
| Highway Dump Truck            | 3                             |  | 2   |
| Water Truck, off-highway      | 3                             | 3  |   |
| Water Truck, highway          | 1                             | 2  | 1   |
| Canal Trimmer                 |                               | 1  |   |
| Canal Liner                   |                               | 1  |   |
| Soil Cement Pugmill           | 1                             |  |   |
| Dozer                         | 2                             | 1  |   |
| Miscellaneous Truck           | 2                             |  | 1   |
| Bottom Dump Truck             |                               | 4  |   |
| Bobcat, propane powered       |                               | 2  |   |
| Drill Rig                     |                               | 1  | 1   |
| Light Plant                   | 6                             | 2  | 2   |



Source: Reclamation 2006

Figure 2-2. Detail of Proposed Road Relocation



Source: Reclamation 2006

Figure 2-3. Detail of Outlet Canal

### 2.1.3.1 Avoidance and Minimization of Environmental Impacts

Potentially significant effects related to construction activities under the Proposed Action would be avoided and or minimized by implementing standard best management practices (BMPs) as required by Federal, state and local regulations. Examples of typical mitigation and control measures that will be implemented as part of the Proposed Action are provided below. As necessary, specific mitigation measures have been identified for impacts (see Chapter 3).

**Fugitive Dust Control** Reclamation will utilize the appropriate “Standard Mitigation Measures for Construction Equipment”, “Standard Mitigation Measures for Fugitive PM10 [particulate matter less than 10 microns in size] Control”, and “Discretionary Mitigation Measures for Fugitive PM10 Control” described in the applicable *Imperial County Air Pollution Control District CEQA Air Quality Handbook* (February 2005). Examples of typical control measures include but are not limited too the following:

- Pre-watering the entire construction site 48 hours prior to any clearing or grubbing;
- Reducing the amount of disturbed area where possible;
- Paving, applying water, or applying (non-toxic) soil stabilizers on all unpaved access roads, parking areas and staging areas at construction sites; and
- Use of water trucks or sprinkler systems in sufficient quantities to prevent airborne dust from leaving the site. When wind speeds exceed 15 miles per hour, watering frequency shall be increased.

**Erosion Control** Grading, construction, and desilting operations will be completed in accordance with provisions of General Permit for Discharges of Storm Water Associated with Construction Activity (Construction General Permit No. 99-08-DWQ), for discharges of storm water during construction. The Construction General Permit requires the development and implementation of a Storm Water Pollution Prevention Plan (SWPPP), which includes erosion related BMPs, such as construction of sediment traps (e.g., hay bales, silt fences, straw wattles) and temporary desilting basins.

**FTHL Protection** Reclamation is a signatory to the Flat-Tailed Horned Lizard Rangewide Management Strategy Plan (Strategy) (FTHLIC 2003). The Strategy was prepared by representatives from Federal, state, and local governments to provide guidance for the conservation and management of sufficient habitat to maintain extant populations of FTHL in five Management Areas (MAs) in perpetuity. Signatories to the Plan are required to incorporate measures from the Plan into their land management plans and projects. Measures include:

- Compensation for loss of FTHL habitat;
- Fencing and clearing FTHLs from construction areas;
- Minimizing soil disturbance;
- Storing and replacing surface soils after construction to facilitate habitat restoration; and
- Placement of lizard barriers around structures hazardous to FTHLs.

#### 2.1.4 Other Aspects of the Proposed Action

As described earlier, the LCR Drop 2 Storage Reservoir will capture on average 72,000 afy of otherwise non-storable flows, this additional capture will be reflected in reduced releases from Hoover Dam. This change in point of diversion created by the Proposed Action is a covered activity under the Lower Colorado River Multi-Species Conservation Program (LCR MSCP). Among other activities, the LCR MSCP provides the necessary federal Endangered Species Act (ESA) documentation for future changes in points of diversion of up to 1.574 million acre-feet (maf) per year within the LCR system. The LCR MSCP provides for the conservation of habitat that offsets the habitat impacts of all covered activities, including the portion of this Project associated with a change in point of diversion, and contributes to the recovery of various endangered and threatened species of fish, wildlife, and plants. The LCR MSCP conservation measures include maintenance of existing habitat, creation of new habitat, avoidance and minimization of impacts on habitat, population enhancement of specific species, monitoring and research, and adaptive management.

Proposed facilities, specifically the outlet canal, would interconnect to facilities of the AAC. The outlet canal has been designed with the assumption that the AAC, currently unlined in the Project vicinity, will be lined as part of the All-American Canal Lining Project, a separate and distinct project being constructed pursuant to Public Law 100-675, San Luis Rey Indian Water Rights Settlement Act. However, construction and operation of the Proposed Action is not dependent upon the All-American Canal Lining Project going forward. With minor design changes, limited to the outlet canal, it would be possible to construct and operate the Drop 2 Reservoir Project using the existing AAC system. If, at a future time, redesign of the outlet canal is necessary, Reclamation would then assess impacts related to these design changes and determine whether this document's discussion of potential effects will remain accurate.

## 2.2 No-Action Alternative

Under the No-Action Alternative, the Drop 2 Reservoir and associated facilities would not be constructed. Therefore, this alternative would not replace diminished storage capacity or provide additional regulating capacity to maximize beneficial use in the US of Colorado River water released from Parker Dam prior to delivery to Mexico, in order to manage differences between water orders and water arriving at Imperial Dam. The No-Action Alternative would not provide additional operational flexibility in the LCR system, and would not provide additional storage capacity needed to reduce currently non-storable flows of the Colorado River released from Parker Dam.

The No-Action Alternative is not considered a reasonable alternative because it does not meet the purpose and need for the Proposed Action. However, it does provide a measure of the baseline conditions against which the impacts of the Proposed Action can be compared. In this EA, the No-Action Alternative is represented by the baseline conditions described in Chapter 3, Affected Environment.

## 2.3 Alternatives Considered but Eliminated

Reclamation identified, developed, and evaluated a range of alternatives through an extensive Value Planning process in developing the Proposed Action (Table 2-3). This section contains descriptions of the most viable alternatives considered and provides reasons why these alternatives were eliminated from further consideration.

**Table 2-3. Alternatives Considered but Eliminated**

|  |   |  |
|--|---|--|
| Storage Reservoir Near Drop 1                  | Improve water measurement methods   | Use rock quarry near Laguna as a reservoir                   |
| Senator Wash Dam Rehabilitation                | Improve training and education of water users                                 | Reroute AAC to obtain storage                                |
| Reservoir Size and Storage Capacity at Drop 2  | Employ better information sharing   | Use rock quarry near Pilot Knob                              |
| Inlet Canal Alignment Options at Drop 2        | Establish a joint operations center   | Raise Morelos Dam  |
| Raise Laguna Dam                               | Charge for water ordered but not taken  | Make use of groundwater storage along AAC                    |
| Raise Imperial Dam                             | Build new dam between Laguna and Morelos                                      | Use Coachella canal for recharge                             |
| Coachella Canal Storage                        | Coordinate excess flows with MSCP Water needs                                 | Raise Imperial Dam 2 feet and check Drop 1 by 2 feet         |
| Gila Gravity Canal Storage                     | Increase capacity of AAC between Siphon Drop and Pilot Knob                   | Phased Drop 1  |
| Widen the AAC Canal Prism                      | Build reservoir on the Yuma Main Canal  | Build mile 52 off stream reservoir north of Imperial Dam     |
| Storage at Drop 3 on AAC                       | Build reservoir at east highline turnoff and other IID Mains                  | Build reservoir at Mission Wash                              |
| Storage at Drop 4 on AAC                       | Build additional check structures with overshot gates                         | Build reservoir near Picacho Peak                            |
| Storage at Drop 5 on AAC                       | Use old Coachella canal as storage  | Build reservoir upstream of Southwest and West side of river |
| Storage Reservoir at Siphon Drop               | Create wetlands at siphon drop  | Pump water in at stations 29, 19 and 20                      |
| Storage reservoir at AAC Westside main turnout | Build reservoir upstream of Imperial Dan and below Cibola Irrigation District | Dredge Imperial reservoir to recover storage lost to silt    |
| Combo Drop 1 and Westside main                 | Modify Gila Gravity main canal  |  |

### 2.3.1 Storage Reservoir Near Drop 1

This alternative would have involved construction of a new storage reservoir, made up of two equal sized cells on the west side of the Coachella Canal, on a site located to the north of the AAC, near the Drop 1 power plant. Similar to the Proposed Action, this alternative would have included a new reservoir, an inlet canal, and an outlet canal. The proposed storage reservoir would have been an earthen embankment-type reservoir covering up to 750 acres, and would have been designed with a capacity of up to 6,000 af. A new Coachella Canal Turnout would have been constructed, and the existing Coachella Canal Turnout would be modified and used as

1 a diversion and flow control facility for the Drop 1 Reservoir. Water would have been diverted  
2 from the AAC through the converted Coachella Canal Turnout into a new inlet canal. The  
3 concrete-lined inlet canal would have been up to 6,440 feet long, depending on the configuration.  
4 A new concrete-lined outlet canal would have been constructed to convey water from the  
5 reservoir back to the AAC; this canal would have discharged water at a point located  
6 approximately 2,000 feet downstream of Drop 1. The length of the new outlet canal would have  
7 been approximately 5,000 feet. The inlet and outlet conveyance systems would have been  
8 designed for a maximum flow of 1,800 cfs and 1,700 cfs, respectively, and flow in and out of the  
9 reservoir would have been by gravity.

10 Compared to the Proposed Action, the length of the inlet canal under this alternative would have  
11 been substantially shorter because the Drop 1 reservoir would be located much closer to the  
12 Coachella Canal Turnout, which could reduce construction-related impacts. However, the Drop 1  
13 reservoir site would have been within the East Mesa Management Area for the FTHL, and  
14 construction would not have avoided and minimized impacts on the FTHL and habitat suitable for  
15 Peirson's milkvetch. This alternative would have altered public recreational opportunities in an  
16 area of high recreation demand. This alternative would have also resulted in less reservoir capacity  
17 than under other alternatives, including the Proposed Action. Construction of a reservoir near  
18 Drop 1 could have displaced existing businesses and could have required the purchase of privately  
19 held lands. This alternative was eliminated for technical, economic, and environmental factors.

### 20 **2.3.2 Senator Wash Dam Rehabilitation**

21 This alternative would have involved the repair of Senator Wash Dam to restore a portion of its  
22 lost storage capacity. Senator Wash Dam and Reservoir are located approximately two miles  
23 upstream from Imperial Dam on the California side of the Colorado River within Senator Wash.  
24 The facility is an off-stream storage reservoir currently used to regulate river flows by  
25 temporarily storing excess flows traveling to Imperial Dam. The dam, when constructed in  
26 1966, was intended to store 13,835 af, 12,259 of which was active storage. However, after  
27 construction was complete evidence of seepage was identified in the foundation of the dam and  
28 adjoining dike, and Reclamation has since imposed operational restrictions, which limit current  
29 active storage to 7,567 af. This alternative would have restored the active storage capacity to  
30 12,259 af, an incremental gain of about 4,692 af over its current operational storage capacity and  
31 would have permitted the reservoir's water surface elevations to be operated within its full  
32 design range, between 210 to 251 feet. The proposed rehabilitation of Senator Wash Reservoir  
33 would have included the installation of a geomembrane liner on the entire reservoir bottom to  
34 elevation 251 feet and the treatment of the dam foundation using jet grouting methods.

35 This alternative would not have required the acquisition of additional land, and ownership of the  
36 reservoir and management of the underlying lands would not have changed as a result of this  
37 alternative. However, there is uncertainty that repairs could have been done in a manner that would  
38 insure a 50-year service life. Modifications to Senator Wash Dam necessary to implement this  
39 alternative also would require complete draining of the reservoir, which would have resulted in a loss  
40 of its existing regulating capacity during the modification period. The loss of regulatory capacity  
41 would be a temporary but direct impact to water districts and could result in a possible economic loss  
42 to water users. In addition, installation of a geomembrane liner would have caused the physical  
43 removal of all aquatic and wetland habitat within Senator Wash Reservoir. This action, in addition to

1 long-term draining of the reservoir, could have impacted populations of Federally listed endangered  
 2 species (razorback sucker and Yuma clapper rail). This alternative was eliminated due to technical,  
 3 economic, and environmental factors.

### 4 **2.3.3 Reservoir Size and Storage Capacity**

5 While developing the Proposed Action, a variety of reservoir sizes were examined for the  
 6 proposed Drop 2 Reservoir facility. Appraisal level designs and cost estimates were developed  
 7 for alternative storage capacities of 2,000 af, 4,000 af, 6,000 af, 8,000 af, and 10,000 af for the  
 8 Drop 2 Project. These various reservoir sizes were selected to provide Reclamation with a range  
 9 of reservoir capacities in evaluating the selection of a preferred alternative.

10 The appraisal analysis looked at the footprint of the reservoir (could it be accommodated in the  
 11 potential reservoir site area without extending into the FLHL MA), the percentage of non-  
 12 storable flows that could be captured given a certain reservoir size, and the difficulty in  
 13 constructing and operating the different reservoir sizes/configurations.

14 The footprints of the reservoirs designed for the various storage capacities ranged from 140 to  
 15 530 acres. Therefore, all analyzed reservoir sizes fit within the 615 acres of land currently  
 16 available, located outside the FTHL MA, on the former Brock Ranch site.

17 Table 2-4 illustrates the estimated percent of currently non-storable flows that could be captured  
 18 with different reservoir storage volumes. Assuming 15 percent of the reservoir capacity is reserved  
 19 for operational flexibility, a 2,000 af reservoir would capture approximately 65 percent of the non-  
 20 storable flows and a 10,000 af reservoir would capture approximately 94 percent.

21 **Table 2-4. Percent of Currently Non-Storable Flows Captured for**  
 22 **Different Reservoir Capacities**

| <i>Reservoir Storage Capacity</i> | <i>Capacity Dedicated to Capturing Currently Non-Storable Flows Only</i> | <i>15% of Capacity Reserved for Operational Flexibility and Remainder Allocated for Capturing Non-Storable Flows</i> |
|-----------------------------------|--|--|
| 2,000                             | 67.8%  | 65.1%  |
| 4,000                             | 82.9%  | 80.4%  |
| 6,000                             | 89.5%  | 87.3%  |
| 8,000                             | 93.2%  | 91.5%  |
| 10,000                            | 95.0%  | 94.0%  |

*Source: Reclamation, unpublished data.*

23 Because the 10,000 af reservoir size maximizes the amount of capture, it would appear to best  
 24 achieve the Project's objectives to capture currently non-storable flows and increase operational  
 25 flexibility in the LCR. However, the 10,000 af reservoir, in order to fit within the reservoir site  
 26 without extending into the FTHL MA, would need to be excavated to a depth of 22 feet (as  
 27 opposed to 20 feet for the other reservoir sizes). This additional depth of excavation would make  
 28 it impossible to balance cut-and fill within the reservoir site and greatly increases the extent,  
 29 cost, and complexity of construction. The additional impacts and cost of the 10,000 af reservoir



1 eliminated it from further consideration. This leaves the 8,000 af reservoir as the option that  
2 maximizes Project objectives without requiring unduly complex or extensive construction.

### 3 **2.3.4 Inlet Canal Alignment Options 1-4, 6-9**

4 Reclamation also examined various inlet canal alignments during the development of the  
5 Proposed Action (Reclamation 2005a, see Appendix B). A total of nine inlet canal alignments  
6 were considered and evaluated based on technical, environmental, and economic factors. The  
7 nine options, Option 1 through Option 9, shown in Figure 2-4, all begin and end at common  
8 points, and all of them consider the conveyance of water through gravity flow. The different  
9 routes represent the most direct routes with due consideration to 1) the directness of the route  
10 (i.e., avoid bends and turns); 2) the perceived acceptability of the alignment to the local  
11 community, County of Imperial Planning and Road Departments, and State of California  
12 Department of Transportation; 3) the perceived difficulty or ease of construction  
13 (constructability); 4) the potential environmental impacts, level of mitigation required, and effort  
14 required to achieve environmental compliance; 5) the estimated level of effort for right of way  
15 acquisition and respective cost (i.e., number of acquisitions, total acres, and current  
16 public/private ownership of affected lands); and 6) the utilities relocation and associated costs.

17 The different alignments would traverse different types of terrain and different combinations of  
18 publicly and privately owned lands. In some cases, the alignments would also cross underneath  
19 or be located within public rights-of-way. To minimize the impacts to the privately owned  
20 parcels and to the public rights-of-way, some of the alignments considered the use of either  
21 buried pipelines or box conduits in lieu of open channels (canals). Also, in other cases, the inlet  
22 canal alignments were routed around the privately owned parcels to minimize the impacts to  
23 these properties and their owners or to minimize the land acquisition cost. The circumvention of  
24 the privately owned parcels increased the length and cost of the inlet canal alignment.

25 The preferred inlet canal alignment (Option 5) was chosen based on consideration of total cost,  
26 engineering effort, environmental considerations, land acquisition, and schedule. Inlet Canal  
27 Alignment Option 5, with some refinements is the inlet canal alignment used as part of the  
28 Proposed Action. For more detail on the review and selection of the inlet canal alignment, please  
29 see Appendix B.

## 30 **2.4 Summary of Impacts**

31 A summary of the environmental consequences associated with implementation of the Proposed  
32 Action and No-Action, after implementation of applicable mitigation measures, is presented and  
33 compared in Table 2-5. For a detailed description and analysis, refer to Chapter 3.0, Affected  
34 Environment and Environmental Consequences. The analysis presented in this EA indicates that  
35 with implementation of applicable mitigation measures, the Proposed Action would not result in  
36 significant impacts.

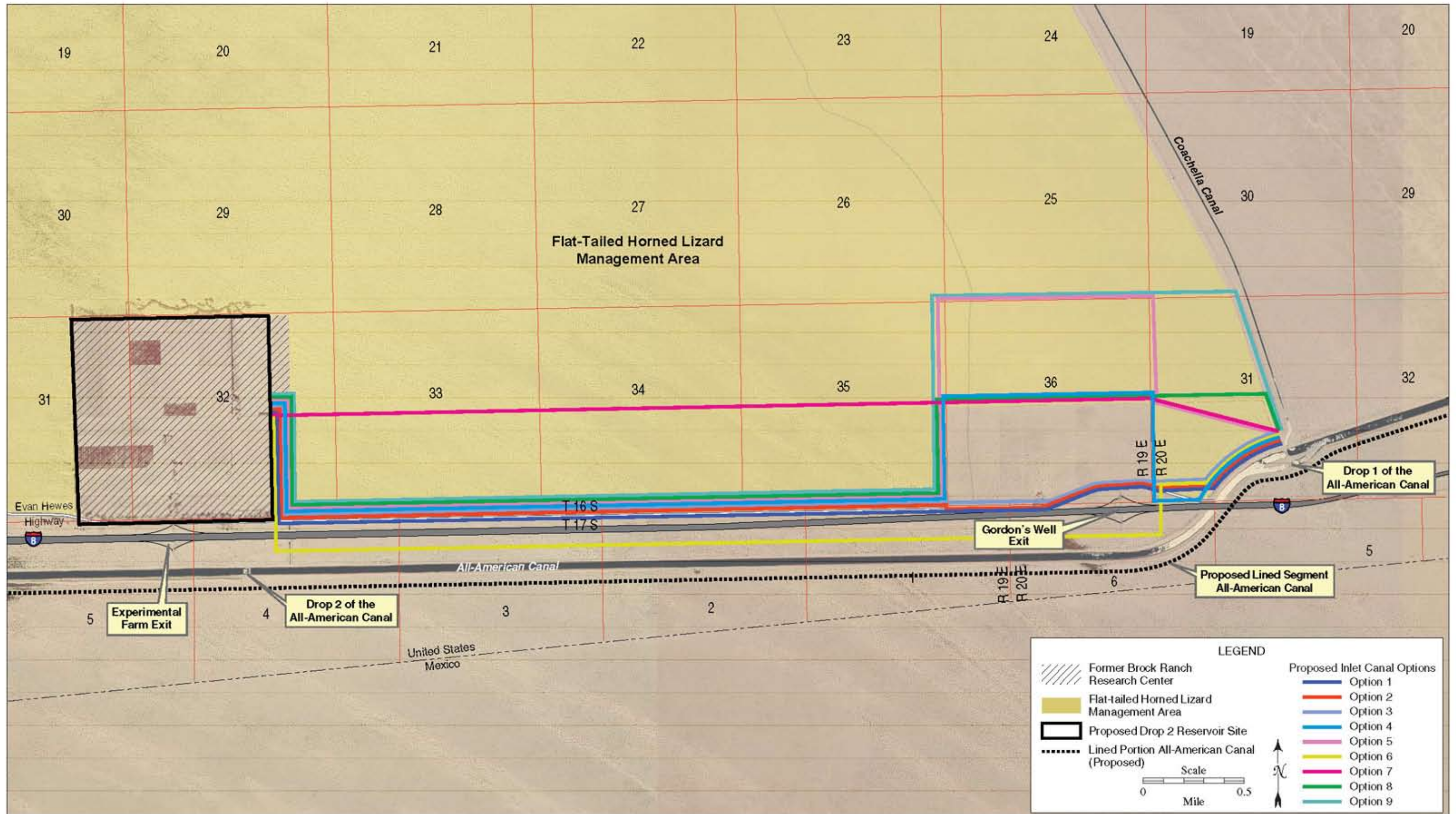


Figure 2-4. Inlet Canal Options Considered

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**Table 2-5. Summary of Impacts**

| <i>Resource Area</i>                              | <i>Proposed Action</i>   | <i>No-Action Alternative</i>                                  |
|---|--|---|
| Hydrology/Water Quality                           | No significant impact.   | No impact. No benefit to water supply reliability.            |
| Biological Resources                              | With implementation of mitigation measures, no significant impact. | No impact.  |
| Aesthetics  | With implementation of mitigation measures, no significant impact. | No impact.  |
| Agriculture                                       | No significant impact.   | No impact. No benefit to irrigation water supply reliability. |
| Air Quality                                       | With implementation of mitigation measures, no significant impact. | No impact.  |
| Cultural Resources                                | With implementation of mitigation measures, no significant impact. | No impact.  |
| Environmental Justice                             | No significant impact.   | No significant impact.  |
| Hazards/Hazardous Materials                       | With implementation of mitigation measures, no significant impact. | No impact. No benefit related to potential soil remediation.  |
| Indian Trust Assets                               | No significant impact  | No impact.  |
| Land Use  | With implementation of mitigation measures, no significant impact. | No impact.  |
| Noise   | No significant impact.   | No impact.  |
| Recreation  | With implementation of mitigation measures, no significant impact. | No impact.  |
| Socioeconomics                                    | No significant impact.   | No impact.  |
| Topography, Geology, Soils, and Mineral Resources | With implementation of mitigation measures, no significant impact. | No impact.  |
| Transportation                                    | With implementation of mitigation measures, no significant impact. | No impact.  |

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### **3.0 Affected Environment, Environmental Consequences, and Mitigation Measures**

1 Chapter 3 includes baseline information for each resource potentially affected by the Proposed  
2 Action, as well as a discussion of environmental consequences of the No-Action Alternative and  
3 alternatives. Mitigation measures are identified as needed for impacts.

4 Reclamation has determined that implementation of the Proposed Action would result in no  
5 significant impacts to energy/public utilities. The Proposed Action would operate using gravity  
6 flow and would not require large amounts of electricity. Only occasional use of energy for  
7 operation of the inlet and outlet facilities would be required. The Proposed Action would not  
8 eliminate or displace power producing facilities. Potential changes in flows through the AAC  
9 and associated power plants were examined for potential to decrease or otherwise impair  
10 hydroelectric power generation. This analysis found that the Proposed Action could result in  
11 some reduction in overall power production due to minor changes in how water is routed through  
12 the AAC and its hydroelectric stations to facilitate delivery of water to the Drop 2 Reservoir.  
13 However, due to the relatively small volume of water that would be stored and released from the  
14 reservoir each year in relation to the normal annual diversion of water to the AAC, changes in  
15 power production would not be significant.

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## 3.1 Hydrology/Water Quality

This chapter discusses the potential change in water management, flows and groundwater in the Limitrophe, and water quality associated with implementation of the Proposed Action and alternatives. Sources of information for this section include surface water and groundwater studies performed for the EA (provided in Appendices C and D) and the *Lower Colorado River Multi-Species Conservation Program* (2004). The Drop 2 Reservoir site, inlet canal, and outlet canal alignments contain no desert washes, rivers, streams, or lakes. There is some scattered wetland vegetation to the west of the Drop 2 powerplant, associated with seepage from the AAC, but otherwise the Project site has limited hydrologic features. Given the limited potential for local hydrologic impacts this section focuses on potential regional impacts, such as water management and hydrology of the Lower Colorado River System.

### 3.1.1 Affected Environment

#### 3.1.1.1 Regulatory Environment

Reclamation is the lead agency for this EA and will coordinate environmental review, permitting, and construction activities with local and state authorities. The following Federal regulations are applicable to hydrologic resources potentially affected by the Proposed Action:

- *Executive Order (EO) 11988, Floodplain Management, May 24, 1977.* This EO requires avoiding or minimizing harm associated with the occupancy or modification of a floodplain. The Proposed Action does not involve occupancy or modification of a floodplain.
- *The Law of the River.* Lower Colorado River operations are determined by various laws, treaties, and court decisions collectively referred to as The Law of the River. The Law of the River encompasses discretionary and nondiscretionary actions by Reclamation, acting for the Secretary of the Interior as watermaster, related to its operation and maintenance of the Lower Colorado River.
- *The US-Mexican Water Treaty of 1944.* Under Article 10(a) of the Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande — Treaty between the United States of America and Mexico dated February 3, 1944, Mexico is entitled to an annual amount of 1.5 maf of Colorado River water. Under Article 10(b) of the US-Mexico Water Treaty of 1944, Mexico may schedule up to an additional 0.2 maf when “there exists a surplus of waters of the Colorado River in excess of the amount necessary to satisfy uses in the United States.” However “Mexico shall acquire no right beyond that provided by this subparagraph by the use of the waters of the Colorado River system, for any purpose whatsoever, in excess of 1,500,000 af (1,850,234,000 cubic meters) annually.” In the event of extraordinary drought or serious accident to the irrigation system in the US, thereby making it difficult for the US to deliver the guaranteed quantity of 1,500,000 af, the water allotted to Mexico will be reduced in the same proportion as consumptive uses in the US are reduced. Per Minute 242 of the 1944 Water Treaty, the US must deliver water to Mexico at the NIB with a flow weighted average annual salinity concentration no greater than 115 parts per million (ppm) (equivalent to 115 milligrams



1 per liter [mg/L]) +/- 30 ppm (30 mg/L) over the flow weighted average annual salinity  
2 concentration of the river at Imperial Dam (LCR MSCP 2004).

- 3 • *Clean Water Act and Executive Order 11990.* The Federal Water Pollution Control Act and  
4 subsequent amendments, collectively known as the Clean Water Act (CWA) (33 USC §  
5 1251 et seq.), were enacted by Congress to restore and maintain the chemical, physical, and  
6 biological integrity of US waters. The Project area has limited hydrologic features and no  
7 jurisdictional wetlands as defined under the Clean Water Act. As described in Chapter 2,  
8 grading, construction, and desilting operations for the Proposed Action would be conducted  
9 in accordance with provisions of the General Permit for Discharges of Storm Water  
10 Associated with Construction Activity (Construction General Permit No. 99-08-DWQ), to  
11 control discharges of storm water during construction. The Construction General Permit  
12 requires the development and implementation of a SWPPP, which includes erosion related  
13 BMPs, such as construction of sediment traps (e.g., hay bales, silt fences, straw wattles) and  
14 temporary desilting basins.

### 15 **3.1.1.2 Water Management**

16 The LCR system includes Hoover, Davis, Parker, Headgate Rock, Palo Verde Diversion, Imperial,  
17 Laguna, and Morelos dams (see Figure 1-2). Hoover is the northern most dam in the LCR and  
18 Morelos Dam is the last dam and is located just below the NIB with Mexico. Reclamation manages  
19 the water resources of the Colorado River, and operates the LCR system to control floods, regulate  
20 the flow of the River, deliver stored water for beneficial uses in the US and Mexico, and generate  
21 electrical energy, among other purposes. In its management of the river, Reclamation considers  
22 diversions schedules, trends in the water orders, drainage return flows, current and projected weather  
23 forecasts, downstream river losses or gains, and the current and projected status of storage at Senator  
24 Wash Reservoir, behind Imperial Dam, and behind Laguna Dam. As described in section 1.3.1,  
25 Reclamation's management of the LCR is hindered by the limited storage capacity below Parker  
26 Dam, and this limitation can result in "non-storable" water. By definition, non-storable water  
27 represents Colorado River water that cannot be captured or put to beneficial use in the US at the time  
28 that it is in excess of US water demands. See also Table 1-1.

29 **3.1.1.2.1 Operations in the All-American Canal** At Imperial Dam, water is diverted into the  
30 AAC for deliveries to IID, CVWD, Reclamation's Yuma Project facilities, and the City of Yuma  
31 (LCR MSCP 2004). Three desilting basins remove the sediment from the river's water before it  
32 enters the AAC. In its initial reach (Imperial Dam to Pilot Knob) the AAC has an operational  
33 capacity of about 12,000 cfs and this capacity declines to about 10,000 cfs from Pilot Knob to Drop  
34 1. Between Drop 1 and Drop 2 the AAC capacity is about 7,700 cfs, and between Drop 2 and Drop  
35 3 the AAC capacity is about 7,400 cfs. Hydroelectric power is generated at five separate "drops"  
36 located along the AAC as well as the turnout to the Yuma Main Canal (Siphon Drop) and the bypass  
37 channel between the AAC and the Colorado River (Pilot Knob Hydroplant) (IID 2006).

38 Portions of the canal are unlined, resulting in substantial losses to seepage. IID plans to undertake  
39 the construction necessary to line 23 miles of the AAC from west of Pilot Knob to Drop 3 (IID  
40 2006). The new section of the canal will result in the conservation of 67,700 afy of Colorado River  
41 water currently lost to seepage. The new section of lined canal will be constructed parallel to the  
42 existing canal alignment using conventional construction methods and will permit the current unlined  
43 section of the canal to remain in service and to provide normal water deliveries during construction.



1 **3.1.1.2.2 Operations of the Coachella Canal** The Coachella Turnout from the AAC will be  
2 modified as part of the Project. CVWD receives Colorado River water from the Coachella Canal.  
3 The Coachella Canal begins at a turnout on the AAC just upstream of Drop 1, and terminates at Lake  
4 Cahuilla near La Quinta in the Coachella Valley. The canal has a capacity of approximately 1,300  
5 cfs (Reclamation and CVWD 2001).

6 **3.1.1.2.3 Mexico Deliveries and Diversions** Under normal operations, deliveries to Mexico at  
7 the NIB are composed of drainage return flows that occur downstream of Imperial Dam, diversions  
8 at Imperial Dam specifically for delivery to Mexico, and water inadvertently delivered to Mexico in  
9 excess of Treaty obligations (“non-storable” water).

### 10 **3.1.1.3 Existing Flows**

11 Flow in the Colorado River is highly variable, affected by scheduled releases for agricultural and  
12 urban uses, river losses, and unscheduled flows, as well as inflows such as agricultural returns,  
13 rainfall and runoff from tributaries (LCR MSCP 2004).

14 Flows below Parker Dam result primarily from releases from Lake Havasu. Since 1980, annual  
15 releases from Parker Dam have ranged from a low of 5.5 maf to a high of 20.5 maf. Within a given  
16 month, daily releases can vary by more than 11,000 cfs. Since 1980, within any given non-flood  
17 year, flows through Parker Dam on a daily basis have ranged from approximately 1,500 cfs (with a  
18 minimum of 30 cfs during an emergency situation) to approximately 19,500 cfs.

### 19 **3.1.1.4 Flows within the Limitrophe**

20 Within the Limitrophe (that portion of the Colorado River from the NIB to the SIB) Mexico operates  
21 Morelos Diversion Dam. Morelos Diversion Dam is the primary diversion point of Colorado River  
22 water delivered to Mexico under the US-Mexican Water Treaty of 1944. The waters of the Colorado  
23 River, once delivered to Mexico, as agreed upon in the 1944 Water Treaty, are under the jurisdiction  
24 of Mexico. Reclamation does not have control of Colorado River water once it reaches Morelos  
25 Dam. The 1944 Water Treaty contains no requirements relating to Mexico’s use of that water.  
26 Morelos Diversion Dam provides water for the Mexican canals, leaving little water flowing to the  
27 river downstream of the dam. Currently, water can flow past Morelos Diversion Dam under three  
28 circumstances; (1) Morelos Dam gate leakage (LCR MSCP 2004); (2) as a result of over deliveries  
29 by the US that Mexico is unable to divert at Morelos Diversion Dam; and (3) during flood flows on  
30 either the Gila River or along the mainstem Colorado River. Flows arriving at Morelos Dam  
31 normally range from about 750 to over 3,000 cfs during the year, but have exceeded 40,000 cfs in  
32 some flood events (LCR MSCP 2004). As part of its normal water order Mexico typically diverts  
33 between 900–5,500 cfs at Morelos Dam (LCR MSCP 2004). During those times that Mexico’s  
34 water order is below 5,500 cfs, they can divert water arriving at Morelos Diversion Dam above their  
35 water order. Table 3.1-1 provides the historic number of occurrences (1974 through 2004), when  
36 over deliveries by the US (both with and without flood flows) within a given range arrived at  
37 Morelos, were diverted by Mexico, and ultimately flowed past Morelos. Table 3.1-1 is based on  
38 gage data for the Colorado River at NIB, reported flow for the Cooper Wasteway, and reported  
39 Mexico diversions at the Reforma Canal /Morelos Dam (see Figure 3.1-1).

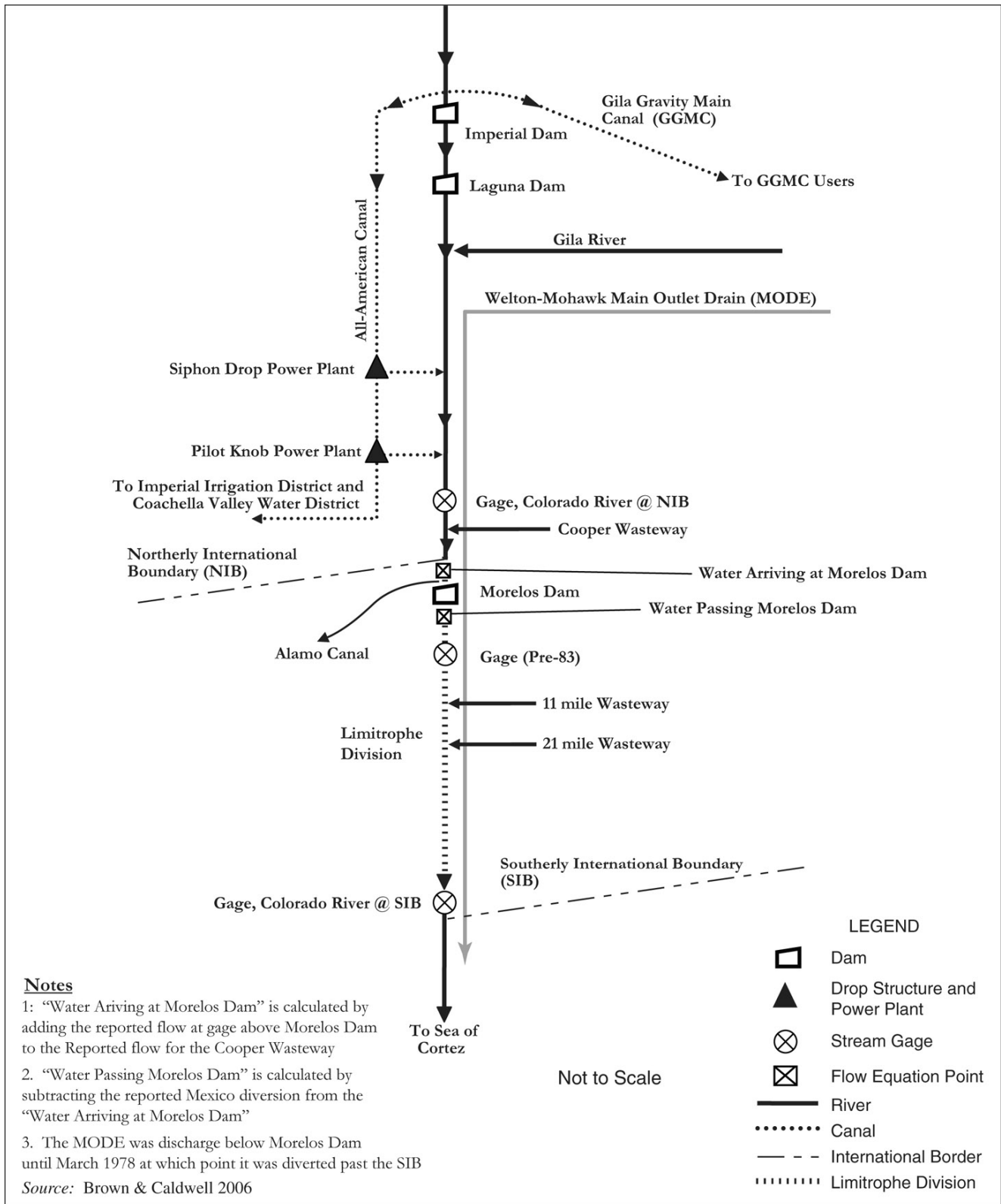


Figure 3.1-1. Limitrophe Division Schematic

1 Table 3.1-1 demonstrates that flows arriving at Morelos Dam are diverted by Mexico, leaving  
 2 smaller flows to pass Morelos. Regardless of whether flood flows are counted in the analysis, the  
 3 majority of flows passing Morelos are minimal. In addition to flows that may pass Morelos Dam  
 4 (from gate leakage, over deliveries, flood flows), water may enter the Limitrophe at the 11-Mile  
 5 Wasteway located at River Mile (RM) 18.8 and at the 21-Mile Wasteway located at RM 4.6 (see  
 6 Figure 3.1-1), from irrigation return flows from Mexico, and groundwater inflow from both the US  
 7 and Mexico. On average the 11-Mile Wasteway contributes approximately 4 cfs and the 21-Mile  
 8 Wasteway contributes approximately 1.3 cfs (Reclamation 2006b).

**Table 3.1-1. Range of Non-Storable Flows, by Occurrence, Arriving at Morelos, Diverted, and Flowing Past Morelos (1974 through 2004)**

| Range of Flows (cfs) | Arriving at Morelos Dam |                      | Diverted by Mexico   |                      | Passing Morelos Dam  |                      |
|----------------------|-------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
|                      | EXCLUDING FLOODFLOWS    | INCLUDING FLOODFLOWS | EXCLUDING FLOODFLOWS | INCLUDING FLOODFLOWS | EXCLUDING FLOODFLOWS | INCLUDING FLOODFLOWS |
| 0 to 100             | 613                     | 675                  | 651                  | 744                  | 1,490                | 1,621                |
| 101 to 200           | 300                     | 346                  | 301                  | 406                  | 96                   | 135                  |
| 201 to 300           | 188                     | 236                  | 229                  | 330                  | 61                   | 101                  |
| 301 to 400           | 115                     | 163                  | 154                  | 256                  | 49                   | 90                   |
| 401 to 500           | 103                     | 145                  | 119                  | 274                  | 47                   | 82                   |
| 501 to 1000          | 315                     | 477                  | 225                  | 1,104                | 163                  | 359                  |
| 1001 to 5000         | 206                     | 1,201                | 43                   | 1,182                | 135                  | 1,018                |
| > 5000               | 6                       | 2,138                | 0                    | 3                    | 5                    | 2,029                |
| <b>Total</b>         | 1,846                   | 5,381                | 1,722                | 4,929                | 2,046                | 5,435                |

### 9 3.1.1.5 Groundwater in Limitrophe

10 Figure 3.1-2 shows observed and estimated groundwater elevation curves (depth to groundwater) in  
 11 the Limitrophe. The Limitrophe can be characterized in three segments, a “gaining reach” from  
 12 Morelos Dam downstream to approximately RM 16.8, a “losing reach” from RM 16.8 to RM 5.8,  
 13 and a losing reach where the river transitions from perennial to intermittent from below RM 5.8 to  
 14 RM 0 (see Appendix D). In the “gaining” reach, surface water stage is typically below the  
 15 groundwater table and groundwater seeps into the river and augments surface flows; in the “losing”  
 16 reaches the river stage is typically above the groundwater table and surface water typically seeps  
 17 from the river into the groundwater aquifer.

### 18 3.1.1.6 Water Quality

19 Because the Proposed Action will reduce river flows below Hoover Dam it could affect salinity.  
 20 Additional factors influencing salinity levels include regional geology, salinity levels in tributaries  
 21 and other inflow sources, drainage from irrigation system return flows, municipal discharge, and  
 22 concentration of salts due to evaporation and other losses. Approximately 47 percent of the salinity  
 23 in the Colorado River system is from natural sources (Reclamation 2002). The remaining 53 percent  
 24 is due to human activities including agricultural runoff and industrial and municipal sources. The  
 25 river increases in salinity from its headwaters to its mouth.

26 In 1974, the Colorado River Basin Salinity Control Act was enacted with the purposes of (1)  
 27 resolving salinity issues associated with US-Mexico Water Treaty of 1944 deliveries and (2) creating

1 a salinity control program within the US portion of the Colorado River Basin to maintain salinity  
2 standards. The Federal/State salinity control program is designed to maintain flow-weighted average  
3 annual salinity at or below the adopted numeric criteria. The program is not intended to counteract  
4 short-term salinity variations due to the highly variable flows caused by natural factors (Reclamation  
5 2002).

6 The Colorado River Basin Salinity Control Forum reviews the standards (numeric criteria and plan  
7 of implementation) at least every three years and makes revisions to accommodate changes occurring  
8 in the Basin States, most recently in 2005. This review is conducted by the seven states of the  
9 Colorado River Basin, acting through the Forum, to meet the requirements of the CWA. At each  
10 triennial review, the current and future water uses are analyzed for their impact on the salinity of the  
11 Colorado River, including projects proposed as part of Reclamation, US Department of Agriculture  
12 (USDA), and Bureau of Land Management (BLM) salinity control programs. If needed, additional  
13 salinity control projects are added to the implementation plan to assure compliance with standards.  
14 The need for one or more additional salinity control projects is determined by monitoring the salinity  
15 of the river and making near-term projections of changes in diversions from, and return flows to, the  
16 river system. When an additional project is needed it is selected from a list of potential projects that  
17 have undergone feasibility investigation. In selecting a project, considerable weight is given to the  
18 relative cost-effectiveness of the project. Environmental feasibility is another factor considered.

19 As part of the Salinity Control Act, Reclamation has a salinity monitoring program whereby it  
20 routinely samples and measures the salinity of the river water at various points between Parker Dam  
21 and the SIB. With this monitoring, Reclamation is able to estimate the annual salinity concentration  
22 in the Colorado River. Reclamation has preplanned a series of measures that it can readily  
23 implement to reduce salinity, such as reducing drainage pumping and operating the Yuma  
24 Desalination Plant (Colorado River Basin Salinity Control Forum 2005).

### 25 **3.1.2 Environmental Consequences and Mitigation Measures**

#### 26 **3.1.2.1 *Thresholds of Significance***

27 Impacts on hydrology would be significant if the Proposed Action or alternatives would:

- 28 • conflict with water delivery obligations;
- 29 • violate any water quality standards or waste discharge requirement;
- 30 • substantially deplete groundwater supplies or interfere substantially with groundwater  
31 recharge; or
- 32 • substantially alter the existing drainage pattern of the site or area, including the alteration  
33 of the course of a stream or river, in a manner which would result in substantial erosion  
34 or flooding.



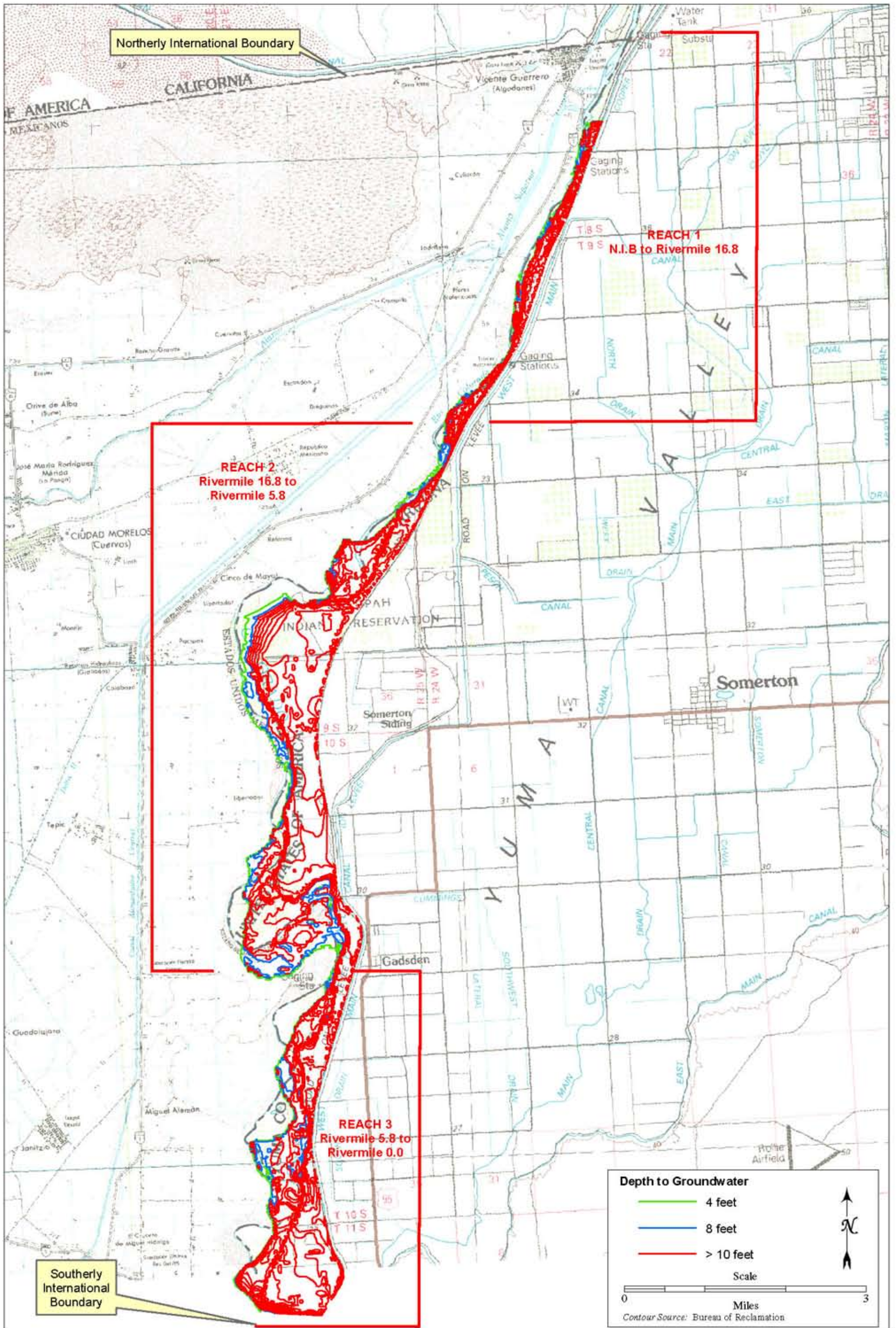


Figure 3.1-2. Observed and Estimated Depth to Groundwater



### 3.1.2.2 *Methodology*

**3.1.2.2.1 Water Management** In order to estimate potential impacts of the Proposed Action and alternatives on water management (e.g., the ability to operate existing facilities, ability to meet delivery obligations), Reclamation has prepared an “operations study” for the Drop 2 Reservoir Project. The operations study analyzes existing river flows, the AAC canal capacity, historic flows in the AAC, time necessary to fill and empty the proposed reservoir, proposed inlet canal and proposed outlet canal capacities. The intent of the operations study is to ensure the design of the Drop 2 Reservoir and associated facilities enhance operational flexibility for river system operators.

