

RECLAMATION

Managing Water in the West

Shadehill Reservoir Resource Management Plan



Mission Statements

The Department of the Interior's mission is to protect and manage the Nation's natural resources and cultural heritage; provide scientific and other information about those resources; and honor its trust responsibilities or special commitments to American Indians, Alaska Natives, and affiliated island communities.

The Bureau of Reclamation's mission is to manage, develop, and protect water and related resources in an environmentally and economically sound manner in the interest of the American public.

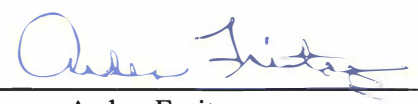
UNITED STATES DEPARTMENT OF THE INTERIOR

BUREAU OF RECLAMATION DAKOTAS AREA OFFICE BISMARCK, NORTH DAKOTA

SHADEHILL RESERVOIR RESOURCE MANAGEMENT PLAN Perkins County, South Dakota

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Shadehill Reservoir Resource Management Plan

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Acronyms and Abbreviations

ADA	Americans with Disabilities Act
ADAAG	ADA Accessibility Guidelines for Buildings and Facilities
CFR	Code of Federal Regulations
DKAO	Dakota Area Office
MU	Management Unit
SD	South Dakota
SDGFP	South Dakota Game, Fish, and Parks
NEPA	National Environmental Policy Act
NHID	Natural Heritage Inventory Data
NHPA	National Historic Preservation Act
NRCS	Natural Resource Conservation Service
NWI	National Wetlands Inventory
Reclamation	Bureau of Reclamation
RMP	Resource Management Plan
Service	United States Fish and Wildlife Service
SHPO	State Historic Preservation Officer
SRST	Standing Rock Sioux Tribe
SUP	Special Use Permit
Survey	Shadehill Reservoir User Survey

SECTION 1 Introduction and Overview

1.1 INTRODUCTION

The Bureau of Reclamation is the federal agency responsible for administering lands and resources associated with Shadehill Reservoir. Reclamation's Dakotas Area Office (DKAO), in conjunction with its managing partner the South Dakota Game, Fish, and Parks (SDGFP), is preparing the Shadehill Resource Management Plan (RMP). The RMP is intended to document current management practices and policies at Shadehill. The RMP will help ensure that future management decisions are consistent with Reclamation's management objectives and authorized purposes, as well as with growing public demand for recreation, water development, and environmental protection.

RESOURCE MANAGEMENT PLAN AUTHORITY

Title 28 of P.L. 102-575, Section 2805 (106 Statute 4690, Reclamation Recreation Management Act of October 30, 1992) provides Reclamation with authority to prepare RMPs. The Act further provides that each RMP shall be consistent with applicable laws (including any applicable statute, regulation, or Executive order) and shall be developed in consultation with appropriate heads of federal and non-federal departments or agencies, the authorized beneficiaries of any Reclamation project, and with appropriate public participation. Each RMP shall provide for the development, use, conservation, protection, enhancement, and management of resources of Reclamation lands in a manner that is compatible with the authorized purposes.

Reclamation's Recreation Management Policy (LND P04) defines Reclamation's overall responsibilities and establishes the basic principles for planning, development, management, and protection of public recreation resources on Reclamation lands and waters. One of the principles outlined in this policy is to: "Conduct necessary planning studies, research, assessment, and public involvement processes, in conjunction with managing partners where possible, to provide recreation facilities commensurate with public needs and Reclamation responsibilities and objectives."

The Federal Water Project Recreation Act of July 9, 1965 (P.L. 89-72) governs Reclamation's management and appropriations for all reservoirs within their jurisdiction, including Shadehill Reservoir. Reclamation's authority for development of recreation facilities or wildlife habitat is limited by the provisions of P.L. 89-72. In summary, Section 3 of the Act states that in the absence of a non-federal managing agency, Reclamation may only provide minimum basic facilities. Minimum basic facilities are those required for public health and safety to protect and preserve federal property and the public. These facilities include boat ramps, picnic tables, beach areas, sanitation facilities (vault toilets), parking areas, etc. No cost share is required to construct minimum basic facilities, and may include lands administered by managing partners and concessionaires. The intent of P.L. 89-72 is to encourage local agencies to assume management responsibilities for recreation areas on Reclamation lands that do not have a national significance. If no local interests assume management, then Reclamation is strictly limited to providing only minimum facilities for health and safety reasons.

1.2 PROJECT LOCATION, HISTORY, AND PURPOSE

Shadehill Dam and Reservoir is located on the Grand River in Perkins County in the northwestern part of South Dakota, approximately 12 miles south of Lemmon, SD (Figure 1). The Shadehill Project was authorized under the Flood Control Act of December 22, 1944, ch. 665 of 58 Stat. 887, Public Law 78-534, for the primary purpose of flood control and irrigation. Project construction was started in 1949 and completed in 1951. It was developed primarily to supply irrigation to 3,000 acres of land administered by the West River Conservancy Sub-District. The dam has an active capacity of 76,303 acre-feet with approximately 5,019 water surface acres and 100 miles of shoreline. The Act also provided construction appropriations for secondary benefits such as recreation and fish and wildlife.



Figure 1. Location Map

South Dakota Game, Fish, and Parks Department (SDGFP) began managing the wildlife areas and recreation on Project lands in 1957 (Reclamation 1958). The National Park Service (NPS) developed the recreation plan for Shadehill Reservoir and lands in 1958. When all the recreation development described in the NPS report was completed by 1964, the SDGFP created a long range recreation plan in 1976 to provide direction for future management (SDGFP 1976). The US Fish and Wildlife Service developed the plans for wildlife development initially in 1947, which was then replaced with a 1964 detailed report (USFWS 1964). The 1964 plan identified

22 areas for wildlife habitat development, however current designations have grouped the 22 areas into ten larger units called game production areas. Lands near the Reservoir not designated for recreation or wildlife were allowed to be utilized for agriculture and grazing use if they were compatible with recreation and/or wildlife use; however, no formal plan was documented.

1.3 LAND USE AND MANAGEMENT FRAMEWORK

Reclamation owns approximately 8,500 acres of acquired lands and 5,019 acres of water, with 100 miles of shoreline at Shadepill Reservoir. Reclamation and SDGFP manages these upland acres for:

Project operation	510 acres
Recreation	519 acres
Wildlife management	6,539 acres
Multiple resource management.....	725 acres
Cabins and trailers	207 acres
Easements	916 acres

Reclamation uses management agreements, permits, and contracts with private individuals, state and federal agencies to manage the lands per Reclamation’s regulations. Below is a description of the current management agreements, permits, and contracts that affect the way land is managed on Reclamation lands. For a list of reference documents, authorities, and guides not discussed in this section, please refer to Table 1. Documents Associated with Management of Shadepill Reservoir.

Table 1. Documents Associated with the Management of Shadepill Reservoir

Document Name	Description
Federal Water Project Recreation Act of 1965 (Public Law 89-72)	This Act authorizes recreation and fish and wildlife enhancement and encourages non-Federal public bodies to administer project land and water areas for such purposes.
Reclamation Recreation Management Act (Title XXVIII)	Title 28 authorizes Reclamation to cost-share with non-federal public entities for the planning, development, and replacement costs of recreation facilities up to 50% and up to 75% for wildlife habitat development.
Recreation Program Management (LND 01-03)	Under this Directive & Standards (D&S), Reclamation is guided to ensure effective management of public outdoor recreation on Reclamation lands and waterbodies. This D&S follows Pub. L. 89-72.
Reclamation Safety of Dams Act	This program concerns the construction, restoration, operation, and maintenance for new and existing features at Reclamation dams and related facilities.
South Dakota Fire Management Plan (FMP)	This FMP identifies objective and goals for the fire management program in South Dakota and defines how to manage wildland fire program elements.

Document Name	Description
Dakotas Area Office 2015 Integrated Pest Management Plan	Because Reclamation is responsible for resource management on Reclamation-owned lands, the goal of this document is to provide guidance for techniques used to control weeds and other pests.
ADA Accessibility Guidelines for Buildings and Facilities (ADAAG)	This document contains scoping and technical requirements for accessibility to buildings and facilities by individuals with disabilities under the Americans with Disabilities Act (ADA) of 1990.
Safety and Health Standards	The standards prescribe the safety and health requirements for all Reclamation activities and operations.
Sign Guidelines for Planning, Designing, Fabricating, Procuring, Installing, and Maintaining Signs for Outdoor Public Use Areas (October 2006)	The intent of this document is to provide needed direction that will facilitate uniform application of the signing guidelines on a Reclamation-wide basis.
43 CFR Part 423: Public Conduct on Bureau of Reclamation Facilities, Lands, and Waterbodies	This regulation intends to maintain law and order and protect persons and properties at Reclamation property.
43 CFR Part 429: Use of Bureau of Reclamation Land, Facilities, and Waterbodies	This regulation outlines authorized use of Reclamation property.
SDGFP West River Fisheries Management Plan	Plan will guide staff working on fisheries and aquatic resource issues and provide the public with information on current fisheries management directions and activities.