**3.1.2.2.2 Flows in Limitrophe** In order to estimate changes in non-storable water arriving in the Limitrophe data on deliveries arriving at NIB, the portion of historic non-storable flows diverted by Mexico, and portion of historic non-storable water that passed Morelos Dam were gathered and compiled into a spreadsheet accounting model. Gage data for the Colorado River at the NIB, reported flow for the Cooper Wasteway, and reported Mexico diversions at the Reforma Canal/Morelos Dam for the period 1974 to 2004 was used in the analysis (see Figure 3.1-1). Non-storable flows arriving at NIB and subsequently the portion diverted by Mexico and passing Morelos Dam were simulated assuming a repeat of historic conditions but with operation of the Drop 2 Reservoir. To estimate the effect on the Limitrophe, flows passing Morelos Dam both with and without operation of the Drop 2 Reservoir were compared. For details on the analysis see Appendix C.

**3.1.2.2.3 Groundwater in Limitrophe** Estimated changes to groundwater elevations were estimated using a transient groundwater flow model of the Yuma area developed by the Arizona Department of Water Resources and published in 1993 (Hill 1993). This model was used to compute the potential change in the water table caused by the reduced flows below Morelos Dam due to operation of the Drop 2 Reservoir. The model was run assuming (a) operation of the Drop 2 Reservoir and (b) without operation of the Drop 2 Reservoir and the results compared. The groundwater analysis is based on surface water flows for years 1974 to 2003, excluding high flow years (i.e., years when flows exceeding 2 maf arrived at the NIB). For details on the analysis see Appendix D.

### 3.1.2.3 *Proposed Action*

The Proposed Action would create the facilities necessary to capture currently non-storable water on the Colorado River. Non-storable flows from the Colorado River would be conveyed through the AAC to the Drop 2 Storage Reservoir via the inlet canal and from the reservoir back into the AAC via gravity flow. Water in the Drop 2 Storage Reservoir would be held in storage until it could be released back into the AAC. By cycling water through the reservoir, up to 72,000 afy of otherwise non-storable water could be captured, thus reducing the scheduled releases at Hoover Dam.

**3.1.2.3.1 Water Management** The Proposed Action would be consistent with Reclamation’s management responsibilities under the Law of the River. The Proposed Action would enhance Reclamation’s ability to capture non-storable flows that are released from Parker Dam. The Proposed Action would not impair Reclamation’s ability to meet its obligations to deliver 1.5 maf under the US-Mexico Water Treaty.

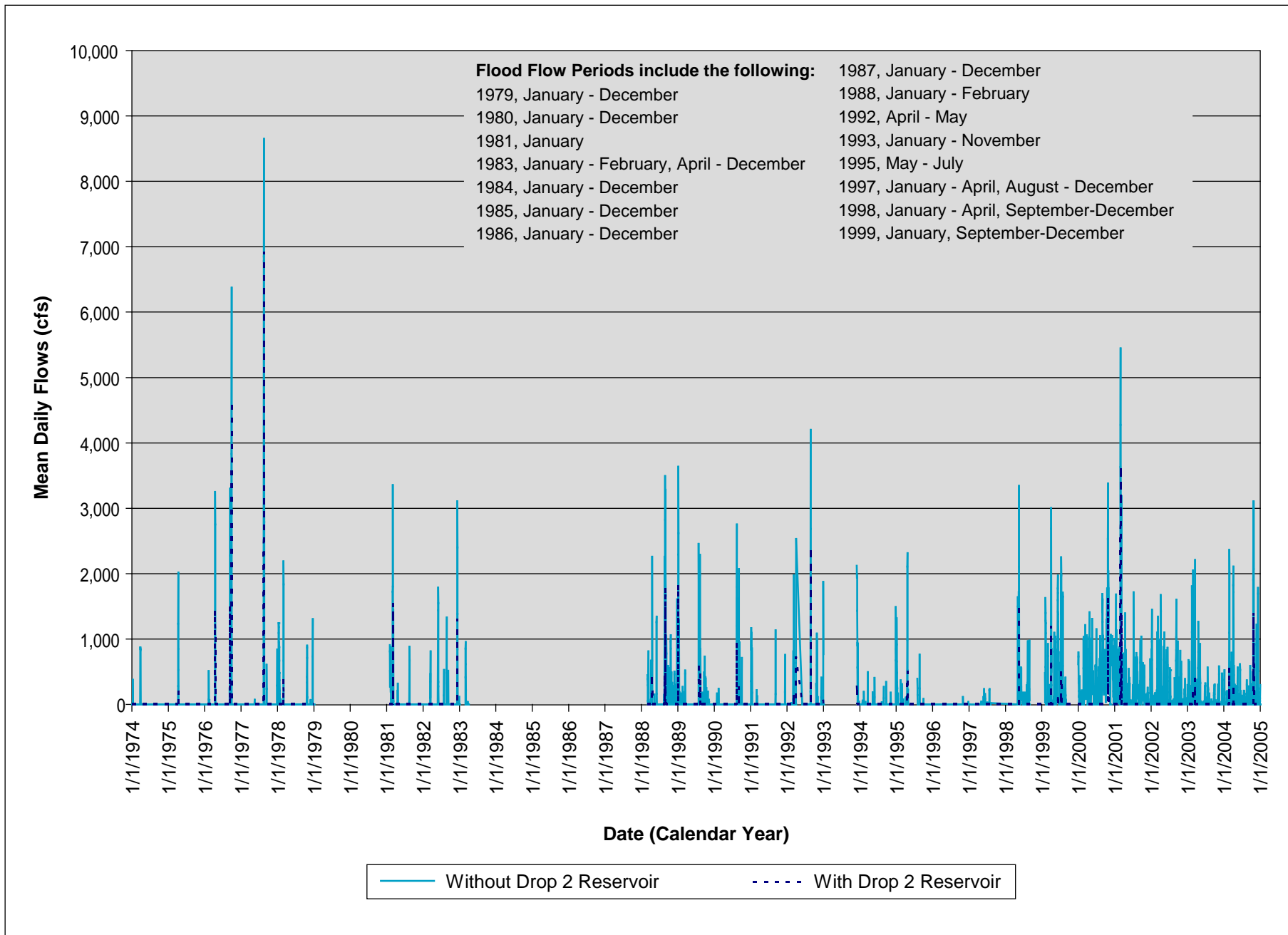
1 The canal pool upstream of Drop No. 1 is designed for a flow rate of approximately 10,000 cfs.  
2 Historically, the maximum annual flow for this pool ranges up to 7,000 cfs based on IID records  
3 including deliveries for CVWD. The inlet canal which is designed to convey non-storable flow to  
4 Drop 2 storage reservoir is sized for a maximum flow rate of 1,800 cfs. When non-storable flows are  
5 introduced into the AAC, the canal pool upstream of Drop No. 1 (capacity of 10,000 cfs) could  
6 convey flows necessary to make deliveries to IID and CVWD (up to 7,000 cfs) as well as flows for  
7 delivery to the Drop 2 Reservoir (1,800 cfs). Therefore, it is anticipated that no delivery restrictions  
8 would occur that would impact CVWD's and IID's water operations.

9 **3.1.2.3.2 Flows** The Proposed Action could result in reduced releases from Hoover Dam.  
10 Rather than water being released from Hoover Dam, water could be released from the Drop 2  
11 Reservoir. From Parker to Imperial dams the Proposed Action would also reduce release.  
12 Reduced releases could result in lowered river elevation, decrease the amount of open water, and  
13 decrease backwater areas. However, it is anticipated that these affects would be so small as to be  
14 unmeasurable. Studies by Reclamation found that decreasing releases from Parker Dam by  
15 400,000 afy decreased average water surface elevation by only 0.4 feet (Reclamation 2000), the  
16 Proposed Action would potentially result in a much smaller affect by reducing releases by  
17 approximately 72,000 afy on average. This change in releases would not conflict with water  
18 delivery obligations, cause substantial groundwater depletion, or alter existing drainage.  
19 However, reduced river flows could lead to increase river salinity (see section 3.1.2.3.5 below).  
20 Finally reduced river flows could have biological impacts. However, as described in section  
21 2.1.4, a change in point of diversion of up to 1.574 maf and the resulting biological impacts were  
22 considered in the Final Environmental Impact Statement for the LCR MSCP, the Record of Decision  
23 for which was signed by the Secretary of the Interior in April 2005. Hence, biological impacts  
24 resulting from change in point of diversion of up to 72,000 afy are not further described in this EA.

25 **3.1.2.3.3 Flows in the Limitrophe** Operation of the Drop 2 Storage Reservoir would result in  
26 previously non-storable flows being captured rather than flowing from Imperial Dam to Morelos  
27 Dam. Table 3.1-2 shows the effect of the Drop 2 Reservoir Project on flows arriving at Morelos  
28 Dam. Figures 3.1-3a and 3.1-3b provide a graphic comparison of non-storable mean daily flows  
29 arriving at Morelos Dam both with and without the Drop 2 Reservoir, Figure 3.1-3a depicts a dataset  
30 that excludes floodflow periods and Figure 3.1-3b depicts the same period but includes floodflows.

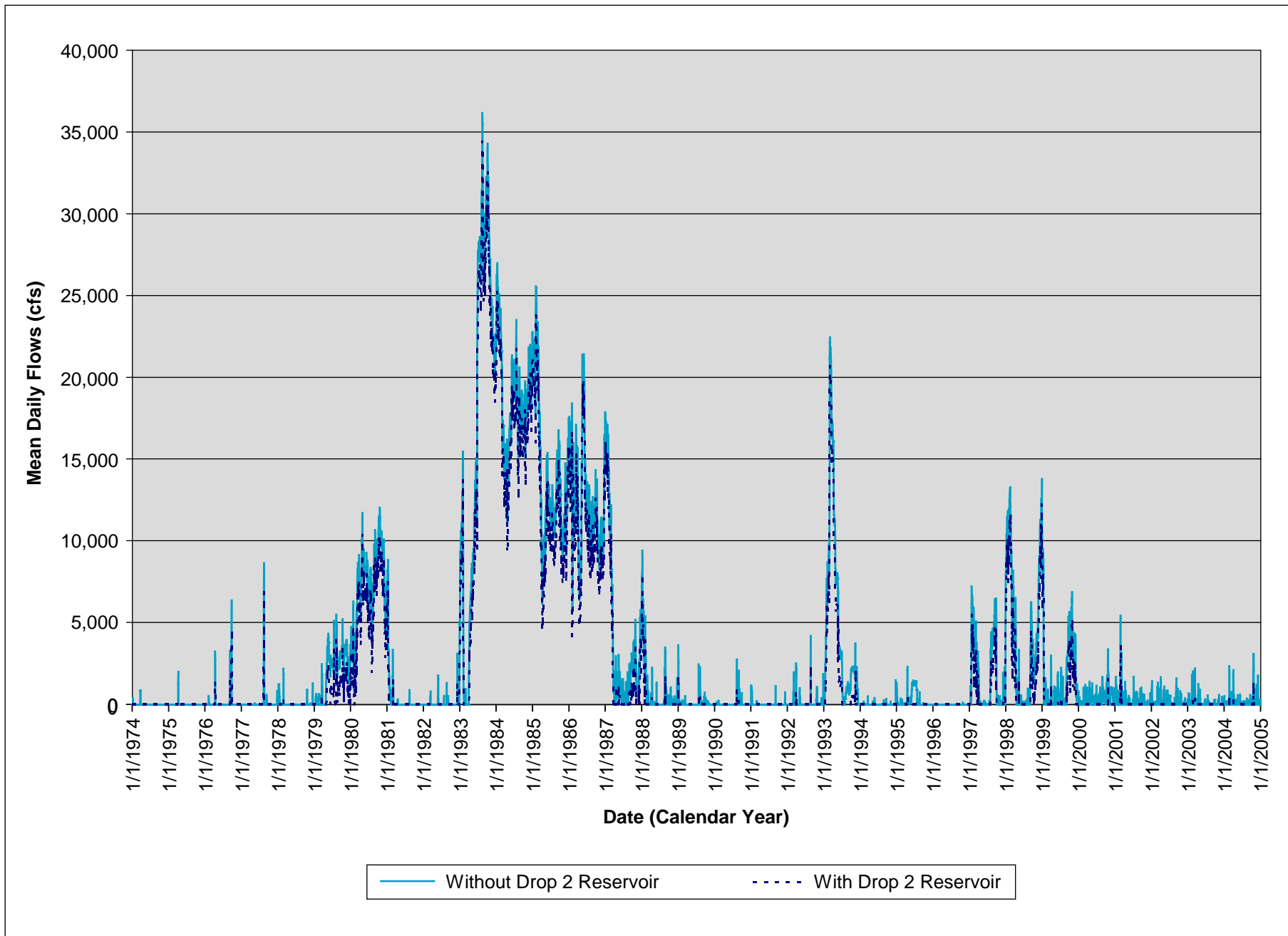
31 Table 3.1-2 and Figures 3.1-3a and b anticipate that flows in the range of 0 to 2,000 cfs would be  
32 affected; a lesser effect is anticipated on daily flows higher than 2,000 cfs.

33 Table 3.1-3 shows the effect of the Drop 2 Reservoir Project on flows diverted at Morelos Dam.  
34 Figures 3.1-4a and 3.1-4b provide a graphic comparison of non-storable mean daily flows diverted at  
35 Morelos Dam both with and without the Drop 2 Reservoir, Figure 3.1-4a depicts a dataset that  
36 excludes flood flow periods and Figure 3.1-4b depicts the same period but includes floodflow.

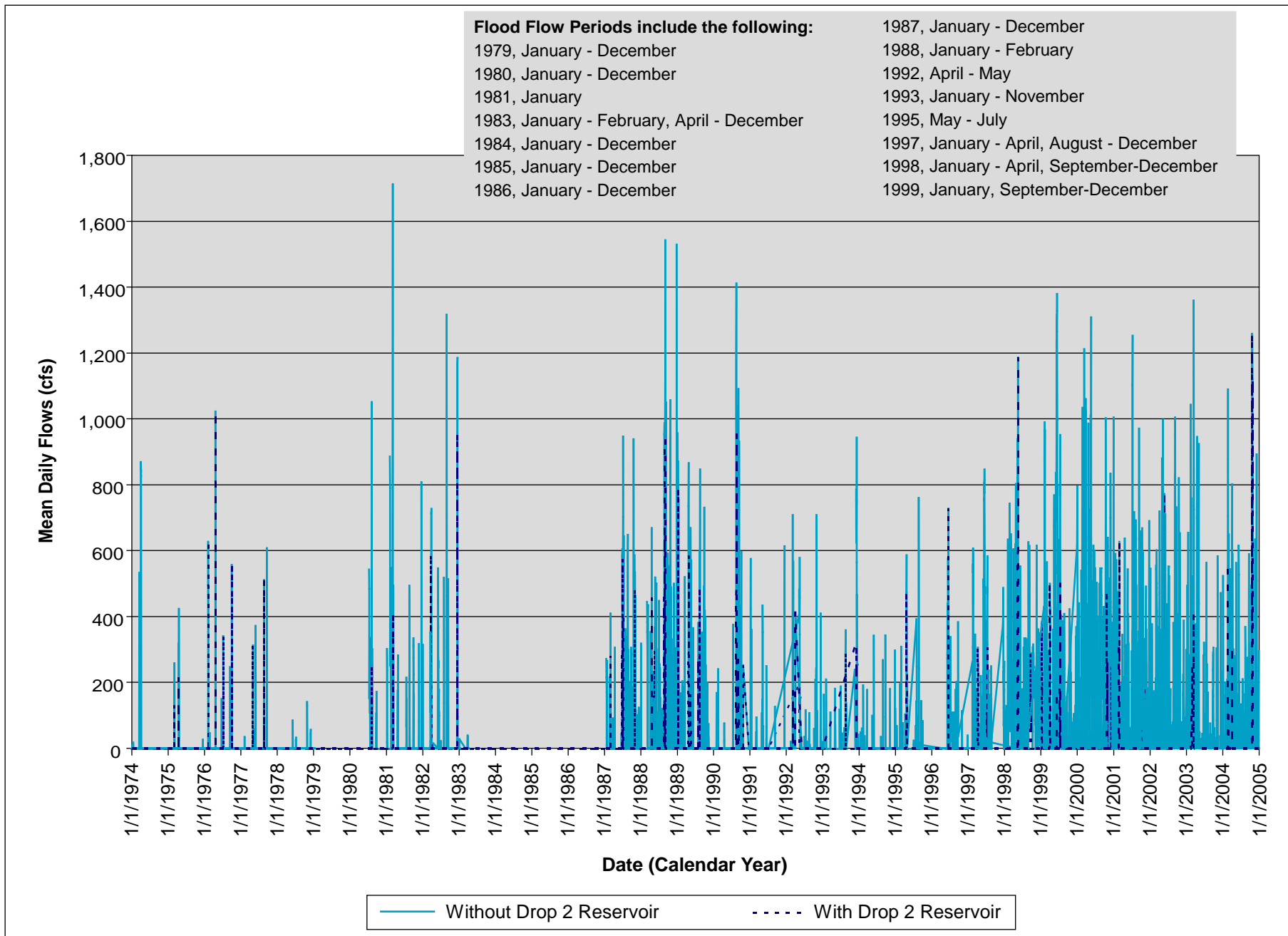


**Figure 3.1-3a. Comparison of Non-Storm Flows Arriving above Morelos Dam With and Without Drop 2 Reservoir – Excluding Flood Flows (1974-2004)**

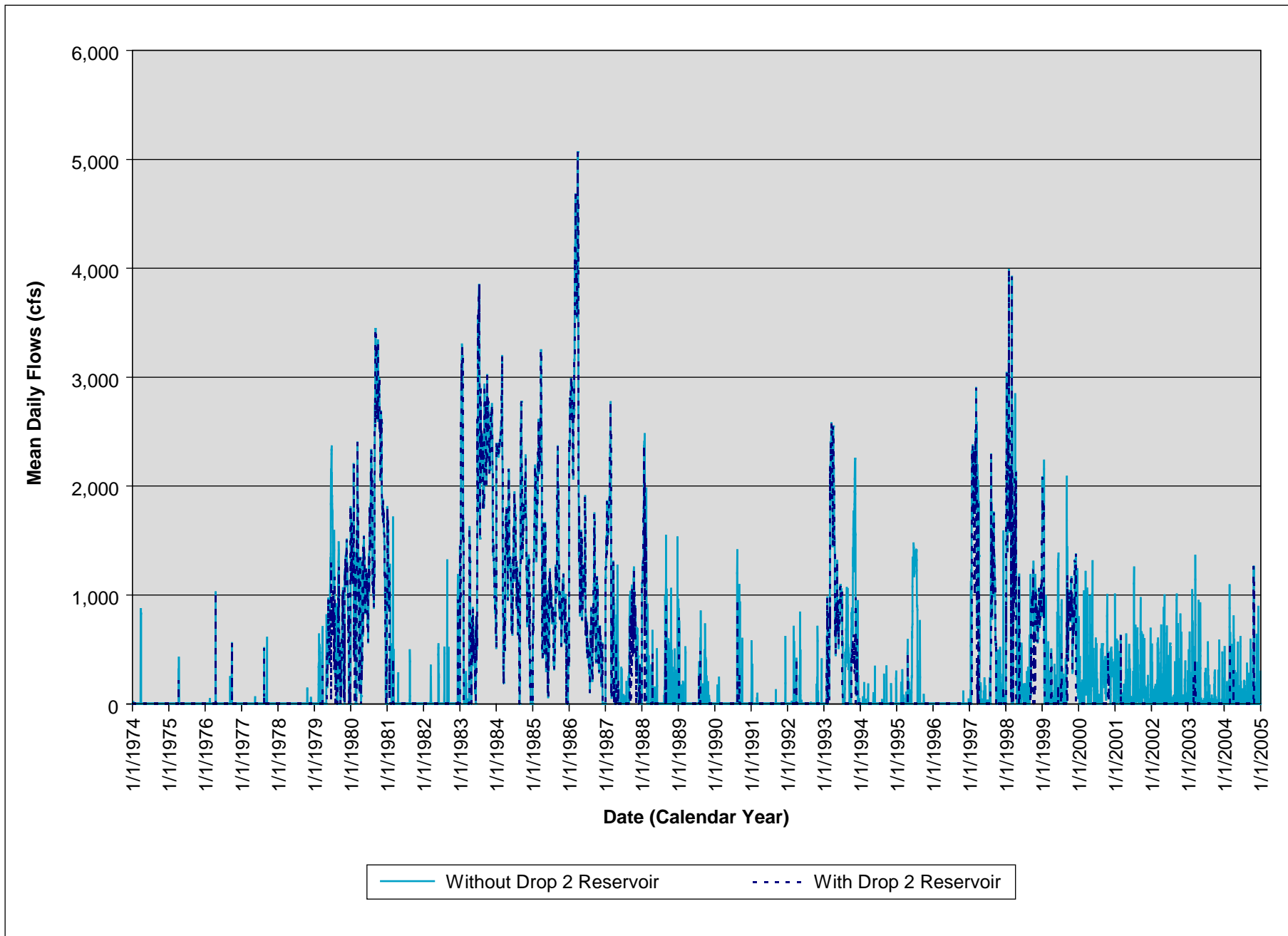




**Figure 3.1-3b. Comparison of Non-Storeable Flows Arriving above Morelos Dam With and Without Drop 2 Reservoir – Including Flood Flows (1974-2004)**



**Figure 3.1-4a. Comparison of Non-Storable Flows Diverted by Mexico With and Without Drop 2 Reservoir – Excluding Flood Flows (1974-2004)**



**Figure 3.1-4b. Comparison of Non-Storable Flows Diverted by Mexico With and Without Drop 2 Reservoir – Including Flood Flows (1974-2004)**

**Table 3.1-2. Comparison of Non-Storable Flows, by Occurrence, Arriving at Morelos Dam with and without the Drop 2 Storage Reservoir Project (1974 through 2004)**

| Range of Flows (cfs) | Excluding Flood flows    |                       | Including Flood flows    |                       |
|----------------------|--------------------------|-----------------------|--------------------------|-----------------------|
|                      | WITHOUT DROP 2 RESERVOIR | WITH DROP 2 RESERVOIR | WITHOUT DROP 2 RESERVOIR | WITH DROP 2 RESERVOIR |
| 0 to 100             | 613                      | 7                     | 675                      | 27                    |
| 101 to 200           | 300                      | 6                     | 346                      | 30                    |
| 201 to 300           | 188                      | 9                     | 236                      | 30                    |
| 301 to 400           | 115                      | 7                     | 163                      | 31                    |
| 401 to 500           | 103                      | 8                     | 145                      | 38                    |
| 501 to 1000          | 315                      | 13                    | 477                      | 178                   |
| 1001 to 5000         | 206                      | 27                    | 1,201                    | 745                   |
| > 5000               | 6                        | 2                     | 2,138                    | 1,933                 |
| <b>Total</b>         | <b>1,846</b>             | <b>79</b>             | <b>5,381</b>             | <b>3,012</b>          |

**Table 3.1-3. Comparison of Non-Storable Flows, by Occurrence, Diverted at Morelos Dam with and without the Drop 2 Storage Reservoir Project (1974 through 2004)**

| Range of Flows (cfs) | Excluding Flood flows    |                       | Including Flood flows    |                       |
|----------------------|--------------------------|-----------------------|--------------------------|-----------------------|
|                      | WITHOUT DROP 2 RESERVOIR | WITH DROP 2 RESERVOIR | WITHOUT DROP 2 RESERVOIR | WITH DROP 2 RESERVOIR |
| 0 to 100             | 651                      | 5                     | 744                      | 49                    |
| 101 to 200           | 301                      | 6                     | 406                      | 77                    |
| 201 to 300           | 229                      | 14                    | 330                      | 82                    |
| 301 to 400           | 154                      | 10                    | 256                      | 105                   |
| 401 to 500           | 119                      | 12                    | 274                      | 142                   |
| 501 to 1000          | 225                      | 14                    | 1,104                    | 804                   |
| 1001 to 5000         | 43                       | 5                     | 1,182                    | 1,574                 |
| > 5000               | 0                        | 0                     | 3                        | 3                     |
| <b>Total</b>         | <b>1,722</b>             | <b>66</b>             | <b>4,929</b>             | <b>2,836</b>          |

Table 3.1-3 and Figures 3.1-4a and b anticipate that diversions in the range of 0 to 1,000 cfs would be affected; a lesser effect is anticipated on daily flows higher than 1,000 cfs. In Table 3.1-3 and Figures 3.1-4a and 3.1-4b the effect of the reservoir during periods excluding flood flows is more pronounced than the effect of the reservoir when flood flows are included in the analysis. This result is to be expected due to constraints on the Drop 2 Reservoir (inlet capacity limited to 1,800 cfs, ability to fill reservoir is constrained by water already in storage), the effect of the Drop 2 Reservoir on flood flows is somewhat minimized. The greater potential change is seen in the non-flood periods.

Table 3.1-4 shows the effect of the Drop 2 Reservoir Project on flows diverted at Morelos Dam. Figures 3.1-5a and 3.1-5b provide a graphic comparison of non-storable mean daily flows passing Morelos Dam both with and without the Drop 2 Reservoir; Figure 3.1-5a depicts a dataset that excludes flood flow periods and Figure 3.1-5b depicts the same period but including flood flows.

**Table 3.1-4. Comparison of Non-Storable Flows, by Occurrence, Passing Morelos Dam with and without the Drop 2 Storage Reservoir Project (1974 through 2004)**

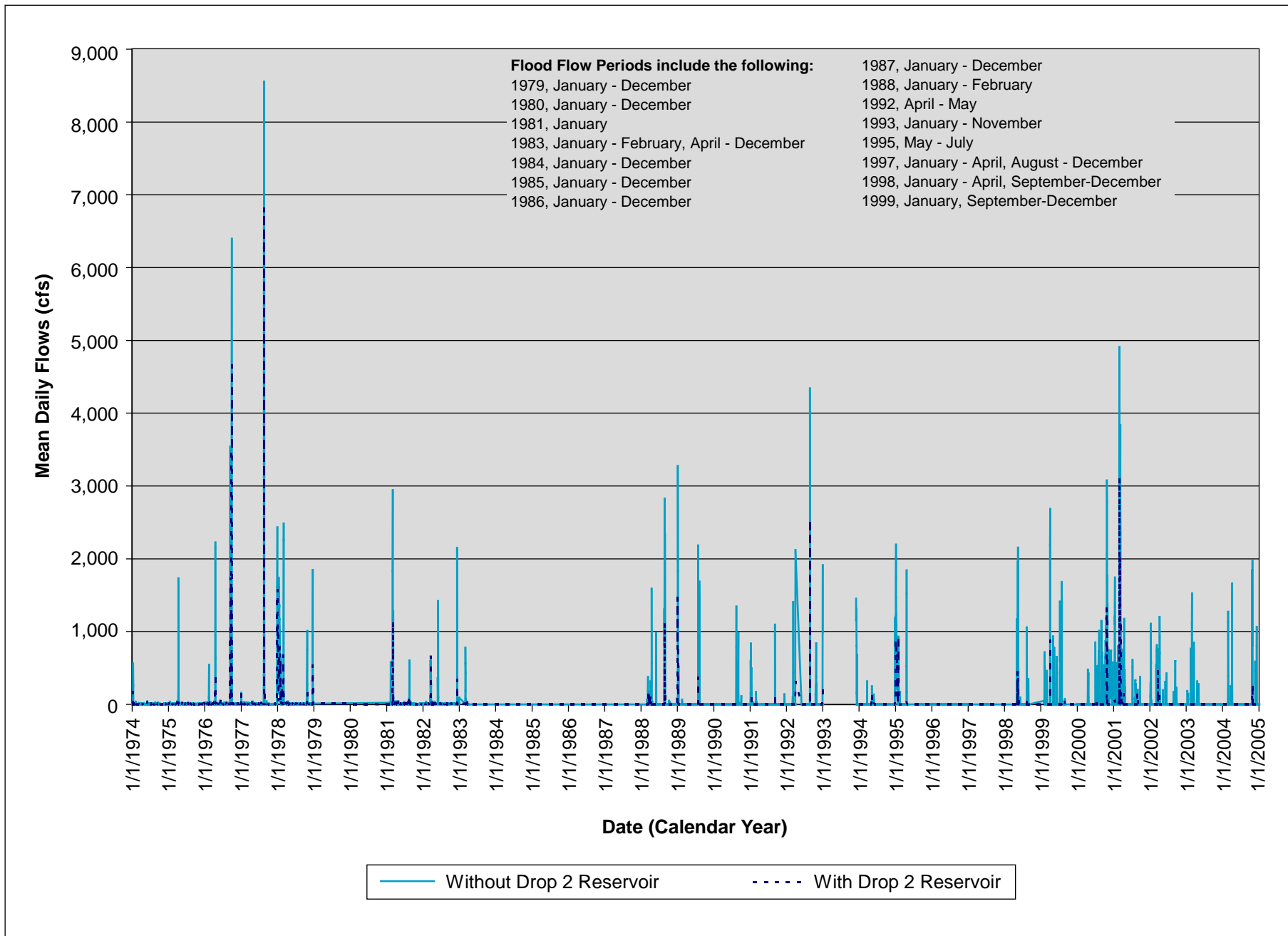
| Range of Flows (cfs) | Excluding Flood flows    |                       | Including Flood flows    |                       |
|----------------------|--------------------------|-----------------------|--------------------------|-----------------------|
|                      | WITHOUT DROP 2 RESERVOIR | WITH DROP 2 RESERVOIR | WITHOUT DROP 2 RESERVOIR | WITH DROP 2 RESERVOIR |
| 0 to 100             | 1,490                    | 1,431                 | 1,621                    | 1,569                 |
| 101 to 200           | 96                       | 35                    | 135                      | 114                   |
| 201 to 300           | 61                       | 12                    | 101                      | 64                    |
| 301 to 400           | 49                       | 15                    | 90                       | 72                    |
| 401 to 500           | 47                       | 15                    | 82                       | 62                    |
| 501 to 1000          | 163                      | 51                    | 359                      | 206                   |
| 1001 to 5000         | 135                      | 28                    | 1,018                    | 616                   |
| > 5000               | 5                        | 2                     | 2,029                    | 1,789                 |
| <b>Total</b>         | 2,046                    | 1,589                 | 5,435                    | 4,492                 |

Table 3.1-4 and Figure 3.1-5b demonstrate that the Drop 2 Reservoir has a small effect on flows passing Morelos Dam when considered with flood flow periods. However, during non-flood flow periods the Drop 2 Reservoir could decrease mean daily flows passing Morelos Dam by as much as 1,800 cfs.

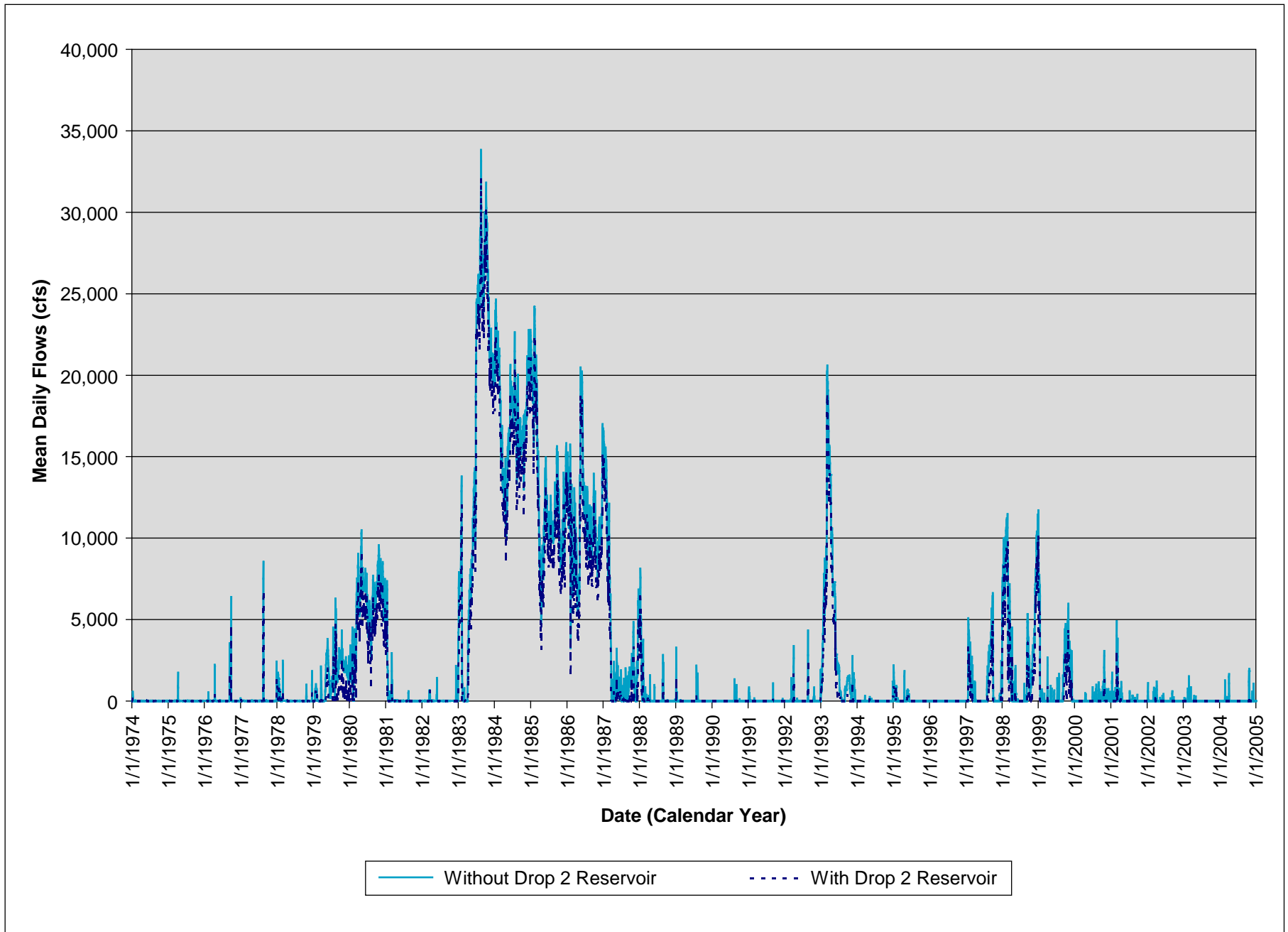
Table 3.1-5 provides a summary of surface water modeling results, including modeling results limited to the recent 2000 to 2004 period. Table 3.1-5 indicates that while the Drop 2 Reservoir will result in less water passing Morelos Dam when considering flood flows, approximately 1.5 maf continues to pass Morelos Dam. If flood flows are excluded from the analysis, average annual decrease in flows past Morelos is estimated to be approximately 32,051 af. In Table 3.1-5, data for the recent 5-year period gives an indication of the effect of the reservoir under the most recent river operations. Assuming a repeat of conditions from year 2000 to 2004, the Drop 2 Reservoir could result in a decrease in river flows of 58,961 afy (average annual).

Decreases in surface water flows passing Morelos Dam in and of themselves are not impacts. The anticipated changes in surface water would not lead to a conflict with delivery obligations, or substantially alter the existing drainage pattern of the site. However, decreases in flows could affect groundwater and have water quality impacts, as described below.

**3.1.2.3.4 Groundwater in Limitrophe** In Reach 1 (RM 22 to RM 16.8), which is a gaining reach, the operation of the Drop 2 Reservoir would reduce the river flow. Maximum groundwater elevation change in Reach 1 due to the reduced river flow is estimated as 0.2 foot decline and mean groundwater elevation change is estimated as a 0.1 foot decline. In Reach 2 (RM 16.8 to 5.8) the groundwater study anticipates a modest decline in groundwater levels, a maximum of 0.6 feet and an average of 0.2 feet. Reach 3 (RM 5.8 to RM 0) would experience the greatest decline in groundwater levels, a maximum of 0.8 feet and an average of 0.2 feet.



**Figure 3.1-5a. Comparison of Non-Storage Flows Passing Morelos Dam With and Without Drop 2 Reservoir – Excluding Flood Flows (1974-2004)**



**Figure 3.1-5b. Comparison of Non-Storage Flows Passing Morelos Dam With and Without Drop 2 Reservoir – Including Flood Flows (1974-2004)**

1

**Table 3.1-5. Summary of Surface Water Modeling Results in the Limitrophe**

|  | <i>All Years Including Floodflow Periods (1974-2004)</i> |                       |          | <i>Years Excluding Floodflow Periods* (1974-2004)</i> |                       |                | <i>Recent 5-Year Period (2000-2004)</i> |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
|--|--|-----------------------|----------|---|-----------------------|----------------|---|-----------------------|----------|--------------------------|--------------------------|--------------------------|--------------------------|---------------|-------------------|--|--------------------------|--------------------------|------------------|--------------------------|--|--------------------------|---|--|-----------------------------------|
|  | WITHOUT DROP 2 RESERVOIR                                 | WITH DROP 2 RESERVOIR | CHANGE   | WITHOUT DROP 2 RESERVOIR                              | WITH DROP 2 RESERVOIR | CHANGE         | WITHOUT DROP 2 RESERVOIR                | WITH DROP 2 RESERVOIR | CHANGE   |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| Days in Period   | 11,323   |                       |          | 7,551   |                       |                | 1,827                                   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| Years in Period  | 31   |                       |          | ~21   |                       |                | 5                                       |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| Water Arriving Above Morelos Dam (af)  | 3,614,029  | 3,228,143             | -385,886 | <b>1,528,561</b>                                      | <b>1,456,917</b>      | <b>-71,643</b> | 1,563,469                               | 1,406,001             | -157,467 |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| Non-Storable Flows Arriving Above Morelos Dam (af)   | 2,121,954  | 1,736,068             | -385,886 | <b>79,703</b>   | <b>8,060</b>          | <b>-71,643</b> | 165,920                                 | 8,453                 | -157,467 |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| Mexico Diversion at Reforma Canal/Morelos Dam  | 1,766,443  | 1,713,383             | -53,060  | <b>1,483,020</b>                                      | <b>1,443,428</b>      | <b>-39,592</b> | 1,495,909                               | 1,397,402             | -98,507  |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| Portion of Non-Storable Flows Diverted by Mexico (af)  | 289,730  | 236,670               | -53,060  | <b>42,309</b>   | <b>2,716</b>          | <b>-39,592</b> | 102,244                                 | 3,737                 | -98,507  |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| Portion of Non-Storable Flows Passing Morelos Dam (af)   | 1,847,586  | 1,514,760             | -332,826 | <b>45,541</b>   | <b>13,490</b>         | <b>-32,051</b> | 67,560                                  | 8,599                 | -58,961  |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| *Flood Flow Periods include the following: <table style="width: 100%; border: none;"> <tr> <td style="width: 30%;">1979, January - December</td> <td>1987, January - December</td> </tr> <tr> <td>1980, January - December</td> <td>1988, January - February</td> </tr> <tr> <td>1981, January</td> <td>1992, April - May</td> </tr> <tr> <td>1983, January - February, April - December</td> <td>1993, January - November</td> </tr> <tr> <td>1984, January - December</td> <td>1995, May - July</td> </tr> <tr> <td>1985, January - December</td> <td>1997, January - April, August - December</td> </tr> <tr> <td>1986, January - December</td> <td>1998, January - April, September-December</td> </tr> <tr> <td></td> <td>1999, January, September-December</td> </tr> </table> |  |                       |          |   |                       |                |   |                       |          | 1979, January - December | 1987, January - December | 1980, January - December | 1988, January - February | 1981, January | 1992, April - May | 1983, January - February, April - December | 1993, January - November | 1984, January - December | 1995, May - July | 1985, January - December | 1997, January - April, August - December | 1986, January - December | 1998, January - April, September-December |  | 1999, January, September-December |
| 1979, January - December   | 1987, January - December                                 |                       |          |   |                       |                |   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| 1980, January - December   | 1988, January - February                                 |                       |          |   |                       |                |   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| 1981, January  | 1992, April - May  |                       |          |   |                       |                |   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| 1983, January - February, April - December   | 1993, January - November                                 |                       |          |   |                       |                |   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| 1984, January - December   | 1995, May - July   |                       |          |   |                       |                |   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| 1985, January - December   | 1997, January - April, August - December                 |                       |          |   |                       |                |   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
| 1986, January - December   | 1998, January - April, September-December                |                       |          |   |                       |                |   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |
|  | 1999, January, September-December                        |                       |          |   |                       |                |   |                       |          |                          |                          |                          |                          |               |                   |  |                          |                          |                  |                          |  |                          |   |  |                                   |



1 The anticipated decreases in groundwater are maximums and averages over time due only to the  
2 reduced flows below Morelos Dam resulting from operation of the reservoir. Groundwater  
3 levels would still rise and fall in the area due to variations in other aquifer stresses, such as  
4 variations in pumping or irrigation recharge. The analysis may be considered a 'worst case'  
5 analysis because it excluded high-flow years. During and immediately following high flow  
6 years, groundwater levels in the Limitrophe would generally be higher (both with and without  
7 the reservoir in operation) compared to levels in non-high flow years. Thus impacts to  
8 groundwater levels should be more severe when high-flow years are excluded.

9 The anticipated changes in groundwater elevation would not lead to a conflict with delivery  
10 obligations or substantially alter the existing drainage pattern of the site. The change in  
11 groundwater elevation does not represent a significant impact to groundwater supplies.  
12 However, the change in groundwater elevation could affect biological resources and this  
13 potential impact is evaluated in section 3.2.

#### 14 **3.1.2.3.5 Water Quality**

15 *Short Term - Temporary Impacts* During the construction period, the Proposed Action could have  
16 potentially significant impacts to water quality due to the potential for erosion during construction of  
17 a diversion barrier in the AAC and connection of the inlet canal to the Coachella Canal turnout.  
18 These impacts could result from the erosion of graded areas during periods of wind, rain, or other  
19 unfavorable conditions. To avoid or minimize such effects, grading, construction, and desilting  
20 operations would be completed in accordance with the provisions of the General Permit for  
21 Discharges of Storm Water Associated with Construction Activity (Construction General Permit No.  
22 99-08-DWQ), for discharges of storm water during construction. The Construction General Permit  
23 requires the development and implementation of a SWPPP, which includes BMPs for erosion  
24 control, such as construction of sediment traps (e.g., hay bales, silt fences, straw wattles) and  
25 temporary desilting basins. A SWPPP shall be prepared and BMPs shall be implemented as part of  
26 the Project and therefore, erosion related impacts would not be significant.

27 *Long Term Impacts* Periodic maintenance and silt removal would be expected to occur during  
28 the long term operation of the canals and Drop 2 Storage Reservoir facility. Annual regrading  
29 and shaping of the embankments would be necessary to maintain the system. No more than once  
30 every two years, silt deposits would be removed from the reservoir cells and placed onsite. Due  
31 to the infrequent and minor nature of these activities, and because activities would be completed  
32 in accordance with provisions of the General Permit for Discharges of Storm Water Associated  
33 with Construction Activity, impacts on water quality would not be significant.

34 The Proposed Action may also result in changes to salinity in water delivered to the AAC and to  
35 water delivered to Mexico. Under the Proposed Action, water entering the Drop 2 Reservoir will  
36 have similar salinity as flows arriving at Imperial Dam. It is expected that water will be held in  
37 the reservoir for only a few days, during which time deterioration in water quality would be  
38 minimal at an estimated increase of 2 to 10 ppm in salinity (personal communication, D. Young,  
39 2006). Average flow weighted salinity at Imperial Dam for the period 1990 to 2004 varied from  
40 655 to 803 mg/L, the numeric salinity criteria for this part of the river is 879 mg/L (Department  
41 of Interior 2003, Colorado River Basin Salinity Control Forum 2005). An increase of 2 to 10

1 ppm would not cause the water to exceed the numeric standard of 879 mg/L. The US  
2 Environmental Protection Agency (EPA) primary drinking water standard (the standard set to  
3 protect human health) for salinity is 1,000 mg/L, with a secondary standard of 500 mg/L.  
4 Water entering the Drop 2 Reservoir would already exceed the guidelines for taste and odor.  
5 The operation of the Drop 2 Reservoir would not cause salinity to exceed the primary drinking  
6 water standard.

7 The Proposed Action will result in fewer over-deliveries from Imperial Dam to Mexico, thereby  
8 increasing the percentage of delivery to Mexico coming from drainage return flows entering the river  
9 below Imperial Dam. Because drainage return flows are typically more saline than water released  
10 from Imperial Dam, this change in the composition of water could result in an increase in the salinity  
11 of water delivered to Mexico. Reclamation is bound per Minute 242 of the US-Mexican Water  
12 Treaty of 1944 and the requirements of the Salinity Control Act to meet water quality requirements at  
13 the NIB. Given these requirements, salinity control measures will be reviewed and implemented as  
14 necessary to meet established standards. The potentially greater, albeit minor, salinity levels  
15 anticipated under the Proposed Action may cause salinity control measures to be implemented on a  
16 different schedule than would be necessary without the Project.

17 **3.1.2.3.6 Mitigation Measures** Because the Proposed Action would result in no significant  
18 hydrology-related impacts, no mitigation measures are required.

19 **3.1.2.4 No-Action Alternative**

20 Under the No-Action Alternative, a storage reservoir and associated inlet and outlet canals would not  
21 be constructed or operated. This alternative would, therefore, not provide additional capacity to  
22 maximize beneficial use of the Colorado River. The No-Action Alternative would not allow  
23 Reclamation to benefit from increased operational flexibility in the Lower Colorado River System.  
24 The No-Action Alternative would result in no change to water management, flow, water quality, or  
25 groundwater.

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<sup>1</sup> Primary Drinking Water Standards are set to protect human health. Primary Drinking Water Standards are enforceable standards. Secondary standards are set as a guidelines for odor, taste, and aesthetic purposes.

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## 3.2 Biological Resources

### 3.2.1 Affected Environment

The description of biological resources present at the Project site (see Figure 2-1) is based on site visits conducted by SAIC biologists in September 2004, April 2005, and July 2005, coupled with environmental information from existing documents and contacts with BLM, US Fish and Wildlife Service (USFWS), and California Department of Fish and Game (CDFG) staff, as indicated below. Vegetation and habitat information were assessed during field visits and with the use of existing air photos. The Final Survey Report for the reservoir site, inlet canal, and outlet canal is contained in Appendix E of this EA.

Indirect effects of operating the Drop 2 Reservoir could include reduced flows to Morelos Dam with resulting reduced flows below Morelos Dam to the Limitrophe reach of the LCR (extending from the NIB to the SIB) (see section 3.1 and Figure 3.1-1). Biological resources that could be affected in the Limitrophe are riparian communities and associated wildlife that are dependent on LCR flows and groundwater. The description of riparian-related resources in the Limitrophe are based on review of existing relevant documents, including information compiled for the LCR MSCP (LCR MSCP 2004), and survey information provided by Reclamation.

#### 3.2.1.1 Vegetation and Wildlife Habitat

**3.2.1.1.1 Project Site** The Project site consists of the reservoir site, known as the former Brock Ranch, the inlet canal corridor between Brock Ranch and the Coachella Canal, and the outlet canal between Brock Ranch and the AAC. Terrain in the Project area (Figure 2-1) is essentially flat and is characterized by sandy flats punctuated by low hummocks of sand at the bases of shrubs. Low sand ridges with a northwest-southeast orientation alternate with sandy flats. Sandy ground is more prevalent and the dunes are best developed about a mile west of Brock Ranch. Even the most developed dunes are low with generally less than about 10 feet of local relief. Elevations at the site slope vary gradually from east to west, ranging from about 160 feet (49 m) near the east end to about 140 feet (42 m) near the west end of Brock Ranch.

Along the inlet canal corridor, the dominant plant community is creosote bush scrub with creosote bush (*Larrea tridentata*) frequently being the only perennial species evident (see Figure 3.2-1 Habitat Map). This plant community was classified by Holland and Kiel in 1995 and falls within the Lower Colorado River Valley Subdivision of the Sonoran Desert, Creosote bush-White Bursage series (Turner and Brown 1982).

In portions of the Project area, creosote bush is accompanied by plicate coldenia (*Tiquilia plicata*), a low, rounded subshrub. Desert buckwheat (*Eriogonum deserticola*), a large shrub, is present in and among low dunes at scattered locations. Occasional clumps of rush milkweed (*Asclepias subulata*) are present and Mexican-tea (*Ephedra trifurca*) is locally dominant on about an acre of sandy soil near the Coachella Canal and AAC junction. Desert lily (*Hesperocallis undulata*), a showy white flower growing from a deeply-buried bulb (corm), is relatively common in the sandy areas. Spring annuals are present in varying densities between

1 creosote bushes, being especially prevalent and well-developed in the sandy areas, where sand  
 2 verbena (*Abronia villosa*), dune primrose (*Oenothera deltoidea*), and Spanish needle (*Palafoxia*  
 3 *arida* var. *arida*) were prevalent. A list of plant species observed in native habitats during the  
 4 September 2004 and April 2005 surveys is provided in Table 3.2-1.

**Table 3.2-1. Plant Species Observed in Native Habitats During the  
September 2004 and April 2005 Surveys**

| <i>Scientific Name</i>                             | <i>Common Name</i>                                    | <i>Family</i>  | <i>Habitat</i>          | <i>Native/<br/>Non-Native</i> |
|--|---|----------------|-------------------------|-------------------------------|
| <i>Abronia villosa</i>                             | Sand verbena  | Nyctaginaceae  | Annual herb             | Native                        |
| <i>Aristida adscensionis</i>                       | Six-weeks three awn                                   | Poaceae        | Annual herb             | Native                        |
| <i>Aristida purpurea</i> var.<br><i>purpurea</i>   | Purple three-awn                                      | Poaceae        | Perennial<br>bunchgrass | Native                        |
| <i>Asclepias subulata</i>                          | Rush milkweed; ajamete                                | Asclepiadaceae | Shrub                   | Native                        |
| <i>Astragalus aridus</i>                           | Milkvetch   | Fabaceae       | Annual herb             | Native                        |
| <i>Atriplex canescens</i>                          | Fourwing saltbush                                     | Chenopodiaceae | Shrub                   | Native                        |
| <i>Baileya pauciradiata</i>                        | Desert-marigold                                       | Asteraceae     | Annual herb             | Native                        |
| <i>Brassica tournefortii</i>                       | Saharan mustard                                       | Brassicaceae   | Annual herb             | Non-Native                    |
| <i>Camissonia claviformis</i>                      | Brown-eyed primrose                                   | Onagraceae     | Annual herb             | Native                        |
| <i>Cercidium floridum</i>                          | Blue Palo Verde                                       | Fabaceae       | Tree                    | Native                        |
| <i>Chorizanthe rigida</i>                          | Spiny herb  | Polygonaceae   | Annual herb             | Native                        |
| <i>Cryptantha micrantha</i>                        | Forget-me-not   | Boraginaceae   | Annual herb             | Native                        |
| <i>Dalea mollis</i>                                | Soft dalea  | Fabaceae       | Annual herb             | Native                        |
| <i>Dicoria canescens</i>                           | Desert twinbugs                                       | Asteraceae     | Annual herb             | Native                        |
| <i>Dithyrea californica</i>                        | Spectacle-pod   | Brassicaceae   | Annual herb             | Native                        |
| <i>Ephedra trifurca</i>                            | Mormon tea  | Ephedraceae    | Shrub                   | Native                        |
| <i>Eriogonum deserticola</i>                       | Desert buckwheat                                      | Polygonaceae   | Shrub                   | Native                        |
| <i>Eriogonum thomasi</i>                           | Thomas eriogonum                                      | Polygonaceae   | Annual herb             | Native                        |
| <i>Hesperocallis undulata</i>                      | Desert lily; Ajo lily                                 | Liliaceae      | Perennial<br>herb       | Native                        |
| <i>Isocoma acradenia</i> var.<br><i>eremophila</i> | Alkali goldenbush                                     | Asteraceae     | Shrub                   |                               |
| <i>Loeseliastrum schottii</i>                      | Schott's gilia  | Polemoniaceae  | Annual herb             | Native                        |
| <i>Larrea tridentate</i>                           | Creosote bush   | Zygophyllaceae | Shrub                   | Native                        |
| <i>Mentzelia</i> sp.                               | Blazing star  | Loasaceae      | Annual herb             | Native                        |
| <i>Oenothera deltoids</i>                          | Dune primrose, bird-cage<br>primrose, Devil's lantern | Onagraceae     | Annual herb             | Native                        |
| <i>Palafoxia arida</i> var. <i>arida</i>           | Spanish needle  | Asteraceae     | Annual herb             | Native                        |
| <i>Plantago ovata</i>                              | Desert Plantain                                       | Plantaginaceae | Annual herb             | Native                        |
| <i>Salsola tragus</i>                              | Russian thistle                                       | Chenopodiaceae | Annual herb             | Non-Native                    |
| <i>Schismus arabicus</i> .                         | Mediterranean grass                                   | Poaceae        | Annual herb             | Non-Native                    |
| <i>Tiquilia plicata</i>                            | Plicate coldenia                                      | Boraginaceae   | Subshrub                | Native                        |

5 Within the creosote bush scrub vegetation, differences in species composition are related to soils.  
 6 The simplest vegetation is supported by flats with gravelly surfaces, where sandy hummocks form  
 7 at the bases of the creosote bushes. A generally sparse growth of low-growing annual plants is



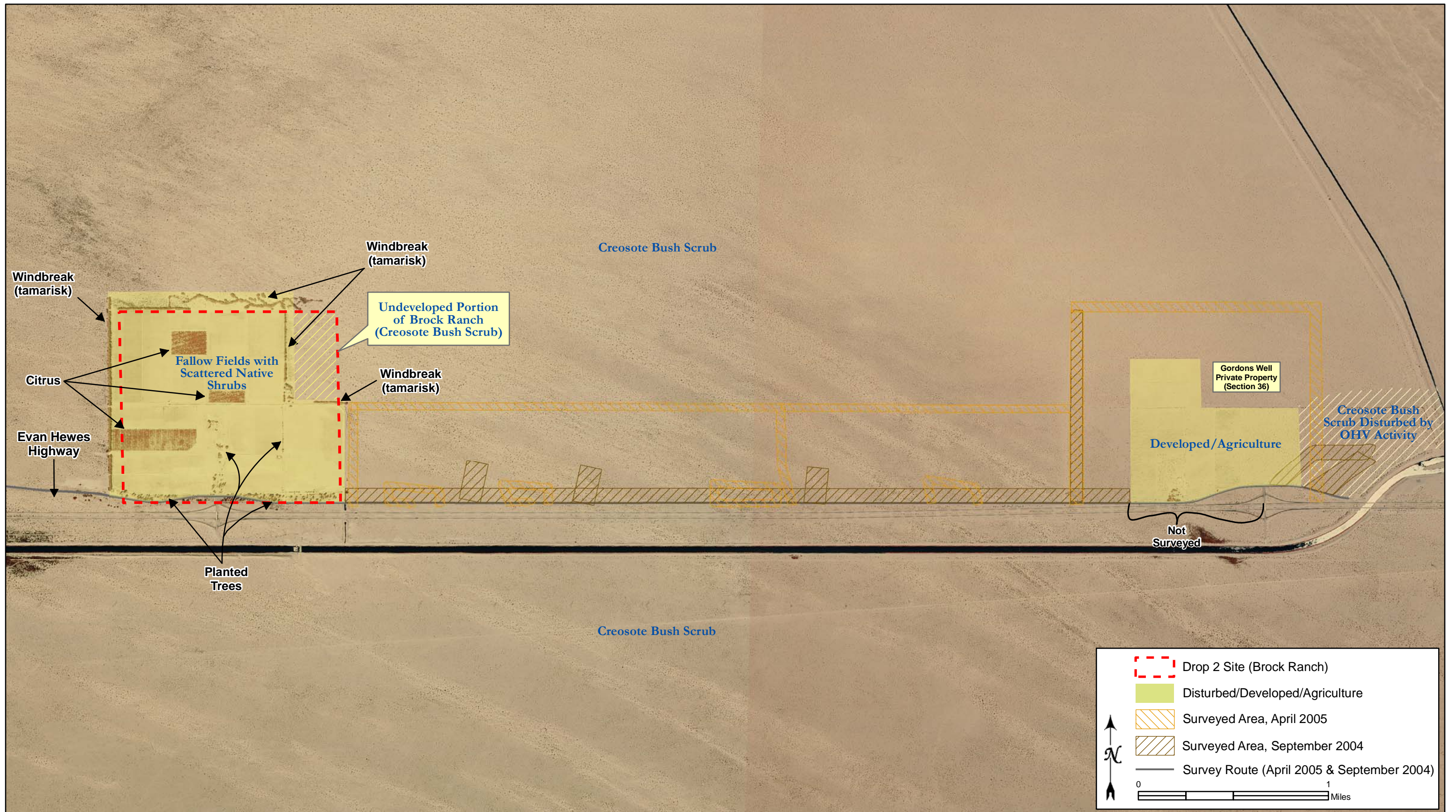


Figure 3.2-1. Habitat Map of the Drop 2 Reservoir Project Site



1 present, chiefly desert plantain (*Plantago ovata*) and Mediterranean grass (*Schismus arabicus*), a  
2 non-native species. Where the entire surface is wind blown sand, the flora is typically richer and  
3 includes a denser growth of larger annual plant species. On the sandiest soils, spaces between  
4 shrubs are vegetated with a relatively dense growth of annuals that included dune primrose, sand  
5 verbena, and Spanish needle. The few perennial species other than creosote bush identified in the  
6 Project area were mainly on sandy soils. These included plicate coldenia, desert lily, alkali  
7 goldenbush, Mormon tea, and desert buckwheat. White bur-sage (*Ambrosia dumosa*), which is co-  
8 dominant with creosote bush over large areas of the Mojave and Sonoran Deserts, was infrequent  
9 in the Project area. Four-wing saltbush (*Atriplex canescens*), a widespread desert species, was  
10 present in creosote bush scrub habitats near Brock Ranch, where it had likely become established  
11 on old fields and dispersed into the native vegetation around the site.

12 Portions of the reservoir area and inlet canal corridor are composed of disturbed or degraded  
13 habitat (Figure 3.2-1 Habitat Map). Disturbances in the area are associated the Evan Hewes  
14 Highway and I-8. Both of these roadways run parallel to the inlet canal corridor and have resulted  
15 in off-road vehicle use and man-made debris in their vicinity.

16 The creosote bush scrub community is continuous throughout the surveyed area along the inlet  
17 canal corridor except for the former Brock Ranch and the developed portions of Section 36  
18 associated with private property known as Gordon's Well. Portions of Gordon's Well have been  
19 developed for a home site, bar, recreational vehicle parking and cultivation of perennial crops, such  
20 as jojoba (*Simmondsia chinensis*).

21 The Drop 2 Reservoir site (Brock Ranch) is located on a section of formerly cultivated land. This  
22 land was leveled and was used for a variety of irrigated agricultural activities beginning in 1947.  
23 The land was maintained and irrigated until 1999 when the lease for Brock Ranch was terminated.  
24 However, a leak from the AAC resulted in several irrigation ditches within the Project vicinity  
25 being filled periodically until January 2005 (Schaefer et al 2005). Subsequent to that date there has  
26 been no irrigation at the former Brock Ranch site.

27 Most of the former Brock Ranch property contains fallow, previously cultivated fields in various  
28 stages of re-colonization by native and non-native plants (successional stages). Successional  
29 vegetation observed includes weedy annual or short-lived perennial plants, areas with scattered  
30 well-developed shrubs, and one area near the center of the property with mature creosote bushes  
31 that have evidently become established subsequent to cessation of cultivation on that part of the  
32 site. The northeastern corner of the former ranch appears to be relatively undisturbed habitat and is  
33 dominated by creosote bush. Three areas on the site previously supported citrus groves, but the  
34 orchards have been recently cleared. In addition, a few planted trees (e.g., pistachio [*Pistacia*  
35 *atlantica*]; Brazilian pepper [*Schinus terebinthifolius*]) survive along roads or ditches within the  
36 property. The northern, eastern, and western boundaries of the site are mostly lined with dense  
37 windbreak plantings of athel (*Tamarix aphylla*), while on the southerly boundary, a variety of tree  
38 species (mostly *Eucalyptus* spp. and palms) are planted in a broad strip along the Evan Hewes  
39 Highway. These windrows create valuable nesting and roosting habitat for resident and migrating  
40 raptors and passerine birds.

41 Three invasive plant species are well established within the native desert scrub community.  
42 Russian-thistle (*Salsola tragus*) is most abundant near the former Brock Ranch property and  
43 probably has dispersed into the native community from there as wind-blown tumbleweeds. This

species is less abundant with increasing distance from the former ranch property. Mediterranean grass (*Schismus arabicus*) is abundant and nearly ubiquitous in the Project area, especially on flats where it was co-dominant with desert plantain. Saharan mustard (*Brassica tournefortii*) is widespread but uneven in its abundance, being most abundant near the road.

**3.2.1.1.2 Limitrophe** The Limitrophe is comprised of three hydrologically distinct reaches. Reach 1 extends from RM 22 at Morelos Dam to RM 16.8, Reach 2 extends from RM 16.8 to RM 5.8, and Reach 3 extends from RM 5.8 to the SIB at RM 0.0 (see Figure 3.2-1). The extent and distribution of riparian communities in the Limitrophe by reach is presented in Table 3.2-2 and Figure 3.2-2, respectively. Riparian communities comprise approximately 6,974 acres of the land cover present in the Limitrophe, 3,638 acres in the US portion. Approximately 77 percent of these communities are dominated by non-native saltcedar.

**Table 3.2-2. Extent of Riparian Communities in the US Portion of the Limitrophe Division (acres)**

| Community <sup>1</sup>       | Limitrophe Reach <sup>2</sup> |              |            |              |
|------------------------------|-------------------------------|--------------|------------|--------------|
|                              | REACH 1                       | REACH 2      | REACH 3    | TOTAL        |
| Arrowweed                    | 24                            | 4            | 5          | 33           |
| Atriplex                     | 25                            | 9            | 4          | 38           |
| Cottonwood-Willow-I          | 0                             | 9            | 5          | 14           |
| Cottonwood-Willow-II         | <1                            | 14           | 23         | 38           |
| Cottonwood-Willow-III        | 32                            | 98           | 82         | 212          |
| Cottonwood-Willow-IV         | 77                            | 51           | 37         | 165          |
| Cottonwood-Willow-V          | 17                            | 4            | 6          | 27           |
| <i>Subtotal</i>              | <i>176</i>                    | <i>189</i>   | <i>162</i> | <i>527</i>   |
| Marsh                        | <1                            | 22           | 27         | 50           |
| Saltcedar                    | 125                           | 2,150        | 721        | 2,996        |
| Saltcedar-screwbean mesquite | 40                            | 25           | 0          | 65           |
| <b>Total</b>                 | <b>341</b>                    | <b>2,386</b> | <b>910</b> | <b>3,638</b> |

Source: Bureau of Reclamation, July-September 2005 surveys.

Notes:

<sup>1</sup> Community definitions:

Arrowweed community. Community in which Arrowweed (*Tesaria sericea*) constitutes 90 to 100% of total shrubs in area.

Atriplex Community. Area where Atriplex species (*Atriplex lentiformis*, *A. canescens*, and/or *A. polycarpa*) constitute 90 to 100% of total vegetation.

Cottonwood-willow community. Community in which Godding's willow (*Salix gooddingii*) and Fremont's cottonwood (*Populus fremontii*) (the latter in extremely low densities) constitute at least 10% of total trees.

- Structure Type I. Mature stand with distinctive overstory greater than 15 ft high, intermediate class from 2-15 ft tall, and understory from 0-2 ft tall.
- Structure Type II. Stand where the overstory (>15 ft) constitutes greater than 50% of trees, with little or no intermediate class present.
- Structure Type III. Stand where largest proportion of trees are 10-20 ft high with few trees >20 ft or <5 ft.
- Structure Type IV. Few trees >15 ft present; 50% of vegetation is 5-15 ft tall with the other 50% between 0 and 2 ft tall.
- Structure Type V. Sixty to 70 % of vegetation present between 0 to 2 ft tall with the remainder in the 5-15 ft class.
- Structure Type VI. Seventy Five to 100% of vegetation from 0 to 2 ft high.

Marsh community. Area predominated by cattail/bulrush (*Typha/Scirpus*) and common reed (*Phragmites australis*).

Saltcedar community. Community in which Saltcedar (*Tamarix chinensis*) constitutes 80 to 100% of total trees.

Saltcedar-screwbean mesquite community. Community where screwbean (*Prosopis pubescens*) constitutes at least 20% of total trees.

<sup>2</sup> Values are for the US portion of the Limitrophe.

Reach 1 = Extends from RM 22 (Morelos Dam) to RM 16.8

Reach 2 = Extends from RM 16.8 to RM 5.8

Reach 3 = Extends from RM 5.8 to RM 0.0 (SIB)



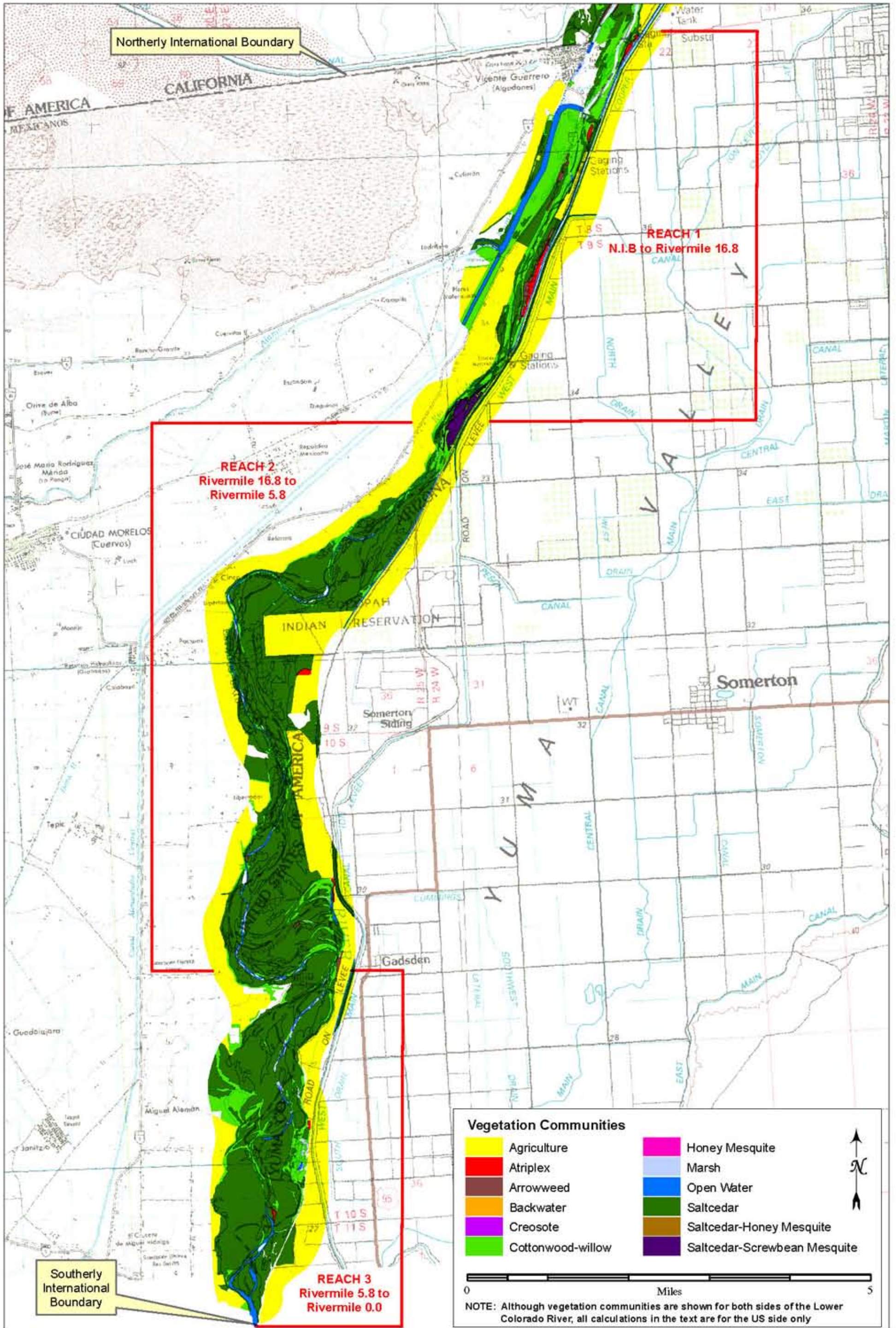


Figure 3.2-2. Distribution of Riparian Communities by Limitrophe Reach



### 3.2.1.2 Common Wildlife Species

**3.2.1.2.1 Project Site** In general, disturbed agricultural fields offer fewer resources to most wildlife than native habitats. Although water is a critical feature for most wildlife expected in the area, the former Brock Ranch no longer provides water in irrigation ditches. The planted trees in orchards and windrows on the property provide important shade, cover, foraging habitat, roosting sites and nesting habitat for several wildlife species in the area. In general, the disturbed habitat within the Project site does not present any obstacles to wildlife moving through the area. Sign of several medium and large size mammals (i.e. coyote, mule deer, and black-tailed jackrabbit) were observed throughout the Project site.

Most of the wildlife habitat along the inlet canal corridor and outlet canal consist of a combination of creosote scrub and disturbed habitats. The habitat closest to paved roads and off-road activities have less vegetation and therefore provides less resources (i.e., cover, forage, and den sites) for wildlife species. Several portions of the inlet canal corridor have healthy stands of creosote dune scrub vegetation and are contiguous with other large areas of relatively undisturbed habitats. These areas would support several typical desert wildlife species.

Lizards observed during wildlife surveys of the Project site included desert iguana (*Dipsosaurus dorsalis*), western whiptail (*Cnemidophorus tigris*), zebra-tailed lizard (*Callisaurus draconoides*), long-tailed brush lizard (*Urosaurus graciosus*) and flat-tailed horned lizard (*Phrynosoma mcallii*). The latter species is discussed further under sensitive species (section 3.2.1.4). Colorado Desert fringe-toed lizard (*Uma notata*), a sand dune specialist, was not observed but could occur on the sandiest portions of the Project area. It is discussed below under sensitive species (section 3.2.1.4). Because the Project area lacks cacti, yuccas, large woody plants and large rocks, several widespread desert lizards were not observed or expected from the Project area. These include desert night lizard (*Xantusia vigilis*), desert spiny lizard (*Sceloporus magister*), and collared lizard (*Crotaphytus collaris*). Banded gecko (*Coleonyx variegatus*), side-blotched lizard (*Uta stansburiana*), and leopard lizard (*Gambelia wislizenii*) were not observed during surveys but are expected at the site based on habitat conditions.

Apart from the diagnostic tracks of sidewinder rattlesnake (*Crotalus cerastes*), no snakes were directly observed during the surveys. Other snakes that would be expected include mostly nocturnal species such as glossy snake (*Arizona elegans*), spotted night snake (*Hypsiglena torquata*), spotted leaf-nosed snake (*Phyllorhynchus decurtatus*) and Colorado Desert shovelnose snake (*Chionactis occipitalis*). Sonoran gopher snake (*Pituophis melanoleucus affinis*) and California kingsnake (*Lampropeltis getulus*) would be possible, especially on the former Brock Ranch site. Coachwhip (*Masticophis flagellum*) and western patch-nosed snake (*Salvadora hexalepis*), both diurnal species, and western diamondback rattlesnake (*Crotalus atrox*), which may be active day or night depending on conditions, also may be present.

Bird species identified during field surveys of the Project site in September 2004 and April 2005 include greater roadrunner (*Geococcyx californianus*), loggerhead shrike (*Lanius ludovicianus*), black phoebe (*Sayornis nigricans*), common nighthawk (*Chordeiles minor*), red tail hawk (*Buteo jamaicensis*), barn swallows (*Hirundo pyrrhonota*), American robin (*Turdus migratorius*), mourning dove (*Zenaida macroura*), white-winged dove (*Zenaida asiatica*), rock dove (*Columba livia*), western kingbird (*Tyrannus verticalis*), killdeer (*Charadrius vociferus*), and Gambel's quail

1 (*Callipepla gambelii*). At least two raptor nests were observed during field surveys in the windrows  
2 of Brock Ranch. Windrows create important nesting and roosting habitat for raptors in the area,  
3 including red tailed hawk, American kestrel, barn owls, and loggerhead shrike. In addition, several  
4 dozen mourning dove nests were observed in various locations in the citrus groves.

5 Mammals known to occur in or associate with creosote bush scrub in the Project region include  
6 desert kangaroo rat (*Dipodomys deserti*), Merriam's kangaroo rat (*Dipodomys merriami*), white-  
7 tailed antelope squirrel (*Ammospermophilus leucurus*), round-tailed ground squirrel (*Spermophilus*  
8 *tereticaudus*), Audubon cottontail (*Sylvilagus audubonii*), black-tailed jackrabbit (*Lepus*  
9 *californicus*), gray fox (*Urocyon cinereoargenteus*), mule deer (*Odocoileus hemionus*), and coyote  
10 (*Canis latrans*). Numerous small mammal burrows, many of which were likely kangaroo-rat  
11 burrow complexes, were observed in the least disturbed areas of the inlet canal corridor.

12 **3.2.1.2.2 Limitrophe** Woody riparian vegetation in the Limitrophe provides habitat for common  
13 mammals such as coyote, bobcat (*Felis rufus*), Audubon cottontail, several species of rodents and  
14 bats, muskrat (*Ondatra zibheticus*), beaver (*Castor canadensis*), and raccoon (*Procyon lotor*) (Huerta  
15 et. al. 2003). Common birds associated with riparian habitats include mourning dove, ash-throated  
16 flycatcher, Crissal thrasher, Bullock's oriole, brown-headed cowbird, Abert's towhee, and verdin.  
17 Reptiles and amphibians known to occur include Woodhouse's toad (*Bufo woodhousii*), bullfrog  
18 (*Rana catesbeiana*), the non-native spiny softshell (*Trionyx spiniferus*), tree lizard (*Urosaurus*  
19 *ornatus*), and bullsnake (*Pituophis catenifer sayi*) (Huerta et. al. 2003). The LCR also serves as a  
20 migration corridor for numerous neo-tropical migrant birds and riparian vegetation present in the  
21 Limitrophe provides stopover habitat for these species during migration.

### 22 **3.2.1.3 Aquatic Habitats and Biota**

23 **3.2.1.3.1 Project Site** Natural wetlands are not present in the proximity of the proposed Project  
24 site. West of the proposed reservoir site there is an area of scattered wetlands associated with AAC  
25 seepage. Along the eastern border of the former Brock Ranch, a shallow irrigation canal is present  
26 that supports aquatic vegetation at various times throughout the year. This canal along with  
27 irrigation ditches on the Brock Ranch are expected to dry up with the cessation of irrigation at  
28 Brock Ranch. No water was observed to be present at the time of the April 2005 surveys.

29 **3.2.1.3.2 Limitrophe** Aquatic habitats within the Limitrophe are supplied by surface water  
30 present in the LCR channel and in backwaters maintained by subsurface LCR flow.  
31 Approximately 205 acres of open water were present in the Limitrophe at the time of surveys  
32 (July-August) in 2005. These open water areas and associated emergent vegetation provide  
33 habitat for a variety of waterfowl, wading birds (e.g., herons), water birds (e.g., grebes), and  
34 shorebirds. Huerta et. al. (2003) recorded 13 species of water-associated bird species using  
35 aquatic habitats of the Limitrophe in 2003. Permanent fish habitats are limited to the upstream  
36 portions of the Limitrophe that maintain surface water throughout the year. Fish present in the  
37 Limitrophe are primarily introduced species (e.g., catfish and other sport fishes). Historically,  
38 the Colorado River, downstream of the Imperial Dam area, was inhabited by the following four  
39 native species that are marine or brackish water species: spotted sleeper (*Eleotris picta*), machete  
40 (*Elops affinis*), longjaw mudsucker (*Gillichthys mirabilis*), and striped mullet (*Mugil cephalus*)  
41 (LCR MSCP 2004). No sensitive fish species are known to occur in this reach of the LCR.

### 3.2.1.4 Sensitive Species

#### 3.2.1.4.1 Project Site

*Sensitive Plants* No federally or state-listed rare, threatened or endangered plant species are known to occur within the Project site (BLM 2003). However, three Federal or State listed plant species are known to occur in the Project vicinity at Algodones Dunes, which are located east of the Coachella Canal, and the proposed Project facilities. Because some potential habitat for these listed psammophytic (sand dune specialist) species was found at the Project site each was provided additional focus in the field surveys and each is addressed in greater detail in the discussion below. In addition, other sensitive plant species on the California Native Plant Society's (CNPS) List of Rare and Endangered Vascular Plants of California (2001) with potential to occur in the Project vicinity were the focus of field surveys and are discussed in Table 3.2-3.

**Table 3.2-3. Sensitive Plant Species that are Known or Have the Potential to Occur in the Vicinity of the Project Area**

| <i>Species</i>   | <i>Status<br/>Fed/State/<br/>CNPS</i> | <i>Notes/Occurrence</i>   |
|--|---------------------------------------|---|
| <i>Astragalus crotalariae</i><br>Salton milk-vetch                           | -/-List 2                             | This is a perennial herb that flowers January to April. It occurs in Sonoran desert scrub with sandy or gravelly soil, elevation range 60 to 250 meters (197 to 820 feet) (CNPS 2001). This species was not observed during fall surveys, but occurrence is possible in the proposed Project construction area.   |
| <i>Astragalus insularis</i> var.<br><i>harwoodii</i><br>Harwood's milk-vetch | -/-List 2                             | This is an annual herb that flowers January to May. It occurs in sandy or gravelly soil within desert dunes, elevation 0 to 300 meters (0 to 984 feet) (CNPS 2001). This species was not observed during surveys, and it is not expected to occur in the proposed Project construction area.  |
| <i>Astragalus magdalenae</i><br><i>personii</i><br>Peirson's milk-vetch      | FT/CE/List<br>1B                      | This is a perennial herb that flowers December to April. It occurs in desert dunes, elevation range 55 to 250 meters (180 to 820 feet), usually in steep dune terrain, and is known in less than twenty occurrences in California (CNPS 2001). This species was not observed during surveys, and it is not expected to occur in the proposed Project construction area based on its absence during the surveys and lack of well-developed dune habitat and the lack of a psammophyte plant community. |
| <i>Ayenia compacta</i><br>Ayenia   | -/-List 2                             | This is a perennial herb that blooms March to April. It occurs in Sonoran and Mojavean desert scrub with rocky soil, elevation 150 to 1095 meters (492 to 3,592 feet) (CNPS 2001). This species was not observed during surveys, and it is not expected to occur in the proposed Project construction area.   |
| <i>Calliandra eriophylla</i><br>Fairyduster                                  | -/-List 2                             | This species is a deciduous shrub that blooms from January to March. It occurs on sandy to rocky soil in Sonoran desert scrub, elevation 120 to 1,500 meters (394 to 4,921 feet) (CNPS 2001). This species was not observed during surveys, and it is not expected to occur in the proposed Project construction area.  |
| <i>Croton wigginsii</i><br>Wiggins's croton                                  | -/CR/List 2                           | This is a shrub that flowers March to May. It occurs on desert dunes with Sonoran desert scrub, elevation range 50 to 100 meters (164 to 328 feet) (CNPS 2001). This species, found in the Algodones Dunes, was not observed during surveys, and it is not expected to occur in the proposed Project construction area.   |

**Table 3.2–3. Sensitive Plant Species that are Known or Have the Potential to Occur in the Vicinity of the Project Area (continued)**

| <i>Species</i>   | <i>Status<br/>Fed/State/<br/>CNPS</i> | <i>Notes/Occurrence</i>  |
|--|---------------------------------------|--|
| <i>Ditaxis clariana</i><br>Glandular ditaxis                         | –/–/List 2                            | This is a perennial herb that blooms in October to March. It occurs on sandy soil in Sonoran desert scrub and Mojavean desert scrub, elevation 0 to 465 meters (0 to 1,525 feet) (CNPS 2001). This species was not observed during surveys, and it is not expected to occur in the proposed Project construction area, based on its absence during the surveys.  |
| <i>Helianthus niveus ssp. tephrodes</i><br>Algodones Dunes sunflower | –/CE/List 1B                          | This is a perennial herb that flowers from September to May. It occurs in desert dunes, elevation 50 to 100 meters (164 to 328 feet) and is threatened by vehicles (CNPS 2001). CNDDDB records occurrence of this species in the South Algodones Dunes approximately 5 miles (8 km) from the junction of the All-American and Coachella canals. This species was not observed during surveys, and is not expected to occur within the proposed Project construction area based on its absence during surveys and lack of well-developed dune habitat.  |
| <i>Lyrocarpa coulteri</i><br>Coulter’s lyrepod                       | –/–/List 4                            | This is a perennial herb that flowers December to April. It occurs in Sonoran desert scrub with rocky or gravelly soil, elevation range 120 to 795 meters (394 to 2,608 feet) (CNPS 2001). This species was not observed during surveys, and it is not expected to occur in the proposed Project construction area because of the sandy soils in the area.   |
| <i>Nemacaulis denudate var. gracilis</i><br>Slender woolly-heads     | –/–/List 2                            | This species in an annual herb that blooms March to May. It occurs in coastal dunes, desert dunes, and Sonoran desert scrub, elevation 50 to 400 meters (164 to 1,312 feet) (CNPS 2001). This species is threatened by urbanization of the Palm Springs area and along the coast (CNPS 2001). This species was not observed during surveys, and it is not expected to occur in the proposed Project construction area based on its absence during the surveys.   |
| <i>Palafoxia arida var. gigantea</i><br>Giant Spanish-needle         | –/–/List 1B/<br>BLMS                  | This is an annual/perennial herb that blooms February to May. It occurs in desert dunes, elevation 15 to 100 meters (49 to 328 feet) and is threatened by vehicles (CNPS 2001). This species was not observed during surveys, and it is not expected to occur in the proposed Project construction area. Its relative <i>Palafoxia arida</i> var. <i>arida</i> was relatively frequent within the survey area in creosotebush scrub habitat.   |
| <i>Pholisma sonorae</i><br>Sandfood<br>(ammobroma)                   | –/–/List 1B                           | This is a parasitic, perennial herb that blooms April to June. It occurs in desert dunes, elevation 0 to 200 meters (0 to 656 feet) (CNPS 2001). This species is threatened by vehicles and military activities. It is parasitic on <i>Eriogonum</i> , <i>Tiquilia</i> , <i>Ambrosia</i> , and <i>Pluchea</i> spp. (CNPS 2001). This species was not observed during surveys; however <i>Eriogonum deserticola</i> and <i>Tiquilia plicata</i> are present in the Project vicinity so there is potential for this species to occur in the proposed Project construction area. The species has been observed about 20 miles NNW of the Project area in the Algodones Dunes, near Cahuilla Ranger Station. |
| <i>Pilostyles thurberii</i><br>Thurber’s pilostyles                  | –/–/List 4                            | This is a parasitic, perennial herb that blooms in January. It occurs in Sonoran desert scrub, elevation 0 to 365 meters (0 to 1,197 feet) (CNPS 2001). This species grows inside the stems of <i>Psoralethamnus</i> species, especially <i>P. emoryi</i> , and it flowers on the stems of its host (CNPS 2001). This species was not observed during surveys, and it is not expected to occur on the Project property. It is not expected in the proposed Project construction area given the absence of its host plant.  |

**Table 3.2–3. Sensitive Plant Species that are Known or Have the Potential to Occur in the Vicinity of the Project Area (continued)**

|   |   |
|---|---|
| <i>Sources:</i> CDFG (2005); CNPS (2001); Hickman (1993); CNDDDB (2003).    |   |
| <i>Status:</i>  |   |
| <u>Federal Status (determined by US Fish and Wildlife Service):</u>         |   |
| FE  | Federally Listed Endangered                                       |
| FT  | Federally Listed Threatened                                       |
| <u>State Status (determined by California Department of Fish and Game):</u> |   |
| CE  | California State Listed Endangered                                |
| CR  | California State Listed Rare                                      |
| <u>California Native Plant Society (CNPS) List:</u>                         |   |
| 1B  | Plants considered rare or endangered in California and elsewhere. |
| 2   | Rare and endangered in California but more common elsewhere       |
| 4   | Plants of limited distribution – a watch list.                    |
| <u>Bureau of Land Management (BLM):</u>                                     |   |
| BLMS  | BLM Sensitive Species   |

1            *Peirson's milk-vetch* (*Astragalus magdalenae* var. *peirsonii*) Peirson's milk-vetch was  
 2 federally-listed as threatened on October 6, 1998 for the species' entire range, and state-listed as  
 3 endangered in November 1979. It is included in the CNPS List 1B, rare and endangered in  
 4 California and elsewhere. It is an annual or short-lived perennial member of the pea family  
 5 (*Fabaceae*).

6 This species' historical distribution includes Imperial and San Diego Counties, California.  
 7 However, it is currently considered extirpated from San Diego County and known only in  
 8 Imperial County where it occurs as essentially one population of scattered colonies within the  
 9 Algodones Dunes in the Sonoran Desert. Peirson's milk-vetch also occurs in nearby sand dune  
 10 habitats in Baja California Norte and Sonora, Mexico (CDFG 2000a). The distribution and  
 11 relative abundance of the plant vary over place and time (Phillips and Kennedy 2002). The  
 12 plants tend to be found in patches, possibly due to the localized dispersal of the seeds and fruits,  
 13 dune morphology and differences in local rainfall patterns. It is threatened by off-highway  
 14 vehicle (OHV) use (CNDDDB 2003).

15 The USFWS designated critical habitat for *Astragalus magdalenae* var. *peirsonii* on August 4,  
 16 2004 which totaled 21,836 acres in Imperial County, California (USFWS 2004). Habitat consists  
 17 of intact, active sand dune systems characterized by fine sands of sufficient depth, wind-formed  
 18 slopes of less than 30 degrees, and an associated psammophytic scrub plant community.

19 Peirson's milk-vetch is found in sand dunes within desert psammophytic (sand-loving) scrub  
 20 community. The psammophytic plant community is typically found in depressions between  
 21 active and semi-stabilized dunes. Typically, Peirson's milk-vetch inhabits slopes and hollows in  
 22 mobile dunes and on the downwind slopes of dunes, sheltered from the prevailing winds, where  
 23 the fruits and seeds tend to accumulate. Common species of the psammophytic scrub habitat  
 24 type include Mormon tea (*Ephedra* spp.), desert buckwheat (*Eriogonum deserticola*), desert  
 25 dicoria (*Dicoria canescens*), common sandpaper plant (*Petalonyx thurberi*), desert panicum  
 26 (*Panicum urvilleanum*), and plicate coldenia (*Tiquilia plicata*). Additionally, birdcage evening  
 27 primrose (*Oenothera deltoides*) and desert lily (*Hesperocallis undulata*) may occur in the  
 28 relatively stable dunes that form a transitional zone with the creosote bush scrub habitat (BLM

2003). Most of the psammophytic plant species listed above were found within the creosote bush scrub community on sandy soils within the Project area, as described below. However these did not form a discrete community. Of the species listed above, plicate coldenia, birdcage evening primrose, and desert lily were relatively abundant and widespread on sandy soils within the creosote bush scrub community. Individuals of desert buckwheat and desert dicoria were found at widely scattered individuals within the creosote bush scrub and Mormon tea was found only in one area where it occurred as a dense, monotypic stand, roughly one acre in extent, between the Gordon's Well area and the Coachella Canal.

The botanical team visited a known location of Peirson's milk-vetch in the Algodones Dunes to verify its condition and appearance at the time of the survey. This reference site is located about 20 air miles north northwest of the Drop 2 site. The reference population of Peirson's milk-vetch observed by the survey team was located near the Osborne Overlook, off of State Highway 78 about 3.8 miles west of Glamis.

This species was not observed during the field surveys of the Project site (Reclamation 2005). Given the homogeneity of the vegetation, the physical characteristics of the habitat, the seasonal timing of the Project site surveys (typically appropriate to observe this species), the growth stage of this species at the time of the surveys as viewed at a location in the Algodones Dunes and the excellent conditions for plant growth in the survey year, it highly unlikely that Peirson's milk-vetch is present anywhere within the surveyed area. In addition, potential Project construction areas lack well-developed dune systems and well-developed psammophytic scrub. The only species of milk-vetch identified on the Project site (*Astragalus aridus*) is a small, relatively common annual species that is easily distinguishable at a distance from Peirson's milk-vetch. Individuals of several of the plant species typically found in psammophytic scrub communities were found during our field surveys but mostly as isolated individuals within creosote bush scrub rather than as a community.

*Wiggins's croton* (*Croton wigginsii*) *Wiggins's croton* was California State listed as rare in 1982 and no federal status has been established. It is included on CNPS list 2 (Rare and endangered in California, but more common elsewhere). *Wiggins's croton* is a perennial shrub with silver-haired, branching stems. It is a member of the spurge family (*Euphorbiaceae*). Male and female flowers are produced on separate plants. This species grows mainly along the west side of the Algodones Dunes in southern California and the population extends to similar sites in Baja California Norte and Sonora, Mexico (CDFG 2000b). Preferred habitat includes desert dunes within Sonoran desert scrub communities.

Just over twelve occurrences of *Wiggins's croton* have been recorded within the Algodones Dunes system. This species is threatened primarily by OHV activities. This species was not observed during field surveys and is not expected to occur on the Project site.

*Algodones Dunes sunflower* (*Helianthus niveus ssp. tephrodes*) The Algodones Dunes sunflower was California State listed as endangered in 1979 and no federal listing has been given. It is included in the CNPS List 1B, rare and endangered in California and elsewhere. This species has silvery-white hairy leaves and stems and is a semi-shrubby perennial in the sunflower family (*Asteraceae*). It has a woody base and large leaves. The inflorescence exhibits bright yellow rays surrounding reddish-purple centered flowers. The distribution of this species is limited to

1 unstabilized sand dunes in the Algodones Dunes system of Imperial County, where they are  
2 threatened by OHV activity (CDFG 2000c), and dunes in Arizona and Sonora, Mexico. This species  
3 was not observed during field surveys and is not expected to occur on the Project site.

4 *Other Sensitive Plants* Spanish needle (*Palafoxia arida* var. *arida*), a widespread  
5 species that was abundant on the site, was carefully examined and determined not to be Giant  
6 Spanish needle (*Palafoxia arida* ssp. *gigantea*), a species included on the California Native Plant  
7 Society List 1B (Rare and Endangered in California and Elsewhere) and known from the  
8 Algodones Dunes, where it occurs in a specialized psammophytic plant community. The key  
9 characters distinguishing Giant Spanish needle from the widespread variety are height, stem  
10 diameter, and size of the flowering heads (BLM 2003). Giant Spanish needle can grow to a  
11 height of three to six feet and is known to occur within the Algodones Dunes; where as the  
12 common Spanish needle reaches a maximum height of two feet and is known throughout the  
13 Sonoran and Mojave deserts. The plants observed on site were consistently smaller than var.  
14 *gigantea* and fell within the range of var. *arida* in all respects (BLM 2003).

#### 15 *Sensitive Wildlife*

16 *Flat-tailed Horned Lizard* (*Phrynosoma mcallii*) The FTHL was proposed for federally-  
17 listed threatened status on November 29, 1993. This proposed listing was later withdrawn in 1996  
18 after the signing of a Conservation Agreement to implement the Rangeland Management Strategy  
19 for the protection of the species. A second proposal to list the FTHL as threatened status was  
20 published on December 26, 2001 and then withdrawn on January 3, 2003 when the USFWS  
21 determined that the threats “are not as significant as earlier believed” (USFWS 2003b). The  
22 proposed listing was then reinstated by court order on August 30, 2005 (Tucson Herpetological  
23 Society 2005), but on June 28, 2006 the USFWS reaffirmed its previous decision not to list the  
24 FTHL under the Endangered Species Act (USFWS 2006). This species is considered a Species of  
25 Special Concern in California by the California Department of Fish and Game (CDFG 1994).

26 The FTHL is distinguishable from other horned lizards by a narrow, dark vertebral stripe running  
27 from the head to the base of tail; absence of an external ear opening; and a long, flattened tail  
28 (FTHLICC 2003). It has two slender elongated occipital spines protruding from the rear of the  
29 head and two rows of fringed scales on sides of its rounded, flattened body (FTHLICC 2003,  
30 USFWS 2002).

31 This species is specialized for sandy habitats and has only been observed on shifting sand  
32 substrates with fine, wind-blown particles (CDFG 1994). It is present in several vegetation  
33 communities, including habitats dominated by creosote bush, white bur-sage (*Ambrosia*  
34 *dumosa*), and indigobush (*Psoralea emoryi*) (CDFG 1994). These densely branching and  
35 low growing plants provide the flat-tailed horned lizard with refuge from predators and heat.  
36 Sand and organic matter accumulate at the base of these plants and act to stabilize the moving  
37 sand dunes. The primary food source for the flat-tailed horned lizard is harvester ants (*Messor*  
38 and *Pogonomyrmex*). These ants compose 97 percent of its diet; a higher percentage of ants than  
39 in the diets of other horned lizard species (FTHLICC 2003).

40 The FTHL is endemic to the Sonoran Desert and has the most restricted range of all the horned  
41 lizard species (FTHLICC 2003, USFWS 2002). This species is limited to the desert areas of



1 southern California, southwestern Arizona, and northwestern Sonora and northeastern Baja  
2 California Norte, Mexico (USFWS 2002). An estimated 51.2 percent of the historic range  
3 remains within the US (USFWS 2002). Urban and agricultural development, off-highway  
4 vehicle use, utilities, sand and gravel mining, and military activities are responsible for the loss  
5 in habitat for this species and pose major threats to its survival (FTHLIC 2003).

6 The Flat-Tailed Horned Lizard Rangewide Management Strategy established five MAs for the  
7 protection of the species and provided guidance for management and conservation of the habitat.  
8 Four of the MAs are located in California (Borrego Badlands MA, West Mesa MA, Yuha Desert  
9 MA and East Mesa MA) and one is located in Arizona (Yuma Desert MA). The Flat-Tailed  
10 Horned Lizard Rangewide Management Strategy is described further in section 3.2.2.2.