MANAGEMENT AGREEMENT

A Management Agreement (00LM605078) was entered into by SDGFP and Reclamation on October 3, 2000 for a length of 25 years. This agreement allows SDGFP to direct manage all Reclamation-owned Reservoir lands for recreation and wildlife in accordance with Reclamation rules and regulations. Please see Appendix A for the Management Agreement.

SPECIAL USE PERMITS

Normal operations include the issuance of Special Use permits through Right-of-Use applications for certain activities on Reclamation lands, including, but not limited to:

- organized recreational, public gatherings, and other special events;
- commercial filming and photography;
- commercial or organized sporting events;
- agricultural and grazing leases for management purposes;
- haying for fuel load management.

CABINS AND TRAILERS

SDGFP staff administer season long (typically May 1 through October 31) permits for four cabin/trailer areas, which include 31 cabins and 16 trailers. Permittees are not allowed to occupy the cabin or trailer for more than 10 days per month in the off season. Permit holders are allowed to renew their lot permit every 5 years as long as they adhere to permit rules and requirements.

Permits may be transferred to another upon purchase of the trailer or cabin, the lot itself is the property of the United States Government and may not be sold or bartered. Reclamation policy is not to provide any additional cabin and trailer sites beyond those now in existence or currently approved. Reclamation's overall guidance is provided by 43 CFR 21- Occupancy of Cabin Sites on Public Conservation and Recreation Areas and 43 CFR Part 429 – Use of Bureau of Reclamation Land, Facilities, and Waterbodies. Please see Appendix B for an example of a cabin permit.

FOODPLOTS

SDGFP staff currently administer three permits for food plot plantings, totaling 650 acres. Seed type is approved by SDGFP prior to planting. Typical plantings for wildlife include corn, soybeans, and small grains such as wheat or oats. Food plots are permitted on an annual basis. Please see Appendix B for an example of a food plot permit.

GRAZING

Although 4,533 acres are available for grazing, SDGFP currently administers 11 permits, totaling 2,630 acres. The typical permit length is 30 to 60 days, with cattle removed each year by July 1. Each unit is grazed on a 3 to 5 year rotation schedule. The first right of refusal goes to the closest landowners. Grazing is completed in the spring/early summer to reduce the invasive cool season grasses such as Kentucky bluegrass and Smooth brome grass. This timing also allows the native warm season grasses to establish. Grazing units are permitted on an annual basis. Please see Appendix B for an example of a grazing permit.

HAYING

SDGFP currently does not administer any haying contracts; however, haying may be conducted if requested by a permittee on units that have not had a grazing disturbance in 3 to 5 years. Haying would be permitted on an annual basis. Please see Appendix B for an example of a haying permit.

1.4 PLANNING PROCESS AND PUBLIC INVOLVMENT

The National Environmental Policy Act (NEPA) of 1969 (P.L. 91-190 as amended) is the basic national charter for protection of the environment. NEPA requirements direct government agencies to assess the effects of their actions. The regulations implementing NEPA provide several procedural avenues to determine if or how this requirement applies to a particular federal action. Reclamation and SDGFP activities at Shadehill Reservoir include the continuation of normal operations in managing the natural resources and facilities.

A Categorical Exclusion (DK-5000-19-01) was completed for the RMP on April 17, 2019. Project revisions and project concepts that differ from those already considered under this RMP will be considered under separate NEPA and National Historic Preservation Act (NHPA) compliance. Shadehill Reservoir Park Manager must consult with DKAO Resources Division staff prior to altering approved project plans or amending approved project plans with additional project elements.

Shadehill Reservoir is a popular public use area and the demands placed on the facility are only projected to increase. Public involvement is a tool to gather information on the needs of the public. Public input increases the scope of the issues by ensuring a diverse examination of the resource. The information is used to help make management decisions and to plan for the future within the constraints of our authority.

Reclamation and SDGFP organized a variety of public involvement activities in order to gather data. The agencies received feedback from cabin association meetings and from area residents, landowners, and recreation users. Reclamation released two newsletters regarding the RMP process and public involvement opportunities. Email addresses are sourced from registrations for camping at Shadehill and from fishing and hunting licenses in Perkins County and surrounding counties. This created contact with over 7,200 recreationists.

On August 9, 2018, representatives from Reclamation and Standing Rock Sioux Tribe (SRST) met to discuss the RMP, in addition to SRST water resources. SRST comments on the RMP focused on the potential for an increase in recreation use to change the water management at the Shadehill Reservoir, thereby affecting the amount of water released from the Reservoir and the potential to impact SRST's future water rights. Reclamation informed SRST the RMP does not address Shadehill Reservoir water operations or irrigation.

In addition to newsletters, Reclamation and SDGFP hosted an informal, public open house in Lemmon, South Dakota on June 14, 2018. Thirteen attendees were present for the informal meeting, and staff from Reclamation and SDGFP were present to answer questions. Moreover, the Shadehill Reservoir User Survey (Survey) was sent to the aforementioned email list. The Survey was available at the Reservoir in a paper format and online in a digital format. The digital format was available through Reclamation DKAO's website, newsletter, and QR code with a cell phone. This outreach helped maximize input. A total of 270 Surveys were returned to Reclamation as a result of the public outreach. The Survey results and newsletters are attached as Appendix C and D, respectively.

The Draft RMP was released on February 15th and made available to the public along with tribal, federal, state, and local organizations for 30 days. Reclamation received three substantive responses to the RMP. The first response regards grazing management, requesting a change to the seasons in which grazing occurs and an increase in grazing availability. The second response regards the overall management of Shadehill Reservoir, specifically referring to recreation and cabin areas. SDGFP and Reclamation will consider these comments in future grazing permits and recreation development. The third response was a letter of acknowledgment and support from SDGFP. The public entity scoping list, release letter, and comments are attached as Appendix E.

1.5 ISSUES AND CONSTRAINTS

ISSUES

A variety of issues were identified through the Survey. Within the Survey, 103 written responses were received from Question 7 and in the additional comments section. Reclamation and SDGFP staff reviewed all responses, and 175 comments were identified. The comments were given a reference number ranging from 1 to 175. (Comments are attached as Appendix C.) DKAO staff condensed the 175 comments by similarity, which are shown in Table 2. These comments were grouped into four categories, which were created based on the comments received. These categories are: Campsite Reservation Conflicts, Maintenance/Management, Requested Amenities, and Safety & Security.

The most common comments include:

- Great facilities, excellent management, great place. (26, 50, 55, 62, 69, 74, 76, 77, 130, 132, 133, 135, 139, 140, 144)
- Road maintenance needed (blading, grading, holes). (16, 68, 75, 90, 93, 95, 113, 117, 122, 167, 171)
- Lighting is inadequate. (21, 24, 25, 47, 51, 114, 136, 146, 158, 174)
- More camper cabins (20, 57, 58, 59, 70, 79, 142, 163)

Table 2. Issue categories and summary of comments

Safety & Security	Lighting is inadequate. (21, 24, 25, 47, 51, 114, 136, 146, 158, 174)
	More present campground hosts. (148, 151, 161, 173)
	Overcrowding at parking lots in the dock areas and Ketterlings Point. (32, 103, 107)
	This year people peeked into the shower house. (53, 159)
	Conflicts between watercraft and too much watercraft at Ketterling Point. (8, 33)
	Hugh Glass area has become a party place. (22)
	Cacti everywhere in MU 27 by restrooms. (40)
	The big unidentified rock pile in the middle of causeway has wrecked several lower units on motors. (48)
	Post local veterinarian's contact information. (81)
	Keep Perkins County Sheriff's officers out of Ketterling Point, the Cabin areas, and the gravel roads surrounding the lake. (118)
	There is no handicap accessibility and the wood railings should be maintained as it is very dangerous with slivers. (150)
Maintenance/Management	Great facilities, excellent management, great place. (26, 50, 55, 62, 69, 74, 76, 77, 130, 132, 133, 135, 139, 140, 144)
	Road maintenance needed (blading, grading, chuck holes). (16, 68, 75, 90, 93, 95, 113, 117, 122, 167, 171)
	Request cabins, lodge, public bathrooms, and showerhouse to be updated and cleaned. (23, 52, 92, 137, 138, 147, 149)
	Please do not over develop (30, 119, 129, 134, 143)
	Trim trees along roads and at campsites. (91, 99, 101, 112)
	No requests (17, 42, 128, 54)
	Confusing survey. (85, 89, 168)
	There is a lack of service and maintenance of the Hugh Glass Campground. (56, 165, 166)
	Boat ramps typically need repair. (34, 94, 127)
	Spray for bugs (160, 170)
	Pull weeds around the lodge. (157)
	Dump station was full. (49)
	Best managed reservoir in SD, MT, and WY. Should be used as a model. (64)
	Would be nice if there was nice sand with no thistles to play volleyball at Ketterlings. (38)
	Overgrazing. (63)
	Start quiet time from 9pm to 9am (65)
	Area game wardens and state park employees need to identify visitors who exceed daily catch and possession limits. (145)
	Lack of adequate garbage service. (169)
	So far the balance between private development, natural resource conservation and public usage has not been met. (156)

Requested Amenities	More camper cabins (20, 57, 58, 59, 70, 79, 142, 163)
	Full hook ups are wanted. (6, 82, 86, 100, 105, 106, 109)
	Additional comfort stations (showers) and vault toilets. (27, 45, 71, 86, 87, 121)
	Please address the lack of shore fishing access. A fishing pier would be nice. (5, 44, 96, 123, 131)
	More boat ramps and/or docks. (41, 102, 108, 120, 172)
	Develop the Hugh Glass area. (67, 116, 141, 152, 164)
	A ramp and boat dock at the South Cabin area (36, 124, 153)
	Please move the fish cleaning station. (11, 37, 46)
	Fire pits and sun shades (shelters) in the picnic areas. (15, 97)
	Concessions (126, 155)
	Full marina. (43, 125)
	Improved fish cleaning station with a higher capacity and modern grinder. (61, 110)
	Another lodge. (78, 88)
	Dog friendly camping cabin. (29)
	Horse camp with corrals and trail access or open riding. (31)
	Archery range. (72)
	Plant more food plots and intermediate wheatgrass. (73)
	Overnight camping along the lake. (80)
	Additional playground in the campground. (83)
	More areas for privately-owned cabin developments. (98)
	Piers to block waves near boat docks. (104)
	Alternative exit from park to reduce congestion. (111)
	Shooting range. (115)
	More economically inclusive activities (examples: mountain biking, archery, primitive camping). (154)
	A carcass dump station. (162)
Campsite Reservation/Registration Conflicts	Campsites are allowed to reserve too far in advance, are booked but not used, and are full. (4, 7, 9, 10, 12, 13, 19)
	The campgrounds need less online involvement. (28, 39, 60, 84)
	Cabins should be first come first serve. (1, 2, 3)
	Give preference for local and South Dakota residents. (14, 18)
	Reservation communication is poor late season during hunting. (35)
	Difficulty registering for a site and were unfamiliar with the registration procedure. (66)

CONSTRAINTS

Management, environmental, and cultural constraints for development were identified through a review of various agency Geographic Information Systems databases, previous published data, and internal Reclamation records and discussions. The identified constraints may require consultation and/or permitting with outside agencies, limit where development can occur, or place timing or setback restrictions in the areas they occur. Chapter 3 provides a detailed list of the constraints that are specific for each MU. The constraints identified at Shadehill Reservoir include:

Soils – Data was obtained from the Web Soil Survey Database (NRCS 2018). Soils identified as constraints at Shadehill Reservoir include: Soils very limited for recreation development including campgrounds, playgrounds, trails, and picnic areas; soils with a high degree of site degradation potential.

Natural Resources – Natural Heritage Inventory data (NHID) was obtained from the SDGFP. Included in this data are observed USFS sensitive species areas, and federally listed threatened or endangered species areas.

Threatened and Endangered (T&E) Species and Critical Habitat – The list for T&E species was obtained from the Service’s Information for Planning and Consultation website. The list includes Northern long-eared bat, piping plover, red knot, and whooping crane. No critical habitat occurs within Shadehill Reservoir.

Wetlands – Data was obtained from the Service’s National Wetlands Inventory (NWI) Wetland Mapper database (USFWS 2018). Wetlands at Shadehill Reservoir are associated with creeks and tributaries to the Grand River, or are connected to the shoreline of the Reservoir.

Cultural Resources – Cultural resource information was collected internally from Reclamation staff.

Staffing - Current staffing for SDGFP District 15 (including Shadehill) is 3 full time employees and 6 seasonal employees.

Constraints not included in Chapter 3 that should be considered in all MUs include staffing, T&E species and wetlands.

According to the SD Ornithologist’s Union (SDOU 2011) and NHID data, whooping crane, piping plover and Northern long-eared bat have been observed at Shadehill Reservoir within the last 10 years. Rufa red knot has not been previously recorded at the Reservoir; however, this species should still be considered when analyzing for effects. Effect determinations must be made for each species when considering any projects occurring on Reservoir lands. Consultation with the Service may be required.

NWI indicates wetlands along the shoreline and floodpool of the Reservoir, and also along the tributaries and creeks and their floodplains leading into the Reservoir. Consultation with the US Army Corps of Engineers may be required for working in these wetlands or waterbodies.

Current staffing for SDGFP District 15, which encompasses the area west of the Missouri River and north to Highway 212 (including Shadehill), includes 3 full time employees and 6 seasonal employees. In addition to Shadehill Reservoir, this staff manages and maintains 22 recreation areas, several small dams, and lake access areas throughout the District. When considering recreation developments and infrastructure improvements, more staff must be hired to manage and maintain these facilities. SDGFP faces difficulties in recruiting seasonal staff for this area due in part to the remote location.

1.6 MANAGEMENT ACTIONS

According to the Survey, out of the 270 respondents who requested services or facilities at each management unit (MU), the most frequent requests indicated a need for hiking trails (MU 1 and 5), road maintenance (MU 8), shore fishing access (MU 1, 6, and 8), law enforcement presence (MU 1, 2, and 5), and trees for windbreaks (MU 8 and 6), respectively. No additional services or facilities was the 2nd most frequent request (MU 1). Refer to Chapter 3 for the top three amenities or services requested for each MU. Refer to Appendix C for all the facilities and services requested at each MU. These requests and their locations will be considered as funds become available for future development. An average timeframe to implement capital improvement projects is approximately 2 years from the date of the SDGFP and/or Reclamation budget request.

The four issue categories identified in Section 1.6 include Safety and Security, Maintenance and Management, Requested Amenities, and Campsite Reservation Conflicts. Current approved solutions to address the issues identified from the Survey are included in Table 3.

Table 3. Current Solutions to Issues Identified in Survey

Safety & Security	Two new lights in Ketterling Point
	The addition of 2 to 3 new lights in the plans for the campground expansion at Ketterling Point
	Additional security checks by SDGFP staff has reduced illegal and unwanted behavior at Hugh Glass over the last five years
	Local Veterinarian information can be found at the Visitor Center
	The east boat ramp parking area is being paved and expanded in 2019
Maintenance/Management	Hugh Glass boat ramp will be replaced in 2019
	Road maintenance/re-construction was completed at Ketterling Point in 2018
	Trees are trimmed on an annual basis at Ketterling Point
	Spraying for noxious weeds is completed annually
Requested Amenities	Archery Range is planned for completion in 2019
	More food plots are planned for 2019
	Hiking Trails currently allow for multi-uses such as biking and horses
Campsite Reservation Conflicts	First come, first serve option is available at Hugh Glass Recreation Area
	Addition of 33 campsites to the Ketterling Point will open in spring/summer of 2019

OPPORTUNITIES

Funding opportunities to enhance recreation development are available through various programs and are listed in Table 4.

Table 4. Opportunities to enhance recreation development

Funding Opportunity	Description
Public Law 102-575, Title 28	Title 28 authorizes Reclamation to cost-share with non-federal public entities for the planning, development, and replacement costs of recreation facilities and wildlife habitat improvements, up to 75%.
Federal Lands Transportation Program (FLTP)	FLTP supports the improvement of transportation infrastructure owned and maintained by federal land management agencies.
Federal Lands Access Program (FLAP)	FLAP funds projects that provide access to, are adjacent to, or are located within Federal lands. It supplements state and local resources for public roads, bridges, paved trails, and other transit systems, and other transportation facilities—with an emphasis on high-use recreation sites and economic generators.
Replacements, Additions & Extraordinary Maintenance Program (RAX)	RAX funds are annually provided to each region and may provide funding for non-routine, major items.
Sport Fish Restoration Program (SFR)	SFR provides funding to states for fishery projects, boating access, and aquatic education. SFR is authorized by the Sport Fish Restoration Act of 1950.
Bring Back the Natives	The National Fish and Wildlife Foundation invests in conservation activities that restore, protect and enhance native populations of sensitive or listed fish species across the US, especially in areas on or adjacent to federal agency lands.