11 The Drop 2 Reservoir Project area lies near the southern boundary of the East Mesa MA; the  
12 inlet canal corridor is near the perimeter and within the MA. The East Mesa MA is bordered on  
13 the southern and eastern sides by the Evan Hewes Highway and the Coachella Canal,  
14 respectively. The MA excludes the property of Brock Ranch (three quarters of Section 32 and a  
15 quarter of Section 31) and some private property in Gordon's Well (lower half of Section 36).  
16 See Figure 2-1.

17 During the April 2005 field survey, one individual FTHL was located north of the Evan Hewes  
18 Highway between Brock Ranch and the Coachella Canal (Reclamation 2005). In addition, flat-  
19 tailed horned lizard sign (i.e. scat) was observed at several locations within the same general area  
20 during September 2004. Outside of the formerly cultivated Brock Ranch site, habitat conditions  
21 were judged to be suitable for FTHL and horned lizard scat was found at 5 locations (see  
22 Appendix E for a detailed figure). Active anthills with harvester ants (*Pogonomyrmex* spp.) were  
23 observed in several locations. FTHL has been confirmed as being present in and around the area  
24 of the Project site.

25 *Colorado Desert Fringe-Toed Lizard (Uma notata)* This flattened, sand-dwelling lizard is a  
26 federal candidate for listing as endangered or threatened, a California species of special concern, and  
27 a BLM sensitive species. It is closely associated with fine, loose, wind-blown sand in areas sparsely  
28 vegetated by creosote bush scrub or psammophytic scrub. It is known from the Algodones Dunes,  
29 including Imperial Sand Dunes Recreation Area, and could possibly occur in the sandiest areas along  
30 the inlet canal corridor between Brock Ranch and the Coachella Canal. It was not observed during  
31 surveys conducted for this Project.

#### 32 **3.2.1.4.2 Limitrophe**

33 *Sensitive Plants* No riparian-associated sensitive plants are known from the Limitrophe  
34 (Arizona Game and Fish 2006).

35 *Sensitive Wildlife* Nine riparian-associated species of sensitive wildlife are known to occur in  
36 the Limitrophe. Table 3.2-4 describes the status of each species and the types and extent of  
37 riparian communities that may support species habitat in the Limitrophe.

**Table 3.2-4. Special-Status Wildlife Species that Occur or Could Occur  
in the US Portion of Limitrophe**

| <i>Common and Scientific Name</i>  | <i>Federal Status<sup>1</sup></i> | <i>Arizona Status<sup>2</sup></i> | <i>Riparian Communities that Provide Habitat<sup>3</sup></i>  | <i>Acres of Existing Habitat<sup>4</sup></i> |
|--|-----------------------------------|-----------------------------------|---|--|
| Western red bat<br><i>Lasiurus blossevillii</i>  | –                                 | ASC                               | Cottonwood-willow I-II (roosting habitat) <sup>4</sup>  | 52   |
| Western yellow bat<br><i>Lasiurus xanthinus</i>  | –                                 | ASC                               | Cottonwood-willow I-II (roosting habitat) <sup>4</sup>  | 52   |
| Spotted Bat<br><i>Euderma maculatum</i>  | –                                 | ASC                               | All riparian communities (foraging habitat)<br>Areas with cliffs nearby for roosting habitat        | 3,638  |
| California leaf-nosed bat<br><i>Macrotus californicus</i>  | –                                 | ASC                               | All riparian communities (foraging habitat)   | 3,638  |
| California Black Rail<br><i>Laterallus jamaicensis coturniculus</i>  | –                                 | ASC                               | Marsh <sup>4</sup>  | 50   |
| Yuma clapper rail<br><i>Rallus longirostris yumanensis</i>   | FE                                | ASC                               | Marsh <sup>4</sup>  | 50   |
| Western least bittern<br><i>Ixobrychus exilis hesperis</i>   | –                                 | ASC                               | Marsh <sup>4</sup>  | 50   |
| Great egret<br><i>Ardea alba</i>   | –                                 | ASC                               | Marsh <sup>4</sup>  | 50   |
| Snowy egret<br><i>Egretta thula</i>  | –                                 | ASC                               | Marsh <sup>4</sup>  | 50   |
| Yellow-billed cuckoo<br><i>Coccyzus americanus occidentalis</i>  | FC                                | ASC                               | Cottonwood-willow I-III <sup>4</sup>  | 264  |
| Southwestern willow flycatcher<br><i>Empidonax trailii extimus</i>   | FE                                | ASC                               | Saltcedar and Cottonwood-willow I-IV that maintain moist surface soil conditions (breeding habitat) | 112 <sup>5</sup>                             |
| <sup>1</sup> Federal Status<br>FE = Listed as endangered under the Federal Endangered Species Act ESA.<br>FT = Listed as threatened under ESA.<br>FC = Candidate for listing under ESA.<br><sup>2</sup> Arizona Status<br>ASC = Arizona wildlife of special concern.<br><sup>3</sup> Riparian communities are defined in Table 3.2-2.<br><sup>4</sup> Based on extent of riparian communities shown in Table 3.2-2 that provide species habitat.<br><sup>5</sup> Based on delineation of occupied habitat reported in McCleod et. al., 2005. |                                   |                                   |   |  |

### 3.2.2 Regulatory Setting

#### 3.2.2.1 Federal Laws, Regulations, and Executive Orders

**3.2.2.1.1 Endangered Species Act (16 USC 1531 et seq.)** The ESA protects federally listed threatened and endangered species. Consultation with the USFWS is required under ESA Section 7 if a listed species (or conferencing for a species proposed for listing) could be adversely affected by a federal action. ESA Section 9 prohibits the taking of a listed species

1 without authorization from the USFWS. USFWS defines “take” to include the harassment,  
 2 harming, pursuing, hunting, shooting, wounding, killing, trapping, capturing, or collecting, or the  
 3 attempt to engage in such conduct. Harm can include habitat modification or degradation that  
 4 kills or injures wildlife (USFWS 2004).

#### 5 **3.2.2.1.2 Migratory Bird Treaty Act (16 USC 703 et seq.) and Executive Order 13186**

6 The Migratory Bird Treaty Act (MBTA) governs the taking, killing, possession, transportation,  
 7 and importation of migratory birds, their eggs, parts, and nests. The take of all migratory birds is  
 8 governed by the MBTA’s regulation of taking migratory birds for educational, scientific, and  
 9 recreational purposes and requiring harvest to be limited to levels that prevent overuse. The  
 10 MBTA also prohibits the take, possession, import, export, transport, selling, purchase, barter, or  
 11 offering for sale, purchase or barter, any migratory bird, their eggs, parts, and nests, except as  
 12 authorized under a valid permit (50 Code of Federal Regulations [CFR] 21.11).

13 Executive Order 13186 (effective January 10, 2001), outlines the responsibilities of federal agencies  
 14 to protect migratory birds, in accordance with the MBTA, the Bald and Golden Eagle Protection  
 15 Acts, the Fish and Wildlife Coordination Act, ESA, and NEPA. This order specifies the following:

- 16 • The USFWS as the lead for coordinating and implementing EO 13186;
- 17 • Requires federal agencies to incorporate migratory bird protection measures into their  
 18 activities; and
- 19 • Requires federal agencies to obtain permits from USFWS before any “take” occurs, even  
 20 when the agency intent is not to kill or injure migratory birds.

21 **3.2.2.1.3 Executive Order 13112 – Invasive Species** The National Invasive Species  
 22 Management Plan was developed in 1997 in response to Executive Order 13112. This order  
 23 established the National Invasive Species Council (Council) as the leaders in development of the  
 24 plan, and directs the Council to provide leadership and oversight on invasive species issues to  
 25 ensure that Federal activities are coordinated and effective. In addition, the Council has specific  
 26 responsibilities including: promoting action at local, state, tribal, and ecosystem levels; identifying  
 27 recommendations for international cooperation; facilitating a coordinated network to document,  
 28 evaluate, and monitor invasive species’ effects; developing a web-based information network on  
 29 invasive species; and developing guidance on invasive species for federal agencies. The Council  
 30 has developed nine plan priorities that provide direction for federal agencies. The plan priorities  
 31 are as follows:

- |   |                                  |
|---|----------------------------------|
| • Leadership and coordination of state and federal entities | • Restoration                    |
| • Prevention (a risk based approach)                        | • International cooperation      |
| • Early detection and rapid response                        | • Research                       |
| • Control and management                                    | • Information management         |
|   | • Education and public awareness |

### 3.2.2.2 *Flat-Tailed Horned Lizard Rangewide Management Strategy Plan*

The Flat-Tailed Horned Lizard Rangewide Management Strategy Plan (Strategy) (FTHLICC 2003) was prepared by representatives from Federal, state, and local governments to provide guidance for the conservation and management of sufficient habitat to maintain extant populations of FTHL in five MAs in perpetuity. Human activities have resulted in the conversion of roughly 49 percent of the historic FTHL habitat to other uses, such as agriculture and urban development. The Strategy limits surface disturbing activities in the MAs. Although land alterations in FTHL habitat outside of the MAs are not limited by the Strategy, mitigation and compensation measures are applied.

The Strategy is designed to be used as the basis for a conservation agreement among the signatory agencies. Signatory agencies, including Reclamation, are expected to incorporate measures from the Strategy into their land management plans and projects.

#### 3.2.2.2.1 **FTHL Compensation** The Strategy states,

“Pursuant to Title 43 Code of Federal Regulations and the Federal Land Policy and Management Act of 1976, federal land management agencies may permit actions that result in FTHL habitat loss on their lands. To mitigate such losses both within and outside MAs, compensation is charged if residual effects would occur after all reasonable on-site mitigation has been applied. Signatories may use compensation funds to acquire, protect, or restore FTHL habitat both within and contiguous with MAs (with Management Oversight Group approval). These actions will help ensure the existence of FTHLs and their habitat in the future.”

Compensation is required if adverse effects remain after the project proponent has taken all reasonable on-site mitigation measures. To evaluate whether it is appropriate to collect compensation, agency biologists must consider whether the impacted area can potentially support FTHLs based on habitat factors favorable to FTHLs (as described in Appendix 6 of the Strategy). If agency biologists determine that the project area can potentially support FTHLs, then compensation shall be required.

#### 3.2.2.2.2 **FTHL Compensation Determination** Mitigation ratios within a FTHL MA are negotiated with the El Centro BLM office in coordination with the Interagency Cooperating Committee/Management Oversight Group, but are based on the compensation ratios described by the applicable management plan. Under the FTHL Rangewide Management Strategy Plan, compensation is based on the acreage of FTHL habitat lost after all reasonable on-site mitigation has been applied. Compensation for habitat lost outside a FTHL MA is “charged” at a 1:1 ratio. When impacts are inside a FTHL MA, a multiplying factor ranging from three to six is applied to the affected acreage to obtain an adjusted compensation acreage. This multiplying factor (M) for disturbances inside FTHL MAs is determined by the following formula:

$$M = 3 + A + G + E + D$$

where the factors are defined as follows:

|  |     |
|--|-----|
| <b>A Adjacent habitat impacts:</b>   |     |
| a) Adjacent lands will not be affected                                     | 0   |
| b) Adjacent habitat will receive direct or indirect deleterious impacts    | 0.5 |
| <b>G Growth inducing effects within flat-tailed horned lizard habitat:</b> |     |
| a) The project will have no growth inducing effects                        | 0   |
| b) The project will have growth inducing effects                           | 0.5 |
| <b>E Existing disturbance on site:</b>                                     |     |
| a) There is moderate to heavy existing habitat disturbance                 | 0   |
| b) There is little or no existing habitat disturbance                      | 1   |
| <b>D Duration of effect:</b>   |     |
| a) The effects of the project are expected to be short term (< 10 years)   | 0   |
| b) The effects of the project are expected to be long term (> 10 years)    | 1   |

1 Signatories to the Strategy require project proponents to replace lost FTHL habitat acreage and  
 2 provide land in some proportion for FTHL habitat otherwise impacted by a project (“adjusted  
 3 acreage”). However, signatories may convert either the compensation acreage or adjusted  
 4 acreage to a monetary equivalent (including administrative costs) that is required to replace the  
 5 acreage or adjusted acreage. The per acre dollar figure for compensation fees shall be based on  
 6 the cost of acquiring lands prioritized for acquisition by signatory agencies.

### 7 **3.2.3 Environmental Consequences and Mitigation Measures**

8 The analysis of the environmental consequences for vegetation and wildlife is focused on  
 9 resources protected under laws, regulations, and executive orders described under section 3.2.2.

#### 10 **3.2.3.1 Thresholds of Significance**

11 Biological resources addressed in this section include sensitive species and sensitive species  
 12 habitat. Factors considered in determining whether the Proposed Action or alternatives would  
 13 have significant impacts on biological resources included the extent or degree to which its  
 14 implementation would:

- 15 • Adversely affect sensitive species, including those listed or proposed for listing as  
 16 endangered or threatened under the ESA (16 USC §§ 1531-1544), migratory birds  
 17 afforded protection by the MBTA (16 USC §§ 703-712) and Executive Order 13186, or  
 18 other species of concern; and,
- 19 • Degrade or destroy sensitive species habitat, as defined by the ESA.

#### 20 **3.2.3.2 Proposed Action**

21 **3.2.3.2.1 Construction Impacts** Construction of the reservoir, associated canals, and  
 22 relocation of a portion of the un-named county road would result in the loss of vegetation and  
 23 wildlife habitats, including habitat for the FTHL (discussed below). The loss of vegetation and  
 24 wildlife habitat includes areas proposed for the reservoir, the 6.6-mile inlet canal, and the 2,000-  
 25 foot outlet canal (a portion of which will be included in a pipeline under I-8). Additional impacts

1 on vegetation and wildlife habitat are associated with areas that would be cleared for  
 2 construction equipment and personnel access and staging areas. There are no wetlands within  
 3 the Project area and therefore the Project would not impact aquatic habitats or biota. There are  
 4 no rare, threatened or endangered plant species within the Project area and therefore there would  
 5 be no impacts to sensitive plant species.

6 A 460-acre portion of the 615-acre Brock Ranch site would be used for the reservoir and the  
 7 remaining 155 acres would be cleared for access, construction staging areas, and space for future silt  
 8 deposits removed during normal operation and maintenance activities. For the canals, a 200- to 250-  
 9 foot wide construction corridor would be needed including 150 feet for the canal, embankments, and  
 10 roadways with an additional 50 to 100 feet for access and staging areas. Construction impacts are  
 11 summarized in Table 3.2-5.

**Table 3.2-5: Construction Impacts on Vegetation and Wildlife Habitats (acres)**

|  | <i>Total Disturbance</i> |
|--|--------------------------|
| Reservoir (Brock Ranch)                              | 615 Acres                |
| Inlet Canal (6.6 miles)                              | 179 Acres                |
| Relocation of 1.15 Mile Portion Un-Named County Road | 3 Acres                  |
| Outlet Canal (2,000 feet, crosses I-8)               | 0 Acres                  |

12 Areas that would be occupied by Project components including the reservoir and canals represent  
 13 a long-term (permanent) loss of vegetation and wildlife habitats. Areas that would be cleared for  
 14 construction represent a long- or short-term loss of resources during the time needed to restore  
 15 these areas to pre-disturbance conditions.

16 The 615-acre former Brock Ranch site had been in agricultural development until recently. A  
 17 large portion of the ranch has been left fallow and native and non-native plants species have  
 18 become established. In addition, the northeast corner contains 64 acres of relatively undisturbed  
 19 creosote bush scrub that has not been previously cleared. With the exception of the creosote bush  
 20 scrub, the current condition of this property has limited value as wildlife habitat although the site  
 21 does not currently inhibit access to wide-ranging species. Construction activities would result in  
 22 mortality of some smaller species such as kangaroo rats and reptiles; and construction would  
 23 prevent larger species from moving through the site. In addition, the loss of planted trees would  
 24 eliminate potential roost and nesting habitat for several species of birds. The destruction of any  
 25 active nest would be a violation of the Migratory Bird Treaty Act and could be considered a  
 26 significant impact but could be avoided by scheduling tree removal outside of the nesting season.

27 Because the habitat within much of the former Brock Ranch property is already relatively  
 28 disturbed, the loss of the agricultural lands within the Brock Ranch development would not result  
 29 in a significant adverse effect on vegetation and wildlife habitat. The trees on the outer edges of  
 30 the Brock Ranch site would be left in place to provide screening for the reservoir.

31 Construction of the inlet canal would result in a loss of 179 acres of desert scrub habitats in addition  
 32 to the 64 acres of creosote bush scrub within the former Brock Ranch site and 3 acres for the  
 33 relocating a portion of the un-named county road. A portion of this disturbance would be considered  
 34 temporary if these areas were revegetated similar to pre-Project conditions. Although the loss of a

total of 246 acres (64 acres on the Brock Ranch and 179 acres along the inlet canal, 3 acres for the relocation of the un-named county road) is a substantial amount of native habitat, it represents a small amount of desert scrub habitat present in the Project vicinity (hundreds of square miles). In addition, the quality of the habitat at the Project site and its value to wildlife is compromised by the presence of a highway and frontage road adjacent to the habitat and indication that the habitat is periodically disturbed by off-road vehicles. Therefore, the loss of 246 acres of partially degraded desert scrub habitat would be considered an adverse but not significant impact on vegetation and wildlife habitat. This impact could be minimized by implementation of mitigation measures that include minimization of temporary disturbances and revegetation of temporary construction corridors and staging areas (see Mitigation Measures in section 3.2.3.2.4). Restoration of natural habitats in the construction zone could require several decades to return to fully-functional creosote bush scrub habitat and are therefore considered long-term impacts.

There is the potential for indirect impacts to adjacent habitat originating from areas left bare once construction is complete. Invasive species that become established on temporarily disturbed areas could spread into adjacent undisturbed habitats. Similarly, erosion caused by wind or water could move soil outside the construction zone and contribute to the degradation of adjacent vegetation and wildlife habitats. The significance of the impact of these indirect effects would depend on the amount of habitat affected. These impacts could be minimized by implementation of mitigation measures that include restriction of temporary construction corridors and staging areas coupled with revegetation, or other means to stabilize soils, of areas left bare once construction is complete (see Mitigation Measures in section 3.2.3.2.4). Construction activities are likely to result in the mortality or injury of individual flat-tailed horned lizards present in the inlet canal corridor.

The Project would result in permanent disturbances to both suitable FTHL habitat within and outside of the FTHL Management Area. Reclamation has designed the Project to avoid MA impacts to the maximum extent practicable in selecting the inlet canal location (see Appendix B, *Evaluation of Alternative Alignment for the Drop 2 Reservoir Inlet Canal*. Technical Memorandum dated August 9, 2005). Table 3.2-6 lists each of the particular areas affected by the Project accompanied with the acreages for each disturbance area:

**Table 3.2-6. FTHL Habitat Acreages Affected by the Proposed Action**

| <i>Project Feature</i>                               | <i>Figure Designation</i> | <i>Inside Management Area (acres)</i> |          | <i>Outside Management Area (acres)</i> |          |
|--|---------------------------|---------------------------------------|----------|--|----------|
|  |                           | DIRECT                                | INDIRECT | DIRECT                                 | INDIRECT |
| Inlet Canal within MA                                | A                         | 134                                   | 0        | 0                                      | 0        |
| Inlet Canal outside MA                               | B                         | 0                                     | 0        | 45                                     | 0        |
| FTHL Habitat within Proposed Reservoir Site          | C                         | 0                                     | 0        | 64                                     | 0        |
| Fragmented portion of MA in Sections 31 and 36       | D                         | 0                                     | 469      | 0                                      | 0        |
| FTHL Habitat between Evan Hewes Hwy and Interstate 8 | E                         | 0                                     | 0        | 0                                      | 90       |
| Un-Named County Road Relocation                      | F                         | 3                                     | 0        | 0                                      | 0        |
| Outlet Canal   | NA                        | 0                                     | 0        | 0                                      | 0        |
| Totals   |                           | 137                                   | 469      | 109                                    | 90       |
|  |                           | 606                                   |          | 199                                    |          |



- 1 • Area A: The Inlet Canal would result in a long term loss of FTHL habitat and is partially  
2 located within the East Mesa MA. The canal was sited in the Evan Hewes Highway  
3 ROW to the maximum practical extent to minimize permanent impacts to the MA.  
4 Approximately 134 acres of the inlet canal is located within the MA. See Figure 3.2-3.
- 5 • Area B: A portion of the Inlet Canal corridor running perpendicular to the Highway is  
6 located outside of the MA and is comprised of 45 acres. See Figure 3.2-3.
- 7 • Area C: Suitable FTHL habitat is located outside the MA and will be directly affected by  
8 the proposed Project and comprised of approximately 64 acres of suitable FTHL habitat  
9 located in the northeast corner of the former Brock Ranch property. This portion of the  
10 former ranch is relatively undisturbed and could support the species. See Figure 3.2-3.
- 11 • Area D: The inlet canal would act as a barrier to 469 acres of the FTHL MA located  
12 within privately owned lands within Section 36 near Gordon's Well and a portion of  
13 Section 31. The habitat in this portion of the MA is a combination of creosote dune scrub  
14 vegetation and habitat disturbed by agricultural activities. This area is comprised of both  
15 agricultural affected property and relatively undisturbed creosote scrub vegetation  
16 suitable for FTHL. The FTHL habitat within Section 31, south of the inlet canal, closest  
17 to the Coachella Canal is heavily disturbed by OHV use and is unlikely to support FTHL.  
18 See Figure 3.2-3.
- 19 • Area E: The habitat between Evan Hewes Highway and the I-8 (approximately 90 acres)  
20 is heavily disturbed by OHV use, is in close proximity to barriers in the form of the  
21 Interstate and the highway, and is unlikely to support FTHL. See Figure 3.2-3.
- 22 • Area F: the Un-named County Road Relocation" adjacent to the inlet canal would result  
23 in a permanent loss of 3 acres of FTHL habitat within the FTHL MA. The road is not  
24 expected to act as barrier to FTHL so there is no indirect loss associated with this road.  
25 The area that would be affected by the construction of the outlet canal is heavily  
26 disturbed by OHV use and is not considered suitable for the species.

27 Although the approximately seven-mile long inlet canal would function as an effective  
28 immigration barrier to flat-tailed horned lizards inhabiting the marginal-quality habitat south of  
29 the FTHL Management Area, most of this area between the Evan Hewes Highway and I-8 is  
30 heavily disturbed and predominantly devoid of vegetation and is unlikely to support resident  
31 FTHL. Existing barriers to animal movement, such as the AAC, I-8, and the Evan Hewes  
32 Highway isolate small populations which can not be re-colonized and are therefore more  
33 susceptible to extirpation. The habitat south of the MA that would be isolated by the new canal  
34 is already heavily impacted by the isolating effects of the above-mentioned corridors. There is  
35 also heavy OHV use in the areas adjacent to the Evan Hewes Highway. Population densities for  
36 this species are expected to decrease significantly (FTHLICC 2003) the closer the habitat is to I-  
37 8 and to the Evan Hewes Highway.

38 *Project Compensation* Final mitigation ratios and the Project compensation for all disturbances  
39 within the FTHL MA would be negotiated with the El Centro BLM office in coordination with  
40 the FTHL MA's Interagency Cooperating Committee/Management Oversight Group consistent  
41 with the FTHL Rangeland Management Strategy Plan.

**3.2.3.2.2 Operational Impacts** Impacts to vegetation and wildlife habitats associated with operation of the proposed reservoir, inlet canal, and outlet canal are limited to periodic personnel and equipment access for maintenance, such as repair of the facilities or silt removal. Operations are not anticipated to result in the removal of vegetation or destabilization of soils in undisturbed areas (e.g., areas not affected by Project construction) or areas designated for revegetation.

**3.2.3.2.3 Limitrophe Impacts** Reductions in non-storable flows to Morelos Dam with implementation of the Proposed Action would not significantly affect riparian communities and associated wildlife of the Limitrophe. Primary water sources supporting riparian communities in this reach include seepage from Morelos Dam, groundwater inflow to the channel, releases of water from Morelos Dam, and inflows from the 11-Mile Wasteway and 21-Mile Wasteway (see Section 3.1).

*Hydrology/Water Quality* The Proposed Action would reduce the frequency and magnitude of over-deliveries of Colorado River water to Morelos Dam, which in turn would reduce the frequency and magnitude of releases from Morelos Dam to the Limitrophe. Scour and overbank flows associated with flood flows serve as an ecological process that provides for the establishment and setting back the succession of riparian communities in floodplain environments. Hydrologic modeling conducted by Reclamation (see Appendix C) indicates that the effect of the Proposed Action on the magnitude of flood flows passing Morelos Dam would be minimal. Consequently, potential effects of the Proposed Action on flood flows is not expected to measurably affect the existing pattern of regeneration of cottonwood, willow, and other woody riparian plants, or the scour regime that maintains marsh. This potential impact, therefore, is not significant.

Groundwater modeling conducted by Reclamation indicates that reduction in flows below Morelos Dam could affect the elevations of aquifers hydrologically connected to the LCR (see Appendix D). Modeling results indicate that the average lowest annual groundwater elevations would decline insignificantly in all reaches from existing conditions, with the greatest change in Reach 3 (see Table 3.2-7).

**Table 3.2-7. Reduction in Groundwater Elevations with the Proposed Project based on Groundwater Modeling**

| <i>Reach</i>    | <i>Maximum Reduction in Groundwater Elevation (feet)</i> | <i>Mean Reduction in Groundwater Elevation (feet)</i> |
|-----------------|--|---|
| 1 (RM 22-16.8)  | 0.2  | 0.1   |
| 2 (RM 16.8-5.8) | 0.6  | 0.2   |
| 3 (RM 5.8-0)    | 0.8  | 0.2   |

Reductions in groundwater elevation could result in conversion of cottonwood-willow and marsh communities to types dominated by plant species that are more drought tolerant in locations where groundwater levels decline to elevations below the rooting zone of the dominant plant species. The estimated range of potential reductions in groundwater elevations are unlikely to affect saltcedar-dominated and atriplex communities because the dominant plant species are deep-rooting and roots would be capable of growing down to with-project groundwater elevations (LCR MSCP 2004).



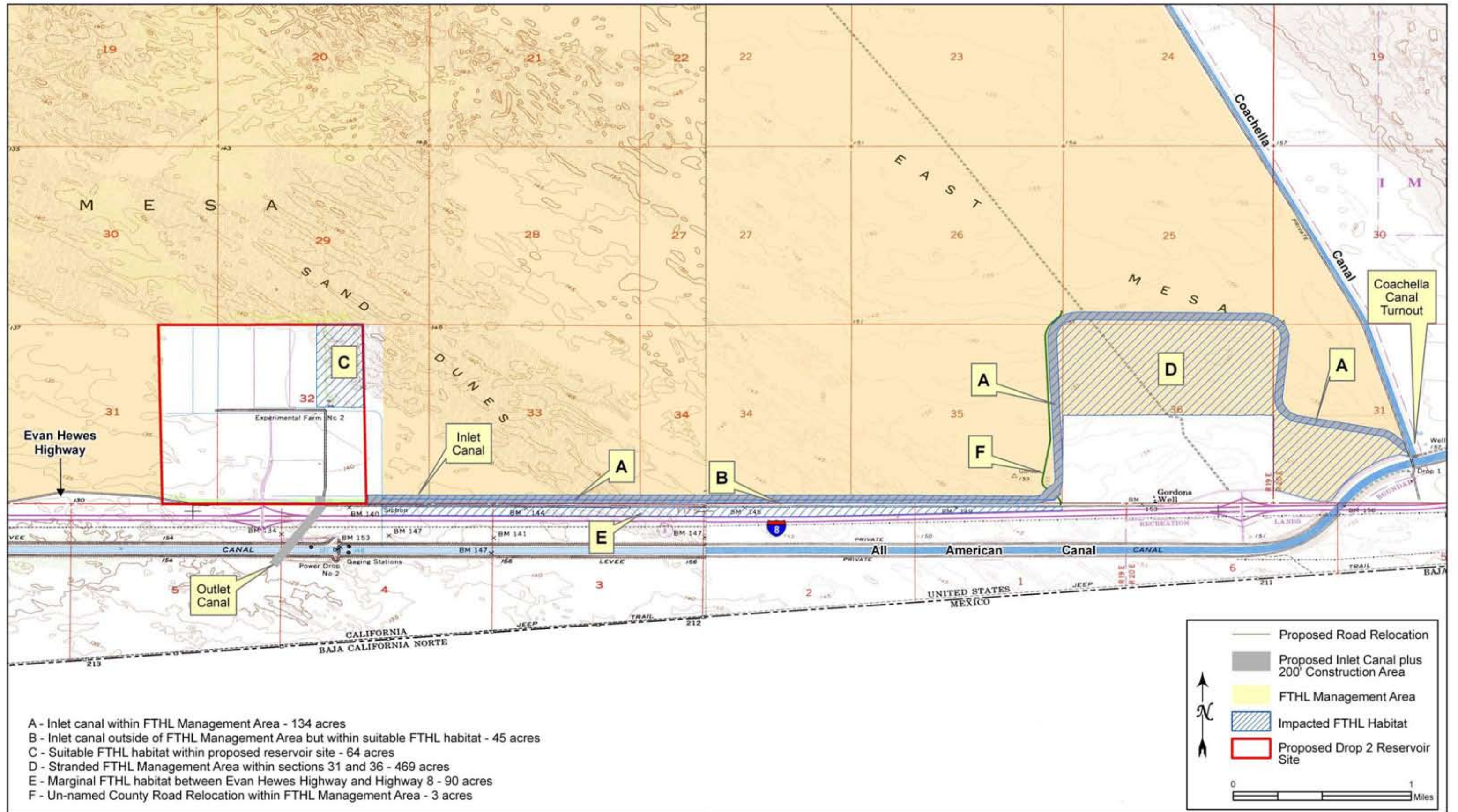


Figure 3.2-3. Flat-Tailed Horned Lizard Compensation Areas

*Cottonwood-Willow* Based on Reclamation's groundwater modeling, the existing depth to groundwater beneath patches of cottonwood-willow ranges from 0-25 feet (Table 3.2-8). As indicated in Table 3.2-7, the mean reduction in groundwater elevation would be 0.1 feet (1.2 inches) in Reach 1 and 0.2 feet (2.4 inches) in Reaches 2 and 3. Such reductions, including the maximum predicted reductions in groundwater elevations (see Table 3.2-7), beneath existing patches of cottonwood-willow are well within the range of groundwater elevations that are currently supporting cottonwood-willow. Additionally, because the availability of water for storage in the Drop 2 Reservoir will vary substantially among water years, changes in minimum annual groundwater elevations are expected to occur incrementally over a period years, thus allowing cottonwood-willow to extend their roots as groundwater elevations decline. Furthermore, because Reclamation's model estimates the change in the lowest annual groundwater levels with implementation of the Proposed Action, it is expected that under most conditions groundwater elevations will remain within the range of groundwater elevation fluctuations that occur under existing conditions. Based on results of the groundwater modeling, the potential impacts of changes in groundwater elevations on woody riparian communities and associated wildlife habitats are not significant.

**Table 3.2-8. Existing Depth to Groundwater Beneath Patches of Cottonwood-Willow (acres)**

| Reach   | Depth to Groundwater (feet) |      |       |       |                  |
|---------|-----------------------------|------|-------|-------|------------------|
|         | 0-5                         | 6-10 | 11-15 | 16-20 | >20 <sup>a</sup> |
| Reach 1 | 40.1                        | 49.1 | 220   | 14.7  | 2.5              |
| Reach 2 | 54.2                        | 86.9 | 24.4  | 3.7   | 6.1              |
| Reach 3 | 29.0                        | 70.8 | 40.0  | 4.4   | 3.6              |

<sup>a</sup> Depth to groundwater beneath cottonwood-willow extended to 25 feet.

*Marsh* Four types of marsh, characterized by dominant plant species and extent of open water, are present in the Limitrophe (see Table 3.2-9 for a description of marsh types). Type 6 marsh is comprised of dense monotypic stands of phragmites, a non-native invasive species, that provide low habitat value for marsh associated species, including the Yuma clapper rail and California black rail (LCR MSCP 2004). Therefore, potential impacts of changes in annual minimum groundwater elevations and surface flows on type 6 marsh are considered not significant.

Groundwater depths beneath patches of marsh range up to 17 feet (see Table 3.2-9). Because bulrush and cattail (present in marsh types 3, 5, and 7) typically do not root to depths greater than 6 feet, it is likely that marsh types 3, 5, and 7 shown in Table 3.2-9 as occurring in locations with groundwater depths greater than 6 feet are sustained by surface water and not by groundwater. Effects of changes in flow passing Morelos Dam are expected to be not significant on these patches of marsh because the likely primary source of surface water maintaining these marshes, which are located in Reaches 2 and 3, are inflows of surface water and from agricultural returns, which would be unaffected by the Proposed Action.

A total of 6.0 acres of marsh types 5 and 7 are present in Reach 2 where groundwater depths are 6 feet or less. These patches of marsh are likely sustained, at least in part, by groundwater. A total of 5.4 acres of this marsh is located in areas where groundwater depths are 5 feet or less. Consequently, a 0.2 mean decline in minimum groundwater elevations would maintain minimum



**Table 3.2-9. Existing Depth to Groundwater Beneath Patches of Marsh (acres)**

| Reach  | Depth to Groundwater (feet) |      |       |                    |
|--|-----------------------------|------|-------|--------------------|
|  | 0-6                         | 7-10 | 11-15 | 16-20 <sup>a</sup> |
| Reach 1  |                             |      |       |                    |
| Type 6   | 0.3                         | 0.1  | 0     | 0                  |
| Reach 2  |                             |      |       |                    |
| Type 5   | 0.7                         | 0.2  | 0     | 0                  |
| Type 6   | 10.4                        | 0.7  | 0     | 0                  |
| Type 7   | 5.3                         | 4.4  | 0     | 0                  |
| Reach 3  |                             |      |       |                    |
| Type 3   | 0                           | 2.2  | 0     | 0                  |
| Type 6   | 11.3                        | 7.7  | 5.2   | 0.2                |
| Notes:   |                             |      |       |                    |
| <sup>a</sup> Depth to groundwater beneath marsh extended to 17 feet.   |                             |      |       |                    |
| <sup>b</sup> Definitions of marsh types are from Anderson and Ohmart 1984  |                             |      |       |                    |
| Type 3 marsh = About 25–50 percent cattail/bulrush; some <i>Phragmites australis</i> , open water, trees, and grass.                       |                             |      |       |                    |
| Type 5 marsh = About 50–75 percent cattail/bulrush; few trees and grasses interspersed throughout cover.                                   |                             |      |       |                    |
| Type 6 marsh = Nearly 100 percent <i>Phragmites australis</i> ; little open water.   |                             |      |       |                    |
| Type 7 marsh = Open marsh (75percent water) adjacent to sparse marsh vegetation; sandbars and mudflats visible when Colorado River is low. |                             |      |       |                    |

groundwater elevations within the rooting depths of marsh plants. A total of 0.6 acres of marsh are located where groundwater depths are 5-6 feet. It is not expected that a slight decline in annual minimum groundwater elevations would affect these patches of marsh because, as described above for cottonwood-willow, it is expected that under most conditions, groundwater elevations will remain within the range of groundwater elevation fluctuations that occur under existing conditions. Therefore, potential impacts on these patches of marsh from potential changes in minimum groundwater elevations are considered not significant.

Three historically occupied southwestern willow flycatcher habitat areas are present in the Limitrophe (see Table 3.2-10). Occupied habitat is defined as habitat used by flycatchers during the breeding season after June 15 (individuals observed prior to June 15 are assumed to be migrants). An element of southwestern willow flycatcher breeding habitat is the presence of moist surface soils or surface water during the breeding season (LCR MSCP 2004). Although, as described above, lowering the annual low groundwater elevations is not expected to affect existing vegetation, lowered groundwater elevations potentially could affect the existing presence of moist surface soils and surface water. The depth of surface water present at each of the habitat areas is greater than the potential depths that the lowest annual groundwater elevations would decline under the Proposed Action. Consequently, although the extent of surface water and associated moist surface soils may decline slightly with lower groundwater elevations during some years and months, effects on these habitat areas are expected to be minimal. Potential impacts on occupied southwestern willow flycatcher habitat, therefore, are considered not significant.

**Table 3.2-10. Occupancy and Hydrologic Conditions at Southwestern Willow Flycatcher Habitat Areas in the Limitrophe during 2004**

| <i>Habitat Area</i> | <i>Habitat Area (acres)</i> | <i>Occupied in 2004</i> | <i>%Site Inundated<sup>a</sup> May/June/July</i> | <i>Depth of Surface Water (inches)<sup>a</sup> May/June/July</i> | <i>% of Area with Saturated Soil that is not Inundated<sup>a</sup> May/June/July</i> | <i>Distance to Surface Water or Saturated Soil (feet)<sup>a</sup> May/June/July</i> |
|---------------------|-----------------------------|-------------------------|--|--|--|---|
| Gadsden Bend        | 10.9                        | Yes                     | 0/5/15   | 0/3.9/-- <sup>b</sup>  | 0/10/-- <sup>b</sup>   | 0/0/0   |
| Gadsden             | 60.0                        | No                      | 5/5/5  | 11.7/19.5/19.5   | 0/0/0  | 0/0/0   |
| Hunter's Hole       | 40.8                        | No                      | 7/10/15  | 11.7/27.3/19.5   | 2/0/2  | 0/0/0   |

*Notes:*  
<sup>a</sup> Values are recorded for mid-May/mid-June/mid-July  
<sup>b</sup> Water depth not recorded during surveys.  
*Source:* McLeod et. al., 2005.

Other potential effects of the Proposed Action include a reduction in open water area as a result of a reduction in flows passing Morelos Dam. Reduction in the extent of open water within the river channel would be minimal and, because open water does not support habitat for sensitive species, this potential effect is considered not significant.

#### 3.2.3.2.4 Mitigation Measures

*FTHL Mitigation Measures* In addition to the habitat compensation described above (and repeated in Mitigation Measure BIO-9) the following summation of appropriate FTHL mitigation from the Strategy (FTHLICC 2003) shall be implemented.

**BIO-1** Prior to Project contract Awards, an individual shall be designated as Reclamation's Field Biological Monitor (FBM). The FBM shall have the responsibility to ensure Project compliance with protective measures for the FTHL and will be Reclamation's Lead Representative regarding these measures.

**BIO-2** All Project work areas shall be clearly flagged or similarly marked at the outer boundaries to define the limit of work activities. All construction and restoration workers shall restrict their activities and vehicles to designated work areas.

**BIO-3** Within FTHL habitat, the area of permanent disturbance of vegetation and soils shall be minimized as feasible. Clearing of vegetation and grading shall be minimized. Where grading is necessary, surface soils (approximately the upper 6-12 inches) shall be stockpiled to preserve the local seed bank, and replaced following construction to facilitate habitat restoration. Under the coordination of the FBM, disturbance of shrubs and surface soils due to stockpiling shall be minimized.

**BIO-4** Existing roads shall be used for travel and equipment storage whenever possible.

- 1 BIO-5 Where feasible and desirable, in the judgment of the lead agency, access to newly  
2 created access routes may be restricted by constructing barricades, erecting fences  
3 with locked gates at road intersections, and/or by posting signs. In these cases,  
4 Reclamation shall maintain, including monitoring, all control structures and facilities  
5 for the life of the Project and until habitat restoration is completed.
- 6 BIO-6 The FBM shall be present in each area of active surface disturbance throughout the  
7 work day from initial clearing through habitat restoration, except where the Project is  
8 completely fenced and cleared of FTHLs by a biologist (see Measure BIO-7). The  
9 FBM shall meet the requirements set forth in Appendix 6 of the Strategy. The FBM  
10 shall perform the following functions:
- 11 a) Develop and implement a worker education program as described in the FTHL  
12 Compliance Strategy that will include a summary of the biology and status of the  
13 FTHL, and will detail protection measures designed to reduce potential impacts to  
14 the species
- 15 b) Examine areas of active surface disturbance periodically (at least hourly when  
16 surface temperatures exceed 85°F) for the presence of FTHLs. In addition, all  
17 hazardous sites (e.g., open pipeline trenches, holes, or other deep excavations)  
18 shall be inspected for the presence of FTHLs prior to backfilling.
- 19 c) If avoiding disturbance to a FTHL is not possible or if a FTHL is found trapped in  
20 an excavation, the affected lizard shall be captured by hand and relocated.
- 21 BIO-7 Sites of permanent or long-term (greater than one year) projects in MAs where  
22 continuing activities are planned and where FTHL mortality could occur (the north  
23 side of the canal and west, north, and east side of the reservoir that are exposed to  
24 occupied FTHL habitat), may be enclosed with FTHL barrier fencing to prevent  
25 lizards from wandering onto the Project site where they may be subject to collection,  
26 death, or injury. Barrier fencing should be in accordance with the standards outlined  
27 in Appendix 7 of the Strategy. After clearing the area of FTHLs, no on-site monitor  
28 is required.
- 29 BIO-8 Reclamation shall develop a project-specific habitat restoration plan under approval  
30 by the lead agency. The plan shall consider and include as appropriate the following  
31 methods: replacement of topsoil, seedbed preparation, fertilization, seeding of species  
32 native to the Project area, noxious weed control, and additional erosion control.  
33 Generally, the restoration objective shall be to return the disturbed area to a condition  
34 that will perpetuate previous land use. Reclamation shall conduct periodic inspection  
35 of the restored area. Restoration shall include eliminating any hazards to FTHLs  
36 created by construction, such as holes and trenches in which lizards might become  
37 entrapped. Disturbance of existing perennial shrubs during restoration shall be  
38 minimized where feasible, even if such shrubs have been crushed by construction  
39 activities (i.e., it is preferable to drive over and crush vegetation as opposed to  
40 removal of vegetation).



- 1 BIO-9 Compensation consistent with the FTHL Management Strategy Plan.
- 2 *General Mitigation Measures*
- 3 BIO-10 Minimize the removal of vegetation by restricting construction corridors or areas  
4 designated for equipment and personnel access and staging as much as feasible. This  
5 would be most valuable on the north side of the inlet canal where the desert scrub is  
6 contiguous with larger expanses of this habitat type and away from existing  
7 disturbances, such as the Highway and frontage road.
- 8 BIO-11 Where feasible, minimize the loss of creosote bush scrub by avoiding the destruction  
9 of the root crown of creosote bush and other perennial native shrubs. Creosote bush  
10 can sprout from its root crown after disturbance to the above ground portions  
11 (Marshall 1995). This would decrease the amount of time required for the habitat to  
12 recover to pre-existing conditions.
- 13 BIO-12 Revegetate or implement other means of erosion control on areas left bare by  
14 construction.
- 15 BIO-13 For areas to be revegetated:
- 16 a) Salvage and replace topsoil (approximately upper 6 to 12 inches) in order to  
17 conserve the existing seedbank.
- 18 b) Heavily compacted soils should be ripped before the start of restoration  
19 activities in order to increase water infiltration and soil mineralization and  
20 reduce soil strength (Soil Ecology Restoration Group 2000).
- 21 c) Disturbed areas shall be planted with creosote bush and other perennial native  
22 plants grown from locally collected seed. Planting should occur during spring  
23 or fall and seedlings should be heavy pruned one month before transplanting  
24 (Marshall 1995).
- 25 d) Protection of plantings from rodents and a watering and monitoring program  
26 will be required.
- 27 BIO-14 To minimize impacts associated with operation of the reservoir and canals, designate  
28 and restrict personnel and equipment to clearly labeled access points.
- 29 BIO-15 To avoid violating the Migratory Bird Treaty Act, tree removal within the entire  
30 Project footprint shall be scheduled to occur outside the breeding season for raptors  
31 and most songbirds (February 1 through August 15), or a biological survey of trees  
32 proposed to be removed shall be conducted no more than five days prior to any  
33 construction activities to ensure that raptors are not nesting. If raptors are nesting in  
34 trees, construction activities shall be postponed until nesting has been completed.

1 BIO-16 Reclamation shall comply with all relevant requirements of Section 7 of the federal  
2 Endangered Species Act, including obtaining an Incidental Take authorization if  
3 necessary.

4 **3.2.3.2.5 Residual Impacts after Mitigation** The implementation of the proposed mitigation  
5 and the set aside of habitat to compensate for impacts on FTHL habitat will fully mitigate  
6 impacts to individual FTHL, FTHL habitat, and other non-sensitive biological resources so that  
7 no significant impacts would occur.

8 **3.2.3.3 No-Action Alternative**

9 The No-Action Alternative would mean that the reservoir and associated canals would not be  
10 built and there would be no loss of vegetation or wildlife habitat, including habitat for the FTHL  
11 and no indirect impacts on the Limitrophe.

## 3.3 Aesthetics

This section addresses the potential temporary aesthetic impacts resulting from construction and maintenance activities, as well as long-term impacts from the proposed permanent structures associated with the LCR Drop 2 Storage Reservoir Project.

An overview of the existing visual resources located within the Project area, including sensitive viewsheds, scenic vistas, and scenic resources (e.g., vegetation, special rock formations, and open space characteristics) are identified in this section of the EA. Scenic and visual resource policies within applicable plans are also discussed.

### 3.3.1 Affected Environment

Visual resources consist of the natural and manmade features that give a particular environment its aesthetic qualities. These features may be natural appearing or modified by human activities. Together, they form the overall impression of an area, referred to as its *landscape character*. Landforms, water surfaces, vegetation, and manmade features are treated as characteristic of an area if they are inherent to the formation, structure, and function of the landscape. Landscape character is evaluated to assess whether a proposed action would be compatible with the existing setting or would contrast noticeably with the setting and appear out of place.

Visual resources also have a social setting, which includes public values, goals, awareness, and concern regarding visual quality. Social setting is addressed as *visual sensitivity*, or the relative degree of public interest in visual resources and concern over adverse changes in the quality of that resource. Visual sensitivity is key in assessing how important an effect on the visual resource would be and whether it represents a significant impact. Recreational uses are generally considered to have high visual sensitivity, as are views from scenic routes or corridors.

The region of influence of the Proposed Action includes former agricultural lands and desert areas located within Imperial County. Natural features include open space and desert wilderness areas. In addition, the region of influence includes the Imperial Sand Dunes Recreation Area (ISDRA) in Imperial County, which rise to heights of over 300 feet above the surrounding desert floor (see section 3.12 Recreation for additional information on the ISDRA).

#### 3.3.1.1 Regulatory Environment

Areas considered to have the greatest visual sensitivity are typically along scenic highways and wilderness or other natural areas. The primary areas of concern generally are associated with changes to prominent topographic features, changes in the character of an area with high visual sensitivity, removal of vegetation, or blocking public views of a visually sensitive landscape.

**3.3.1.1.1 Bureau of Land Management** Project elements are located within the California Desert Conservation Area, managed by the Bureau of Land Management (BLM). BLM has developed a system (the Visual Resource Management [VRM] Program) for evaluating the

1 visual resources of a given area to determine what degree of protection, rehabilitation, or  
2 enhancement is desirable and possible. BLM is concerned with managing visual resources  
3 equally with other resources and attaining acceptable levels of visual impact without unduly  
4 reducing commodity production or limiting overall program effectiveness.

5 The purpose of the VRM Program is twofold: (1) to manage the quality of the visual  
6 environment and (2) to reduce the visual impact of development activities, while maintaining  
7 effectiveness in its resource programs. Managing the visual aspects of changes to the natural  
8 landscape is particularly important for the BLM because most activities taking place on BLM  
9 lands involve some degree of alteration.