1.7 IMPLEMENTATION PROCEDURES, MONITORING PLAN, PLAN REVISION OR AMENDMENT

The implementation of the RMP by Reclamation and SDGFP will be guided by existing and future laws, Executive Orders, regulations, policies and guidelines. The RMP is designed to supplement existing direction provided by these sources.

The RMP will be monitored annually at the end of the federal fiscal year (September 30). Completed projects will be added to the document each year in the Accomplishments Section. If projects are currently in progress at the end of the fiscal year, those projects will be added upon completion in the following fiscal year. RMP revisions, amendments, or updates mutually agreed upon by Reclamation and SDGFP will occur annually at the end of the federal fiscal year.

SECTION 2 Designations of Land Uses

The RMP describes the present operations of 26 management units identified within 5 land resource codes. The five land resource codes include:

- (01) – Project operation
- (02) – Recreation
- (03) – Wildlife Management
- (04) – Multiple Use Management
- (05) – Cabins and trailers

PROJECT OPERATION (Land Use Code 01)

There is one unit managed for Project Operation at Shadehill. The Project Operations unit are primarily used in operations of the reservoir. The Project Operations Unit is:

MU 01 Dam, Spillway, and Headquarters

Specific descriptions of the unit, issues, constraints, and management actions are included in Section 3.1.

RECREATION (Land Use Code 02)

There are five units managed for Recreation at Shadehill. Recreational Units are managed specifically for recreational opportunities for the general public. The Recreation Units are:

MU 03 Recreation
MU 07 Hugh Glass Recreation Area
MU 17 West Boat Ramp
MU 24 Ketterling Point and Swim Beach
MU 27 Recreation (Archery Range)

Specific descriptions of the unit, issues, constraints, and management actions are included in Section 3.2

WILDLIFE MANAGEMENT (Land Use Code 03)

There are 10 units managed for Wildlife Management at Shadehill. Wildlife Management Units are managed for wildlife purposes. The Wildlife Management Units are:

MU 02	Game Production Area
MU 05	Game Production Area
MU 08	Game Production Area
MU 13	Game Production Area
MU 14	Game Production Area
MU 16	Game Production Area
MU 18	Game Production Area
MU 19	Game Production Area
MU 26	Game Production Area
MU 28	Game Production Area

Specific descriptions of the unit, issues, constraints, and management actions are included in Section 3.3

MULTIPLE USE (Land Use Code 04)

There are six units managed for Multiple Use at Shadehill. These areas provide recreational opportunities and habitat for wildlife. The Multiple Use Units are:

MU 04	Merriman's Grove Recreation Area
MU 06	Multiple Use South Grand River
MU 10	Multiple Use
MU 20	Multiple Use
MU 22	Multiple Use
MU 25	Multiple Use

Specific descriptions of the unit, issues, constraints, and management actions are included in Section 3.4

CABINS AND TRAILERS (Land Use Code 05)

There are four units managed as Cabin and Trailers at Shadehill. Included in the units are three cabin areas and one trailer area located along the shoreline of Shadehill Reservoir. The trailer areas contain 16 lots while the cabin areas contain 31 lots. The cabin and trailer units are:

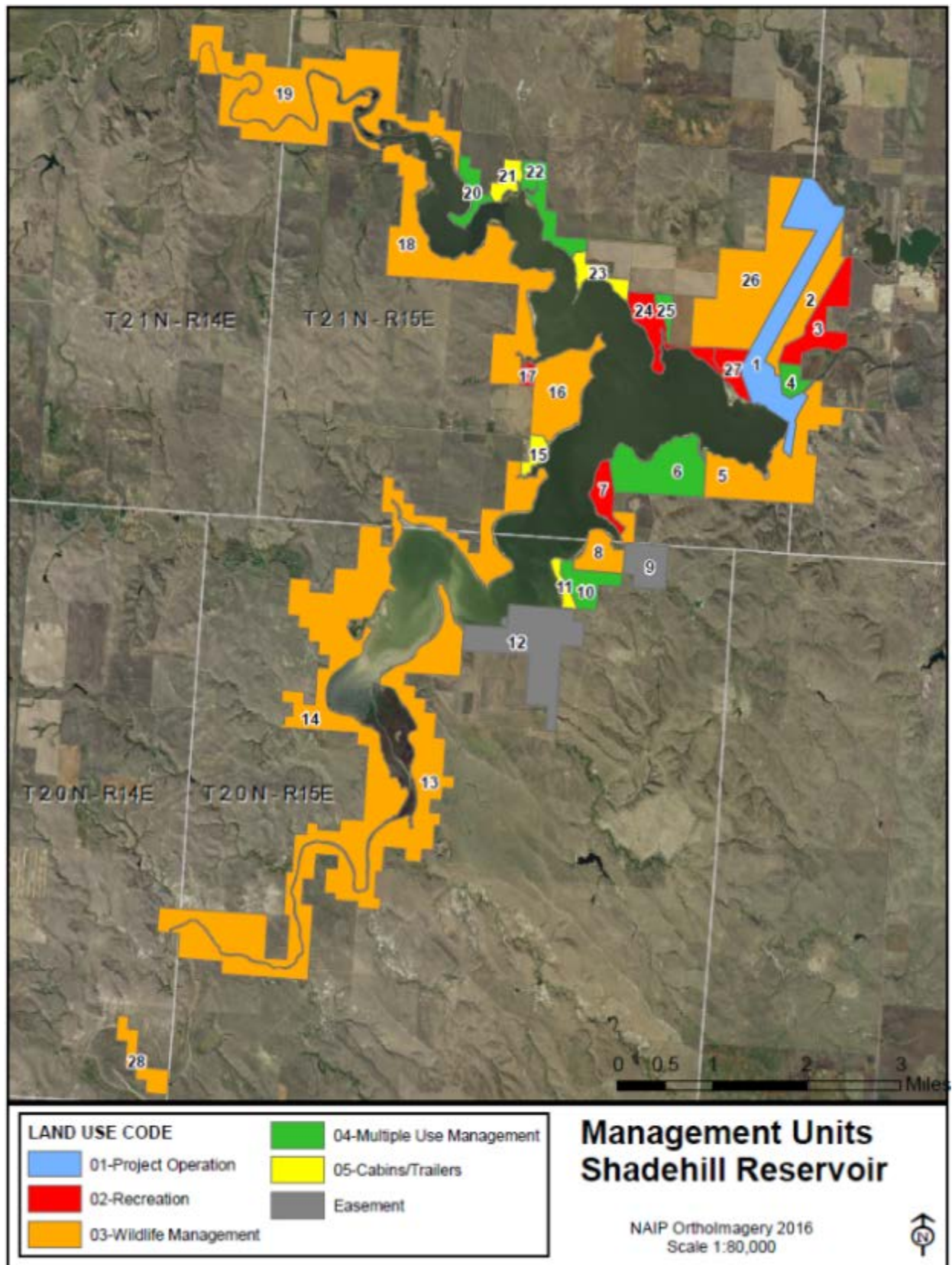
MU 11	South Cabin Area
MU 15	West Cabin Area
MU 21	North Cabin Area
MU 23	North Trailer Area

Specific descriptions of the unit, issues, constraints, and management actions are included in Section 3.5

EASEMENTS

Two Bureau of Reclamation flowage easements occur on US Forest Service lands on the southeast side of Shadehill Reservoir. These units will not be included in the long-range planning efforts of the RMP since they are not owned by the Bureau of Reclamation and have considerable site limitations pertaining to flowage easements.

MU 09	North Flowage Easement
MU 12	South Flowage Easement



SECTION 3 Management Unit (MU) Descriptions

3.1 PROJECT OPERATION

Land Use Code 01

MU 01 Dam, Spillway, and Headquarters

Goal

To provide flood control and water for irrigation as the primary purpose. Secondary benefits include recreation and fish and wildlife.

Management Unit Number (MU): 01

Dam, Spillway, and Headquarters

Land Use Codes: 01

1. Background/Current Use

Construction of the dam was started in 1949 and was completed in 1951. Since that time, recreation and wildlife benefits have been realized in this MU. Current land use includes cattle grazing units, food plots for wildlife, a waterfowl refuge, a scenic overlook, and two fishing areas. Access roads to the dam site are present.