10 Under the VRM Program, landscape character is determined by four basic visual elements (form,  
11 line, color, and texture), which are present in every landscape and exert varying degrees of  
12 influence. The stronger the influence exerted by these elements, the more interesting the  
13 landscape. Landscapes with increased visual variety are considered aesthetically pleasing.  
14 Variety in the landscape with harmony is considered attractive; landscape alterations that create  
15 disharmony are considered unattractive (BLM 1980). BLM has not formally inventoried the  
16 Project site or vicinity, nor has it given those lands relative visual ratings (Management  
17 Classifications), according to the VRM Program.

18 **3.3.1.1.2 Scenic Highway Designations** The following provides an overview of scenic  
19 highway programs in the project region because scenic highways often have high visual sensitivity.

20 A National Scenic Byway is a road recognized by the US Department of Transportation, Federal  
21 Highway Administration, for its archeological, cultural, historic, natural, recreational, and/or  
22 scenic qualities. The program was established by Congress in 1991 to preserve and protect the  
23 nation's scenic but often less-traveled roads. There are no designated scenic byways within the  
24 immediate vicinity of the Project site. The closest byway associated with this program is Route  
25 78 along Anza-Borrego Desert State Park, located over 60 miles from the project site.

26 California Department of Transportation (Caltrans), as part of the California Scenic Highways  
27 Program, designates scenic roadways and highways to preserve and protect corridors from  
28 change that could diminish the aesthetic value of lands adjacent to the highway. There are no  
29 state-designated scenic roadways or highways within the immediate vicinity of the Project site.  
30 Interstate 8 from Sunset Cliffs Boulevard in San Diego County to State Route 98 near Coyote  
31 Wells in Imperial County is a part of the California State Scenic Highway System; however, this  
32 roadway segment is located over 50 miles west of the Project site.

33 The Imperial County's Scenic Highway Program was developed to protect and enhance the  
34 County's scenic, historic, and recreational resources. A portion of I-8, from the San Diego  
35 County line to its junction with State Route 98 is identified by the County as a scenic highway.  
36 This segment is also a part of the California State Scenic Highway System noted above, and is  
37 located over 50 miles from any portion of the Project site.

### 38 **3.3.1.2 Visual Setting**

39 The visual resources of the area vary according to the type of land use, the amount of open space,  
40 and the existence of prominent topographic features such as mountains and ridgelines or other

1 unique features. The immediate Project construction area for the inlet and outlet canals is  
2 dominated by views of the AAC, Coachella Canal, I-8, powerlines, and Evan Hewes Highway  
3 (see Figure 3.3-1). The Drop 2 Reservoir site is characterized by former agricultural land,  
4 abandoned irrigation canals, remnant citrus and windrow trees, and patches of desert scrub,  
5 saltcedar, and tamarisk. Visual resources within the Project vicinity generally include large  
6 expanses of desert wilderness and former agricultural areas located in the Imperial Valley. The  
7 regional area along the AAC and the Coachella Canal is generally undeveloped desert area used  
8 for recreational purposes associated with the ISDRA. With the exception of the visually  
9 dominant AAC and Coachella canals, most of the landscape appears natural (undisturbed).  
10 Visually sensitive resources within the vicinity include the ISDRA to the east of the Coachella  
11 Canal, and sensitive viewpoints associated with recreational areas popular for OHV recreation,  
12 including the Dune Buggy Flats Management Area.

### 13 **3.3.1.3 Views**

14 Views may be discussed in terms of *foreground*, *middle ground*, and *background* views.  
15 Foreground views (from 0 – 0.25 miles from the site) are those immediately present to the  
16 viewer, and include objects at close range that may tend to dominate the view. Middle ground  
17 views (from 0.25 – 1 mile) occupy the center of the viewshed, and tend to include objects that  
18 are the center of attention if they are sufficiently large or visually different from adjacent visual  
19 features. Background views (greater than 1 mile) include distant objects and other objects that  
20 make up the horizon. Objects in the background eventually fade to obscurity with increasing  
21 distance. In the context of the background, the skyline can be an important location feature  
22 because objects above this point are generally highlighted against the blue background of the  
23 sky. *Scenic views* or *vistas* are the panoramic public view access to natural features, including  
24 open space, striking or unusual natural terrain, or unique urban or historic features.

25 Existing views include the prominent AAC and Coachella canals, as well as diversion gates,  
26 power plants at Drops 1 and 2 and roadways including an interstate highway, and private  
27 development including houses (see Figure 3.3-1).

28 As described in section 3.12, Recreation, the proposed inlet and outlet canals would be located  
29 outside of the ISDRA boundary, but within the ISDRA “planning area.” As some camping and  
30 travel on designated routes would be allowed in this area, westerly views of the proposed  
31 construction and new facilities would be possible.

32 In addition, views northward by passengers traveling along I-8 immediately south of the Project  
33 facilities, including the proposed reservoir, and inlet and outlet canals would be available. It is  
34 expected that the proposed new facilities would be visible in the distance due to the flat  
35 topography and limited intervening development.

### 36 **3.3.1.4 Light and Glare**

37 The majority of the Project vicinity is undeveloped, desert open space with few sources of light.  
38 However immediately adjacent to the Project construction area there are concentrations of  
39 development including homes and an eating establishment in Township 16 South, Range 19  
40 East, Section 36 (see Figure 2-1). Interstate 8 and associated traffic in the Project area (as many

1 as 1,600 cars an hour) contribute light and glare (Highway Capacity Manual, 1999 and 2000  
2 traffic volumes). In addition, the existing Drop 1 and Drop 2 facilities have some low security  
3 lighting. Project facilities are adjacent to heavily used OHV recreation areas and the Project  
4 construction area itself is currently used for camping and OHV riding (camping and OHV use in  
5 the area is limited by BLM regulations, but some unauthorized use is known to occur [personal  
6 communication, R. Wahl March 2006]). It is estimated that in 2001 over 1.4 million persons  
7 visited ISDRA recreational area to the east of the Project area and it is estimated that over  
8 holiday weekends there are as many as 100,000 visitors, primarily OHV users to the ISDRA area  
9 (BLM 2003a). During the recreational vehicle riding season (October to April), OHV's can  
10 create a noticeable source of light and glare (personal communication R. Wahl March 2006).

### 11 **3.3.2 Environmental Consequences and Mitigation Measures**

12 All land-disturbing activities have a direct effect on the visual resource. These effects can be  
13 either positive or negative, depending on the location, size, color, and viewing location.  
14 Generally speaking, alternatives that attract higher levels of recreational use have the greatest  
15 potential for decreasing scenic quality. Ground-disturbing activities like road and facilities  
16 construction also have the potential of not harmonizing with the natural character of the  
17 landscape. In addition, alternatives that remove non-native and other encroaching vegetation  
18 would increase the visual variety of a landscape.

#### 19 **3.3.2.1 Thresholds of Significance**

20 The Project would have a significant environmental impact on aesthetic resources if it would  
21 result in any of the following:

- 22 • Have a substantial adverse effect on a scenic vista;
- 23 • Substantially damage scenic resources, including, but not limited to, trees, rock  
24 outcroppings, and historic buildings within a state scenic highway;
- 25 • Substantially degrade the existing visual character or quality of the site and its  
26 surroundings; or
- 27 • Create a new source of substantial light or glare that would adversely affect day or  
28 nighttime views in the area.

#### 29 **3.3.2.2 Methodology**

30 Each Project component was evaluated with regard to its potential to create visual impacts  
31 resulting from changes in scenic vistas, changes or damage to scenic resources, or degrading the  
32 visual character of a site. Potential impacts to aesthetic resources would result primarily from  
33 construction activities and resulting operational changes and were assessed by comparing  
34 Project-induced changes to existing conditions. Impacts from potential light sources were also  
35 considered, but it was determined that no Project components would require substantial lighting.



Views of Drop 2 Reservoir Site



Views of Project Vicinity Looking East from Drop 2 Reservoir Site

**Figure 3.3-1. Views from Locations within Proposed Action Construction Area**



### 1 **3.3.2.3 Proposed Action**

2 Because the Proposed Action would consist of developing a new earthen embankment-type  
3 reservoir on former agricultural lands with some remnant citrus and windrow trees, changes to  
4 the aesthetic environment are anticipated. Agricultural lands typically are not considered  
5 visually sensitive; however, some Project features would be located within or near the ISDRA.  
6 A discussion of potential changes to scenic views or resources as a result of Project  
7 implementation is provided, taking into account the public's anticipated perception of the  
8 existing visual resources onsite, and their visual setting. Mitigation measures are identified, as  
9 appropriate, to minimize impacts on aesthetics.

10 The Project facilities are expected to be visible from two main vantage points, including within  
11 panoramic views available at higher elevations to the east associated with the ISDRA sand dunes,  
12 and northerly views available from vehicles traveling along I-8. Because these are public views  
13 and views from a recreation area, they are considered visually sensitive. Although proposed  
14 Project facilities would be recognized within these current views, the Project would be consistent  
15 with the existing landscape character, which includes other low-lying water development facilities.  
16 In addition, due to overall distance between the sand dunes and Project facilities, the majority of  
17 this view would remain undisturbed following Project development. Also, due to vehicle speed  
18 when traveling along I-8 and the overall low-lying profile of new facilities, views would be  
19 intermittent and would not be easily distinguished from the surrounding landscape. Therefore, no  
20 significant impacts to scenic views or vistas would occur as the views of open desert landscape  
21 against the Chocolate Mountains and sky horizon would continue to form the prominent backdrop  
22 of this view. The new Project facilities would not be visible from any county, state, or federally  
23 designated scenic highway.

24 Facilities associated with the Proposed Action would be located entirely within Reclamation  
25 withdrawn land and would consist of low-lying structures not readily visible from offsite locations.  
26 As the Project site is presently void of any significant visual feature, and as the nearby open space  
27 areas would remain unchanged from existing conditions, construction and operation under the  
28 Proposed Action would not degrade the existing visual character or quality of the site and its  
29 surroundings. Furthermore, the more prominent scenic resources consisting of the Chocolate  
30 Mountains in the distant background to the north, the remnant windrow trees, and the sand dunes  
31 within the ISDRA to the east would not be affected by implementation of the Project as visual  
32 access to these resources would be maintained. The Proposed Action would not affect the overall  
33 impression of the area.

34 During construction, temporary use of construction lighting may be required, resulting in  
35 potential offsite glare, particularly if any construction activities occur at night. However, if  
36 construction were to occur at night and require the use of night lighting, it is expected that these  
37 lights would blend visually with the nearby vehicle lights from I-8 and from OHV use in the  
38 area. In addition, operations would require the use of site lighting on key facilities for security  
39 purposes, which could result in potential offsite glare to traffic along I-8 and to adjacent  
40 recreation areas. Therefore, project activities could create a new source of substantial light or  
41 glare that would adversely affect day or nighttime views in the area, which is considered a

1 significant impact. The following proposed mitigation measures would ensure that no significant  
2 offsite light/glare impacts would occur.

3 **3.3.2.3.1 Mitigation Measures**

4 AES-1 All site facilities shall be color treated with non-reflective materials to avoid off-site  
5 glare, except where safety is an issue.

6 AES-2 Night lighting shall be directed downward and inward through use of standard light  
7 shields or hoods toward the area to be illuminated, in accordance with Reclamation  
8 standards, in order to minimize nighttime light and glare.

9 **3.3.2.3.2 Residual Impacts after Mitigation** With implementation of mitigation measures  
10 AES-1 and AES-2, no significant impacts associated with light and glare under the Proposed  
11 Action would occur.

12 **3.3.2.4 No-Action Alternative**

13 No new facilities would be developed under this alternative; therefore, no change in the visual  
14 environment and no impacts are anticipated.

## 3.4 Agricultural Resources

This section addresses the potential for the proposed LCR Drop 2 Reservoir facilities to impact agricultural resources. This analysis meets the requirements of the Farmland Protection Policy Act (7 USC 4201) on a programmatic basis. The Act does not prohibit Federal agencies from undertaking actions that convert farmland to nonagricultural use, but only requires that Federal agencies “identify and take into account the adverse effects of Federal programs on the preservation of farmland; consider alternative actions, as appropriate, that could lessen such adverse effects; and assure that such Federal programs, to the extent practicable, are compatible with State (and local) programs and policies to protect farmland” (7 USC §4202[b]).

### 3.4.1 Affected Environment

The Imperial Valley contains a variety of agricultural uses ranging from field crops (alfalfa) and row crops (melons) to livestock production, including aquaculture. Approximately 20 percent of lands (512,163 acres) within Imperial Valley are irrigated for agricultural purposes (Imperial County 1996).

The proposed Drop 2 Reservoir site and canal routes are situated on primarily flat lands with areas of undulating, northwest-trending sand dunes. The proposed 615-acre reservoir site is located on fallow, previously cultivated fields on lands that were withdrawn by Reclamation and subsequently leased to the Imperial Irrigation District who in turn subleased to a private party for operation of the Brock Ranch Research Center. A variety of irrigated agricultural activities were conducted on the proposed reservoir site until the Brock lease was terminated in 1999.

Remnants of citrus groves are found on site, but most of the area is in various stages of re-colonization by native and non-native plants. Vegetation on the proposed reservoir site, except for windrow trees, will be removed during future site clearing activities.

The Project area consists of federally owned lands that are managed by Reclamation and are no longer used for agricultural purposes. As the Project site is located completely within Reclamation’s jurisdiction, these lands are not subject to local land use and zoning regulations. Further, the proposed reservoir site is not part of a Williamson Act Agricultural Preserve contract that could commit it to long-term agricultural uses.

#### ***Important Farmland***

The United USDA, Natural Resources Conservation Service (NRCS), formerly the Soil Conservation Service (SCS), has defined Important Farmlands based upon a number of factors, including the physical and chemical characteristics of the land and the suitability of the land for producing crops (see Table 3.4-1 for these definitions). The NRCS’s Farmland Mapping and Monitoring Program (FMMP) produces information that is used for analyzing impacts on California’s agricultural resources; the FMMP data rates agricultural land according to soil quality and irrigation status. Important Farmlands are afforded special protection due to their importance to agricultural production.

1

**Table 3.4-1. General Definitions of Categories Used in Important Farmland Maps<sup>1</sup>**

| <i>Farmland Category</i>  | <i>Definition<sup>1</sup></i>  |
|---|--|
| Prime Farmland  | Prime Farmland is land that has the best combination of physical and chemical characteristics for producing food, feed, forage, fiber, and oilseed crops, and is also available for these uses (the land could be cropland, pastureland, rangeland, forest land, or other land, but not urban built-up land or water). It has the soil quality, growing season, and moisture supply needed to economically produce sustained high yields of crops when treated and managed, including water management, according to acceptable farming methods. In general, Prime Farmlands have an adequate and dependable water supply from precipitation or irrigation, a favorable temperature and growing season, acceptable acidity or alkalinity, acceptable salt and sodium content, and few or no rocks. Prime Farmland must have been used for irrigated agricultural production at some time during the past four years prior to the mapping date. |
| Unique Farmland   | Unique Farmland is land other than Prime Farmland that is used for the production of specific high value food and fiber crops. It has the special combination of soil quality, location, growing season, and moisture supply needed to economically produce sustained high quality and/or high yields of a specific crop when treated and managed according to acceptable farming methods.   |
| Farmland of Statewide Importance  | This is land, in addition to Prime and Unique Farmlands, that is of statewide importance for the production of food, feed, fiber, forage, and oil seed crops. Criteria for defining and delineating this land are to be determined by the appropriate State agency or agencies. Generally, additional farmlands of statewide importance include those that are nearly Prime Farmland and that economically produce high yields of crops when treated and managed according to acceptable farming methods. Some may produce as high a yield as Prime Farmlands if conditions are favorable. Farmland of Statewide Importance must have been used for irrigated agricultural production at some time during the past four years prior to the mapping date.   |
| Farmland of Local Importance  | In some local areas there is concern for certain additional farmlands for the production of food, feed, fiber, forage, and oilseed crops, even though these lands are not identified as having national or statewide importance. Where appropriate, these lands are to be identified by the local agency or agencies concerned. In Imperial County, unirrigated and uncultivated lands with Prime and Statewide soils are considered Farmland of Local Importance. Per the USDA-SCS Land Inventory and Monitoring system, Farmland of Local Importance does not include publicly owned lands for which there is an adopted policy preventing agricultural use. .   |
| Grazing Land  | Land on which the existing vegetation is suited to the grazing of livestock. This category was developed in cooperation with the California Cattlemen's Association, University of California Cooperative Extension, and other groups interested in the extent of grazing activities. The minimum mapping unit for Grazing Land is 40 acres.   |
| Urban and Built-up Land   | A Land Cover/Use category consisting of residential, industrial, commercial, and institutional land; construction sites; public administrative sites; railroad yards; cemeteries; airports; golf courses; sanitary landfills; sewage treatment plants; water control structures and spillways; other land used for such purposes; small parks (less than 10 acres) within urban and built-up areas; and highways, railroads, and other transportation facilities if they are surrounded by urban areas. Also included are tracts of less than 10 acres that do not meet the above definition but are completely surrounded by Urban and Built-up land. Two size categories are recognized in the National Resources Inventory (NRI): (1) areas 0.25 to 10 acres, and (2) areas greater than 10 acres.  |
| Other Land  | Land not included in any other mapping category. Common examples include low wetland and riparian areas.   |
| Water   | A General cover category consisting of permanent water, such as a perennial stream, lake, or pond with at least 25 percent open water. If the vegetative canopy obscures more than 75 percent of the water surface from view, the area is recorded under the category appropriate for the canopy vegetation. Four types of water areas are large streams, large water bodies, small streams, and small water bodies.   |
| <i>Notes:</i>   |  |
| 1. The definitions for Prime Farmland, Unique Farmland, Farmland of Statewide Importance, Farmland of Local Importance, and Urban Built-up Land were developed by the USDA-SCS as part of the nationwide Land Inventory and Monitoring (LIM) system. The LIM definitions have been modified for use in California with the most significant modification being that Prime Farmland and Farmland of Statewide Importance must be irrigated. In addition, mapping of Grazing Land as part of an Important Farmland Map is unique to California. |  |
| <i>Sources:</i> 7 CFR 657.5; NRI 1997; CDOC 2003; CDOC undated.   |  |

2

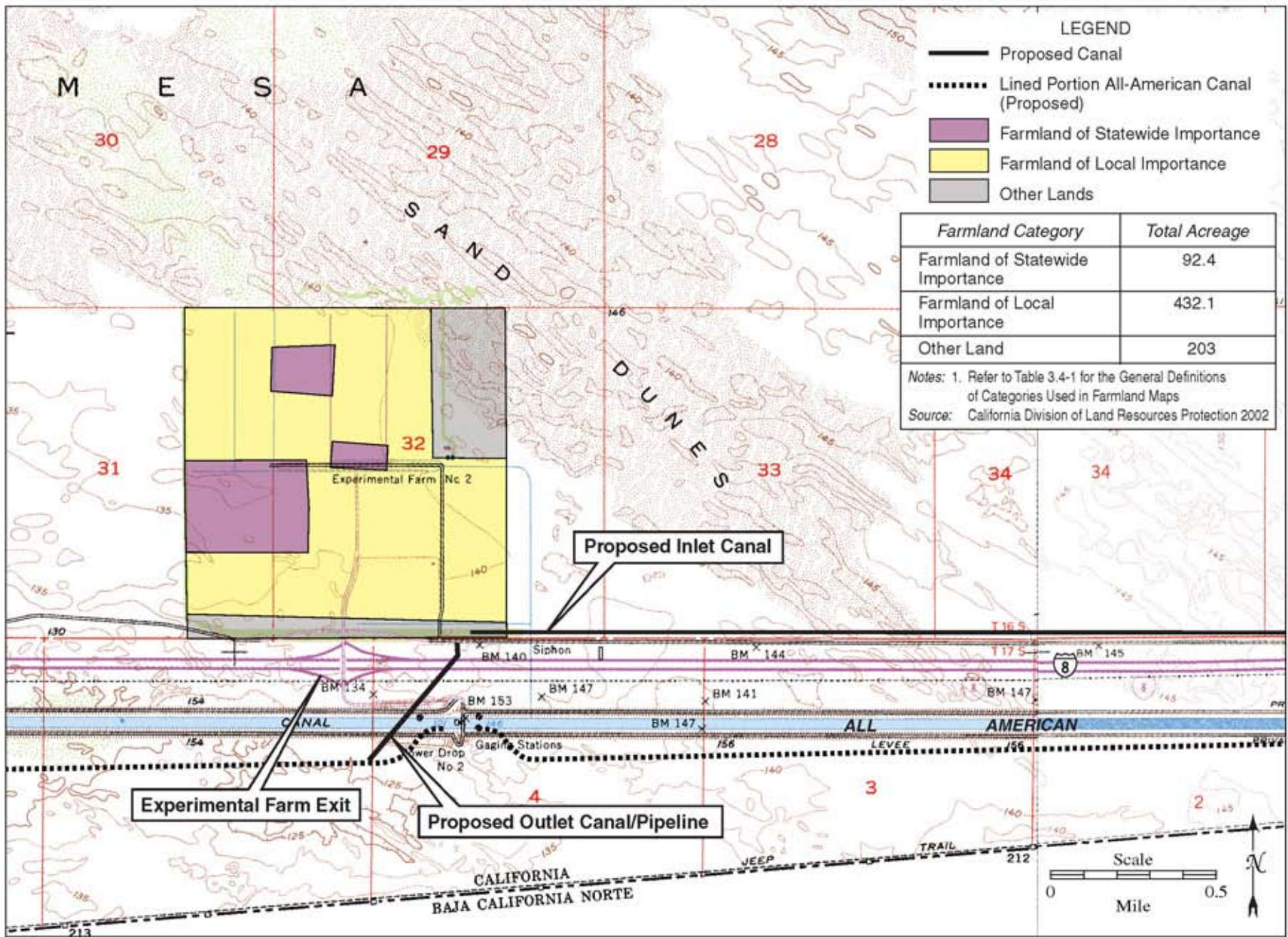


Figure 3.4-1. Location of Important Farmland in the Project Vicinity

1 Farmland of Statewide and Farmland of Local Importance have been mapped in the Project site  
2 vicinity as depicted on Figure 3.4-1 (California Division of Land Resources Protection 2002).  
3 However, because the farm lease was terminated in 1999, the Brock Ranch site will not meet the  
4 California Department of Conservation criteria for Farmland of Statewide Importance at the time  
5 Important Farmland is next mapped by the state of California because a site must have been  
6 farmed and irrigated within the past four years to qualify as Farmland of Statewide Importance.  
7 Nor would the Project site qualify as having Farmland of Local Importance. As defined by the  
8 USDA-SCS Land Inventory and Monitoring system, Farmland of Local Importance does not  
9 include publicly owned lands for which there is an adopted policy preventing agricultural use.  
10 Because the proposed reservoir site is Reclamation Withdrawn Land, Reclamation's specific  
11 project needs and purposes take precedent and these uses will prevent future agricultural use.  
12 Therefore, current Project site conditions do not meet the criteria for Important Farmlands as  
13 defined in Table 3.4-1.

14 Per the USDA Soil Conservation Service's Soil Survey, Imperial County and Imperial Valley Area  
15 (USDA 1981), the proposed reservoir site soils consist of Antho loamy fine sand and Rositas fine  
16 sand, which have Class II to Class III irrigated soil capability ratings. Soils within the proposed inlet  
17 and outlet canal alignments consist of Rositas fine sand wet (Class III), Rositas loamy fine sand  
18 (Class III), and Superstition loamy fine sand (Class III). These areas include soils that have the  
19 potential for irrigated farming, but development depends on an adequate supply of good quality  
20 water; land leveling for surface irrigation is required for cultivation (USDA 1981). The Soil  
21 Conservation Service considers Class II soils prime agricultural soils, while Class III soils are  
22 considered non-prime soils (USDA 1981).

### 23 **3.4.2 Environmental Consequences and Mitigation Measures**

24 The following criteria were used to evaluate potential impacts on prime agricultural land and  
25 agricultural land productivity. Impacts on agricultural resources are considered significant if the  
26 Proposed Action or alternatives would:

- 27 • Conflict with existing zoning for agricultural use, or other legal protections (i.e.,  
28 agricultural preserve programs) for agricultural use; or
- 29 • Convert a substantial portion of the available Prime Farmland, Unique Farmland, or  
30 Farmland of Statewide Importance (Important Farmland) in the project area to non-  
31 agricultural use.

#### 32 **3.4.2.1 Proposed Action**

33 Construction and operation of the proposed reservoir site and ancillary infrastructure (i.e., inlet  
34 and outlet canals) would not conflict with any agricultural operations on adjacent lands currently  
35 in agricultural use. The Project area and surrounding lands are federally owned lands that are  
36 managed by Reclamation and BLM and not used for agricultural purposes. Federal agencies are  
37 not subject to local land use and zoning regulations; however, Reclamation does take these into  
38 consideration and cooperates with local agencies to the extent feasible.

39 Although onsite soils at the Drop 2 Reservoir site are considered prime, their agricultural  
40 viability is dependent upon their being irrigated; the Project site has not been irrigated and

1 utilized for agriculture operations subsequent to termination of the Brock Ranch lease in 1999.  
2 Accordingly, the lack of irrigation limits the site's agricultural viability and eligibility for  
3 inclusion in a Williamson Act Agricultural Preserve contract.

4 Soils in the vicinity of the inlet and outlet canal alignments have a Class III USDA rating (non-  
5 prime) based on regional soil and climatic characteristics. Accordingly, this portion of the Project  
6 site has no regionally unique agricultural resources that would constitute inclusion within a  
7 designated agricultural preserve program. As the Project site is not located in or adjacent to any  
8 existing Williamson Act Agricultural Preserve contracts, operation of the Drop 2 Reservoir and  
9 ancillary infrastructure would not conflict with any designated agricultural preserve programs.

10 The Drop 2 Reservoir site has been designated as having both Farmland of Statewide and  
11 Farmland of Local Importance; however, as explained above, current Project site conditions no  
12 longer meet the criteria for Important Farmlands as defined in Table 3.4-1. Because the reservoir  
13 site's agricultural viability is dependent on onsite soils receiving an adequate supply of good  
14 quality water, the Drop 2 Reservoir site is not considered a viable agriculture operation due to  
15 the lack of irrigation,.

16 **3.4.2.2.1 Mitigation Measures** Because no agricultural resource impacts are anticipated, no  
17 mitigation measures are required.

18 **3.4.2.2.2 Residual Impacts after Mitigation** No significant residual impact on agricultural  
19 resources would occur.

20 **3.4.2.3 No-Action Alternative**

21 Under the No-Action Alternative, a reservoir and associated facilities would not be constructed.  
22 Therefore, no impacts on agricultural resources (i.e., loss of Important Farmland) would occur.



## 3.5 Air Quality

Air emissions produced by the Proposed Action mainly would affect air quality within Imperial County and areas immediately adjacent to the Project site. Imperial County is part of the Salton Sea Air Basin (SSAB). The following section describes the existing air quality within SSAB and the air regulations that would apply to the Proposed Action and alternatives.

### 3.5.1 Affected Environment

Air quality in a given location is defined by pollutant concentrations in the atmosphere and is generally expressed in units of ppm or micrograms per cubic meter ( $\mu\text{g}/\text{m}^3$ ). One aspect of significance is a pollutant's concentration in comparison to a national and/or State ambient air quality standard. These standards represent the maximum allowable atmospheric concentrations that may occur and still protect public health and welfare with a reasonable margin of safety. The national standards, established by the EPA, are termed the National Ambient Air Quality Standards (NAAQS). The NAAQS are defined as the maximum acceptable ground-level concentrations that may not be exceeded more than once per year except for annual standards, which may never be exceeded. California standards, established by the California Air Resources Board (ARB), are termed the California Ambient Air Quality Standards (CAAQS). The CAAQS are at least as restrictive as the NAAQS and include pollutants for which national standards do not exist.

The Project site is within an area that is currently in violation of the national and state standards for particulate matter less than 10 microns in diameter ( $\text{PM}_{10}$ ) and ozone ( $\text{O}_3$ ). Volatile organic compounds (VOC) and nitrogen oxides ( $\text{NO}_x$ ) are precursors to  $\text{O}_3$  and the generation of these pollutants and fugitive dust ( $\text{PM}_{10}$ ) from Project emission sources would be the main air quality issues associated with this Proposed Action.

#### 3.5.1.1 Region of Influence

Identifying the Region of Influence (ROI) for air quality requires knowledge of the types of pollutants being emitted, pollutant emission rates, topography, and meteorological conditions. The ROI for inert pollutants (pollutants other than  $\text{O}_3$  and its precursors) is generally within a mile or two downwind from a source. The ROI for photochemical pollutants, such as  $\text{O}_3$ , can extend much farther downwind than for inert pollutants. Ozone is a secondary pollutant formed in the atmosphere by photochemical reactions of previously emitted pollutants, or precursors. Ozone precursors are mainly VOCs and  $\text{NO}_x$ . In the presence of solar radiation, the maximum effect of VOCs and  $\text{NO}_x$  emissions on  $\text{O}_3$  levels usually occurs several hours after they are emitted and many miles from the source.

#### 3.5.1.2 Baseline Air Quality

The EPA designates all areas of the US as having air quality better than or equal to (attainment) or worse than (nonattainment) the NAAQS. A nonattainment designation generally means that a primary NAAQS has been exceeded more than once per year in an area. Former nonattainment areas that have attained the NAAQS are designated as maintenance areas. In regard to the



1 NAAQS, Imperial County is presently in “marginal” nonattainment for the 8-hour O<sub>3</sub> standard.  
2 Roughly the southwest three quarters of the County is also in “serious” nonattainment area for  
3 PM<sub>10</sub> NAAQS (known as the Imperial Valley Planning Area). In regard to the CAAQS,  
4 Imperial County is presently in nonattainment for O<sub>3</sub> and PM<sub>10</sub>. The county is in attainment for  
5 CO, except the City of Calexico, which is in nonattainment for the CO state standard.  
6 Otherwise, the County attains all other national and state ambient air quality standards.

7 Ozone concentrations are generally the highest during the summer months. Maximum O<sub>3</sub>  
8 concentrations tend to be regionally distributed, since precursor emissions become  
9 homogeneously dispersed in the atmosphere. Inert pollutants, such as CO, tend to have the  
10 highest concentrations during the colder months of the year, when light winds and nighttime/early  
11 morning surface-based temperature inversions inhibit atmospheric dispersion. Maximum inert  
12 pollutant concentrations are usually found near an emission source.

13 Fugitive dust emissions (PM<sub>10</sub>) within the Project region mainly occur from ground-disturbing  
14 activities, such as agricultural tilling, vehicular activities on paved and unpaved surfaces, and  
15 high wind events. The arid conditions of the Project region enhance the potential for fugitive  
16 dust emissions.

### 17 **3.5.1.3 Regulatory Setting**

18 The Federal Clean Air Act of 1969 (CAA) and its subsequent amendments establish air quality  
19 regulations and the NAAQS and delegate the enforcement of these standards to the states. The  
20 ARB enforces air pollution regulations and sets guidelines to attain and maintain the national and  
21 state ambient air quality standards within the state of California. These guidelines are found in  
22 the California State Implementation Plan (SIP). This section provides a summary of the air  
23 quality rules and regulations that apply to the proposed action.

24 The Imperial County Air Pollution Control District (ICAPCD) regulates sources of air emissions  
25 within Imperial County. In 1991, the ICAPCD developed a plan to bring the Imperial Valley  
26 Planning Area (IVPA) into attainment of the national PM<sub>10</sub> standard, as the area was in moderate  
27 nonattainment of this standard. In August 2004, the EPA formally reclassified this area as in  
28 serious nonattainment of the national PM<sub>10</sub> standard. As a result, the ICAPCD will be required to  
29 develop a new attainment plan to bring the IVPA into attainment of this standard. However, the  
30 EPA has yet to issue an official request for this requirement. In 1992, the ICAPCD developed a  
31 plan to bring the County into attainment of the national 1-hour ozone standard, as the region was in  
32 moderate nonattainment of this standard. It is unknown if the ICAPCD will be required to develop  
33 a plan to bring the County into attainment of the national 8-hr ozone standard, as the EPA is still  
34 developing guidance for the requirements of marginal nonattainment areas.

35 Through the attainment planning process, the ICAPCD develops the *Rules and Regulations of*  
36 *the Imperial County Air Pollution Control District* to regulate stationary sources of air pollution  
37 in the County (ICAPCD 2005a). The most pertinent ICAPCD rules that apply to the proposed  
38 action are (1) Regulation VIII - Fugitive Dust Rules and (2) Rule 925 - General Conformity. The  
39 purpose of Regulation VIII is to reduce PM<sub>10</sub> emissions generated from anthropogenic (man-  
40 made) sources of fugitive dust by requiring actions to prevent, reduce, or mitigate these  
41 emissions. Rule 925 states that a federal agency cannot support an activity unless the agency

1 determines that the activity will conform to the most recent EPA-approved SIP within the region  
2 of the proposed project. This means that federally supported or funded activities will not (1)  
3 cause or contribute to any new air quality standard violation, (2) increase the frequency or  
4 severity of any existing standard violation, or (3) delay the timely attainment of any standard,  
5 interim emission reduction, or other milestone. Based upon the present attainment status of the  
6 project area, the Proposed Action would conform to the SIP if its annual emissions remain below  
7 100 tons of NO<sub>x</sub> or VOC and 70 tons of PM<sub>10</sub>. If the Proposed Action exceeds one of these *de*  
8 *minimis* thresholds, performance of a formal conformity determination is the next step in the  
9 conformity analysis process.

10 The ICAPCD does not consider short-term construction emissions in the determination of the  
11 significance of a proposed action under NEPA. Rather, they rely on the project proponent to  
12 comply with all applicable ICAPCD rules and implement mitigation measures identified in the  
13 California Environmental Quality Act (CEQA) Air Quality Handbook to ensure that air quality  
14 impacts from proposed construction are less than significant (ICAPCD 2005b). Although CEQA  
15 does not apply to Reclamation actions, the CEQA Air Quality Handbook contains measures to  
16 comply with the ICAPCD rules and the CAA. Therefore, the proposed action would adhere to  
17 the Handbook's guidelines. The mitigation measures provided in section 3.5.2.2.3 of this EA  
18 include the ICAPCD requirements that would achieve this objective.

## 19 **3.5.2 Environmental Consequences and Mitigation Measures**

### 20 **3.5.2.1 Thresholds of Significance and Methodology**

21 Criteria to determine the significance of air quality impacts are based on federal, state, and local  
22 air pollution standards and regulations. The ICAPCD has not established criteria for assessing  
23 the significance of construction air quality impacts for NEPA purposes or within their CEQA Air  
24 Quality Handbook. Therefore, this NEPA analysis assumes that Project impacts would be  
25 potentially significant if Project emissions exceed the annual thresholds that trigger a conformity  
26 determination, as described above (100 tons for VOC and NO<sub>x</sub> and 70 tons for PM<sub>10</sub>). While the  
27 Project region attains the ambient air quality standards for CO and sulfur dioxide (SO<sub>2</sub>), this  
28 analysis also adopts the conformity thresholds of moderate nonattainment areas for these  
29 pollutants (100 tons per year) as significance criteria. This approach is conservative, as the CO  
30 and SO<sub>2</sub> thresholds are designed to assess the potential for emission sources to impact a  
31 nonattainment area for these pollutants.

32 If emissions exceed a significance threshold described above, further analyses of the emissions  
33 and their consequences would be necessary to assess whether there is a likelihood of a significant  
34 impact to air quality. The nature and extent of such analyses would depend on the specific  
35 circumstances. The analyses could range from a more detailed and precise examination of the  
36 likely emitting activities and equipment to air dispersion modeling analyses. If Project emissions  
37 were determined to increase ambient pollutant levels from below to above a national or state  
38 ambient air quality standard, these emissions would be considered a significant affect.

39 Air pollutant emissions produced from the proposed construction activities were estimated using  
40 the most up to date and comprehensive emission factors and methods, and then were compared  
41 to the criteria identified above to determine their significance. Based upon activity and

1 scheduling data estimated for the Proposed Action, the analysis estimated annual emissions from  
2 the proposed construction and operational activities assuming a three year construction period.

3 Factors used to estimate Project emissions were obtained from the (1) *ARB OFFROAD Model*  
4 for mobile construction equipment (ARB 1999), (2) the EMFAC2002 mobile source emissions  
5 models for on-road trucks (ARB 2003), and (3) the EPA *AP-42* document for stationary fugitive  
6 dust sources (EPA 1995). Details of emission source data and calculations used to estimate  
7 emissions from the Proposed Action are included in Appendix F of this EA.

### 8 **3.5.2.2 Proposed Action**

9 The following presents an analysis of the air quality impacts associated with the Project.  
10 Emission sources would include combustive and fugitive dust (PM<sub>10</sub>) emissions generated by the  
11 proposed construction and operational activities.

12 **3.5.2.2.1 Annual Emissions** A summary of the annual emissions that would occur from the  
13 proposed construction activities is presented in Table 3.5-1. These data show that Project air  
14 emissions would remain below all emission significance thresholds and therefore the proposed  
15 construction activities would produce no significant air quality impacts. The main source of  
16 PM<sub>10</sub> emissions would occur from fugitive dust generated from vehicles that operate on bare  
17 soils.

**Table 3.5-1. Annual Emissions for Proposed Construction Activities – Drop 2 Reservoir**

| <i>Year/Project Activity</i>            | <i>Annual Emissions (Tons)</i> |              |                 |                 |                  |
|---|--------------------------------|--------------|-----------------|-----------------|------------------|
|   | VOC                            | CO           | NO <sub>x</sub> | SO <sub>x</sub> | PM <sub>10</sub> |
| <b>Year 1</b>                           |                                |              |                 |                 |                  |
| All-American Canal Turn-In Construction | 0.35                           | 2.31         | 5.44            | 0.01            | 1.94             |
| <b>Year 1 Emissions</b>                 | <b>0.35</b>                    | <b>2.31</b>  | <b>5.44</b>     | <b>0.01</b>     | <b>1.94</b>      |
| <b>Year 2</b>                           |                                |              |                 |                 |                  |
| All-American Canal Turn-In Construction | 0.06                           | 0.39         | 0.91            | 0.00            | 0.32             |
| Reservoir Construction                  | 4.18                           | 20.26        | 59.22           | 0.05            | 40.31            |
| Inlet and Outlet Canal Construction     | 0.86                           | 4.66         | 12.39           | 0.01            | 19.68            |
| <b>Year 2 Emissions</b>                 | <b>5.10</b>                    | <b>25.30</b> | <b>72.52</b>    | <b>0.07</b>     | <b>60.31</b>     |
| <b>Year 3</b>                           |                                |              |                 |                 |                  |
| Reservoir Construction                  | 2.79                           | 13.50        | 39.48           | 0.04            | 26.87            |
| Inlet and Outlet Canal Construction     | 0.86                           | 4.66         | 12.39           | 0.01            | 19.68            |
| <b>Year 3 Emissions</b>                 | <b>3.65</b>                    | <b>18.16</b> | <b>51.87</b>    | <b>0.05</b>     | <b>46.55</b>     |
| <b>NEPA Significance Thresholds</b>     | <b>100</b>                     | <b>100</b>   | <b>100</b>      | <b>100</b>      | <b>70</b>        |

18 A summary of the annual emissions that would occur from the proposed maintenance activities is  
19 presented in Table 3.5-2. Sufficient water will be maintained in the storage reservoir during  
20 drawdowns to prevent the reservoir bottom from being exposed, limiting dust. The reservoir  
21 cells may be dried prior to infrequent silt removal operations. As indicated in this table, Project  
22 air emissions would remain below all emission significance thresholds for proposed operations  
23 and maintenance activities.

**Table 3.5-2. Annual Emissions for Proposed Maintenance Activities – Drop 2 Reservoir**

| <i>Project Activity</i>             | <i>Annual Emissions (Tons)</i> |             |                 |                 |                  |
|-------------------------------------|--------------------------------|-------------|-----------------|-----------------|------------------|
|                                     | VOC                            | CO          | NO <sub>x</sub> | SO <sub>x</sub> | PM <sub>10</sub> |
| Silt Removal Operations             | 0.23                           | 0.96        | 2.87            | 0.00            | 5.08             |
| <b>Annual Emissions</b>             | <b>0.23</b>                    | <b>0.96</b> | <b>2.87</b>     | <b>0.00</b>     | <b>5.08</b>      |
| <b>NEPA Significance Thresholds</b> | <b>100</b>                     | <b>100</b>  | <b>100</b>      | <b>100</b>      | <b>70</b>        |

1 **3.5.2.2.2 Conformity Applicability Analysis** Table 3.5-3 summarizes the annual conformity-  
2 related emissions that would occur from the proposed construction activities and for post-year  
3 2010 maintenance activities. Consistent with the conformity guidelines, PM<sub>10</sub> emissions from  
4 the concrete batch plant and soil cement pugmill are not included in these data, as these sources  
5 would require an ICAPCD air permit and by definition, would conform to the SIP. The data in  
6 Table 3.5.-3 show that emissions from the proposed construction activities would remain below  
7 all pollutant conformity thresholds. Additionally, Project emissions would not be regionally  
8 significant, as they would be substantially less than 10 percent of any air pollutant estimated for  
9 the SSAB emissions inventory. Appendix B presents the emission calculations associated with  
10 the Project conformity applicability analysis.

**Table 3.5-3. Annual Conformity-Related Emissions – Drop 2 Reservoir**

| <i>Year/Project Activity</i>        | <i>Annual Emissions (Tons)</i> |                 |                  |
|-------------------------------------|--------------------------------|-----------------|------------------|
|                                     | VOC                            | NO <sub>x</sub> | PM <sub>10</sub> |
| <b>Year 1</b>                       |                                |                 |                  |
| All-American Canal Turn-In          | 0.35                           | 5.44            | 1.94             |
| <b>Year 1 Emissions</b>             | <b>0.35</b>                    | <b>5.44</b>     | <b>1.94</b>      |
| <b>Year 2</b>                       |                                |                 |                  |
| All-American Canal Turn-In          | 0.06                           | 0.91            | 0.32             |
| Reservoir Construction              | 2.87                           | 40.58           | 24.96            |
| Inlet and Outlet Canal Construction | 1.00                           | 14.46           | 22.94            |
| <b>Year 2 Emissions</b>             | <b>3.93</b>                    | <b>55.95</b>    | <b>48.23</b>     |
| <b>Year 3</b>                       |                                |                 |                  |
| Reservoir Construction              | 4.10                           | 57.97           | 35.66            |
| Inlet and Outlet Canal Construction | 0.71                           | 10.33           | 16.39            |
| <b>Year 3 Emissions</b>             | <b>4.81</b>                    | <b>68.30</b>    | <b>52.05</b>     |
| <b>Post-Year 3</b>                  |                                |                 |                  |
| Silt Removal Operations             | 0.23                           | 2.87            | 5.08             |
| <b>Post-Year 3 Emissions</b>        | <b>0.23</b>                    | <b>2.87</b>     | <b>5.08</b>      |
| <b>Conformity Thresholds</b>        | <b>100</b>                     | <b>100</b>      | <b>70</b>        |

1 **3.5.2.2.3 Mitigation Measures** The unmitigated impact analysis determined that the  
2 proposed construction activities would produce no significant air quality impacts. However,  
3 Reclamation must comply with the requirements of ICAPCD Regulation VIII to minimize  
4 fugitive dust emissions, as outlined in the following rules:

- 5 • Rule 800 – General Requirements for Control of Fine Particulate Matter
- 6 • Rule 801 – Construction and Earthmoving Activities
- 7 • Rule 802 – Bulk Materials
- 8 • Rule 803 – Carry-out and Track-out
- 9 • Rule 804 – Open Areas
- 10 • Rule 805 – Paved and Unpaved Roads
- 11 • Rule 806 – Conservation Management Practices

12 In addition to a variety of dust control measures outlined in these rules, ICAPCD Rule 801 requires  
13 the development of a dust control plan for construction sites of 5 acres or more for non-residential  
14 developments. Reclamation shall consult with the ICAPCD to ensure Project compliance with the  
15 requirements of Regulation VIII. Reclamation shall also implement the feasible mitigation  
16 measures identified in Section 7.1 of the ICAPCD *CEQA Air Quality Handbook* (Construction  
17 Equipment and Fugitive PM<sub>10</sub> Mitigation Measures) that are not part of the Regulation VIII  
18 requirements. Due to the implementation of the above requirements, the Project would produce no  
19 significant impacts to air quality.

20 **3.5.2.3.4 Residual Impacts After Mitigation** No significant air quality impacts from the  
21 proposed construction would occur.

### 22 **3.5.2.2 No-Action Alternative**

23 Under the No-Action Alternative, Reclamation would not conduct construction activities related  
24 to the Drop 2 Storage Reservoir Project. Therefore, the No-Action Alternative would result in  
25 no significant impacts to air quality.

## 3.6 Cultural Resources

### 3.6.1 Affected Environment

Reclamation has completed a Class III cultural resources inventory and evaluation of the Drop 2 Storage Reservoir Project site (Schaefer et al., 2005). The study was undertaken to determine whether the Project area contains prehistoric or historic resources that may be eligible for listing on the National Register of Historic Places (NRHP). The Class III study included an intensive pedestrian survey of the entire Project area, including the reservoir, inlet canal and outlet canal. Nine sites and five isolated resources were newly recorded and evaluated. Shovel test pits were excavated in prehistoric sites to check for subsurface cultural materials. Native American and California State Historic Preservation Officer consultations are ongoing. Key results of the Class III study are briefly summarized below.

#### 3.6.1.1 Background

Although the prehistory of the Colorado Desert spans at least 12,000 years, prehistoric resources identified in the Project area are restricted to the Late Prehistoric Period (A.D. 1000 to 1700) also known as the Patayan cultural pattern. During this period desert people developed a diversified economy based on high residential mobility. Residential bases and associated temporary camps were moved from place to place, often to take advantage of seasonally available plant foods. Movement between the Colorado River and Lake Cahuilla increased in frequency and trails throughout the Colorado Desert attest to long-range travel to resource collecting zones and ceremonial locations, trading expeditions and, possibly, warfare. The Project area is located within an east-west transportation corridor that includes traditional territories and areas of use by several Yuman-speaking groups subsequent to contact with European explorers in the late 18<sup>th</sup> century, including the Yuman groups: the Quechan and Mojave; the delta Yuman groups: the Cocopah, Halchidhoma, Kouanas and Halyikwamais; and the Kamia, desert bands of Kumeyaay people residing in what are now San Diego and Imperial counties. As a transitional zone between tribal groups, the Project area would have seen the movement of prehistoric and ethnohistoric people and goods for trade and exchange. Archaeological manifestations along the trail system include pottery fragments representing “pot drops,” trailside shrines, and isolated artifacts.

Historic Period activities within and near the Project area strongly reflect the development of Yuma. Fort Yuma was established in 1850 at the confluence of the Gila and Colorado rivers to keep peace at the ferry that was used by California gold-seekers and settlers. A Quartermaster’s Depot constructed in 1864 on the Arizona side of the river soon spawned population growth and development south of the depot. This town, first named Arizona City, was renamed Yuma in the 1860s and grew steadily until 1877 when completion of the Southern Pacific Railroad linking Los Angeles and Yuma accelerated the town’s expansion. San Diego leaders, stung by the loss of the transcontinental railroad terminus to Los Angeles, helped fund construction of a wooden road between Yuma and San Diego. Although a major improvement, the Plank Road was dangerous and difficult and usually in need of repair. It finally was replaced in 1928 by US 80, nearby portions of which still serve as a frontage road for I-8, constructed in 1974.