2. Facilities Inventory

The MU facilities include the earthen dam, dike 1, dike 2, control house, piezometer pit, glory hole, the spillway, the exterior outlet works conduit, and the outlet works stilling basin. Eight porous tube piezometers and three toe drain seepage outlets are also located along the downstream embankment and toe of the dam.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campground. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- One Coopers hawk nest has been observed near the area. New developments should consider timing and/or setback distances from the nest during nesting season.
- One US Forest service listed sensitive plant species community has been observed within the area. New developments should avoid impacting the plant community.
- According to an echolocation survey done in this area, four bat species were detected in this area including the threatened species, Northern long-eared bat. Consultation with the Service may be required for development in this area.

Cultural Resource Concerns include:

- Cultural resource concerns occur throughout this MU. Consultation with SDSHPO may be required for development in this area.

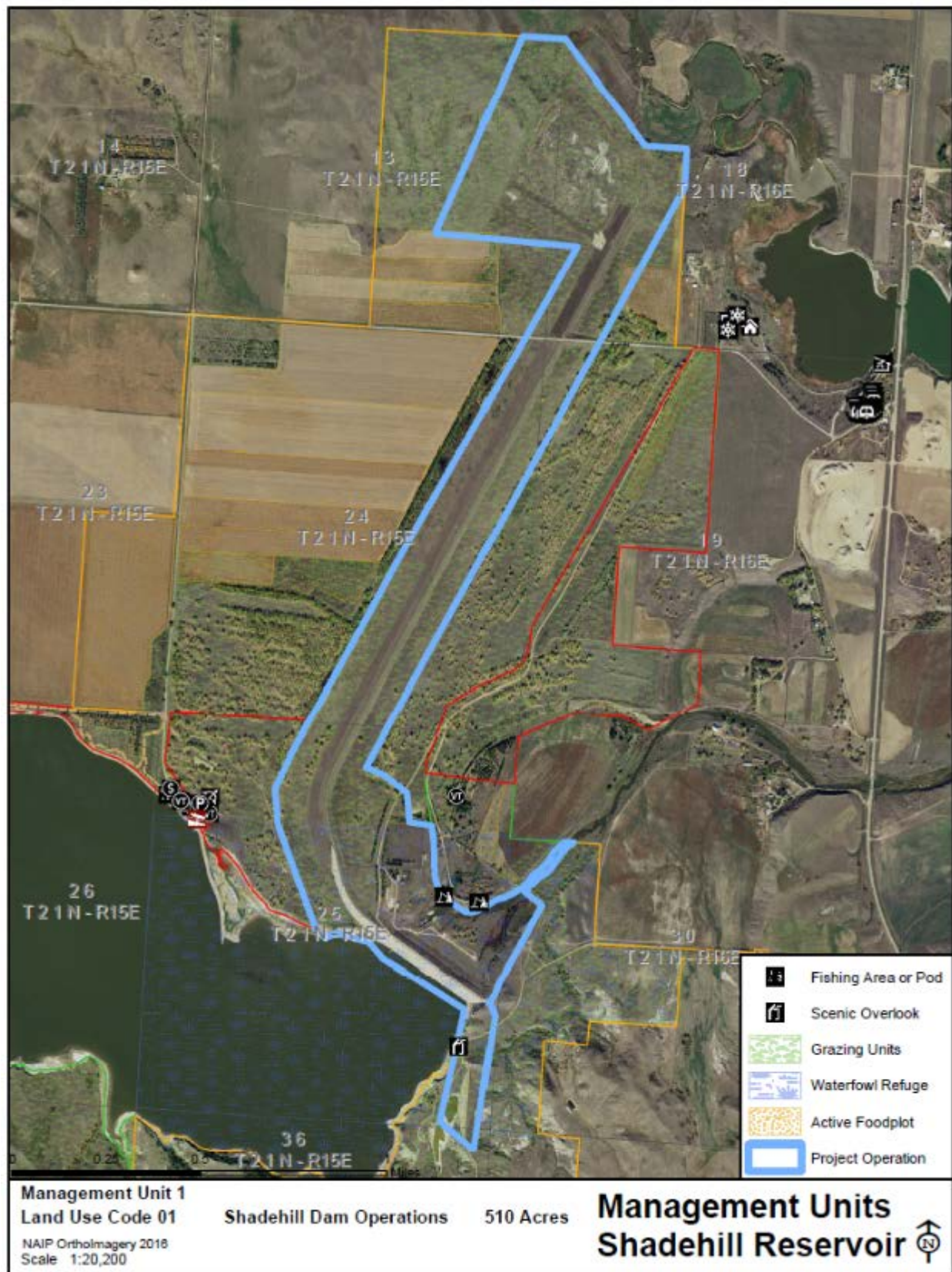
5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance, maintenance for fishing access at the spillway, and noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Hiking trail
3. Campgrounds with electrical hookup



3.2 RECREATION

Land Use Code 02

MU 03	Recreation
MU 07	Hugh Glass Recreation Area
MU 17	West Boat Ramp
MU 24	Ketterling Point and Swim Beach
MU 27	Recreation (Archery Range)

Goal

To provide a full range of recreation opportunities and settings to meet public demand, including primitive to developed settings and amenities, while managing the unit's land and vegetation resources. Determine current use and look to improve public recreation opportunities at each site. All facilities were upgraded to be accessible under the Accessible Disability Act (ADA) by 2010. Any new amenities acquired or constructed since 2010 are required to be ADA compliant. Continue maintaining current recreation opportunities and expand opportunities according to public needs.

Management Unit Number (MU): 03
Recreation

Land Use Code: 02

1. Background and Current Use

The MU is managed primarily as day use recreation area. The grasslands are currently used for cattle grazing units, food plots for wildlife, and a proposed new native grass seeding to replace the invasive grasses. Gravel road access leads into the site.

2. Facilities Inventory

This MU currently has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campground throughout the MU. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- One Coopers hawk nest has been observed near the area. New developments should consider timing and/or setback distances from the nest during nesting season.
- One US Forest service listed sensitive plant species community has been observed within the area. New developments should avoid impacting the plant community.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance, annual food plot planting, and noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Hiking trail
2. Law enforcement
3. Campgrounds with electrical hook-ups



Management Unit Number (MU): 07

Hugh Glass Recreation Area

Land Use Code: 02

1. Background and Current Use

The MU is managed primarily as a day use recreation area. Current use includes an active foodplot planted with pollinator species for wildlife and water access via a boat ramp. Primitive camping is allowed on a first come, first serve basis. Gravel road access leads into the site.

2. Facilities Inventory

This area includes a boat ramp for water access, three vault toilets, picnic shelter, and two water spigots.

3. Issues

Issues identified by the Survey for this MU include:

- Road maintenance to site
- Fix the campground and provide services
- Please develop the area
- Need fire pits
- Maintain as it was previously with overnight camping
- Develop the site with RV sites and hookups, concessions, boat ramps, signage, fishing on shore, water and generally clean the place up
- Party place with noise, drugs, and alcohol

No issues have been identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campground near the shoreline and drainage area. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- Topography concerns including cut banks of 80 feet occur along the shoreline. New developments should consider the limitations of the topography.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes mowing and general campground maintenance weekly throughout the summer; multiple visits by staff each day for visitor interaction, custodial rounds, and rule compliance; road maintenance as needed; annual food plot planting and maintenance.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Hiking trail
2. Road Maintenance
3. Campgrounds with electrical hook-ups

Current Approved Projects:
 Replace the boat ramp in 2019.



Management Unit Number (MU): 17

West Boat Ramp

Land Use Code: 02

1. Background and Current Use

The MU is managed primarily as a day use recreation area. Boating access is available in this location. The grassland is part of a grazing unit. Gravel road access leads into the site.

2. Facilities Inventory

This area has one vault toilet and a boat ramp. Gravel road access leads into the parking area.

3. Issues

Issues identified in the Survey include:

- Request for a vault toilet
- Request for a lodge
- Upgrade and enlarge boat dock
- Courtesy dock

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campground. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur throughout this MU. Consultation with SDSHPO may be required for development in this area.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit include minimum two visits per week to the boat ramp and custodial duties at the vault toilet; road maintenance as needed inside the unit.

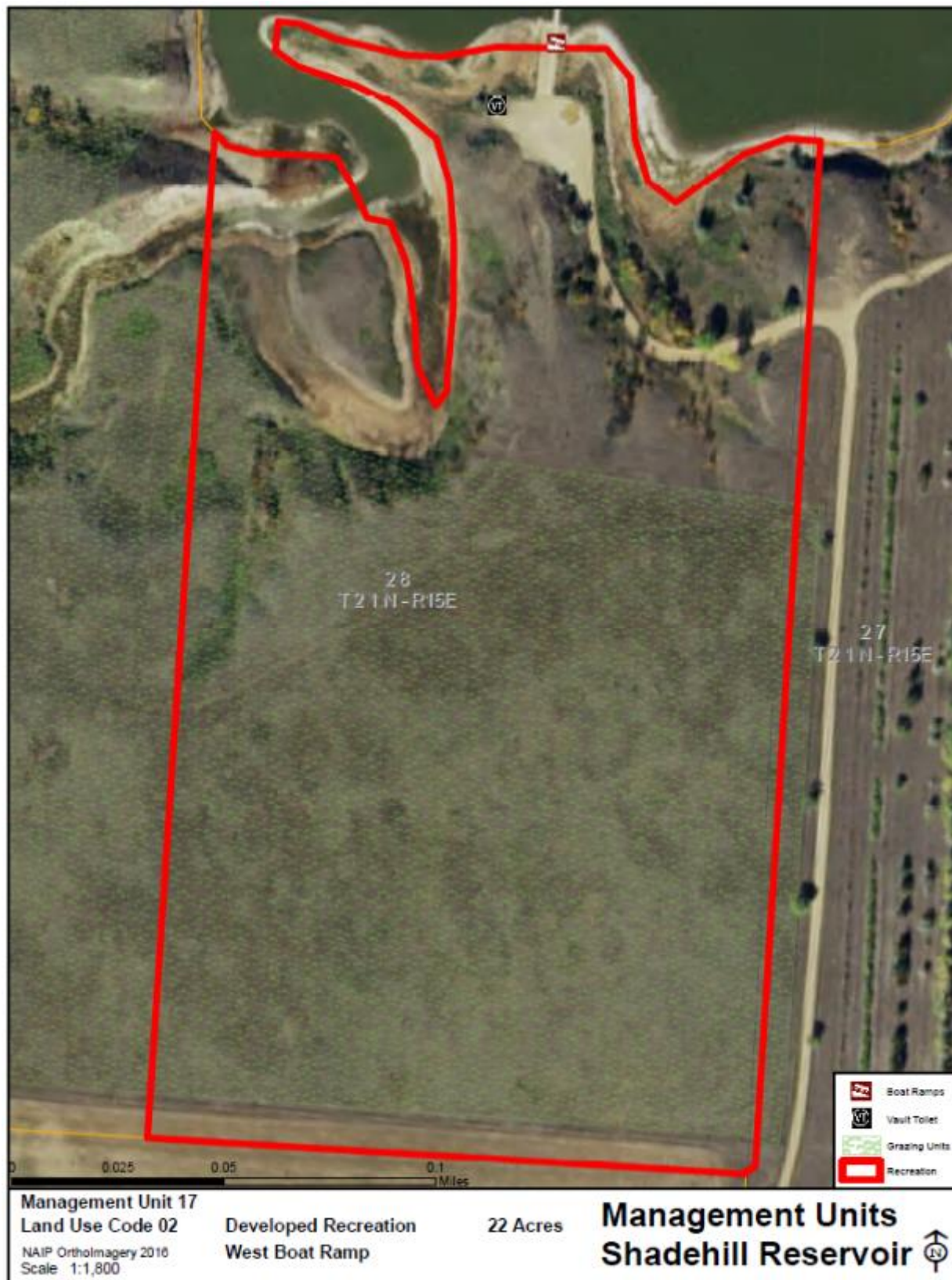
Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Hiking trail
3. Road Maintenance

Current Approved Projects:

Parking lot expansion in 2018.



1. Background and Current Use

The MU is managed primarily as an overnight and day use recreation area. Recreation opportunities include boating, hiking, playgrounds, visiting a pollinator plot, volleyball, horseshoes, and interpretive sites. Overnight use options include renting a lodge or cabin, or camping in a tent or RV. Grassland use includes a proposed seeding to native grasses to replace invasive grasses, a nearby grazing unit, a nearby food plot for wildlife, and a waterfowl refuge. Gravel road access leads into the site.

2. Facilities Inventory

This area has 85 camp sites, 7 camper cabins, 3 camp host sites, 1 lodge, visitor center, 2 comfort stations, 7 vault toilets, 2 boat ramps, 1 fish cleaning station, 1 dump station, 2 drinking fountains, 16 hydrants/spigots, 15 dumpster/garbage cans, 1 information kiosk, 2 iron rangers, 1 interpretive site, 1 pollinator plot, 1 volleyball site, 2 horseshoe pits, 2 picnic shelters, 4 parking lots, 2 playgrounds, and 2 hiking trails.

3. Issues

Issues identified in the Survey include:

- Crowding/Intensive use
- Too much watercraft
- Remove thistles at volleyball court
- Lack of picnic areas with grills for day use
- Need additional docks
- Less sheriff presence

No issues were identified by SDGFP and Reclamation staff.

4. Constraints

Natural Resource Concerns include:

- Soils near the trail area are limited for development of playgrounds, picnic areas, and campgrounds. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

5. Management Actions

This is the highest use area at Shadehill Reservoir and where a majority of staff time is utilized. Current maintenance conducted by SDGFP staff in this unit includes mowing and general campground, lodge, and park maintenance daily throughout the summer; multiple visits by staff each day for visitor interaction, custodial rounds, and rule compliance; road maintenance as needed inside the unit; annual food plot planting and maintenance; noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Shore Fishing Access
3. Road Maintenance

Current Approved Projects:

New campground loop and new comfort station north of current campground in 2019.

New vault toilet near East Boat Ramp 2019.

Expand lodge and renovate interior in 2019.

Asphalt and repair roads in 2018.



Management Unit Number (MU): 27
Recreation (Archery Range)

Land Use Code: 02

1. Background and Current Use

The MU is managed primarily as a day use recreation area. The grassland is part of a grazing unit. A portion of the waterfowl refuge area is included in this area. Gravel road access leads into the site.

2. Facilities Inventory

This area has a parking lot.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, and campgrounds. New developments should consider the site limitations of the soils.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control and road maintenance as needed.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services/Fish cleaning station
2. Road Maintenance/Law Enforcement/Archery Range
3. Shore Fishing Access/Hiking Trails/Vault Toilet

Current Approved Projects:

New archery range and new light in 2019.

Parking lot pavement and expansion in 2019

3.3 WILDLIFE MANAGEMENT

Land Use Code 03

MU 02	Game Production Area
MU 05	Game Production Area
MU 08	Game Production Area
MU 13	Game Production Area
MU 14	Game Production Area
MU 16	Game Production Area
MU 18	Game Production Area
MU 19	Game Production Area
MU 26	Game Production Area
MU 28	Game Production Area

Goal

To manage the unit's land and vegetation to provide a diversity of wildlife and their associated habitat; this in turn provides public recreation opportunities.

Management Unit Number (MU): 02

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grasslands are utilized as a food plot for wildlife and as a grazing unit. Gravel road access leads into the site.

2. Facilities Inventory

This area has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- One Coopers hawk nest has been observed near the area. New developments should consider timing and/or setback distances from the nest during nesting season.
- One US Forest service listed sensitive plant species community has been observed within the area. New developments should avoid impacting the plant community.