1 Efforts to use the Colorado River to irrigate the Imperial and Coachella valleys have affected the  
 2 landscape throughout the California Desert and elsewhere. The first irrigation system was the  
 3 Imperial or Alamo Canal. Built in 1900 by the California Development Company (CDC), this  
 4 privately owned system delivered Colorado River water to the Alamo River Channel just above the  
 5 Mexican Border. The availability of water soon attracted settlers but the CDC charged exploitive  
 6 costs that forced many into hardship. Signing the Newlands Reclamation Act in 1902 led to the  
 7 formation of the Reclamation Service and the federal government began a campaign to take control  
 8 of the irrigation system. By 1904 the Alamo Canal system had silted up. To provide more reliable  
 9 sources of water, the Reclamation Service surveyed the Lower Colorado River and found several  
 10 alternative sites for development. One of these, the Yuma Dam site (later Imperial Dam), was  
 11 eventually the preferred site for the AAC. The CDC finally lost its rights to the Colorado River  
 12 water when the government declared it navigable.

13 The CDC attempted to construct a new irrigation intake south of the border but an engineering failure  
 14 caused the horrendous 1905-1907 flood that created the Salton Sea and destroyed the Imperial Valley  
 15 irrigation system. The bankruptcy of the CDC gave impetus to a movement in California to create  
 16 publicly owned irrigation programs. The Imperial Irrigation District was formed in 1911, eventually  
 17 acquired all mutual water companies of Imperial Valley, and helped support the financial and  
 18 political campaign that eventually led to the construction of the AAC to water the East Mesa.

### 19 **3.6.1.2 Inventory Results**

20 Seven historic sites, two prehistoric sites, and five isolates occur within and adjacent to the Project  
 21 area (Schaefer et al., 2005). Four sites are considered NRHP eligible, and five sites and five  
 22 isolates are evaluated as ineligible. Resources are listed in Table 3.6-1 and described below.

**Table 3.6-1. Drop 2 Reservoir Project Site Cultural Resources Inventory \***

| <i>Temp No.</i>   | <i>Description</i>  | <i>Attributes</i>  | <i>NRHP Eligibility</i> |
|---|---|--|-------------------------|
| D2-1  | Brock Ranch Research Center (Experimental Farm No. 2) (1947-1996) | demolished buildings, open fields, irrigation ditches          | Not eligible            |
| D2-2  | Historic trash dump (1935-1945)                                   | cans, auto parts, glass  | Not eligible            |
| D2-3  | Historic trash dump (1935-1945)                                   | oil cans, auto parts, melted and other glass, 500+ bottle caps | Not eligible            |
| D2-4  | Historic trash dump (1935-1950)                                   | six loci, 1000+ bottle caps, glass, auto parts                 | Not eligible            |
| D2-5  | Prehistoric ceramic scatter                                       | 22 Tumco Buff sherds   | Eligible                |
| D2-6  | Prehistoric ceramic scatter                                       | 37 Tumco Buff sherds   | Eligible                |
| D2-7  | Historic US Army telegraph line (1875-1891)                       | remnant wood posts, wire, glass insulator                      | Eligible                |
| D2-8  | Historic Old Highway 80/Evan Hewes Highway                        | concrete pavement  | Not eligible            |
| CA-IMP-7658 <sup>1</sup>  | Old Coachella Canal (1939-1982)                                   | canal and berms  | Eligible                |
| * <i>Source:</i> Schaefer et al., 2005                            |   |  |                         |
| <i>Note:</i> 1. Permanent archaeological site trinomial assigned. |   |  |                         |



1 The Brock Ranch Research Center (D2-1) is a former experimental farm (1947-1996) designed  
2 to evaluate whether the East Mesa could support crops and ornamental plants. Houses once  
3 associated with the property have been demolished. The inventory noted the presence of a main  
4 concrete canal, feeder canals and flow gates that once irrigated individual plots, an old water  
5 pump, a partially demolished corrugated metal shed, remains of a chicken coop, storage tanks, a  
6 disassembled windmill, associated demolition and farm-related debris, lemon and grapefruit  
7 groves, and ornamental trees and shrubs. This Brock Ranch Research Center is evaluated as  
8 ineligible for NRHP listing due to its lack of integrity, most physical remains are less than 50  
9 years of age, and has only minor historical significance at the local level.

10 Three historic trash dumps (D2-2, D2-3, and D2-4) were identified. All materials were probably  
11 dumped by proprietors of a rest stop at Gordon's Well located less than a mile away. D2-2  
12 consists of two small loci each of which measure approximately 2-3 m in diameter. Locus A  
13 includes eight beverage cans, a motor oil can, three food cans, and one chrome auto molding  
14 strip. Locus B is a trash dump of household and automotive items such as motor oil cans, three  
15 beer bottles, three coffee can lids and one smashed coffee can, D-cell batteries, wire nails, and  
16 fragments of red automotive tail light glass and window glass fragments. D2-3 consists of two  
17 loci that appear to represent the contents of trash barrels or burn barrels that include a variety of  
18 household and automotive-related items. Locus A consists of automotive materials such as  
19 motor oil cans, burned tires, car frame parts, melted glass, and chunks of cement while Locus B  
20 includes a quantity of bottle caps that probably indicates retail sales of soda, milk cans, a 1940s  
21 lid to a household cleanser, fragments of a hand lotion bottle, one drinking glass, and other  
22 fragments of bottles, cans, and a jar. Trash dump D2-4 consists of six discrete loci that appear to  
23 be dumped contents of trash barrels or burn barrels. Materials include a quantity of bottle caps,  
24 milk cans, drinking glasses, condiment jars, dinnerware fragments, Purex bottle fragments, beer  
25 bottle fragments, burned and unburned tires, sparks plus, oil cans and other similar debris. The  
26 absence of whole bottles and collectible items suggest the site has been visited by artifact  
27 collectors. All three historic trash dumps are evaluated as ineligible because they lack significant  
28 historic or research values.

29 Prehistoric pottery scatters D2-5 and D2-6 are considered NRHP-eligible because they can  
30 contribute to an archaeological district that includes dozens of such scatters located in a wide  
31 corridor between Imperial Valley and the Colorado River. Information about clay sources and  
32 temporal and ethnic aspects of these scatters have significant research values associated with  
33 such topics as prehistoric and ethnohistoric regional patterns of trade and exchange, population  
34 movements and social interaction, and ceramic typology and chronology. Individual ceramic  
35 scatters have limited research value and usually are not considered eligible for the NRHP but  
36 collectively they have the potential to yield data important to prehistory and ethnohistory.

37 Remains of the San Diego-to-Yuma US Army Telegraph (D2-7) are considered eligible for  
38 listing in the NRHP under Criteria A and D on the local, regional and national levels. Although  
39 the remains are fragmentary and exhibit generally poor integrity, the military telegraph played an  
40 essential role in helping to secure the southwest for American settlement after the Civil War and  
41 helped spur development of what is now downtown San Diego. Remains of the telegraph  
42 represent one of the oldest historic resources in the Imperial Valley. Although examples of  
43 insulators have been collected at the Serra Museum of the Sand Diego Historical Society and at

1 the Yuma Historical Society, the field survey identified a rare fragment of an insulator still  
2 attached to telegraph wire.

3 Resource D2-8 is a segment of old Highway 80/Evan Hewes Highway located on the north side  
4 of I-8. It commemorates Evan Hewes who served as the Executive Superintendent of Imperial  
5 Irrigation District from 1938-1957. The road segment measures a little over four miles long and  
6 includes a right-of-way 200 feet north and south of the centerline. The route was established in  
7 1915 and was part of the Plank Road, although this segment was not constructed with wooden  
8 planks. Cracks on the modern road suggest the original road surface is sealed beneath the  
9 asphalt but was probably modified in 1949 when the highway was widened and resurfaced. In  
10 1973 the highway was bypassed when I-8 was completed.

11 Portions of the Evan Hewes Highway were previously evaluated as ineligible for the NRHP  
12 (Steven Wee in Cook et al. 2001) and that evaluation applies to the D2-8 segment as well. While  
13 the road played an important role in transporting goods in and out of the Imperial Valley and  
14 across country, the same can be said for all trunk roads and there is nothing to distinguish the  
15 road in the context of transportation history. Although the road is named after an influential  
16 superintendent of IID, Hewes' involvement was commemorative and thus the road is not truly  
17 associated with a significant person. The road is not unique and, finally, the highway lacks  
18 integrity to its original period of construction as a result of subsequent widening and resurfacing.

19 Approximately 60 to 80 roadside trash dumps were noted within the right-of-way on the north  
20 side of the highway. They include typical roadside debris such as beverage cans and bottles and  
21 pieces of shredded tires. Most of the artifacts seem to date from the late 1950s to the early 1970s  
22 although a small proportion appears to date to the late 1940s.

23 Old Coachella Canal (CA-IMP-7658): the excavated prism of the original Coachella Canal is  
24 located near the Project area and filled portions of the old canal are within the Project area.  
25 Portions of the canal have been determined eligible for NRHP listing as part of a past lining  
26 project. Mitigation measures were implemented as part of the past lining project, including  
27 documenting the entire system to standards of the Historic American Engineering Record (HAER)  
28 with emphasis on the segment between Siphons 7 and 32. The existing Coachella Canal Turnout  
29 Structure is located adjacent to the AAC Drop No. 1 Structure. The existing Turnout Structure will  
30 be modified to allow flows to be bifurcated and allow controlled delivery to the existing Coachella  
31 Canal and to the new proposal Inlet Canal. A detailed photographic record of the original  
32 construction of the existing Coachella Canal Turnout Structure was prepared.

33 The five isolated remains (D2a-e as listed in Table 3.6-2) include one prehistoric pottery sherd,  
34 one 1937 Reclamation benchmark and three Government Land Office (GLO) survey markers  
35 established in 1915. Isolates are ineligible for listing in the NRHP, although the benchmark and  
36 markers have limited historical value. The four survey monuments although not eligible to the  
37 NRHP, bear some historical significance with regard to the early history of land survey in the  
38 area (three 1915 GLO section markers) and also to the building of the AAC (one 1937  
39 Reclamation elevation control monument).

**Table 3.6-2. Drop 2 Reservoir Project Isolate Inventory**

| <i>Temp No.</i> | <i>Description</i>              | <i>NRHP Eligibility</i> |
|-----------------|---------------------------------|-------------------------|
| D2-a            | Tumco Buff sherd                | Not eligible            |
| D2-b            | 1937 Reclamation benchmark      | Not eligible            |
| D2-c            | 1915 GLO section corner marker  | Not eligible            |
| D2-d            | 1915 GLO quarter-section marker | Not eligible            |
| D2-e            | 1915 GLO section corner marker  | Not eligible            |

1 There is a possibility that some unrecorded ceramic scatters may lie beneath smaller dunes in the  
 2 Project area. Otherwise, there is little or no potential for the Project area to contain unrecorded  
 3 sites that may lie buried beneath the present ground surface. The alluvial deposits of the East  
 4 Mesa pre-date the Holocene and no archaeological sites have ever been found associated with  
 5 nearby Pleistocene shorelines of Lake Cahuilla.

## 6 **3.6.2 Environmental Consequences and Mitigation Measures**

### 7 **3.6.2.1 Thresholds of Significance**

8 Impacts would be significant if the Proposed Action or alternatives would have an adverse effect  
 9 on qualities that make a cultural resource eligible for listing in the NRHP. The federal criteria  
 10 for defining if a cultural resource is significant is stated in the eligibility requirement for  
 11 nomination to the NRHP (36 CFR § 60.4), maintained by the National Park Service, Department  
 12 of the Interior. In order to qualify for the NRHP, a property must possess integrity of location,  
 13 design, setting, material, workmanship, feeling, and association and meet one or more of the  
 14 following eligibility criteria:

- 15 a) Is associated with events that have made a significant contribution to the broad patterns of  
 16 history; or
- 17 b) Is associated with the lives of persons significant in the past; or
- 18 c) Embodies the distinctive characteristics of a type, period, or method of construction,  
 19 represents the work of a master, possesses high artistic values, or represents a significant and  
 20 distinguishable entity whose components may lack individual distinction; or
- 21 d) Has yielded, or may be likely to yield, information important in prehistory or history.

### 22 **3.6.2.2 Proposed Action**

23 Initial clearing and excavation of the reservoir and inlet and outlet canals could adversely affect  
 24 three NRHP-eligible historic properties within the Project right-of-way. The ceramic scatters  
 25 DR-5 and D2-6 could be directly disturbed or destroyed by the Proposed Action. In addition,  
 26 fragments of rare historic insulators and other remains of the NRHP-eligible historic US Army  
 27 telegraph line (D2-7) are located within or just outside of the north side of the Project right-of-  
 28 way. These historic resources could be directly disturbed during grading, inadvertently affected  
 29 by vehicular travel, or collected by unauthorized personnel. Such actions would be considered  
 30 adverse effects on the historic properties, and therefore would be an adverse significant impact.

1 In addition, there is the possibility that the Project could destroy any unrecorded ceramic scatters  
2 that may lie underneath some of the smaller dunes crossed by the right-of-way. The proposed  
3 alignment will start at a filled-in segment of the Old Coachella Canal adjacent to the downstream  
4 end of the existing Coachella Canal Turnout Structure. However, the entire old canal system has  
5 been documented according to HAER standards. Therefore, Project impacts to the filled-in  
6 segment of the Old Coachella Canal (CA-IMP-7658) have been previously mitigated, and would  
7 not be considered significant.

8 The Proposed Action could displace the four land survey markers and thus have an effect on  
9 these resources. However, the displacement of these markers would not be considered a  
10 significant impact due to the ineligible status of these isolates by NRHP significance criteria.

11 **3.6.2.2.1 Mitigation Measures** The following measures are proposed to address adverse effects  
12 to two historic properties that will be either directly or indirectly affected by the Proposed Action:

13 CR-1 NRHP-eligible ceramic scatters D2-5 and D2-6 will be avoided during clearing,  
14 grading and excavation. Temporary barriers or markers and monitoring will be used  
15 to ensure avoidance. If avoidance is impractical or infeasible, then a data recovery  
16 plan will be developed and implemented in consultation with the California State  
17 Historic Preservation Officer and representatives of Native American groups with  
18 traditional ties to the area. Data recovery, if necessary, will include excavation and  
19 screening of surrounding soils, Native American monitoring, laboratory and special  
20 analyses, report preparation, and curation at Reclamation's Boulder City facility or  
21 another approved facility that meet 36 CFR Part 79 standards.

22 CR-2 Temporary barriers or markers and monitoring will be used to ensure avoidance of  
23 remnants of resource D2-7, the historic US Army telegraph line located just within or  
24 immediately north of the Project area. Although examples of insulators have been  
25 collected previously, the field survey identified a rare fragment of an insulator still  
26 attached to its telegraph wire. Recovery and display of this item should be considered  
27 regardless of avoidance. If avoidance is impractical or infeasible, then a data  
28 recovery plan will be developed and implemented in consultation with the California  
29 State Historic Preservation Officer.

30 The following measure is recommended to address potential effects to isolated remains that are  
31 ineligible for listing in the NRHP, but have limited historical value.

32 CR-3 In the event that the 1937 Reclamation benchmark (DR2-b) and three 1915 GLO survey  
33 markers (DR2-c, DR2-d, and DR2-e) can not be avoided by Proposed Action  
34 construction, they will be recovered consistent with federal protocols for their removal.  
35 The BLM has jurisdiction over GLO monuments and the Bureau of Land Management  
36 Branch of Geographical Services (Cadastral Survey) in Sacramento will be contacted  
37 prior to the Project so the monuments can be appropriately treated. The Cadastral  
38 Survey can replace them with new monuments at a nearby location if they are to be  
39 displaced by the Project and the BLM, Desert District, is interested in preserving the old  
40 GLO monuments for public education purposes. Reclamation may also be interested in  
41 replacing or preserving their monument.

1           As the lower sections of the Old Coachella Canal (CA-IMP 7658) were documented  
2           according to HAER standards when the newer, lined segment was constructed, no  
3           further mitigation is required to address Proposed Action effects on this historic  
4           property.

5           **3.6.2.2.2 Residual Impacts After Mitigation** No additional effects to historic properties are  
6           anticipated. In the event that a discovery of a previously unrecorded cultural resource is made  
7           after mitigation and during construction, the Post-review discoveries procedures outlined in 36  
8           CFR Part 800.13 will be followed.

9           **3.6.2.3 No-Action Alternative**

10          The No-Action Alternative will not result in ground disturbance, and impacts to cultural  
11          resources would not occur.

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## 3.7 Environmental Justice

This section addresses the potential for the Project to create disproportionate impacts on minority and low-income populations.

In 1994, the President issued EO 12898, Federal Actions to Address Environmental Justice in Minority and Low-income Populations. The objectives of the EO include developing Federal agency implementation strategies, identifying minority and low-income populations, including Indian tribes, where proposed Federal actions could have disproportionately high and adverse human health and environmental impacts, and encouraging the participation of minority and low-income populations in the NEPA process.

Minority populations include all persons identified by the Census of Population and Housing to be of Hispanic or Latino origin, regardless of race, as well as non-Hispanic persons who are Black or African American, American Indian and Alaska Native, Asian, Native Hawaiian and Other Pacific Islander.

Low-income populations are those that fall within the statistical poverty thresholds from the Bureau of the Census for the 2000 Census. For the purposes of this analysis, low-income populations are defined as persons living below the poverty level (\$17,463 for a family of four with two children in 2000, adjusted based on household size and number of children), as reported by the Census. The Census Bureau uses a set of money income thresholds that vary by family size and composition. If the total income for a family or unrelated individual falls below the relevant poverty threshold, then the family or unrelated individual is classified as being “below the poverty level.” The percentage of low-income persons is calculated as the percentage of all persons for whom the Bureau of the Census determines poverty status, which is generally a slightly lower number than the total population since it excludes institutionalized persons, persons in military group quarters and in college dormitories, and unrelated individuals under 15 years old.

### 3.7.1 Affected Environment

The affected area includes the locations where most of the Proposed Action’s effects are expected to occur including the reservoir site, the inlet and outlet canal locations and nearby communities where construction workers are likely to reside. The affected area therefore includes Imperial County, California and Yuma County, Arizona, the City of El Centro, City of Calexico, City of Holtville, and community of Winterhaven in Imperial County, and the City of Yuma in Yuma County. Two types of data were reviewed to evaluate environmental justice effects: minority populations (reported as ethnicity and race by the Census) and poverty status. Information on total population, minority population, and poverty status for the two counties and two cities for 2000 is provided in Table 3.7-1 below.

Of the two counties, Imperial County has a higher percentage of both minority and low-income populations, at approximately 80 percent and 23 percent, respectively. The City of El Centro has similar characteristics; approximately 82 percent of the population is minority and 23 percent low-income, compared to approximately 98 percent minority and 26 percent low-income for the



City of Calexico, approximately 76 percent minority and 18 percent low-income for the City of Holtville, and approximately 67 percent minority and 47 percent low-income for the community of Winterhaven. The population of Yuma County is approximately 56 percent minority and 19 percent low-income. The City of Yuma's population is approximately 53 percent minority and 15 percent low-income, slightly less than Yuma County.

**Table 3.7-1. Total Population, Minority Population and Population Living Below Poverty in the Affected Area, 2000**

| <i>County</i>       | <i>Total Population</i> | <i>Minority Population</i> | <i>Percent Minority</i> | <i>Population Living Below Poverty Level</i> | <i>Percent of Population Living Below Poverty Level</i> |
|---------------------|-------------------------|----------------------------|-------------------------|--|---|
| Imperial County, CA | 142,361                 | 113,872                    | 80.0                    | 29,681                                       | 22.6  |
| City of Calexico    | 27,109                  | 26,467                     | 97.6                    | 6,918  | 25.7  |
| City of El Centro   | 37,835                  | 30,998                     | 81.9                    | 8,405  | 22.8  |
| City of Holtville   | 5,612                   | 4,263                      | 75.9                    | 1002   | 18.2  |
| Winterhaven CDP     | 529                     | 354                        | 66.9                    | 246  | 47.1  |
| Yuma County, AZ     | 160,026                 | 88,896                     | 55.6                    | 29,670                                       | 19.2  |
| City of Yuma        | 77,515                  | 40,731                     | 52.5                    | 10,910                                       | 14.7  |

*Note:*  
Percent of population living below poverty is calculated by taking into consideration the population for whom poverty status is determined, a number that is generally less than the total population, because certain populations are excluded. Winterhaven is identified by the Census as a census designated place (CDP). CDPs comprise densely settled concentrations of population that are identifiable by name but are not legally incorporated places.

*Source:* US Census Bureau, 2000.

Executive Order 12898 states that Federal agencies should also analyze environmental effects on Indian tribes, when such analysis is required by NEPA. Tribal lands are located in areas along the Colorado River and tribes are included among the river system's users (e.g., Quechan Tribe [Fort Yuma Indian Reservation]). As described in section 3.9, Indian Trust Assets, Reclamation has requested consultation with the Quechan and Cocopah Tribes. There are no known Indian Trust Assets or other resources of tribal concern in the Project area.

### **3.7.2 Environmental Consequences and Mitigation Measures**

#### **3.7.2.1 Thresholds of Significance**

The analysis of environmental justice impacts is required by EO 12898 and must be evaluated in NEPA documents. NEPA does not require the use of significance criteria. This analysis considers whether the impacts of the Project would disproportionately affect minority or low-income populations.

#### **3.7.2.2 Methodology**

The impact analyses for other resources presented in Chapter 3 were reviewed to determine whether they identified impacts on human populations and these impacts were used as the basis for the environmental justice analysis. If impacts exceeded a recognized threshold or were otherwise considered to be significant or substantial, an environmental justice analysis was done

1 to determine if disproportionate impacts would result. This analysis requires the comparison of  
2 demographics of the jurisdiction or jurisdictions (e.g., a county) containing the adversely  
3 affected area with the demographics of the area adversely affected. Populations are not present  
4 in the immediate vicinity of the site but are located in nearby communities where workers would  
5 potentially reside (e.g., El Centro and Yuma.) If the percentage of minority or low-income  
6 persons in any adversely affected area appreciably exceeds that of the comparison region,  
7 disproportionate effects could occur. If applicable, proposed mitigation and residual effects  
8 identified for other resources are taken into account in determining whether additional mitigation  
9 would be needed to specifically address environmental justice.

### 10 **3.7.2.3 Proposed Action**

11 The Proposed Action would not result in disproportionately high and adverse human health and  
12 environmental effects on minority or low-income populations. No significant impacts were  
13 identified for the Proposed Action that would be expected to adversely affect human populations  
14 or the public. Construction of the reservoir site would occur on federally withdrawn land that  
15 contains abandoned farmland (see section 3.4 Agricultural Resources for discussion of affects on  
16 agriculture). Although construction easements will be required on County roads for the inlet  
17 canal, construction will not require acquisition of private property. No population or housing  
18 would be displaced by the Proposed Action and construction and operations employment for the  
19 Proposed Action would not induce substantial population growth. LCR system users would be  
20 the direct beneficiary of additional system storage space by the capture of non-storable flows  
21 presently passing uncontrolled to Mexico when flows in the river exceed demand. Secondary  
22 benefits would be derived by the increased operational flexibility of the AAC. The additional  
23 storage will not have an effect on agricultural productivity or fallowing because water would still  
24 be delivered according to established operating criteria. The Proposed Action would produce  
25 economic benefits including construction jobs and purchases of construction materials and  
26 services. The Proposed Action would not result in disproportionately high and adverse human  
27 health and environmental effects on minority or low-income populations.

### 28 **3.7.2.4 No-Action Alternative**

29 Under the No-Action Alternative, no new facilities would be developed. As a result, non-storable  
30 flows would continue to leave the US with a similar frequency and volume as current conditions.  
31 The No-Action Alternative, therefore, would not create benefits for system users of the Colorado  
32 River by improving operational flexibility and increasing ability to maximize use of the Colorado  
33 River within the US. The Proposed Action would not result in disproportionately high and adverse  
34 effects on minority and low-income populations. The No-Action Alternative would therefore not  
35 avoid any such environmental justice effects.

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## 3.8 Hazards/Hazardous Materials

This section addresses the potential impacts related to hazards and hazardous materials resulting from construction and operation of the Proposed Action, as well as the No-Action Alternative.

### 3.8.1 Affected Environment

The proposed reservoir and canals are located in a desert/agricultural environment with very limited commercial and/or industrial land uses. Therefore, the potential for petroleum products and/or hazardous materials in soils or groundwater in the Project area is relatively low. Most of the land within the proposed reservoir site has been operating as a farm for an extended period of time. Approximately 120 acres of the reservoir site supports abandoned citrus trees. Localized areas of soil and groundwater contamination were previously present at the Brock Ranch Experimental Research Center (Brock Ranch), which is the location of the proposed Drop 2 reservoir site. The following is a summary of former soil and groundwater contamination on the Brock Ranch.

Soil and groundwater beneath Brock Ranch was locally impacted by an accidental release of diesel from an aboveground farm type storage tank (AST). Based on groundwater sampling completed in 1999, groundwater contamination extended approximately 40 feet laterally and at least 50 feet deep. The depth to groundwater is approximately 40 feet below ground surface. In 1999, soil in the vicinity of the AST leak contained up to 27,900 milligrams/kilogram (mg/kg) of total petroleum hydrocarbons (TPH), as diesel, and the groundwater contained up to 18,000 micrograms/liter (ug/l) of dissolved TPH, as diesel (Reclamation 2005a). However, subsequent soil sampling, from depths of 0 to 3 feet, indicated no detectable concentrations of petroleum hydrocarbons (Jason Associates Corporation/Northwind Environmental, Inc. 2005).

Soil sampling completed in two regions of oil-stained soil indicated metals concentrations greater than background levels, but less than EPA Region IX Preliminary Remediation Goals (PRGs) established for the site (except for arsenic, which naturally exceeds the PRG in all samples collected). These metals concentrations have been attributed to waste oil from machinery. Petroleum hydrocarbons were not detected in soil samples collected in these areas (Zenitech Environmental 2005; Jason Associates Corporation/North Wind Environmental, Inc. 2005).

Soil sampling was completed adjacent to a pesticide storage shed, located on Brock Ranch. These samples were analyzed for California Title 22 metals, semi-volatile organic compounds (SVOCs), chlorinated herbicides, organophosphate pesticides, and organochlorine pesticides. Nonhazardous concentrations of metals were detected. The SVOC bis (2-ethylhexyl) phthalate, which is used as an inert ingredient in pesticides and hydraulic oil, was detected at concentrations of 610 ug/kg and 1,400 ug/kg. These concentrations are within EPA acceptable levels for residential use. Similarly, Mecoprop (MCP), Dinoseb, chlordane, 4,4-DDE, and 4,4-DDT were found at concentrations up to 41 ug/kg, which is less than PRGs established for the site (Reclamation 2005a; Zenitech Environmental 2005; Jason Associates Corporation/North Wind Environmental, Inc. 2005).

Soil sampling was completed in the vicinity of a former burn area, where among other items, oil was reportedly burned. Results indicated concentrations of TPH, as diesel, although the

1 substance in the soil appeared to be heavier than diesel (Reclamation 2005a). Additional soil  
2 remediation) may be required in this area during Project excavations.

3 Electrical transformer equipment located on the Brock Ranch was found to contain oils with  
4 polychlorinated biphenyls (PCBs). Soil sampling completed in the vicinity of this electrical  
5 equipment did not indicate PCB concentrations in soil in excess of the action level of 50 mg/kg,  
6 as established by the California Department of Toxic Substances Control (Zenitech  
7 Environmental 2005). The transformers have been removed as a part of IID's transformer  
8 management system, in accordance with all state and federal regulations. In addition, the soil  
9 containing detectable concentrations of PCBs comprised a thin veneer, overlying wooden,  
10 creosote-treated wooden planks. These wooden planks and overlying soil material were  
11 removed from the site and transported to a recycler in Arizona as recycled "treated wood and  
12 related waste material" (Reclamation 2005b).

13 On-site buildings were found to have asbestos-containing materials (ACMs) and lead-based paint  
14 (Geocon Consultants, Inc. 2001; Masek Consulting Services, Inc. 1999). These materials were  
15 removed in 2001 in concurrence with proper ACM inspections, analyses, and reporting  
16 requirements (Geocon Consultants, Inc. 2001; Reclamation 2005b).

17 Although petroleum contaminated soil, petroleum contaminated groundwater, ACMs, and lead-  
18 based paint were detected on-site, no further regulatory action was warranted at the site, based on  
19 a 2001 closure letter from the lead agency, the California Regional Water Quality Control Board  
20 (RWQCB) (RWQCB 2001), which agreed with the synopsis of the IID (IID 2002) that the  
21 petroleum hydrocarbon concentrations in soil and water posed no risk to human health or the  
22 environment and therefore that passive remediation (i.e., materials to be left in place to degrade  
23 naturally) should be employed. Similarly, the RWQCB also agreed that no further action was  
24 necessary with respect to ACMs and lead-based paint in on-site structures. These structures have  
25 been removed from the site. The letter did not address pesticide contamination at the site;  
26 however, pesticide concentrations in soil are within EPA acceptable levels for residential use and  
27 less than PRGs established for the site. No other areas of soil or groundwater contamination are  
28 known in the Project area.

## 29 **3.8.2 Environmental Consequences and Mitigation Measures**

### 30 **3.8.2.1 Thresholds of Significance**

31 Impacts would be considered significant if the Proposed Action or alternatives result in:

- 32 • Discharge that creates a pollution, contamination, or nuisance, as defined in Section 13050 of  
33 the California Water Code.
- 34 • Release of toxic substances that would be deleterious to humans, fish, bird, or plant life.
- 35 • Release of hydrocarbon or related contaminants to the surface waters in such concentrations  
36 that existing local (e.g., RWQCB), state, or federal statutes would be violated.

### 3.8.2.2 Proposed Action

The proposed reservoir and canals are located in a desert/agricultural environment with very limited commercial and/or industrial land uses. Therefore, the potential for petroleum products and/or hazardous materials in soils or groundwater in the Project area is relatively low. Localized areas of soil and groundwater contamination were previously present at the Brock Ranch. The RWQCB closed the Brock Ranch property with respect to petroleum hydrocarbons, asbestos, and lead. The site has not been closed with respect to pesticide contamination; however, pesticide concentrations in soil are within EPA acceptable levels for residential use and less than PRGs established for the site. Therefore, impacts due to residual levels of pesticides, asbestos, and lead are considered not significant. See the following text regarding petroleum hydrocarbons.

In 1999, soil in the vicinity of the former AST contained high levels of petroleum contaminated soil, up to 27,900 mg/kg of TPH, as diesel. The RWQCB has closed the site, based in part on the assumption that passive remediation would result in a lowering of concentrations of diesel in onsite soil and groundwater, resulting in no risk to human health or the environment. However, with the exception of soil sampling to a depth of three feet, additional soil and groundwater sampling has not been completed to verify that such passive remediation has been completed. The risk to human health and the environment would change as a result of proposed excavations, up to 20 feet deep, for the proposed reservoir.

In the event that diesel-contaminated soil is encountered during Project excavations, adverse health impacts could occur to on-site workers as a result of direct contact or inhalation of residual petroleum odors. In addition, re-use of contaminated soil for embankment construction could potentially result in the introduction of contaminated soil into a previously clean area. Impacts would be potentially significant. In the event that contaminated soils are excavated, characterized, and properly disposed at an off-site facility that is designed to accept such waste, beneficial impacts would occur, thus partially offsetting any potentially significant impacts.

Project-related grading and construction equipment would use various types of petroleum products and hazardous materials during normal operations. Fueling and maintenance activities could potentially result in incidental spills of such substances, in turn causing adverse affects to on-site soils, surface water, and underlying groundwater. Impacts would be potentially significant.

#### 3.8.2.2.1 Mitigation Measures

HAZ-1 A monitor shall be present during excavation of known and suspected areas of soil contamination, including the former AST area and burn area, to direct proper excavation and characterization of contaminated materials. In addition, the monitor shall periodically (i.e., at least once a day) observe those identified Project excavations for potential signs of contaminated soil, such as discoloration, unusual odors, and/or positive readings with a portable photo ionization detector (PID) or organic vapor analyzer (OVA). The monitor shall be 40-hour OSHA trained with respect to handling of hazardous substances.

1 HAZ-2 Spill response equipment, such as absorbent pads, plastic sheeting, and temporary  
2 spill containment booms, shall be readily available during equipment fueling and  
3 maintenance.

4 HAZ-3 Prior to Project construction, existing monitoring wells, located in the vicinity of the  
5 former fuel AST, shall be abandoned, in accordance with Imperial County and State  
6 of California regulations, to prevent monitoring wells from becoming conduits for  
7 groundwater contamination from surface sources.

8 **3.8.2.2.2 Residual Impacts after Mitigation** Excavation monitoring and soil sampling, if  
9 necessary, in areas of known and/or suspected contamination would reduce potential health and  
10 safety impacts to on-site workers, as well as soil reuse and/or disposal impacts, so that no  
11 significant impacts would occur. In addition, equipment fueling and maintenance equipped with  
12 spill response apparatus would reduce potential spill impacts so that no significant impacts  
13 would occur.

14 **3.8.2.3 No-Action Alternative**

15 No ground disturbance would occur under this alternative, resulting in no potential impacts  
16 associated with excavation of contaminated soil. However, potential beneficial impacts  
17 associated with the Project induced remediation of previously unknown contaminated soil would  
18 not be realized under this alternative.



## 3.9 Indian Trust Assets

### 3.9.1 Affected Environment

This section outlines potential impacts to tribal resources associated with the implementation of the Proposed Action. Tribal resources include all potential impacts to tribal lands and resources, including the specific category referred to as Indian Trust Assets (ITAs). ITAs are legal assets associated with rights or property held in trust by the US for the benefit of federally recognized Indian Tribes or individuals. The US, as trustee, is responsible for protecting and maintaining rights reserved by, or granted to, Indian Tribes or individuals by treaties, statutes, and executive orders. All Federal bureaus and agencies share a duty to act responsibly to protect and maintain ITAs.

ITAs include property in which a Tribe has legal interest, such as lands, minerals, water rights, and hunting and fishing rights. While most ITAs are located on a reservation, they can also be located off-reservation. For example, tribal entitlements to water rights pursuant to water rights settlements are considered trust assets, although the reservations of these Tribes may or may not be located along the river. A Tribe may also have other off-reservation interests and concerns that must be taken into account. There are no recorded ITAs within the proposed Project area.

In regard to this proposed project, Reclamation conducted a public scoping process and also contacted representatives from the Bureau of Indian Affairs, Chemehuevi Indian Tribe, Cocopah Indian Tribe, Fort Mohave Indian Tribe, Quechan Indian Tribe, and the Colorado River Indian Tribes prior to preparing the Draft EA (see Appendix A for a summary of the public scoping contacts).

In June 2006, Reclamation requested consultation with both the Quechan and Cocopah Tribes. As of the date of this Draft EA, the Cocopah have not requested government-to-government consultation. The Quechan Tribe, however, requested government-to-government consultation, which was held on 27 September 2006. The Quechan Tribe did not express any concerns regarding the Proposed Action during this meeting, and Reclamation considers government-to-government consultation completed.

### 3.9.2 Environmental Consequences and Mitigation Measures

#### 3.9.2.1 *Thresholds of Significance*

In accordance with Environmental Compliance Memorandum (ECM) 97-2, Reclamation's policy is to protect ITAs from impacts resulting from its programs and activities whenever possible. In cooperation with Tribe(s) potentially impacted by a given project, Reclamation must inventory and evaluate assets and then mitigate or compensate for impacts to the asset. The Proposed Action and alternatives were reviewed to determine whether effects of the components of the Federal actions would have an adverse impact on tribal resources, including ITAs.

1    **3.9.2.2    Proposed Action**

2    As described in Chapter 1, the purpose of the Proposed Action is to provide additional system  
3    storage and regulating capacity so as to capture previously non-storable flows released at Parker  
4    Dam. The Proposed Action would enhance beneficial use of Colorado River water in the US.  
5    The Proposed Action would augment Reclamation’s ability to meet its obligations to Colorado  
6    River water users, including the Quechan Tribe. No significant impacts to ITAs or other tribal  
7    resources from implementation of the Proposed Action are anticipated.

8    Reclamation intends to keep all Tribes listed in section 3.9.1 informed of the Project’s progress,  
9    even though no archaeological sites were documented within the Project area and no heritage  
10    preservation issues have been identified.

11   **3.9.2.2.1   Mitigation Measures** Because no significant impacts on ITAs would occur as a  
12   result of implementation of the Proposed Action, no mitigation measures are proposed.

13   **3.9.2.2.2   Residual Impacts After Mitigation** The residual impact on ITAs would not be  
14   significant.

15   **3.9.2.2.3   No-Action Alternative** Under the No-Action Alternative, there would be no change  
16   from current conditions. Tribal resources would not be impacted by this alternative.

## 3.10 Land Use

This section discusses existing land uses at, and adjacent to, the proposed Project area in order to evaluate the compatibility of the Proposed Action and alternatives with those uses.

Land use attributes addressed in this analysis focus on general land use patterns, management plans, policies, and regulations. These provisions determine the types of uses that are allowable and identify appropriate design and development standards used to address specially designated or environmentally sensitive areas. State and Federal agencies are not subject to local land use and zoning regulations; however, these agencies cooperate with local agencies to avoid conflicts to the extent feasible.

### 3.10.1 Affected Environment

All proposed Project facilities would be located within federally owned, Reclamation withdrawn lands. When federal lands are withdrawn from the public domain they become administered by, and are under the jurisdiction of, an agency whose specific needs and purposes take precedent over other land uses. BLM provides assistance with managing Reclamation withdrawn lands by providing law enforcement and by overseeing any allowed recreational uses.

The Project site is situated in the proximity of the AAC with I-8 to the south and the Coachella Canal to the east. The proposed 615-acre reservoir site was withdrawn from the public domain for Reclamation's specific needs and purposes and subsequently leased to a private party for operation of the Brock Ranch Research Center (Brock Ranch). However, onsite agricultural operations have not been conducted since the Brock Ranch lease was terminated in 1999. The proposed reservoir site is not part of a Williamson Act Agricultural Preserve contract that would commit it to long-term agricultural uses. Project ancillary infrastructure (inlet and outlet canals) is located within the southern boundary of the FTHL East Mesa MA (see Figure 2-2).

#### 3.10.1.1 Land Use Management Plans

As described earlier, Project facilities would be located within Reclamation withdrawn lands, owned and administered by Reclamation. Although the Project site is not subject to local land use and zoning regulations, the following adopted plans and programs guide land use planning on federal and state lands. Adopted plans and studies present factors affecting land use and include recommendations to assist officials and local community leaders in ensuring compatible development.

**Flat-tailed Horned Lizard Rangewide Management Strategy (2003 Revision)** The Flat-tailed Horned Lizard Rangewide Management Strategy (RMS) was developed to provide guidance to maintain existing populations of the FTHL. The RMS was developed in cooperation with federal, state, and local agencies, and was designed to be used as the basis for a conservation agreement among the agencies. This strategy provides the framework for securing and managing sufficient habitat to maintain several self-sustaining populations of the FTHL

1 throughout the species range in the US (FTHL Interagency Coordinating Committee 2003). The  
2 RMS established five designated FTHL MAs, including Yuma Desert, East Mesa, West Mesa,  
3 Yuha Desert, and Borrego Badlands, where surface disturbing activities are limited.  
4 Management Area lands are subject to RMS mitigation policies, including mitigation and  
5 compensation for impacts to management areas (FTHL Interagency Coordinating Committee  
6 2003). See also section 3.2.

7 **Imperial Sand Dunes Recreational Area Management Plan (Proposed Amendment to the**  
8 **1980 California Desert Conservation Plan)** This Recreation Area Management Plan (RAMP)  
9 was developed to guide the management of the lands and resources of the Imperial Sand Dunes  
10 Recreational Area (ISDRA) located within the BLM California Desert Conservation Area. The  
11 RAMP provides a framework for making effective programming, design, and resource  
12 management decisions. The purpose of the RAMP is to provide a comprehensive management  
13 plan designed to provide a variety of sustainable recreational activities while maintaining the  
14 unique and diverse habitat of the dunes system (BLM 2003). The RAMP delineates multiple-use  
15 goals and ecosystem management objectives to provide the maximum recreational use of the  
16 ISDRA while preserving sensitive species and habitats. The plan also includes evaluation  
17 requirements for monitoring recreational use, habitat condition, and species abundance within  
18 the ISDRA. The RAMP was developed in accordance with the Federal Land Policy and  
19 Management Act, as amended by the National Forest Management Act, and in accordance with  
20 the BLM's California Desert Conservation Plan including lands designated as Areas of Critical  
21 Environmental Concern.

22 **Imperial County General Plan** The Imperial County General Plan is a comprehensive, long-  
23 term framework for the protection of the county's resources and for its future growth  
24 development. The Imperial County General Plan contains goals, objectives, policies, and  
25 programs which support the County's desire to develop in a particular manner and to attain the  
26 vision expressed in the plan. The General Plan was developed pursuant to Section 65300 et seq.  
27 of the California Government Code and requires all planning jurisdictions to prepare and adopt a  
28 comprehensive, long-term general plan for the physical development of the county. The General  
29 Plan consists of a statement of development policies and text setting forth objectives, principles,  
30 standards and plan proposals (Imperial County 1993a).

31 The Land Use Element provides the framework for the future growth, expansion of public  
32 facilities, and environmental resource protection within Imperial County. The element  
33 establishes policies and regulations for maintaining and promoting the economic importance of  
34 agricultural operations, while determining the appropriate locations of urban centers and  
35 encouraging economic development within the County. Imperial County land use policies seek  
36 to protect the existing character of rural and recreational areas and maintain the unique natural  
37 and cultural resources of the Imperial Valley region (Imperial County 1993b).

## 3.10.2 Environmental Consequences and Mitigation Measures

### 3.10.2.1 Thresholds of Significance

The following criteria were used to evaluate potential impacts on land use patterns and land management plans. Impacts on land use would be considered significant if the Proposed Action or alternatives would:

- Physically divide an established community;
- Conflict with existing land uses;
- Conflict with any applicable land use plan, policies, or regulations; or
- Conflict with any applicable habitat conservation plan or natural community conservation plan.

### 3.10.2.2 Proposed Action

Construction and operation of the proposed reservoir and ancillary infrastructure (i.e., inlet and outlet canals) would not physically divide an established community; the Project would be implemented on undeveloped lands located away from populated, developed areas.

Proposed Action activities would occur on Reclamation withdrawn lands. The Project site and surrounding lands are located completely within Reclamation's jurisdiction; these lands are not subject to local land use and zoning regulations. All permanent and temporary required rights-of-way are anticipated to be on government lands. The Proposed Action would not alter or conflict with existing land uses.

The Project would result in permanent disturbances to both suitable FTHL habitat within and outside of the FTHL MA (see section 3.2 for more details). The proposed inlet canal alignment would result in direct and indirect impacts to 606 acres of suitable FTHL habitat within the FTHL MA. The Drop 2 Reservoir site and outlet canal would have direct and indirect impacts on 199 acres of FTHL habitat outside the FTHL MA. These permanent disturbances to suitable habitat are considered a significant impact to the FTHL RMS.

Project implementation would be consistent with the Imperial Sand Dunes RAMP policies, which amends BLM's 1980 California Desert Conservation Plan. Project activities would occur outside of RAMP management areas (including sensitive dune habitat), and therefore would not conflict with the multiple-use goals and ecosystem management objectives delineated in the RAMP. Accordingly, the Project would not conflict with any applicable federal land use plan, policy, or regulation.

Existing land uses for OHV recreation north and east of the Project area are managed by BLM. Reclamation facilities within the Project area are closed to public use. Access to existing BLM designated and maintained trails will be provided although such access may be modified as a result of Project activities.

Implementation of the mitigation measures identified in section 3.2 (MM BIO 1 through BIO 16) compensate for Proposed Action impacts according to RMS policies adopted for the purpose of

1 managing sufficient habitat to maintain several self-sustaining populations of the FTHL.  
2 Therefore, the Proposed Action would not impede the implementation of RMS plans or policies.

3 Implementation of the Proposed Action would also be consistent with the guidelines specified in  
4 the Imperial County General Plan.

5 **3.10.2.2.1 Mitigation Measures** No mitigation measures specific to land use are required.  
6 Implementation of Mitigation Measures BIO-1 through 16 would compensate for FTHL impacts  
7 as required by the RMS plans and policies.

8 **3.10.2.2.2 Residual Impacts after Mitigation** Adherence to Mitigation Measures BIO-1  
9 through 16, for FTHL impacts as required by the RMS, would ensure no significant impacts on  
10 surrounding land uses and management plans would occur.

11 **3.10.2.3 No-Action Alternative**

12 Under the No-Action Alternative, no new reservoir or associated facilities would be constructed.  
13 Therefore, no impacts on land use compatibility would occur.

## 3.11 Noise

This section addresses noise from potential sources related to the implementation of the LCR Drop 2 Reservoir Project, including noise impacts from construction activities and other potential long-term operational noise.

### 3.11.1 Affected Environment

#### 3.11.1.1 Regulatory Environment

Noise may be defined as unwanted sound. Noise is usually objectionable because it is disturbing or annoying. Several noise measurement scales are used to describe noise in a particular location. A decibel (dB) is a unit of measurement that indicates the relative amplitude of a sound. The zero on the decibel scale is based on the lowest sound level that the healthy, unimpaired human ear can detect. Sound levels in decibels are calculated on a logarithmic basis. An increase of 10 dB represents a 10-fold increase in acoustic energy, while 20 dB is 100 times more intense, 30 dB is 1,000 times more intense, etc. There is a relationship between the subjective noisiness or loudness of a sound and its intensity. Each 10-dB increase in sound level is perceived as approximately a doubling of loudness over a fairly wide range of intensities.

The most common method of characterizing sound is the A-weighted sound level, or dBA. This scale gives greater weight to the frequencies of sound to which the human ear is most sensitive. Representative outdoor and indoor noise levels in units of dBA are shown in Table 3.11-1. Because sound levels can vary markedly over a short period of time, a method for describing either the average character of the sound or the statistical behavior of the variations must be utilized. Most commonly, sounds are described in terms of an average level that has the same acoustical energy as the summation of all the time-varying events. This energy-equivalent sound/noise descriptor is called  $L_{eq}$ . The most common averaging period is hourly, but  $L_{eq}$  can describe any series of noise events of arbitrary duration.

Because the sensitivity to noise increases during the evening and at night—excessive noise interferes with the ability to sleep—24-hour descriptors have been developed that incorporate artificial noise penalties added to quiet-time noise events. The Community Noise Equivalent Level (CNEL) is a measure of the cumulative noise exposure in a community, with a 5-dB penalty added to evening (7:00 P.M. to 10:00 P.M.) and a 10-dB addition to nocturnal (10:00 P.M. to 7:00 A.M.) noise levels. The Day/Night Average Sound Level ( $L_{dn}$ ) is essentially the same as CNEL, with the exception that the evening time period is dropped and all occurrences during this 3-hour period are grouped into the daytime period.

**Noise Regulations** Land use compatibility with differing noise levels is regulated at the local level, although the Federal government has established suggested land use compatibility criteria for different noise zones (Federal Interagency Committee on Urban Noise 1980). Residential areas and schools are considered compatible where the  $L_{dn}$  is up to 65 dBA; outdoor recreational activities such as fishing, golfing and horseback riding are compatible when noise exceeds 75 dBA; and parks are compatible with noise levels up to 75 dBA (14 CFR A150.101).