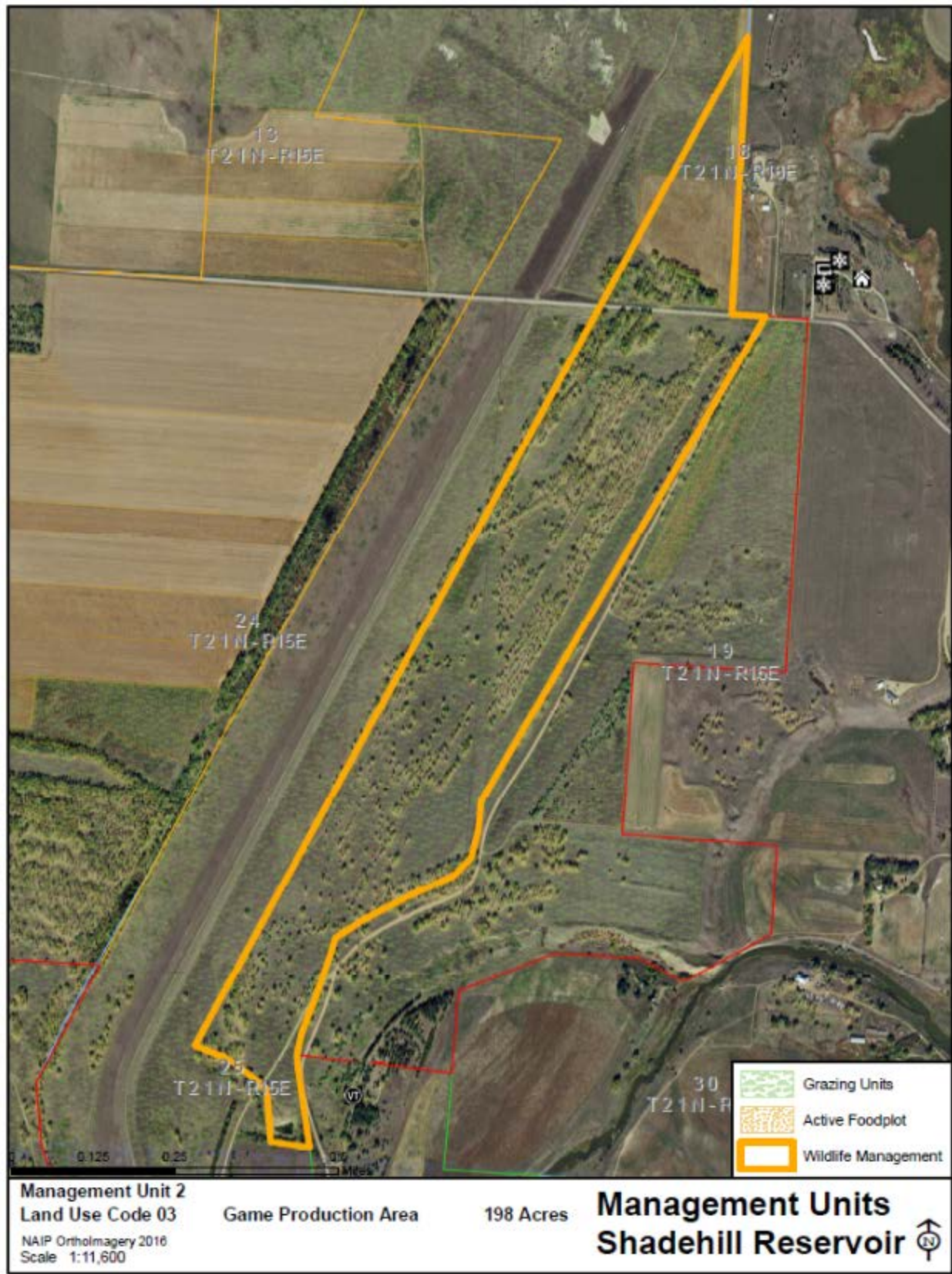
5. Management Actions

Current maintenance conducted by SDGFP staff in this unit noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Hiking Trails
2. Law Enforcement
3. Trees for Windbreaks



Management Unit Number (MU): 05

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grassland is part of a grazing unit. A portion of the waterfowl refuge area is included in this area. Gravel road access leads into the site.

2. Facilities Inventory

This area has a scenic overlook.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- One Coopers hawk nest has been observed near the area. New developments should consider timing and/or setback distances from the nest during nesting season.
- One US Forest service listed sensitive plant species community has been observed within the area. New developments should avoid impacting the plant community.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance minimum of six times a year and noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Hiking Trails
2. Road Maintenance
3. Law Enforcement/ Shore Fishing Access/Biking Trail



Management Unit Number (MU): 08

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grasslands are utilized as a grazing unit. A proposed seeding will replace invasive grasses with native species. Gravel road access leads into the site.

2. Facilities Inventory

This area has a picnic shelter utilized exclusively by SDGFP for youth education activities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance as needed and noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Comfort Station/Shower
2. Campgrounds with Electrical Hookups
3. Road Maintenance



Management Unit Number (MU): 13

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grasslands are utilized as a food plot for wildlife and as a grazing unit. Gravel road access leads into the site.

2. Facilities Inventory

This area has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- A golden eagle nest has been observed near the area. New developments should consider timing and/or setback distances from the nest during nesting season.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

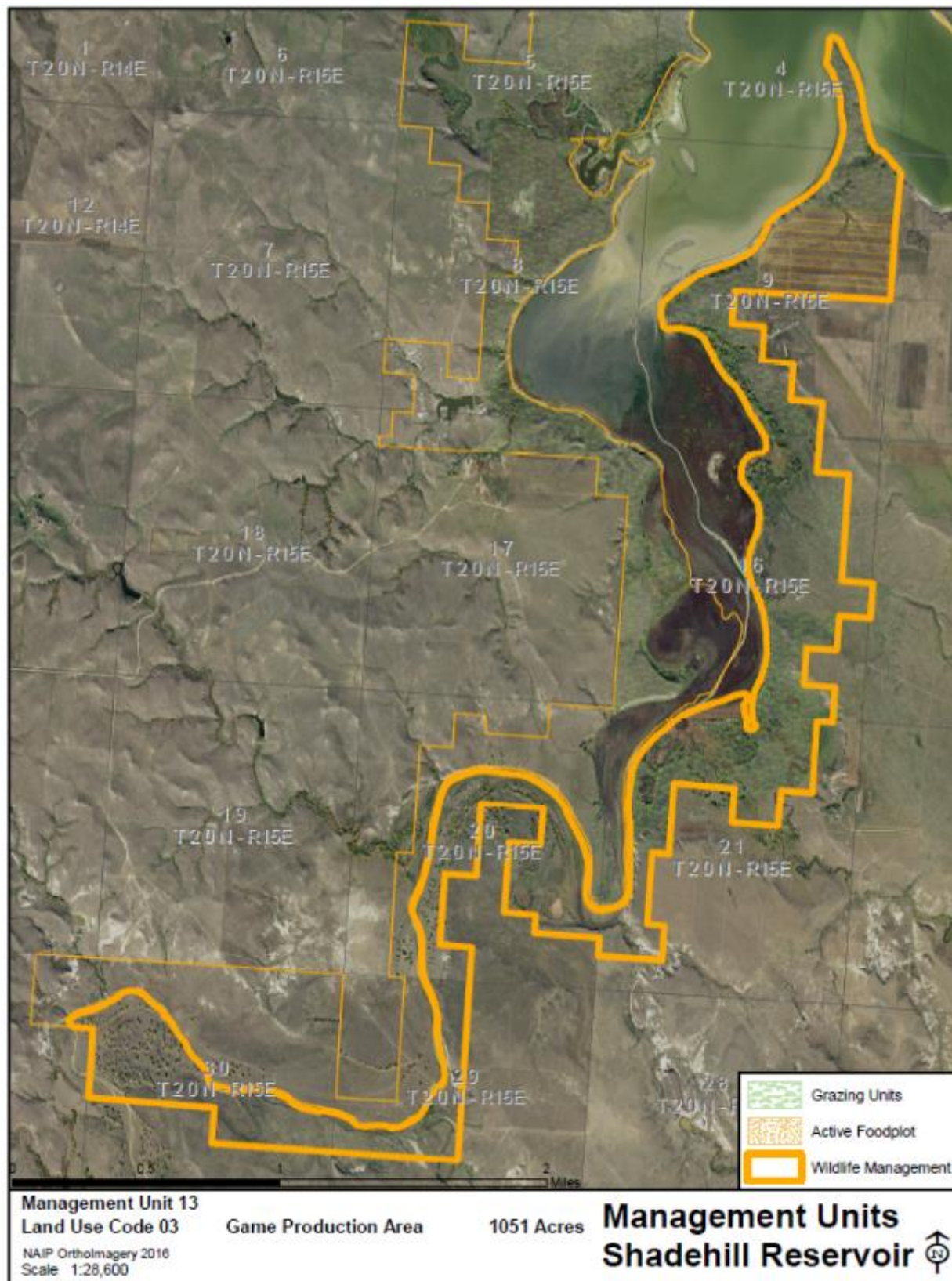
5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Hiking Trail
3. Trees for Windbreaks



Management Unit Number (MU): 14

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grasslands are utilized as a food plot for wildlife and as a grazing unit. Gravel road access leads into the site.