**Table 3.11-1. Typical Sound Levels Measured in the Environment and Industry**

| <i>At a Given Distance from Noise Source</i> | <i>A-Weighted Sound Level in Decibels</i> | <i>Noise Environments</i>                | <i>Subjective Impression</i> |
|--|---|--|------------------------------|
|  | 140                                       |  |                              |
| Civil Defense Siren (100')                   | 130                                       |  | Pain Threshold               |
| Jet Takeoff (200')                           | 120                                       |  |                              |
|  | 110                                       | Rock Music Concert                       | Very Loud                    |
| Diesel Pile Driver (100')                    | 100                                       |  |                              |
| Freight Cars (50')                           | 90  | Boiler Room<br>Printing Press Plant      | Moderately Loud              |
| Pneumatic Drill (50')                        | 80  |  |                              |
| Freeway (100')                               |   | In Kitchen with Garbage Disposal Running |                              |
| Vacuum Cleaner (10')                         | 70  |  |                              |
|  | 60  | Data Processing Center                   | Quiet                        |
| Light Traffic (100')                         | 50  | Department Store                         |                              |
| Large Transformer (200')                     | 40  | Private Business Office                  |                              |
| Soft Whisper (5')                            | 30  | Quiet Bedroom                            | Threshold of Hearing         |
|  | 20  | Recording Studio                         |                              |
|  | 10  |  |                              |
|  | 0   |  |                              |

*Source:* US Department of Housing and Urban Development, 1985

1 California has not adopted any quantitative noise regulations that are applicable to the Proposed  
 2 Action, although the California Department of Health Services, Environmental Health Division  
 3 has established guidelines regarding land use compatibility.

4 Noise regulations established by local jurisdictions that govern stationary noise sources are typically  
 5 included in noise ordinances, although policies that limit public exposure to noise may be included in  
 6 the general or community plans of individual cities or counties. Some jurisdictions also have specific  
 7 provisions addressing construction noise impacts that often limit the hours and days of construction  
 8 and may establish noise thresholds that may not be exceeded at specific locations, such as the



1 property line of the site that is under construction. Tables 3.11-2 and 3.11-3 provide summaries of  
 2 the regulations governing noise from construction and long-term operations, respectively.

**Table 3.11-2. Construction Noise Regulations**

| <i>County/State</i> | <i>Ldn or CNEL (dBA)</i>   |
|---------------------|--|
| Imperial County, CA | 75 dBA Leq when averaged over an 8-hour period and measured at the nearest sensitive receptor (e.g., residences, schools, hospitals, parks, office buildings, and certain non-human species, including riparian bird species). |

3

**Table 3.11-3. Long-Term Noise Compatibility Thresholds**

| <i>County/<br/>State</i> | <i>Noise<br/>Ordinance/<br/>Controls?<br/>Yes/No</i> | <i>Ldn OR CNEL (dBA)</i>                  |                                     |                   |                     |
|--------------------------|--|---|-------------------------------------|-------------------|---------------------|
|                          |  | <i>Residential</i>                        | <i>Commercial</i>                   | <i>Industrial</i> | <i>Recreational</i> |
| Imperial County, CA      | Yes  | Daytime [50-55dB]<br>Nighttime [45-50 dB] | Daytime [60dB]<br>Nighttime [55 dB] | Anytime [70-75dB] | Not specified       |

*Note:* Daytime is typically 7:00 A.M. to 10:00 P.M. and nighttime is typically 10:00 P.M. to 7:00 A.M.

#### 4 **3.11.1.2 Noise Setting**

5 The affected environment is the area to the north of the AAC and I-8, west of the Coachella  
 6 Canal. There are several scattered permanent and temporary structures in the vicinity of  
 7 Gordon's Well, where the Pair-A-Dice Bar and Grill is located. The principal existing noise  
 8 generators in the area are the Evan Hewes Highway that is approximately 50 feet from the  
 9 nearest structure and I-8 that is approximately 150 feet away.

10 The area is popular with OHV recreational riders. California Vehicle Code Section 38370 requires  
 11 that decibel levels measured at 50 feet for Green Sticker vehicles (OHV vehicles certified for year-  
 12 round use) be below (a) 92 dBA for any vehicle manufactured before January 1, 1973, (b) 88 dBA  
 13 for any vehicle manufactured after that date but before January 1, 1975, (c) 86 dBA for vehicles  
 14 manufactured after that date but before January 1, 1986, and (d) 82 dBA for vehicles manufactured  
 15 after January 1, 1986. For OHV riders, the noise is part of the excitement of the sport. They  
 16 commonly use the area to the northeast of Gordon's Well.

17 Because of the frequent usage of OHVs in the vicinity, the noise level in a particular location  
 18 may be highly variable.

### 19 **3.11.2 Environmental Consequences and Mitigation Measures**

#### 20 **3.11.2.1 Thresholds of Significance**

21 Impacts would be significant if the Proposed Action or alternatives would result in the following:

- 1 • exposure of persons to, or generation of, noise levels in excess of standards established in  
2 the local General Plan or Noise Ordinance, or applicable standards of other agencies;
- 3 • exposure of persons to, or generation of, excessive groundborne vibration or groundborne  
4 noise levels;
- 5 • a substantial permanent increase in ambient noise levels in the Project vicinity above  
6 levels existing without the Project; or
- 7 • a substantial temporary or periodic increase in ambient noise levels in the Project vicinity  
8 above levels existing without the Project.

### 9 **3.11.2.2 Proposed Action**

10 **3.11.2.2.1 Construction** The Proposed Action would require standard construction activities,  
11 including clearing, grading, excavation, and construction of infrastructure. Limited noise would  
12 result from the operation of diesel or electric pumps. No elements of the Project would result in  
13 excessive groundborne vibration or groundborne noise levels.

14 The nearest structure is more than 3,000 feet away from areas where the Proposed Action would  
15 result in construction or equipment operation. Calculated noise levels at various distances from  
16 the construction are presented in Table 3.11-4. The numbers in Table 3.11-4 are probably  
17 overestimated because additional attenuation would be expected due to atmospheric and  
18 topographical effects. The day-night noise level for a receptor at 3,000 feet will be less than 60  
19 db, the level anticipated for all the phases of the construction.

20 Traffic noise as a result of construction or hauling requirements, would occur in remote areas and  
21 would not affect noise-sensitive receptors; additionally, traffic noise in the Project area would be  
22 imperceptible from that generated by traffic already present on I-8.

23 **3.11.2.2.2 Operations** Noise generation during the operations phase will be related to  
24 periodic maintenance and repair. Periodically, it will be necessary to dredge the reservoir and to  
25 remove the accumulated debris. This may involve heavy equipment as well as trucks. Because  
26 of the infrequent nature of these activities and the remoteness of the reservoir, no significant  
27 impact is expected from these activities.

28 *Mitigation Measures* Because of the lack of impacts, no mitigation measures are required.

### 29 **3.11.2.3 No-Action Alternative**

30 There are no noise impacts as a result of the No-Action Alternative.

1 **Table 3.11-4. Maximum Noise Levels (L<sub>dn</sub>) with No Noise Reduction Measures in Place**  
 2 **(Background Noise Level = 45 dBA)**

| <i>Feet</i> | <i>Reservoir Construction</i> | <i>Inlet Canal Construction</i> | <i>Outlet Canal Construction</i> | <i>Modified Coachella Canal Turnout</i> |
|-------------|-------------------------------|---------------------------------|----------------------------------|---|
| 50          | 95                            | 94                              | 92                               | 91                                      |
| 100         | 89                            | 88                              | 86                               | 85                                      |
| 200         | 83                            | 82                              | 80                               | 79                                      |
| 300         | 79                            | 79                              | 77                               | 76                                      |
| 400         | 77                            | 76                              | 74                               | 73                                      |
| 500         | 75                            | 74                              | 72                               | 71                                      |
| 600         | 73                            | 73                              | 71                               | 70                                      |
| 700         | 72                            | 71                              | 69                               | 68                                      |
| 800         | 71                            | 70                              | 68                               | 67                                      |
| 900         | 70                            | 69                              | 67                               | 66                                      |
| 1,000       | 69                            | 68                              | 66                               | 65                                      |
| 1,200       | 67                            | 67                              | 65                               | 64                                      |
| 1,400       | 66                            | 65                              | 63                               | 62                                      |
| 1,600       | 65                            | 64                              | 62                               | 61                                      |
| 1,800       | 64                            | 63                              | 61                               | 60                                      |
| 2,000       | 63                            | 62                              | 60                               | 59                                      |
| 2,500       | 61                            | 60                              | 59                               | 58                                      |

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## 3.12 Recreation

This section provides an overview of regional and site-specific recreational resources in the Project vicinity. Recreational resources consist of natural and manmade features or areas that are used, or could potentially be used, by the public for recreational purposes. This section addresses the potential impacts to recreational resources that could occur from construction and operation of the Proposed Action as well as the No-Action Alternative.

### 3.12.1 Affected Environment

#### 3.12.1.1 Regional Recreational Resources

There are a number of regional recreational areas in and around Imperial County that include California State Parks, State Vehicular Recreational Areas (SVRAs), and State Recreation Areas (SRAs) (see Figure 3.12-1).

**3.12.1.1.1 Imperial Sand Dunes Recreational Area** The ISDRA (also called the Algodones Dunes), located in Imperial County, approximately four miles east of the Project site, is part of BLM's California Desert Conservation Area (CDCA). The ISDRA contains the largest mass of sand dunes in California, covering an area over 40 miles long and five miles wide. It is the most heavily and intensively used OHV recreation area in the CDCA with over 1.4 million OHV visitors per year (BLM 2003b). Off-highway vehicle activity, mainly dune buggy's and all terrain vehicles, is the most popular use of the sand dunes and is permitted on over 118,000 acres. Mammoth Wash at the north end of the dunes, Glamis/Gecko south of State Highway 78, and Buttercup Valley south of I-8 near the Mexican Border are the three most popular areas for OHV recreation. Other recreational uses include photography, hiking, backpacking, nature studies, walking, hunting, rock collecting, filming, conservation activities, and horseback riding (BLM 2003b). The demand for recreation opportunities at the ISDRA is greatest from October 1 to May 30, with the highest levels of visitation on major holiday weekends (BLM 2003a). Summer visitation is low due to extremely high temperatures. However, some OHV activity does occur during summer nights.

Within fifty miles of the Project site are the following recreational areas:

- Heber Dunes State Vehicular Recreation Area
- Anza-Borrego Desert State Park
- Picacho State Recreation Area
- Imperial National Wildlife Refuge
- Martinez Lake
- Cibola National Wildlife Refuge

### 3.12.1.2 Site Specific Recreational Resources

Presently, as can be seen in Figure 3.12-2, the Project site is traversed by multiple BLM trails designated by the BLM *Western Colorado Desert Route of Travel* (BLM 2002). Because the Project site lies within an Area of Critical Environmental Concern, BLM regulations limit OHV use to trails within the Project area. Camping is limited to south of I-8 or within 50 feet of centerline of designated trails.

Other Important recreational resources in the Project vicinity include the private businesses in the vicinity of the Gordon's Well exit. These businesses provide miscellaneous OHV parts and indoor and outdoor restaurant facilities (BLM 2003b). An important trail feature in the Project area is the Herman Schneider Memorial Bridge. The bridge provides OHV access across the AAC south of I-8 at the Gordon's Well overpass. The bridge allows OHV users legal access across the AAC from the Buttercup Valley to the Dune Buggy Flats area.

The Dune Buggy Flats Area of the ISDRA is adjacent to the Project area and access to this recreation area is from the Project vicinity. The main access to Dune Buggy Flats is via the Gordon's Well exit off I-8, Evan Hewes Highway, an improved dirt road, and across the existing Coachella Turnout Structure. Dune Buggy Flats is an area used extensively for OHV recreation, but also camping and commercial vending (BLM 2003b). Facilities include kiosks, signs, trash receptacles, and a portable ranger station trailer staffed by BLM on holiday weekends (BLM 2003b).

## 3.12.2 Environmental Consequences and Mitigation Measures

### 3.12.2.1 Thresholds of Significance

The Proposed Action or alternatives would have a significant impact if they resulted in any of the following:

- increased the use of existing neighborhood and regional parks or other recreational facilities such that substantial deterioration of the facility would occur to be accelerated; or
- caused the direct and substantial loss or physical degradation of either public recreation uses or public recreational facilities; or
- required the construction or expansion of recreational facilities that could result in an adverse physical effect on the environment.

### 3.12.2.2 Proposed Action

The Project site is comprised of Reclamation withdrawn lands. Reclamation withdrawn lands, once a part of a project, have no other agency jurisdiction other than Reclamation. BLM however does provide law enforcement and oversight of allowed recreational uses on Reclamation withdrawn lands.



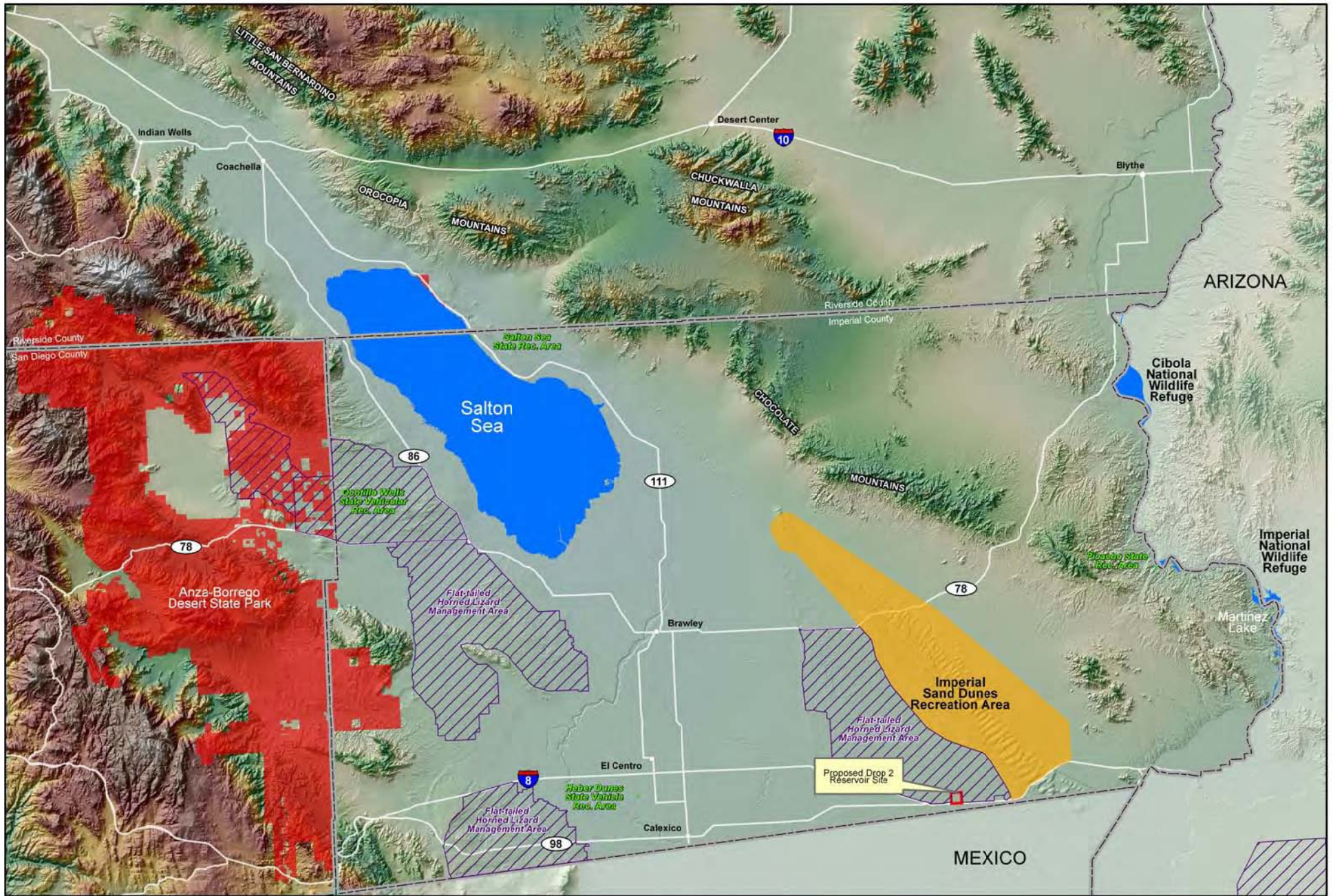


Figure 3.12-1. Regional Recreation and Management Areas



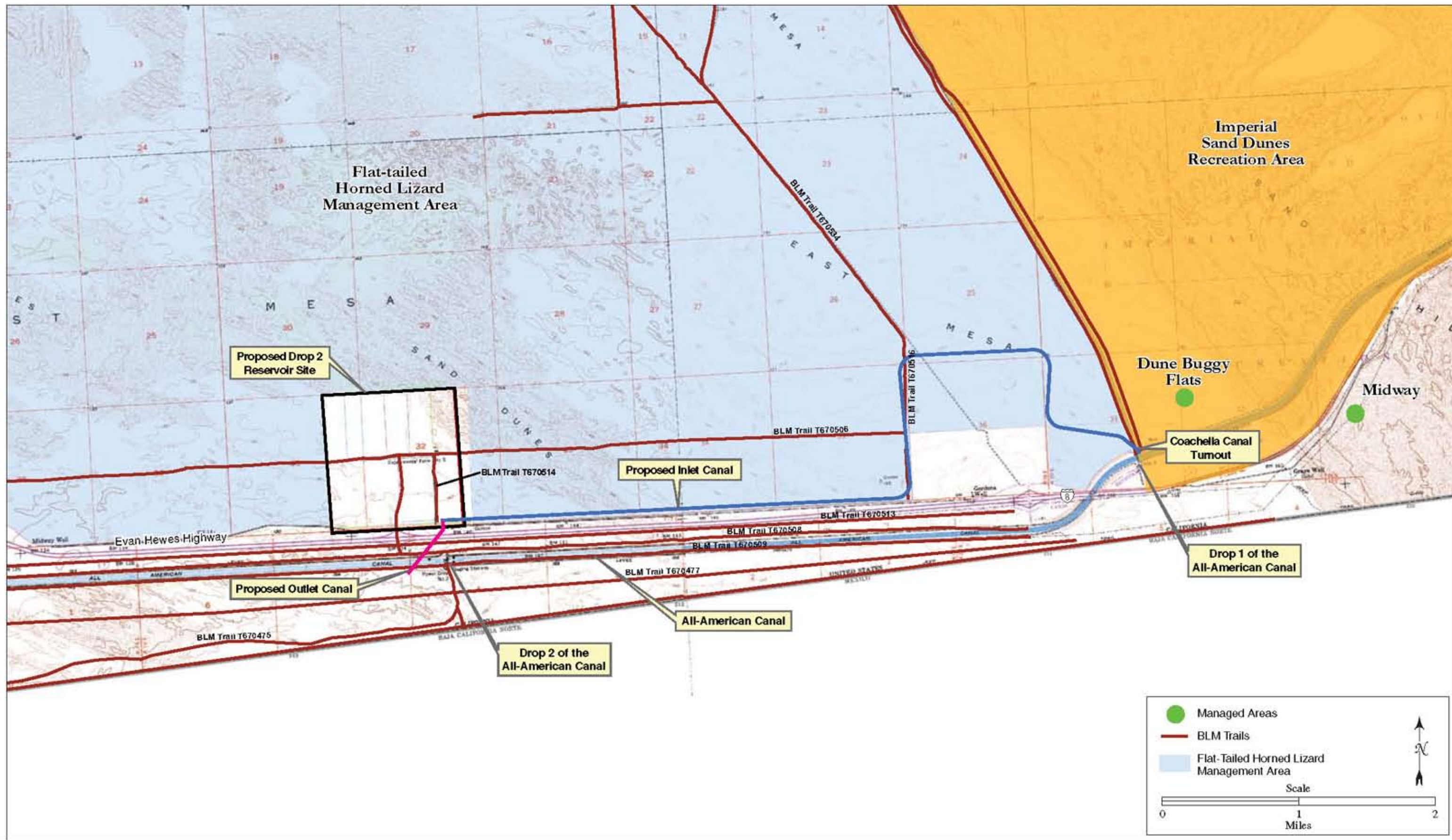


Figure 3.12-2. Recreational Resources within the Project Vicinity



1 BLM trail T670506, an east west route between the Gordon's Well Area and points west could be  
2 disrupted by construction of the inlet canal and would be severed by construction of the Drop 2  
3 Reservoir. However, the Herman Schneider Memorial Bridge and BLM trail system south of I-8  
4 would provide patrons of the recreational facilities and private business in the Gordon's Well  
5 Area/Section 36 alternative access to points west. With implementation of the Proposed Action,  
6 OHV users traveling from the west, eastward through the Project site would be limited to trails south  
7 of I-8. Though the inlet canal would also traverse BLM trail T670516, this trail follows the un-  
8 named county road a road which will be retained and enhanced by the Proposed Action. The un-  
9 named county road would substitute for BLM trail T670516. Construction of the reservoir also  
10 would result in the permanent loss of BLM trail T670514, a short north-south trail within the Brock  
11 Ranch area. Given the relative abundance of trails in the Project vicinity, the presence of substitute  
12 trails and means of accessing private business in the Gordon's Well Area and the ISDRA, the closure  
13 of trails underlying facilities to be built as part of the Proposed Action does not constitute a  
14 substantial loss of recreational facilities and would not be a significant impact on recreation.

15 The Proposed Action would have temporary impacts during the construction period. Evan  
16 Hewes Highway, would be affected as it is used to stage equipment and stockpile dirt. However,  
17 the road would be affected west of the Gordon's Well exit, and persons traveling eastward from  
18 the Gordon's Well exit to the ISDRA or the BLM trail system south of I-8 would not be affected.  
19 Interstate 8 could be temporary affected during installation of the outlet canal. However, during  
20 project construction I-8 would remain open, albeit with minor delays and short detours. During  
21 construction BLM trails users in the immediate vicinity would be subject to temporary noise and  
22 dust. These temporary impacts would not be significant.

23 The Proposed Action is not anticipated to affect access, visitation to, or any other character of  
24 any regional recreational resource.

25 **3.12.2.2.1 Mitigation Measures** No significant impacts to recreation would occur, and no  
26 mitigation measures are necessary.

27 **3.12.2.2.2 Residual Impacts After Mitigation** The residual impact on recreational resources  
28 would not be significant.

29 **3.12.2.3 No-Action Alternative**

30 No construction would occur under this alternative, resulting in no potential impacts associated with  
31 the loss or physical degradation of public recreation uses or public recreational facilities; nor would  
32 this alternative result in the increased usage of existing and regional recreation areas and/or facilities.

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### 3.13 Socioeconomics

This section addresses the potential socioeconomic impacts associated with the construction and operation of the Proposed Action and alternatives. Employment and income are addressed in this section. Environmental justice (i.e., effects on minority and low-income populations) is addressed in section 3.7.

#### 3.13.1 Affected Environment

The affected area includes Imperial County, California and Yuma County, Arizona. Project construction would take place in Imperial County; however, because of the proximity of proposed facilities to both the City of Yuma, Arizona (approximately 25 miles east of the reservoir site) and the City of El Centro, California (approximately 30 miles northwest of the reservoir site) many construction workers would probably reside in these cities. LCR system users would be the direct beneficiary of additional system storage space by the capture of non-storable flows presently passing uncontrolled to Mexico when flows in the river exceed demands. However, secondary benefits would be derived by the increase in operational flexibility of the AAC.

This section presents pertinent information describing selected economic characteristics of the local area, including the construction and agricultural sectors. For each of the counties, the most recent data regarding farms and cropland is contained in the 2002 Census of Agriculture and the most recent employment information is 2003 data from the Bureau of Economic Analysis.

##### 3.13.1.1 Agricultural Production

Summary information concerning the number, value, and size of farm units in the two counties is presented in Table 3.13-1. The average farm size in Imperial County, California is 957 acres compared to 435 acres in Yuma County, Arizona. The total amount of land in farms is over 514,000 acres in Imperial County and over 231,000 acres in Yuma County. The proportion of farmland harvested for crops is 95 percent in Imperial County and 92 percent in Yuma County.

**Table 3.13-1. Agricultural Data by County (2002)**

|  | <i>Imperial, CA</i> | <i>Yuma, AZ</i> |
|--|---------------------|-----------------|
| Number of farms  | 537                 | 531             |
| Land in farms (acres)  | 514,101             | 231,125         |
| Total harvested cropland (acres)   | 488,000             | 213,000         |
| Average Farm Size (acres)  | 957                 | 435             |
| Market value of agricultural products sold (\$1000)  | \$1,043,279         | \$802,368       |
| Average market value of agricultural products sold per farm (dollars)  | \$1,942,971         | \$1,511,051     |
| <i>Source: US Department of Agriculture, National Agricultural Statistics Service, Census of Agriculture 2002.</i> |                     |                 |

In 2002, the total value of agricultural products in the two county area exceeded \$1.8 billion.

### 3.13.1.2 *Economic Activity*

**3.13.1.2.1 Imperial County** Full- and part-time employment in Imperial County increased from 61,974 to 66,672 jobs between 2001 and 2003, for a total increase of 4,698 jobs (approximately 7.6 percent). Farm employment increased from 5,593 to 5,815 jobs between 2001 and 2003, for a total increase of 222 jobs (approximately 4.0 percent). Employment in all sectors of the economy increased, with the exception of three sectors: construction; information; and finance and insurance, which declined by 5.4, 11.6, and 3.5 percent, respectively. The numerically greatest gains were experienced in the manufacturing; government and government enterprises, and retail trade sectors.

**3.13.1.2.2 Yuma County** Full- and part-time employment in Yuma County increased from 74,896 to 77,858 jobs between 2001 and 2003, for a total increase of 2,962 jobs (approximately 4.0 percent). Between 2001 and 2003, farm employment in Yuma County decreased by approximately 1.8 percent. Employment in all sectors of the county's economy increased, with three exceptions. Wholesale trade declined by 10.9 percent, retail trade by 1.9 percent, and the arts, entertainment, and recreation sector declined by approximately 7.9 percent (Table 3.13-2). The numerically greatest gains were experienced in the following sectors: construction; administrative and waste services; health care and social assistance; and government and government enterprises, especially state and local government.

### 3.13.2 *Environmental Consequences and Mitigation Measures*

#### 3.13.2.1 *Thresholds of Significance*

NEPA does not require the use of significance criteria in an analysis of socioeconomic impacts. This analysis addresses whether the Proposed Action and alternatives would have effects on agricultural production and on employment levels within the affected area.

#### 3.13.2.2 *Methodology*

The Proposed Action would provide additional storage for the capture of non-storable flows that historically have left the US due to insufficient system storage and will be beneficial for system users. Construction and operations effects are discussed. Because the precise amount of non-storable water to be captured on an annual basis would vary, the socioeconomic effects of Project operations are addressed qualitatively in terms of the most likely effects.

A detailed analysis of population and housing was not performed because the Proposed Action and alternatives would not affect population or housing. The Project would not induce substantial population growth in the area, either directly or indirectly but this Proposed Action is expected to bring increased economic revenues to the community through the reward of construction contracts (see section 3.13.2.3). The Project does not propose new homes or businesses. There would be no public road extensions. Temporary roads would be restored when construction is completed. Maintenance roads associated with Project facilities would be closed to the public. The Project would not displace persons or housing. Population demographics of the counties and cities in the vicinity of the Project are discussed in the environmental justice analysis presented in section 3.7.

**Table 3.13-2 Total Full-time and Part-time Employment by Industry (number of jobs)**

| <i>Item or Industry</i>   | <i>Imperial County, California</i> |       |       | <i>Yuma County, Arizona</i> |       |       |
|---|------------------------------------|-------|-------|-----------------------------|-------|-------|
|   | 2001                               | 2002  | 2003  | 2001                        | 2002  | 2003  |
| Total employment  | 61974                              | 63858 | 66672 | 74896                       | 76869 | 77858 |
| Wage and salary employment  | 53265                              | 55005 | 57532 | 66505                       | 68150 | 68857 |
| Proprietors employment  | 8709                               | 8853  | 9140  | 8391                        | 8719  | 9001  |
| Farm proprietors employment   | 581                                | 581   | 572   | 802                         | 807   | 806   |
| Nonfarm proprietors employment  | 8128                               | 8272  | 8568  | 7589                        | 7912  | 8195  |
| Farm employment   | 5593                               | 6552  | 5815  | 3926                        | 3885  | 3856  |
| Nonfarm employment  | 56381                              | 57306 | 60857 | 70970                       | 72984 | 74002 |
| Private employment  | 40805                              | 41001 | 44449 | 54938                       | 56526 | 57057 |
| Forestry, fishing, related activities, and other 3/   | (D)                                | 6327  | (D)   | (D)                         | (D)   | (D)   |
| Mining  | (D)                                | 50    | (D)   | (D)                         | (D)   | (D)   |
| Utilities   | 276                                | (D)   | 356   | 165                         | 172   | 170   |
| Construction  | 2160                               | 2274  | 2043  | 3745                        | 4067  | 4358  |
| Manufacturing   | 1843                               | 2642  | 2703  | 2311                        | 2543  | 2740  |
| Wholesale trade   | 2027                               | 1960  | 2232  | 2097                        | 1888  | 1868  |
| Retail trade  | 7854                               | 7886  | 8214  | 7762                        | 7553  | 7613  |
| Transportation and warehousing  | 2377                               | (D)   | 2460  | 1261                        | 1325  | 1321  |
| Information   | 525                                | 459   | 464   | 937                         | 1017  | 1089  |
| Finance and insurance   | 1325                               | 1210  | 1278  | 1181                        | 1193  | 1214  |
| Real estate and rental and leasing  | 1417                               | 1472  | 1484  | 1601                        | 1704  | 1726  |
| Professional and technical services   | 1334                               | 1410  | 1501  | 1389                        | 1486  | 1652  |
| Management of companies and enterprises   | 309                                | 442   | 438   | 173                         | 167   | 180   |
| Administrative and waste services   | 1502                               | 1769  | 1847  | 2350                        | 2792  | 3525  |
| Educational services  | 366                                | 503   | 503   | 248                         | 291   | 314   |
| Health care and social assistance   | 3097                               | 3168  | 3297  | 5547                        | 5826  | 6236  |
| Arts, entertainment, and recreation   | 229                                | 227   | 239   | 466                         | 445   | 429   |
| Accommodation and food services   | 3016                               | 2997  | 2795  | 4721                        | 4715  | 4765  |
| Other services, except public administration  | 3315                               | 3579  | 3566  | 2865                        | 2970  | 2988  |
| Government and government enterprises   | 15576                              | 16305 | 16408 | 16032                       | 16458 | 16945 |
| Federal, civilian   | 1711                               | 1849  | 1969  | 2538                        | 2649  | 2713  |
| Military  | 518                                | 544   | 572   | 4330                        | 4378  | 4507  |
| State and local   | 13347                              | 13912 | 13867 | 9164                        | 9431  | 9725  |
| State government  | 2596                               | 2791  | 2777  | (D)                         | (D)   | (D)   |
| Local government  | 10751                              | 11121 | 11090 | (D)                         | (D)   | (D)   |
| (D) Not shown by BEA to avoid disclosure of confidential information, but the estimates for this item are included in the totals. |                                    |       |       |                             |       |       |
| <i>Source:</i> BEA, 2003.   |                                    |       |       |                             |       |       |

**3.13.2.3 Proposed Action**

Construction of the Project would provide economic benefits associated with purchases of materials, supplies, and services, and construction jobs. The estimated construction cost (2004 dollars) for the reservoir and associated features is \$43 million and for the inlet and outlet canals \$27 million, for a pre-appraisal cost estimate of over \$80 million. Some portion of the Project

1 workforce is expected to reside in the cities of Yuma, Calexico, and El Centro; their wages and  
2 expenditures would provide benefits to Imperial and Yuma counties. Purchases of materials,  
3 supplies, and services for construction would come from either the local area or the larger region,  
4 depending upon contractor selection and the locations where material purchases are made.

5 The Project would have no effect on agricultural production and related revenues within Imperial  
6 County. Although the amount of storage could range as high as 8,000 af at any given time, the  
7 water stored and released from the new reservoir will be delivered according to established  
8 operating criteria. This additional storage will not have an effect on productivity of existing  
9 cropland, cultivation of additional cropland and/or reductions in fallowing. The additional  
10 storage will allow flexibility in meeting water order changes which will provide for better  
11 management of the AAC and in turn results in improved LCR system conservation.

#### 12 **3.13.2.4 No-Action Alternative**

13 Under the No-Action Alternative, no new facilities would be developed. As a result, non-storable  
14 flows would continue to be passed to Mexico due to no available storage with a similar frequency  
15 and volumes as current conditions. The No-Action Alternative would not create benefits for system  
16 users of the Colorado River because there would be no improvement of operational storage or system  
17 flexibility and no improvements in ability to maximize the use of the Colorado River within the US.

## 3.14 Topography, Geology, Soils, and Mineral Resources

This section provides an overview of the topography, geology, and soils within the vicinity of the Proposed Action and alternatives, potentially affected by Project actions.

### 3.14.1 Affected Environment

The topography along the proposed canal routes and Drop 2 Reservoir site is generally flat, with areas of undulating, northwest-trending sand dunes. The Project area is underlain by Quaternary alluvium and dune sand deposits (Jennings 1977). Surficial soils consist primarily of the Rositas soil series, composed of somewhat excessively drained sand, fine sand, and silt loam, and the Rosita-Superstition soil series, composed of somewhat excessively drained loamy fine sand or fine sand. These soils are generally characterized by high permeability, slow surface water runoff, and slight erosion hazard. The hazard of soil blowing is high (USDA 1981).

Subsurface geotechnical borings, which provide site-specific soil and groundwater information, have been completed at the proposed Drop 2 Reservoir site. These geotechnical borings indicate that the soils consist of poorly graded sand, with a fines content of less than 5 percent and a gravel content of less than 10 percent, resulting in relatively high soil permeability.

The Project site is located in a highly seismic area of southern California. The Imperial Fault, located approximately 14 miles southwest of the Drop 2 Reservoir site, is highly active and was responsible for earthquakes and associated ground rupture in 1940, 1966, 1968, 1971, 1979, and 1981. The most substantial of these earthquakes were the 1940 Richter magnitude 6.9 earthquake and the 1979 magnitude 6.4 earthquake. Earthquakes along this fault with magnitudes similar to the 1940 earthquake can be expected every 700 years, whereas earthquakes similar to the 1979 earthquake can be expected every 30 to 40 years. Other highly active faults in the vicinity of the site include the San Andreas Fault, approximately 54 miles to the northwest of the Project area; the Superstition Hills Fault, 34 miles to the west-northwest; and the Coyote Creek Fault, 58 miles to the northwest. In addition, the potentially active (i.e., Pleistocene) Algodones Fault is approximately 6.5 miles northeast of the east end of the proposed inlet canal (Jennings 1994; Southern California Earthquake Data Center 2005).

Liquefaction is the process in which saturated sandy soil loses strength during moderate to intense earthquake induced ground shaking. The potential for liquefaction to occur is greatest in areas with saturated, loose, granular, low density soils, where the water table is present within the upper 40 to 50 feet of the ground surface. Liquefaction can cause differential settlement of structures, potentially resulting in severe damage. Borings at the site of the proposed reservoir indicate that groundwater is present at a depth of between 30 and 40 feet below ground surface (Reclamation 2005). Geotechnical borings indicate that on-site soils may be susceptible to liquefaction (Reclamation 2004). Further geotechnical analysis will be accomplished to evaluate the liquefaction potential at the site.



## 3.14.2 Environmental Consequences and Mitigation Measures

### 3.14.2.1 Thresholds of Significance

Impacts would be considered significant if the Proposed Action or alternatives:

- Resulted in substantial alteration of the topography or destruction of any unique topographic features.
- Exposed people or structures to potential adverse effects, including the risk of loss, injury, or death involving seismically induced ground failure.
- Resulted in substantial soil erosion.
- Would be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the Project.

### 3.14.2.2 Proposed Action

**3.14.2.2.1 Topography** The topography in the vicinity of the proposed canals and reservoir is generally flat, with a slight slope in the westerly direction and with areas of undulating dune topography. Project construction would not result in alteration or destruction of any unique topographic features. Canals would be constructed with 2:1 (horizontal to vertical) side slopes, to a height of approximately 5 feet above existing grade. Similarly, the reservoir would be constructed with 4:1 exterior embankment side slopes, to heights varying from 14 to 19 feet above existing ground surface. Although the natural topography would be altered by such slope construction, no indirect geologic impacts, such as slope instability, would result, as these slopes are typical of engineered embankments. Therefore, no significant impacts associated with change in topography would occur.

**3.14.2.2.2 Wind and Water Erosion** On-site soils are not highly prone to water induced erosion, but are highly prone to wind induced erosion, primarily due to the loose sandy soils and limited vegetation in the Project area. Project grading and construction would disturb on-site soils, temporarily exacerbating the potential for both wind and water erosion. Similarly, periodic (approximately every four to eight years) disposal of sediments adjacent to embankments would result in exposure of soils to wind and water erosion. Reclamation will utilize the appropriate Standard Mitigation Measures for construction equipment and fugitive dust control described in the applicable Imperial County Air Pollution Control District CEQA Air Quality Handbook (February 2005). Grading, construction, and desilting operations would be completed in accordance with provisions of General Permit for Discharges of Storm Water Associated with Construction Activity (Construction General Permit No. 99-08-DWQ), for discharges of storm water during construction. The Construction General Permit requires the development and implementation of a SWPPP, which includes erosion related BMPs, such as construction of sediment traps (e.g., hay bales, silt fences, straw wattles) and temporary desilting basins. A SWPPP shall be prepared and BMPs shall be implemented as part of the Project. Wind and water erosion related impacts would not be significant.

**3.14.2.2.3 Seismic-Related Impacts** The Project site is located in a highly seismic area of southern California. No active or potentially active faults underlie the site; therefore, the

1 potential for surface fault rupture is low. Soils may be susceptible to liquefaction, due to the  
2 presence of shallow groundwater and sandy soils. Groundwater is present at depths of  
3 approximately 30 to 40 feet below the ground surface. Due to the high permeability of the  
4 proposed foundation and embankment soils, a 60-mil high density polyethylene (HDPE)  
5 geomembrane would be constructed on the bottom and side slopes of the canals and reservoir.  
6 This action would prevent reservoir water from infiltrating into underlying soils and exacerbating  
7 the potential for liquefaction.

8 In addition to liquefaction, the Project may be subject to other forms of seismically induced  
9 ground failure, including differential settlement and lateral spreading. Increased exposure of  
10 proposed water distribution and storage facilities to seismic hazards from a major or great  
11 earthquake cannot be precluded, even with incorporation of modern construction engineering and  
12 safety standards. Therefore, impacts due to seismically induced ground failure under these  
13 conditions are potentially significant.

#### 14 **3.14.2.2.4 Mitigation Measures**

15 GEO-1 Reclamation will arrange for a site-specific geotechnical report, prepared by a  
16 qualified geotechnical engineer or engineering geologist. The report will be based  
17 on a comprehensive evaluation of potential seismically induced ground  
18 accelerations and associated liquefaction, differential settlement, lateral spreading,  
19 and slope failure, which may affect construction of the Proposed Action facilities.  
20 The report will make Project- and site-specific recommendations to avoid and  
21 minimize potential seismic impacts. Recommendations will be consistent with  
22 provisions of Reclamation's Health and Safety Code and Reclamation's Design  
23 Standards No. 13 (Embankment Dams), Chapter 13 (Seismic Design and Analysis).  
24 Reclamation shall implement the recommendations contained in the site-specific  
25 geotechnical report.

26 **3.14.2.2.5 Residual Impacts after Mitigation** Incorporation of mitigation measures from a  
27 site-specific geotechnical investigation would reduce potential seismic and slope stability related  
28 impacts so that no significant impacts would occur.

#### 29 **3.14.2.3 No-Action Alternative**

30 No ground disturbance would occur under this alternative, resulting in no impacts on the  
31 geologic environment. No seismic impacts would result under the No-Action Alternatives, as  
32 new water diversion and storage facilities would not be constructed.

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## 3.15 Transportation

This section describes existing transportation infrastructure and vehicular traffic within and adjacent to the proposed Project area at a sufficient level of detail to evaluate potential impacts of the Proposed Action and alternatives.

### 3.15.1 Affected Environment

Interstate 8 is the only freeway providing access to the Project area. Interstate 8 is a four-lane divided highway linking Southern California with Arizona. State Route (SR) 98 is a southern arterial branch of I-8. SR-98 branches from I-8 just west of the Project site and rejoins I-8 in the mountains east of San Diego County, CA.

Table 3.15-1 summarizes the existing traffic conditions for I-8 and SR-98. Level of Service, as used in Table 3.15-1 is a measure of the quality of traffic operations for a given roadway. Level of Service is described by categories A through F, with A being optimal traffic operations (e.g., freedom of movement for the driver, no slowdowns or congestion), and Level of Service F representing the poorest traffic conditions (e.g., severe gridlock). Level of Service C is considered an acceptable operation for rural highways. As shown in Table 3.15-1, roadways in the Project area are operating at Level of Service B or better.

**Table 3.15-1. Existing Traffic Conditions of Interstates and State Routes in Project Area**

| <i>Route</i> | <i>Segment</i> | <i>Peak-Hour Volume</i> | <i>Level of Service</i> | <i>Notes</i>  |
|--------------|----------------|-------------------------|-------------------------|---|
| I-8          | East of SR-98  | 1,650 vehicles          | B                       | Highway Capacity Manual, 1999 and 2000 traffic volumes.   |
| SR-98        | West of I-8    | 160 vehicles            | A                       | Assuming a volume to capacity ratio of 0.05, rolling terrain, no passing 80%. Highway Capacity Manual, 1999 and 2000 traffic volumes. |

Evan Hewes Highway is a county road that provides access within the Project area. As described in section 3.6, at one time portions of what is now called Evan Hewes Highway were a wooden road between the City of Yuma, Arizona and San Diego, California. The “Plank Road”, as it was called, was replaced in 1928 by a permanent paved road, and the roadway became part of trans-continental US 80. The road acted as part of a true trans-continental route until the California section of US 80 was decommissioned. The road was fully bypassed with the construction of I-8 in 1973 and was turned over to the County of Imperial. Today, in the Project area, Evan Hewes Highway is a lightly traveled 2-lane road, classified as a “Local” road by the Imperial County Department of Public Works (Imperial County 2002). The segment of Evan Hewes Highway within the Project area (between the Experimental Farm exit and Gordon’s Well exit) consists of an asphalt road surface underlain by what is thought to be a four-inch thick concrete slab (the prevailing standard for roadway construction at the time the road was built) (Schaefer et al. 2005). The portion of the road in the immediate Project area was not a part of the famous Plank Road; the portion of Evan Hewes Highway that was once the Plank Road existed several miles east of the Project area in the Imperial Sand Dunes (Schaefer et al. 2005).

## 3.15.2 Environmental Consequences and Mitigation Measures

### 3.15.2.1 Thresholds of Significance

Impacts would be considered significant if the Proposed Action or alternatives would:

- Cause a substantial increase in traffic compared to the existing traffic load and capacity of the street system;
- Substantially increase roadway hazards due to a project design feature; or
- Result in inadequate emergency access.

### 3.15.2.2 Proposed Action

On the western edge of Section 36 (Township 16 South, Range 19 East), construction of the inlet canal would disrupt an un-named north-south trending Imperial County road that connects to Evan Hewes Highway (see Figure 2-2). The un-named county road is graded but unpaved, approximately 30 feet wide. To maintain access to and use of this road, as part of the Proposed Action, approximately 1.15 miles of the road would be relocated to the west of the inlet canal and a road crossing would be provided over the inlet canal to connect the relocated road to Evan Hewes Highway (see Figure 2-2). The road crossing would accommodate two, 9-foot travel lanes each with a two-foot shoulder. The existing unpaved road will be relocated in kind (see Figure 2-2).

The Proposed Action would have temporary impacts to area roadways during the construction period. There would be a temporary increase in trips on the regional freeway network to accommodate equipment and materials delivery. Based on information presented in Chapter 2, Table 2-2, the number of construction trips would be relatively small, consisting of trips by construction workers to and from the site and operations by dump trucks, water trucks, and other miscellaneous trucks. Given the generally good operating conditions of the regional roadway network, the temporary nature of the trips, and the relatively small increase in trips, this impact would not be significant.

Construction of the inlet canal would encroach into the right-of-way for Evan Hewes Highway and may require temporarily closing one or both lanes of the roadway from the Experimental Farm Exit to the Gordon's Well, with traffic detoured onto I-8. The entire construction area for the inlet canal will be fenced and therefore construction vehicles will only be able to access the Project site at a few locations along the Evan Hewes Highway. The limited number of access points will decrease potential for encroachment by construction equipment into active lanes of Evan Hewes Highway.

Use of Evan Hewes Highway by heavy equipment during the construction process could damage the roadway surface thereby creating potentially unsafe driving conditions following construction. This impact is potentially significant because it could substantially increase roadway hazards.

The outlet canal would be installed as a pipe underneath Evan Hewes Highway and I-8. This construction would be accomplished using either a trenchless technology (e.g., tunneling, bore and jack) that would not disturb the paved roadway surface, or the outlet canal would be installed using open trench construction or combined thereof. Construction using trenchless technology is not anticipated to require any lane closures. However, installation of the outlet canal within the Evan

1 Hewes Highway using the open trench method may require temporarily closing one or both lanes of  
2 the roadway (closure of Evan Hewes Highway from Gordon's Well Exit to the Experimental Farm  
3 Exit is already anticipated as part of construction for the inlet canal). Open trench construction could  
4 also require temporary closure of some travel lanes of I-8 with detour of vehicles onto other travel  
5 lanes of I-8. Lane closure and detour could result in inadequate access to the Project vicinity and  
6 adjacent areas and this is a potentially significant impact.

7 With either trenchless or open trench outlet canal pipeline installation it may be necessary to place  
8 equipment and excavated material within the right-of-way of I-8. Due to the high vehicular speeds  
9 on I-8, encroachment by construction equipment could present a hazard to motorists. This impact  
10 is potentially significant because it could substantially increase roadway hazards.

### 11 **3.15.2.2.1 Mitigation Measures**

12 **TRAN-1** During Project construction Reclamation will direct the contractor to maintain at  
13 least one eastbound travel lane and one westbound travel lane on I-8 (or the  
14 functional equivalent using detours).

15 **TRAN-2** Reclamation will direct the contractor to have a qualified traffic engineer prepare and  
16 implement a traffic management plan that defines how traffic operations will be  
17 managed and maintained on roadways during each phase of construction including  
18 any detours, signage, lane closures, or utility relocation work. The traffic  
19 management plan will specify necessary lane closures, detours, any signage/lighting,  
20 flaggers, and other traffic control measures needed to avoid accidents and provide  
21 access to property and emergency response vehicles during construction.

22 **TRAN-3** Reclamation will direct the contractor to comply with the provisions of applicable  
23 California Department of Transportation and Imperial County roadway  
24 encroachment permits.

25 **TRAN-4** Reclamation will direct the contractor to repair and refurbish to County of Imperial  
26 standards for "Local" roadways any portions of Evan Hewes Highway damaged by  
27 Project construction.

28 **3.15.2.2.2 Residual Impacts after Mitigation** Mitigation Measures TRAN-1 through  
29 TRAN-4 would maintain access to transportation facilities and limit potential for roadway  
30 hazards during and after the construction process. With implementation of Mitigation Measures  
31 TRAN-1 through TRAN-4, no significant impacts on transportation would occur.

### 32 **3.15.2.3 No-Action Alternative**

33 The No-Action Alternative would result in no changes to area roadways and hence impacts on  
34 transportation would not occur.

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## 4.0 Cumulative Impacts

### 4.1 Cumulative Impact Methodology

This section addresses the cumulative impacts of the Proposed Action in combination with other projects. The “Proposed Action” when used in this analysis refers to implementation of the Project described in Chapter 2. A list approach was used to identify projects that are closely related to the Proposed Action (i.e., located within or in the vicinity of the planning area and having the potential to impact common resources) that could result in cumulatively considerable impacts. These projects were examined for their potential to result in a cumulative impact when affects are combined with the affects of the Proposed Action. Section 4.2 describes the projects included in the cumulative impact analysis and section 4.3 summarizes cumulative impacts by each resource area.

### 4.2 Analysis of Cumulative Impacts

#### 4.2.1 Other Lower Colorado River System Management and Storage Projects

##### 4.2.1.1 Lower Colorado River Multi-Species Habitat Conservation Plan

The LCR MSCP is a long-term multi-agency effort to conserve and work towards the recovery of endangered species, and protect and maintain wildlife habitat on the LCR. Participants in the LCR MSCP include Reclamation, the US National Park Service, the Bureau of Indian Affairs, BLM, the USFWS, Western Area Power Administration, the States of Arizona, California, and Nevada. The LCR MSCP's purposes are to:

- protect the LCR environment while ensuring the certainty of existing river water and power operations,
- address the needs of threatened and endangered wildlife under the ESA, and
- prevent the listing of additional species on the LCR.

The LCR MSCP covers areas up to and including the full-pool elevations of Lakes Mead, Mohave and Havasu and the historical floodplain of the Colorado River from Lake Mead to the SIB. Reclamation’s “covered actions” (actions for which ESA consultation, permitting and incidental take authorization was covered under the LCR MSCP) include (but are not limited to): Reclamation’s daily operations of Hoover, Davis, Parker, Senator Wash, Imperial, and Laguna dams; flood control releases on the LCR; water deliveries to Arizona, California, Nevada, and Mexico consistent with existing contracts and obligations; electric power generation at Hoover, Davis, and Parker dams; application of future surplus and shortage guidelines on the LCR; channel



1 maintenance from Davis Dam to the SIB; operation and maintenance of major Federal facilities,  
2 and the Laguna Reservoir Restoration Project (see below).

3 LCR MSCP covered activities also include the potential changes in points of diversion of up to  
4 1.574 maf per year of Colorado River water by water contractors in Arizona, California, and  
5 Nevada (LCR MSCP 2004a). Specific transfers for the entire 1.574 maf per year have not been  
6 identified; therefore, the impact analysis for the changes in points of diversion is programmatic.  
7 Diversion changes are expected to occur in response to shifts in water demand during the 50-year  
8 term of the LCR MSCP Conservation Plan. It is anticipated that a shift in water diversion from  
9 the southern reaches of the Colorado River upstream to Lake Mead and to Lake Havasu will  
10 occur. Potential impacts could include changes in water surface elevation along the LCR where  
11 points of diversion are changed as well as associated impacts on biological resources. The  
12 Environmental Impact Statement on the LCR MSCP addressed the affects of USFWS issuing the  
13 ESA take authorization and implementation of the plan's habitat conservation measures by the  
14 LCR MSCP over an anticipated 50 year period.

15 **Laguna Reservoir Restoration Project** The proposed Laguna Reservoir Restoration Project  
16 would increase the amount of storage capacity in the basin area located immediately upstream of  
17 Laguna Dam through the excavation of accumulated sediments. Laguna Dam is located  
18 approximately 12 miles northeast of Yuma, Arizona and five miles downstream from Imperial  
19 Dam. The project is intended to provide sufficient storage space at Laguna Reservoir to allow  
20 for the release of sluicing flows from Imperial Dam that would remove sediment accumulated at  
21 the AAC headworks and the California Sluiceway channel. The existing storage capacity  
22 available in Laguna Reservoir is estimated to be approximately 400 af. Under the proposed  
23 Project storage capacity would be increased to 1,500 af by excavating in the existing channel and  
24 adjacent uplands. Material from the excavated areas would be placed in the existing Laguna  
25 Disposal Site.

26 The public Draft EA for the Laguna Reservoir Restoration Project was released in May 2006.  
27 Like the Proposed Action, the Laguna Reservoir Restoration Project would have the potential to  
28 affect air quality in the County of Imperial and biological resources of the Colorado River. With  
29 implementation of Imperial County Air Pollution Control District requirements for dust control,  
30 dredging and maintenance activities of the Laguna Reservoir Restoration Project would have no  
31 significant air quality impacts. Dredging and maintenance activities as part of the project could  
32 result in a loss of nesting and foraging habitat for common and sensitive wildlife species. The  
33 Laguna Reservoir Restoration Project is a covered activity under the LCR MSCP and  
34 accompanying ESA Biological and Conference Opinion for Federal covered actions. With  
35 incorporation of avoidance and minimization measures of the LCR MSCP into the proposed  
36 project description, and compensatory mitigation for all marsh wetland habitats affected, no  
37 significant impacts on biological resources would occur.

#### 38 **4.2.1.2 Wellton-Mohawk Bypass Flow Replacement or Recovery Program**

39 Reclamation currently routes saline agricultural return flows from the Wellton-Mohawk  
40 Irrigation and Drainage District to the Cienega de Santa Clara in Mexico rather than having these  
41 flows enter the Colorado River. This "bypass" is necessary in order to meet Colorado River  
42 water quality obligations to Mexico. However, the bypass flow (approximately 109,000 afy) is

1 not included in the 1.5 million acre-feet of water that the US is required to deliver annually to  
2 Mexico. Consequently, water in storage in one of the Colorado River reservoirs must be used to  
3 make up for the bypass flow.

4 The Yuma Desalting Plant, completed in 1991, was constructed for the purpose of treating and  
5 recovering part of the bypass flow so it could be returned to the Colorado River. The desalting  
6 plant operated at limited capacity during 1992 and into January of 1993. The desalting plant was  
7 shut down due to large overdeliveries to Mexico caused by the 1993 Gila River Flood, the low  
8 salinity levels of flows delivered to Mexico at NIB, and damage to the Wellton-Mohawk Main  
9 Conveyance Channel and the Main Outlet Drain Extension caused by the Gila River Flood.  
10 Reclamation is currently in the process of exploring various methods for recovering or replacing  
11 the bypass flows including operation of the Yuma Desalting Plant, use of water conservation or  
12 land fallowing, construction of facilities to reduce over-deliveries to Mexico (such as the Drop 2  
13 Reservoir), or increased groundwater pumping in the Yuma Mesa Area. Reasonably foreseeable  
14 future projects and actions related to the Wellton-Mohawk Bypass Flow Replacement or Recovery  
15 Program include the Proposed Action and the Yuma Area Groundwater Pumping Proposal (see  
16 below). The bypass flow replacement project will not impact the Drop 2 Reservoir Project.

17 **Application for Permit to Transport Groundwater from the Yuma Groundwater Basin**  
18 **(Yuma Area Pumping)** As a result of irrigation on the Yuma Mesa, a groundwater mound has  
19 developed under the Mesa. Approximately 5,600 acres in the Yuma area are subject to shallow  
20 groundwater (the water table is within six feet of the ground surface) (Reclamation 2006a).  
21 Reclamation proposes to eliminate shallow groundwater in the Yuma area by increasing  
22 pumping from 32 existing wells and the installation and operation of five new wells  
23 (Reclamation 2006a). Reclamation proposes to increase pumping from the Yuma Valley, Yuma  
24 Mesa, and 242 well fields by as much as 20,000 to 30,000 af in any year and has submitted an  
25 application to the Arizona Department of Water Resources. Reclamation will use the increase in  
26 water pumping to replace a portion of the reject stream from the Yuma Desalting Plant and any  
27 Wellton-Mohawk drainage water bypassed to the Santa Clara Slough to satisfy the requirements  
28 of Minute 242 of the US-Mexico Water Treaty. The application to the Arizona Department of  
29 Water Resources seeks to receive credit for 25,000 af of groundwater pumped as replacement  
30 water for a portion of the Bypass Drain flow.

31 The hydrologic study performed in support of the permit application estimated that increased  
32 pumping by the project would drop the water table in shallow groundwater areas of the Yuma  
33 Valley by an average of 2 to 3 feet. The predicted effect of project pumping, combined with  
34 increases in other drainage pumping would be to drop the water table in shallow groundwater  
35 areas an average of 5 to 7 feet. This drawdown would decrease the acreage subject to shallow  
36 groundwater. It is estimated that with implementation of the Yuma Area Pumping proposal only  
37 600 to 1,300 acres in the Yuma Valley would be subject to shallow groundwater rather than the  
38 approximately 5,600 acres currently affected. Increased pumping in the Yuma area could cause  
39 drawdown of Colorado River elevations, on average 0.2 feet in the reach from Laguna Dam to  
40 Morelos Dam and 0.3 feet from Morelos Dam to the SIB. Overall, seepage from groundwater to  
41 the Colorado River would decrease by up to 1,500 afy (Reclamation 2006a).

### 4.2.1.3 *All-American Canal Lining Project*

Imperial Irrigation District obtains water from the 82-mile long AAC, which diverts water from the Colorado River at Imperial Dam. The lining of the AAC was authorized by Title II of Public Law 100-675, dated November 17, 1988 and in accordance with the terms of the Allocation Agreement. This Act authorizes the Secretary to construct a new lined canal or to line the previously unlined portions of the AAC to reduce seepage of water. The preferred alternative is to construct a new, parallel canal from one mile west of Pilot Knob to Drop 3, a distance of 23 miles. The centerline of the new canal would be offset from the old centerline of the original canal by a distance of 300 to 600 feet, depending on terrain, ease of construction, and location of existing structures. Operation and maintenance roads would be 20 feet wide to match existing canal roads (Reclamation and IID 1994).

Excavation of 25 million cubic yards of earth would be required. Excess material would be placed in waste banks along the new canal. An estimated 530 acres of new right-of-way would be required, all of which is under Federal control. Other land disturbances would include a 10-acre concrete batch plant and three, 5-acre staging areas, all of which would be on previously disturbed lands. Power lines would be relocated as required. Actual construction would last approximately three years. The canal would be in service year-round, as at the present (Reclamation and IID 1994).

Environmental impacts were identified in the following areas: groundwater quantity and quality in Mexico, biological resources (wetlands including wetlands along the canal and along the impacted reach of the Colorado River, terrestrial plant communities and associated wildlife, and special status species), canal fisheries, cultural resources, hydroelectric power, and recreation (Reclamation and IID 1994). Like the Proposed Action, the AAC Lining Project could affect air quality in Imperial County. A variety of mitigation measures have been incorporated into the project, including establishing 43 acres of honey mesquite and cottonwood/willow and one acre of marsh, restoring shelter for juvenile fish by constructing artificial reefs in the canal, replacing and protecting habitat for special status species and to help maintain the fishery for recreational fishing, and avoiding cultural resources sites where feasible.

The Final EIS/EIR was filed with the EPA on April 14, 1994 and noticed in the *Federal Register* on April 19, 1994. A Record of Decision (ROD) was prepared and signed by the Lower Colorado Region's Regional Director on July 29, 1994. On January 12, 2006 Reclamation determined that the EIS and ROD continued to meet the requirements of NEPA. The canal-lining project has been approved but not yet constructed. Funding for the AAC Lining Project was authorized by the California legislature in September 2003. Final designs for the AAC Lining Project were initiated in 2004 and were completed in January 2006 (Reclamation 2006b). Construction is scheduled to begin early 2007.

### 4.2.1.4 *Development of Lower Basin Shortage Guidelines and Coordinated Management Strategies for Lake Powell and Lake Mead*

Reclamation proposed to adopt specific Colorado River lower Basin shortage guidelines and coordinated reservoir management strategies to address operations of Lake Power and Lake Mead, particularly under low reservoir conditions. Reclamation is in the process of determining

1 the key environmental issues to be addressed in future environmental impact analyses. At this  
2 time, estimating specific impacts from adoption of shortage guidelines is speculative.

### 3 **4.2.2 Other Projects**

#### 4 **4.2.2.1 Lower Colorado River Boundary and Capacity Preservation Project**

5 The Lower Colorado River Boundary and Capacity Preservation Project is proposed by the  
6 International Boundary and Water Commission, US Section (USIBWC). The project is located  
7 along the Limitrophe Division of the Colorado River, the 23.7 mile “international segment” of  
8 the Colorado River. This portion of the river serves as the border between the US (State of  
9 Arizona) and Mexico (State of Baja California del Norte). The project would include measures  
10 to preserve and stabilize the international boundary and improve flood control of the channel, as  
11 well as long-term operations and maintenance activities. The environmental impacts of the  
12 project may include loss of vegetation and associated wildlife habitat between the river levees as  
13 a result of clearing for a pilot channel. The extent of that impact will depend on the actual route  
14 of the channel, which is now being developed. Since the project would include a significant  
15 amount of construction, construction-related impacts on aesthetics, air quality, hazards, geology  
16 and soils, and water quality could occur. However, at this time there is no way to quantify future  
17 impacts that may occur.

#### 18 **4.2.2.2 Morelos Diversion Dam Channel Capacity Restoration Project**

19 Morelos Diversion Dam was completed in 1950 to facilitate water deliveries under the *US-*  
20 *Mexican Water Treaty of 1944*. The dam is located on the Arizona, US – Baja California,  
21 Mexico border, approximately 1.5 miles due west of Yuma, Arizona and approximately 1.1  
22 miles south of California within the Limitrophe section of the Colorado River (see Figure 1-2).  
23 Morelos Dam is equipped with 20 radial gates that were designed to open during high flow  
24 events and a 450-foot long spillway on the western side of the dam. The flood capacity of the  
25 channel and Morelos Dam were affected by high flows from the Gila River in 1993 which  
26 deposited large amounts of sediment in the river and partially buried the gates of Morelos Dam.  
27 Following the high flows of 1993, Mexico removed the sediment adjacent to the gates to free  
28 them and Reclamation removed approximately 350,000 cubic yards of sediment above Morelos  
29 Dam (USIBWC 2006).

30 In March 2001, a team from the USIBWC, the US Army Corps of Engineers, and Mexico’s  
31 Comisión Nacional del Agua inspected Morelos Dam to determine the physical condition of the  
32 structure and evaluate the capacity for the dam to perform its intended function. During the  
33 inspection, it was determined that the dam gates, spillway area and the main channel upstream  
34 and downstream were severely impaired, resulting in unacceptable dam safety and flood control  
35 issues (USIBWC 2006).

36 USIBWC proposes to restore some of the floodway capacity of Morelos Dam. Actions would  
37 include the removal of accumulated sediment and vegetation from two sites totaling  
38 approximately 40 acres. The action proposed by USIBWC would not remove critical habitat for  
39 any sensitive species, but the loss of riparian habitat could displace southwestern willow

1 flycatchers (Federally Listed as Endangered) and reduce future breeding opportunities for the  
2 flycatcher.

### 3 **4.3 Impacts by Resource**

#### 4 **4.3.1 Hydrology/Water Quality**

5 The Proposed Action and other cumulative projects (e.g., LCR MSCP, Wellton-Mohawk Bypass  
6 Flow Replacement or Recovery Program, AAC Lining) would be consistent with Reclamation's  
7 jurisdiction under the Law of the River. The Proposed Action and other cumulative projects  
8 would enhance Reclamation's ability to meet its obligations to water users in the US while  
9 meeting the obligation to deliver 1.5 maf under the US-Mexico Water Treaty.

10 The Proposed Action and cumulative projects, such as the Yuma Area Pumping project, could  
11 result in decreased groundwater elevations in the Limitrophe. It is estimated that in Reach 1  
12 (RM 22 to RM 16.8) the Project and cumulative projects could reduce the average groundwater  
13 by 0.4 feet. In Reach 2 (RM 16.8 to 5.8) it is estimated that the Proposed Action and cumulative  
14 projects could reduce average groundwater elevation by 0.5 feet. Reach 3 (RM 5.8 to RM 0)  
15 would also experience a decline in groundwater levels, an average of 0.5 feet. The anticipated  
16 decreases in groundwater are averages - groundwater elevations will vary. Because the analysis  
17 excluded high flow periods it is a "worst case" analysis, groundwater would be replenished and  
18 groundwater would rise following a flood flow.

19 The anticipated changes in groundwater elevation would not lead to a conflict with delivery  
20 obligations, violate any water quality standards, or substantially alter the existing drainage pattern of  
21 the site. The change in groundwater elevation does not represent a significant impact to groundwater  
22 supplies. However, the change in groundwater elevation could affect biological resources and this is  
23 evaluated in section 4.3.2.

24 Both the Proposed Action and AAC Lining Project could lead to temporary erosion and  
25 sedimentation during construction. However, the Proposed Action and AAC Lining Project both  
26 propose mitigation measures to limit this impact. Under the Proposed Action, grading and  
27 construction would be performed in accordance with the provisions of a SWPPP which includes  
28 BMPs for erosion control, such as construction of sediment traps (e.g., hay bales, silt fences,  
29 straw wattles) and temporary desilting basins.

30 Both the Proposed Action and AAC Lining Projects could lead to increased salinity below Imperial  
31 Dam and in waters delivered to Mexico. However, as described in section 3.1, Reclamation is  
32 bound per Minute 242 of the US-Mexican Water Treaty of 1944 and the requirements of the  
33 Salinity Control Act to meet water quality requirements at the NIB. Given these requirements, it is  
34 assumed that salinity control measures would be reviewed and implemented as necessary and that  
35 established standards would be met. The potentially greater, albeit minor, salinity levels  
36 anticipated under the Proposed Action and cumulative projects may cause salinity control  
37 measures to be implemented on a different schedule than would otherwise occur.

### 4.3.2 Biological Resources

Both the Proposed Action and the AAC Lining project would result in loss of habitat and impacts on biological resources resulting from the construction and placement of new water facilities in the area between the Coachella Canal and Drop 2 of the AAC. Both projects would have temporary and permanent impacts on biological resources including the loss of common and sensitive species and habitats. Because both projects would require mitigation in the form of habitat replacement, impacts on individual FTHL, FTHL habitat, and other non-sensitive biological resources would be reduced so that no significant impacts would occur.

The Proposed Action and cumulative projects such as the Yuma Area Pumping Project, could result in decreased groundwater elevations in the Limitrophe. Based on Reclamation's hydrologic and groundwater modeling (see Appendices C and D), these projects could reduce flow releases from Morelos Dam and lower average groundwater elevations by 0.5 feet (6 inches) beyond that estimated to result from the Proposed Action. For the reasons described for the Proposed Action in Section 3.2.3.2.3, the potential additional reductions in the lowest annual groundwater elevations that could be associated with the Proposed Action and Yuma Area Pumping Project are not expected to measurably affect riparian and open water communities or, with the possible exception of the southwestern willow flycatcher, the wildlife habitats they support. Consequently, potential impacts on these resources would not be significant. Additional reductions in groundwater elevations that could be associated with these projects could result in the loss of approximately 11 acres of southwestern willow flycatcher habitat at the Gadsen Bend habitat site (see Table 3.2-10). The existing water depth at the Gadsen Bend habitat site is 3.9 inches. The Proposed Action could reduce groundwater elevations by 2.4 inches which would reduce water depths at this site to 1.5 inches. With this reduced water depth the site would still support the surface water and moist surface soil conditions that are an element of flycatcher breeding habitat. A further 6 inch reduction of groundwater levels associated with the cumulative projects at the Gadsen Bend habitat site, however, could remove surface water and moist soil conditions from the site and result in loss of southwestern willow flycatcher habitat. The cumulative impact from these two projects is not anticipated until the Drop 2 Project is operational. Reclamation will consult with the USFWS to identify appropriate mitigation measures for the loss of southwestern willow flycatcher habitat. Mitigation measures could include preservation of habitat offsite and preservation of moist soil conditions within habitat. With the implementation of habitat mitigation measures this cumulative impact would not be significant.

### 4.3.3 Aesthetics

Both the Proposed Action and the AAC Lining Project would result in construction and placement of new water facilities in the area between the Coachella Canal and Drop 2 of the AAC. Both projects would have temporary impacts to aesthetics while construction equipment is present. It is anticipated that the construction phases of these two projects could overlap, increasing the intensity of potential aesthetic impacts (two active construction operations rather than one) but thereby decreasing the duration of the potential aesthetic impact. Construction impacts to aesthetics would be temporary and not significant.

1 Like the Proposed Action, the AAC Lining Project will introduce new water facilities that would  
2 be visible from the ISDRA sand dunes and to vehicles traveling along I-8. However, though  
3 facilities of the Proposed Action and new facilities associated with lining of the AAC would be  
4 recognized from these view areas, new facilities would be consistent with existing water  
5 development throughout the area. In addition, due to the overall distance between the sand  
6 dunes and new facilities, the majority of this view would remain undisturbed following  
7 development. Due to vehicle speed when traveling along I-8 and the overall low-lying profile of  
8 new facilities, view would be intermittent and would not be easily distinguished from the  
9 surrounding landscape. Furthermore, the more prominent scenic resources consisting of the  
10 Chocolate Mountains in the distant background to the north, the remnant windrow trees, and the  
11 sand dunes within the ISRDA to the east, would not be affected by implementation of the  
12 Proposed Action and AAC Lining Project as visual access to these resources would be  
13 maintained. Impacts to views resulting from placement of permanent new water facilities related  
14 to the Proposed Action and AAC Lining Project would not be significant.

#### 15 **4.3.4 Agricultural Resources**

16 No impacts to agriculture were identified for the Proposed Action. No impacts to agriculture are  
17 anticipated in the Project site vicinity related to the other identified cumulative projects.  
18 Therefore, no cumulative impacts to agricultural resources are anticipated.

#### 19 **4.3.5 Air Quality**

20 Impacts from construction emissions of the Proposed Action would occur in combination with  
21 emissions from reasonably foreseeable future projects. As discussed in section 3.5 of this EA,  
22 construction and operational emissions of the Proposed Action would not exceed any emission  
23 significance threshold. Due to the mobile nature and short duration of construction equipment  
24 operations, combustive emissions from these sources, in combination with future emission  
25 sources, would not result in substantial impacts in a localized area. Since Reclamation would  
26 comply with the requirements of the ICAPCD to minimize fugitive dust emissions of the  
27 Proposed Action, the impact of these emissions, in combination with future fugitive dust  
28 emission sources, also would not result in substantial impacts in a localized area. In other words,  
29 emissions from the Proposed Action would not contribute to an exceedance of an ambient air  
30 quality standard. As a result, the Proposed Action, in combination with other foreseeable  
31 projects, would not cause significant cumulative air quality impacts.

#### 32 **4.3.6 Cultural Resources**

33 Of the related projects identified for cumulative analysis, only the AAC Lining Project would  
34 contribute to cumulative impacts on cultural resources. The Lower Colorado River Boundary  
35 and Capacity Preservation Project and Morelos Diversion Dam Channel Capacity Restoration  
36 Project would only result in ground disturbances within areas subject to periodic river inundation  
37 and flooding. Any prehistoric resources that were located within this river floodway would have  
38 been eroded and destroyed. The Laguna Reservoir Restoration Project involves excavating a  
39 large channel in an active drainage channel that would have also eroded any prehistoric remains  
40 that were originally deposited within its prism.

1 The AAC Lining Project involves ground disturbances within a 23-mile stretch of land that may  
2 have been occupied prehistorically. Though the Area of Potential Effect (APE) has not been  
3 surveyed for the presence of cultural resources, it is subject to a Programmatic Agreement that  
4 requires that a complete archaeological surface survey inventory be completed prior to  
5 construction. If significant resources (those eligible for listing on the NRHP) were identified,  
6 they would be mitigated through appropriate professional archaeological methods, including  
7 collection of a characteristic sample of materials to be disturbed (data recovery mitigation). Any  
8 potential adverse effects to the original AAC would also be addressed and mitigated through a  
9 data recovery program that could include recordation of the structure's components.

10 The Proposed Action would result in adverse effects on four cultural resources (two prehistoric  
11 and two historic) potentially eligible for NRHP listing. The cumulative effect on cultural  
12 resources resulting from the disturbance of these NRHP eligible resources, along with potential  
13 effects on unknown, but potentially NRHP-eligible resources along the AAC APE, would be  
14 significant. Mitigation measures identified for the Proposed Action emphasize avoidance of  
15 disturbances where feasible. If avoidance were not possible, mitigation of adverse effects would  
16 occur through implementation of data recovery programs, including excavation of prehistoric  
17 sites, and recordation of historic era structures. Any adverse effects on cultural resources  
18 associated with the AAC Lining Project would likewise be mitigated. Therefore, the cumulative  
19 impact on cultural resources resulting from these two projects would be feasibly mitigated; the  
20 residual effect would not be significant.

#### 21 **4.3.7 Environmental Justice**

22 No significant impacts were identified for the Proposed Action that would adversely affect  
23 human populations or the public. The Proposed Action, therefore, would not result in  
24 disproportionately high and adverse human health and environmental effects on minority or low-  
25 income populations. The environmental documentation for one or more of the other cumulative  
26 projects described in section 4.2 identifies potential environmental justice effects; (e.g., increased  
27 noise, and fugitive dust) which would not occur for the Proposed Action and the disproportionate  
28 effects of the other projects would be localized. The Proposed Action, in combination with other  
29 proposed or on-going projects, would not cause disproportionate cumulative effects on minority  
30 or low-income populations.

#### 31 **4.3.8 Hazards/Hazardous Materials**

32 Potentially significant impacts would occur in association with the Proposed Action, due to  
33 potentially encountering contaminated soils during construction and potential spillage of fuels,  
34 lubricants, and hydraulic fluids during construction. Other regional conservation and restoration  
35 projects may result in potentially significant impacts due to similar contamination related  
36 hazards. However, compliance with applicable federal, state, and local regulations would reduce  
37 the likelihood of potentially significant impacts. Similarly, implementation of measures HAZ-1  
38 through HAZ-4 would reduce the project's contribution to cumulative impacts, resulting from  
39 construction of the Proposed Action, so that no significant impacts would occur. In addition,  
40 other regional conservation and restoration projects would also be subject to environmental  
41 review and appropriate mitigations established for each project, prior to construction. Therefore,  
42 significant cumulative hazards and hazardous materials impacts would not occur.



### 4.3.9 Indian Trust Assets

No impacts to ITAs were identified for the Proposed Action. Therefore, no cumulative impacts to ITAs are anticipated.

### 4.3.10 Land Use

The construction areas for the Proposed Action and AAC Lining Project would overlap and for this reason these two projects have potential cumulative impacts. Both projects are located primarily within Reclamation withdrawn lands and would not divide established communities nor conflict with existing land uses. The Proposed Action would have construction within and adjacent to the FTHL MA; the AAC Lining Project would occur adjacent to the FTHL MA. Mitigation measures proposed for both the Proposed Action and AAC Lining Project would ensure consistency with the applicable conservation plan, the FTHL RMS.

### 4.3.11 Noise

The construction areas for the Proposed Action and AAC Lining Project would overlap geographically and construction of the two projects could occur in the same time period, and for this reason these two projects have potential cumulative noise impacts.

The Proposed Action could cause noise levels in the vicinity of construction in excess of 95 dB, but noise levels at the nearest structure are not anticipated to exceed 60 dB. Construction of the AAC Lining Project is anticipated to use similar equipment and result in similar noise levels. If the Proposed Action and the AAC Lining Project were to be constructed at the same time in the same area, the noise impact from the two projects may be slightly louder than the noisier project because of the manner in which noise from multiple sources is additive. However, if both projects were to occur at the same time, the duration of the impact would be reduced by the duration of the overlap. Given the temporary nature of the construction, the generally remote nature of the construction area, and distance to sensitive receptors, cumulative impacts would not be significant.

### 4.3.12 Recreation

The construction areas for the Proposed Action and AAC Lining Project would overlap geographically and construction of the two projects could occur in the same time period, and for this reason these two projects have potential cumulative impacts to recreation.

Both projects would temporarily degrade recreational experience in the project area, through construction dust and noise, and trail detours. The AAC Lining Project proposes a Recreation and Transportation Management Plan to ensure safety of recreational visitors and to minimize public inconvenience during construction. The AAC Lining Project also proposes off-site mitigation for potential impacts to the canal fishery and its associated recreational resource. The Proposed Action would eliminate portions of BLM Trail 670514, a short ½ mile trail underlying the proposed reservoir area. The Proposed Action would also eliminate a portion of BLM Trail 670506 an east-west trail from Gordon's Well to points west. However there are substitute east-west trails available to the south of I-8. The Proposed Action would disrupt, but provide a

1 replacement for, BLM Trail 670506. Given the relative abundance of trails in the Project  
2 vicinity, the presence of substitute trails and means of accessing private business in the Gordon's  
3 Well Area and the ISDRA, the cumulative impact on recreational resources resulting from these  
4 two projects would not be significant.

#### 5 **4.3.13 Socioeconomics**

6 The Proposed Action would have negligible effects on population, housing, and other  
7 socioeconomic issues. The Proposed Action would not displace persons or housing, nor would it  
8 induce substantial population growth in the area, either directly or indirectly. The Proposed  
9 Action, in combination with other foreseeable projects described in section 4.2, is not expected  
10 to have a cumulatively significant impact on socioeconomics.

#### 11 **4.3.14 Topography, Geology, Soils, and Mineral Resources**

12 Potentially significant impacts could occur in association with the Proposed Action, due to  
13 potential seismically induced liquefaction, differential settlement, and lateral spreading. Other  
14 regional conservation and restoration projects would result in potentially significant impacts due  
15 to similar geologic hazards. However, potential erosion induced siltation of drainages at  
16 individual grading sites would contribute the most to potential cumulative impacts, as a result of  
17 downstream sedimentation. More immediately, the AAC Lining Project would contribute the  
18 most to cumulative erosion induced siltation of drainages in the vicinity of the Proposed Action,  
19 as the AAC Lining Project is located immediately adjacent to and within one-half mile of the  
20 Proposed Action. However, the Proposed Action's contribution to cumulative impacts would not  
21 be substantial, because: 1) the construction activities for many of these projects are limited in  
22 scope and duration; and 2) grading, construction, and desilting operations would be completed in  
23 accordance with provisions of a General Permit for Discharges of Storm Water Associated with  
24 Construction Activity, for discharges of storm water during construction. This permit requires  
25 the development and implementation of a SWPPP, which includes erosion related BMPs. In  
26 addition, other regional conservation and restoration projects would also be subject to  
27 environmental review and appropriate mitigations established for each project, prior to  
28 construction. Therefore, significant cumulative geology impacts would not occur.

#### 29 **4.3.15 Transportation**

30 The construction areas for the Proposed Action and AAC Lining Project would overlap  
31 geographically and construction of the two projects could occur in the same time period, and for  
32 this reason these two projects have potential cumulative impacts to transportation.

33 Both projects would have temporary impacts to area roadways during the construction period.  
34 There would be a temporary increase in trips on the regional freeway network to accommodate  
35 equipment and materials delivery and trips by construction workers. Given the generally good  
36 operating conditions of the regional roadway network, the temporary nature of the trips, and the  
37 relatively small increase in trips, this impact would not be significant.

38 Both projects propose measures to ensure roadway safety and minimize public inconvenience  
39 during construction. The AAC Lining Project proposes preparation of a Recreation and

- 1 Transportation Management Plan; mitigation measures TRAN 1 to TRAN 4 are proposed to
- 2 mitigate potential transportation impacts from the Proposed Action. Therefore, the cumulative
- 3 impact on transportation resources resulting from these two projects would be feasibly mitigated
- 4 and the residual effect would not be significant.

## 5.0 Other NEPA Considerations

### 5.1 Possible Conflicts between the Proposed Action and the Objectives of Federal, State, Local, and Regional Land Use Plans, Policies, and Controls

Implementation of the Proposed Action would comply with existing Federal regulations and applicable state, regional, and local policies and programs. The Federal laws and regulations, executive orders, policies, and plans that apply include the following: NEPA; CAA and Federal General Conformity Rule; CWA; ESA; National Historic Preservation Act (NHPA); EO 12898, Minority Populations and Low-Income Populations; and EO 12372, Coordination with State and Regional Agencies. Other State, local, and regional plans, policies, and controls addressed below include the following: California ESA and ICAPCD Rules and Regulations.

#### 5.1.1 Federal Acts, Executive Orders, Policies, and Plans

##### 5.1.1.1 *National Environmental Policy Act*

This EA was prepared in accordance with the NEPA, 42 USC §§ 4321-4370d, as implemented by the CEQ Regulations, 40 CFR Parts 1500-1508. Executive Order 11991 of May 24, 1977 directed the CEQ to issue regulations for procedural provisions of NEPA; these are binding for all Federal agencies.

##### 5.1.1.2 *Clean Air Act and General Conformity Rule*

The CAA of 1969 and subsequent amendments specify regulations for control of the nation's air quality. Federal and state ambient air standards have been established for each criteria pollutant. The 1990 amendments to the CAA require Federal facility compliance with all applicable substantive and administrative requirements for air pollution control. The air quality analysis performed for this EA shows that with implementation of mitigation measures the Proposed Action would not contribute to an exceedance of an ambient air quality standard (see section 3.5 – Air Quality). The CAA also requires Federal actions to conform to the goals of the applicable State Implementation Plan (SIP). Reclamation has determined that this Proposed Action would conform to the SIP.

##### 5.1.1.3 *Clean Water Act and Salinity Control Act*

The Federal CWA requires states to designate appropriate water uses to be protected and mandates that states set water quality standards based on these uses. The EPA has the responsibility for promulgating regulations under the CWA including the review and approval of state water quality standards. One method for meeting water quality objectives under the CWA is the National Pollutant Discharge Elimination System (NPDES). This permit system regulates point-source

1 surface discharges (33 USC §1342). In California the Regional Water Quality Control Boards  
2 administer NPDES permits in a manner intended to meet water quality criteria of both the CWA and  
3 California state water quality law (Porter-Cologne Act). With implementation of mitigation  
4 measures the Proposed Action would be consistent with provisions of the CWA, as dewatering,  
5 operations would be completed in accordance with an NPDES-mandated SWPPP.

6 The US must also meet water quality standards per Minute 242 of the US-Mexico Water Treaty of  
7 1944 and the requirements of the Salinity Control Act for waters delivered to the NIB. As  
8 described in section 3.1, salinity control measures will be reviewed and implemented necessary to  
9 meet established standards. The potentially greater, albeit minor, salinity levels anticipated under  
10 the Proposed Action may cause salinity control measures to be implemented on a different  
11 schedule than would be necessary without the Project, but standards of the US-Mexico Water  
12 Treaty would be met.

#### 13 **5.1.1.4 Endangered Species Act**

14 The ESA of 1973 and subsequent amendments provide for the protection of threatened and  
15 endangered species of fish, wildlife, and plants and their habitats. The Act requires Federal  
16 agencies to ensure that no agency action is likely to jeopardize the continued existence of  
17 endangered or threatened species. Endangered and threatened species impacts are reviewed in  
18 section 3.2 and the associated Biological Evaluation being prepared for the Project. Reclamation  
19 has concluded that the Project may affect listed species and will enter into consultation with the  
20 USFWS, consistent with Section 7 of the ESA.

#### 21 **5.1.1.5 National Historic Preservation Act**

22 The NHPA was passed in 1966 to provide for the protection, enhancement, and preservation of  
23 those properties that possess significant architectural, archaeological, historical, or cultural  
24 characteristics. Section 106 of the NHPA requires the head of any Federal agency having direct  
25 or indirect jurisdiction over a proposed Federal or Federally financed undertaking, prior to the  
26 expenditure of any Federal funds on the undertaking, to take into account the effect of the  
27 undertaking on any historic property. This EA assesses potential impacts to historic properties  
28 (section 3.6 – Cultural Resources).

#### 29 **5.1.1.6 Executive Order 12898**

30 Executive Order 12898, Federal Actions to Address Environmental Justice in Minority  
31 Populations and Low-Income Populations, directs all Federal departments and agencies to  
32 incorporate environmental justice considerations in achieving their mission. Each Federal  
33 department or agency must identify and address disproportionately high and adverse human  
34 health or environmental effects of Federal programs, policies, and activities on minority  
35 populations and low-income populations. The Proposed Action would not result in  
36 disproportionately high or adverse effects on minority and low-income populations (see section  
37 3.7 – Environmental Justice).

### 1 **5.1.1.7 Executive Order 12372**

2 Executive Order 12372, Intergovernmental Review of Federal Programs, was issued in 1982 in  
3 order to foster an intergovernmental partnership and a strengthened Federalism by relying on state  
4 and local processes for the state and local government coordination and review of proposed  
5 Federal financial assistance and direct Federal development. Reclamation pursues close and  
6 harmonious planning relations with local and regional agencies and planning commissions of  
7 adjacent cities, counties, and states. In preparing this EA, Reclamation met with local agencies  
8 including the Caltrans and Imperial County and relevant data from state, regional, and local  
9 agencies was reviewed in order to determine regional and local conditions associated with the  
10 Proposed Action. With respect to the Proposed Action, no mutual land use or environmental issues  
11 require resolution (see section 3.10 - Land Use).

### 12 **5.1.2 State, Local, and Regional Plans, Policies, and Controls**

13 There are a number of California laws referenced in this EA that do not apply to federal actions on  
14 federal lands. For example, CEQA is California's primary environmental disclosure law. CEQA is a  
15 statute that requires state and local agencies to identify the significant environmental impacts of their  
16 actions and to avoid or mitigate those impacts, if feasible. Because no state or local discretionary  
17 actions are required as part of the Proposed Action, CEQA does not apply to the Project.

18 Another such act is the California Endangered Species Act (California ESA). The California  
19 ESA provides for the protection of state listed threatened and endangered species of wildlife,  
20 fish, and plants in California. The California ESA does not apply on strictly Federal lands or to  
21 Federal actions.

#### 22 **5.1.2.1 Imperial County Air Pollution Control District Rules and Regulations**

23 Activities undertaken per the Proposed Action would comply with all applicable ICAPCD Rules  
24 and Regulations (see section 3.5 – Air Quality for more details). ICAPCD Air Quality rules are  
25 developed under authority of the CAA, and therefore apply to federal agency actions.

## 26 **5.2 Relationship between Local Short-Term Use of the** 27 **Human Environment and Maintenance and Enhancement** 28 **of Long-Term Biological Productivity**

29 NEPA requires consideration of the relationship between short-term use of the environment and  
30 the impacts that such use could have on the maintenance and enhancement of long-term  
31 productivity of the affected environment. Impacts that narrow the range of beneficial uses of the  
32 environment are of particular concern. Such impacts include the possibility that choosing one  
33 development option could reduce future flexibility to pursue other options, or that choosing a  
34 certain use could eliminate the possibility of other uses at the site.

35 Implementation of the Proposed Action would result in both temporary disturbance (due to  
36 construction) and permanent loss of native desert habitat (due to placement and operation of

1 Project facilities). Impacts will be avoided and minimized to the extent feasible. Mitigation will  
2 include compensation consistent with the FTHL Management Strategy Plan. Either funding or  
3 direct acquisition of lands will result in protection of FTHL habitat. With mitigation, long-term  
4 impacts to desert habitat are not significant, and they are acceptable in view of the water  
5 reliability achieved by the Proposed Action.

6 The Proposed Action and cumulative projects, could result in decreased surface water and  
7 groundwater in the Limitrophe. In turn, the change in surface and groundwater conditions could  
8 result in the loss of approximately 11 acres of occupied southwestern willow flycatcher habitat at  
9 the Gadsden Bend habitat site (see Chapter 4). This habitat loss would result from the loss of  
10 moist surface soil conditions that are an element of breeding habitat. The cumulative impact  
11 from these two projects is not anticipated until the Drop 2 Project is operational (estimated at  
12 least 3 years in the future). Reclamation will consult with the USFWS to identify appropriate  
13 mitigation measures for the southwestern willow flycatcher habitat. Mitigation measures could  
14 include preservation of habitat offsite, and preservation of moist soil conditions within habitat.  
15 Mitigation measures would render this cumulative impact insignificant.

### 16 **5.3 Any Probable Adverse Environmental Effects that Cannot** 17 **be Avoided and are not Amenable to Mitigation**

18 Reclamation has determined that the Proposed Action would not result in any significant  
19 unmitigable impacts; therefore, there are no probable adverse environmental effects that cannot  
20 be avoided or are not amenable to mitigation.

# 6.0 List of Preparers

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The following agencies, organizations, and individuals were contacted during preparation of this EA:

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- Flat-Tailed Horned Lizard Management Oversight Group
- Flat-Tailed Horned Lizard Interagency Cooperating Committee
- Imperial County Air Pollution Control District
- Imperial County Department of Public Works
- Imperial Irrigation District
- International Boundary and Water Commission, US Section
- Metropolitan Water District of Southern California
- Quechan Indian Tribe
- Southern Nevada Water Authority
- US Bureau of Land Management
- US Fish and Wildlife Service
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## 9.0 References

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## 10.0 List of Acronyms

|    |                   |   |
|----|-------------------|---|
| 2  | µg/l              | micrograms per liter                        |
| 3  | µg/m <sup>3</sup> | micrograms per cubic meter                  |
| 4  | AAC               | All-American Canal                          |
| 5  | ACM               | asbestos containing material                |
| 6  | af                | acre-feet                                   |
| 7  | afy               | acre-feet per year                          |
| 8  | APE               | Area of Potential Effect                    |
| 9  | ARB               | California Air Resources Board              |
| 10 | ASC               | Arizona Wildlife of Special Concern         |
| 11 | AST               | Aboveground storage tank                    |
| 12 | BLM               | Bureau of Land Management                   |
| 13 | BLMS              | Bureau of Land Management sensitive species |
| 14 | BMPs              | Best Management Practices                   |
| 15 | CAA               | Federal Clean Air Act                       |
| 16 | CAAQS             | California Ambient Air Quality Standards    |
| 17 | Caltrans          | California Department of Transportation     |
| 18 | CDC               | California Development Company              |
| 19 | CDCA              | California Desert Conservation Area         |
| 20 | CDFG              | California Department of Fish and Game      |
| 21 | CDP               | census designated place                     |
| 22 | CE                | California State Listed Endangered          |
| 23 | CEQ               | Council on Environmental Quality            |
| 24 | CEQA              | California Environmental Quality Act        |
| 25 | CFR               | Code of Federal Regulations                 |
| 26 | cfs               | cubic feet per second                       |
| 27 | CNEL              | Community Noise Equivalent Level            |
| 28 | CNPS              | California Native Plant Society             |
| 29 | CO                | carbon monoxide                             |
| 30 | CR                | California State Listed Rare                |



|    |          |   |
|----|----------|---|
| 1  | CVWD     | Coachella Valley Water District                                 |
| 2  | CWA      | Clean Water Act   |
| 3  | dB       | decibel   |
| 4  | dBA      | A-weighted sound level  |
| 5  | DTSC     | California Department of Toxic Substances Control               |
| 6  | EA       | Environmental Assessment  |
| 7  | EO       | Executive Order   |
| 8  | EPA      | US Environmental Protection Agency                              |
| 9  | ESA      | Federal Endangered Species Act                                  |
| 10 | FE       | Federally Listed Endangered                                     |
| 11 | FMMP     | Farmland Mapping and Monitoring Program                         |
| 12 | FT       | Federally Listed Threatened                                     |
| 13 | FTHL     | flat-tailed horned lizard                                       |
| 14 | FTHLICC  | Flat-Tailed Horned Lizard Interagency Coordinating Committee    |
| 15 | FTHL MA  | Flat-Tailed Horned Lizard Management Area                       |
| 16 | GLO      | Government Land Office  |
| 17 | HAER     | Historic American Engineering Record                            |
| 18 | HDPE     | High Density Polyethylene                                       |
| 19 | I-8      | Interstate 8  |
| 20 | ICAPCD   | Imperial County Air Pollution Control                           |
| 21 | IID      | Imperial Irrigation District                                    |
| 22 | ISDRA    | Imperial Sand Dunes Recreation Area                             |
| 23 | ITA      | Indian Trust Asset  |
| 24 | IVPA     | Imperial Valley Planning Area                                   |
| 25 | LCR      | Lower Colorado River  |
| 26 | LCR MSCP | Lower Colorado River Multi-Species Habitat Conservation Plan    |
| 27 | Ldn      | day/night average sound level                                   |
| 28 | LIM      | Land Inventory and Monitoring                                   |
| 29 | maf      | million acre-feet   |
| 30 | MA's     | Management Areas within the Flat-tailed Horned Lizard Rangewide |
| 31 |          | Management Strategy   |
| 32 | MBTA     | Migratory Bird Treaty Act                                       |
| 33 | MCCPP    | Mecoprop  |

|    |                  |  |
|----|------------------|--|
| 1  | mg/kg            | milligrams per kilogram                                |
| 2  | mg/L             | milligrams per liter                                   |
| 3  | MWD              | The Metropolitan Water District of Southern California |
| 4  | NAAQS            | National Ambient Air Quality Standards                 |
| 5  | NEPA             | National Environmental Quality Act                     |
| 6  | NHPA             | National Historic Preservation Act                     |
| 7  | NIB              | Northern International Boundary                        |
| 8  | NO <sub>x</sub>  | nitrogen oxides  |
| 9  | NPDES            | National Pollutant Discharge Elimination System        |
| 10 | NRCS             | Natural Resources Conservation Service                 |
| 11 | NRHP             | National Register of Historic Places                   |
| 12 | O <sub>3</sub>   | ozone  |
| 13 | OHV              | Off-Highway Vehicle                                    |
| 14 | OVA              | organic vapor analyzer                                 |
| 15 | O&M              | operation and maintenance                              |
| 16 | PCBs             | polychlorinated biphenyls                              |
| 17 | PID              | photo ionization detector                              |
| 18 | PLO              | Public Land Order                                      |
| 19 | PM <sub>10</sub> | particulate mater less than ten microns in diameter    |
| 20 | ppm              | parts per million                                      |
| 21 | PRGs             | Preliminary Remediation Goals                          |
| 22 | RAMP             | Recreation Area Management Plan                        |
| 23 | Reclamation      | US Department of the Interior, Bureau of Reclamation   |
| 24 | RM               | River Mile   |
| 25 | RMS              | Rangewide Management Strategy                          |
| 26 | ROD              | Record of Decision                                     |
| 27 | ROI              | region of influence                                    |
| 28 | RWQCB            | Regional Water Quality Control Board                   |
| 29 | SAIC             | Science Applications International Corporation         |
| 30 | SCS              | Soil Conservation Service                              |
| 31 | SDCWA            | San Diego County Water Authority                       |
| 32 | Secretary        | Secretary of the Department of the Interior            |
| 33 | SIB              | Southern International Boundary                        |

|    |                 |  |
|----|-----------------|--|
| 1  | SIP             | State Implementation Plan                                    |
| 2  | SO <sub>x</sub> | sulfur oxides  |
| 3  | SR              | State Route  |
| 4  | SRA             | State Recreation Areas                                       |
| 5  | SSAB            | Salton Sea Air Basin   |
| 6  | SVOCs           | semi-volatile organic compounds                              |
| 7  | SVRA            | State Vehicular Recreational Areas                           |
| 8  | SWPPP           | Stormwater Pollution Prevention Plan                         |
| 9  | TPH             | total petroleum hydrocarbons                                 |
| 10 | US              | United States  |
| 11 | USC             | United States Code   |
| 12 | USDA            | US Department of Agriculture                                 |
| 13 | USFWS           | US Fish and Wildlife Service                                 |
| 14 | USIBWC          | International Boundary and Water Commission, US Section      |
| 15 | VOC             | volatile organic compounds                                   |
| 16 | VRM             | Bureau of Land Management Visual Resource Management Program |