2. Facilities Inventory

This area has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

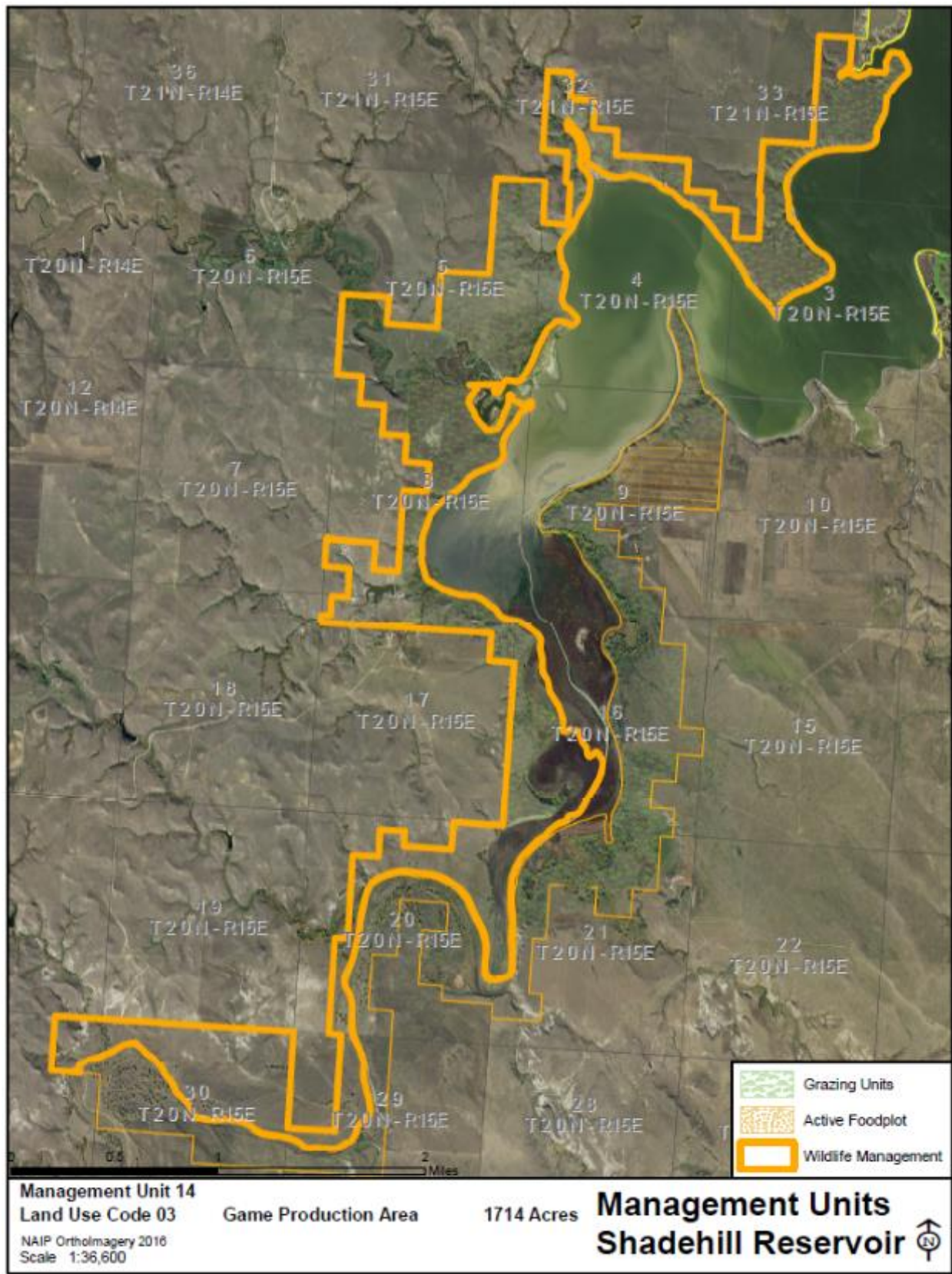
5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Hiking Trail/ Trees for Windbreaks
3. Road Maintenance/Shore Fishing Access



Management Unit Number (MU): 16

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grasslands are utilized as a food plot for wildlife and a small portion as a grazing unit. Gravel road access leads into the site.

2. Facilities Inventory

This area has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds in some areas. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control, annual food plot planting, and road maintenance as needed.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Law Enforcement Presence
3. Road Maintenance



Management Unit Number (MU): 18

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grasslands are utilized as grazing units and a proposed food plot for wildlife. Gravel road access leads into the site.

2. Facilities Inventory

This area has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds in some areas. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

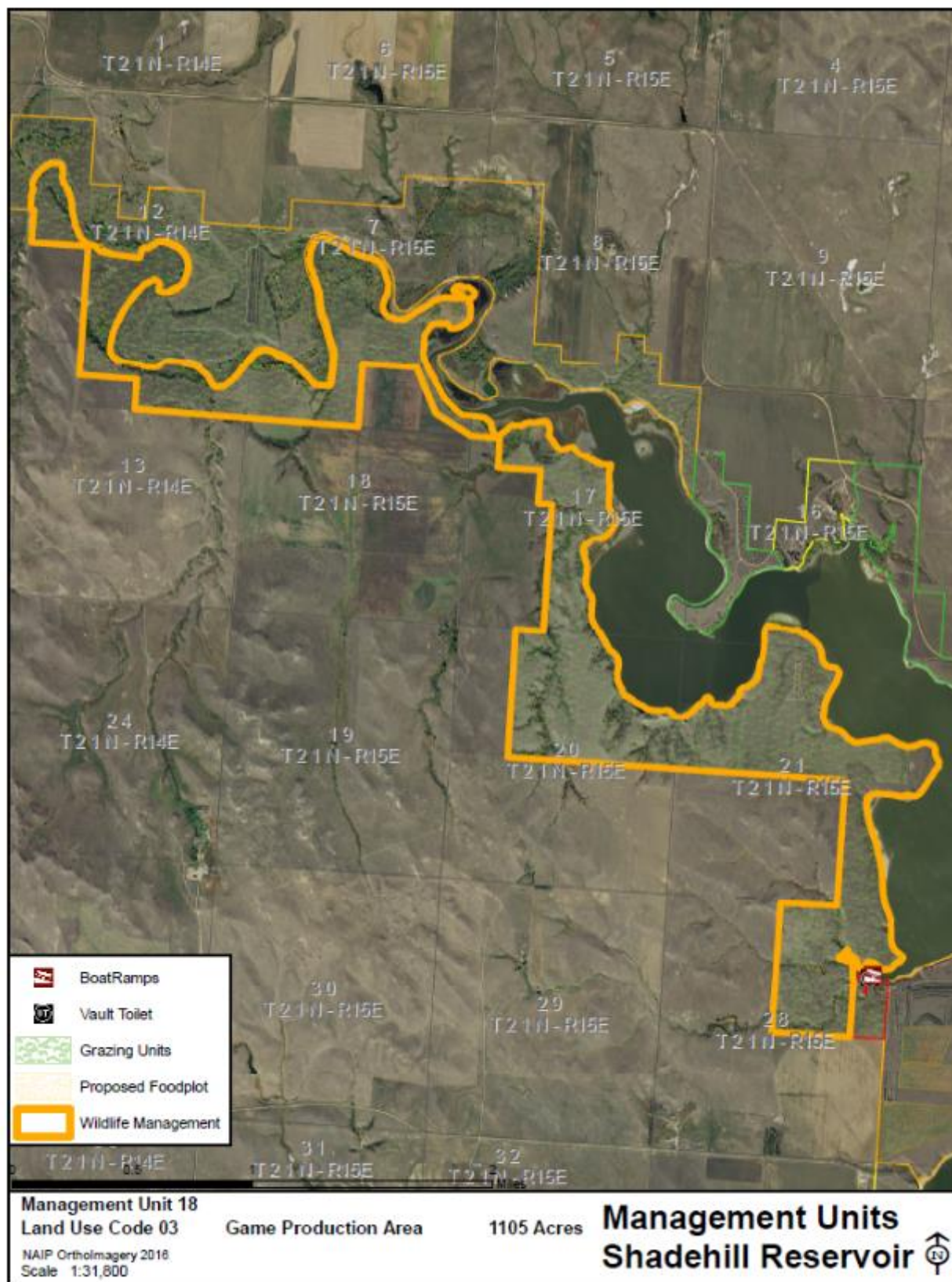
5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Trees for Windbreaks
3. Road Maintenance/Hiking Trails



Management Unit Number (MU): 19

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grasslands are utilized as grazing units. Gravel road access leads into the site.

2. Facilities Inventory

This area has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds in some areas. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- Multiple great blue heron nests occur in this MU. New developments should consider timing and/or setback distances from the nests during nesting season.
- A Swainson's hawk nest occurs in this area. New developments should consider timing and/or setback distances from the nest during nesting season.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

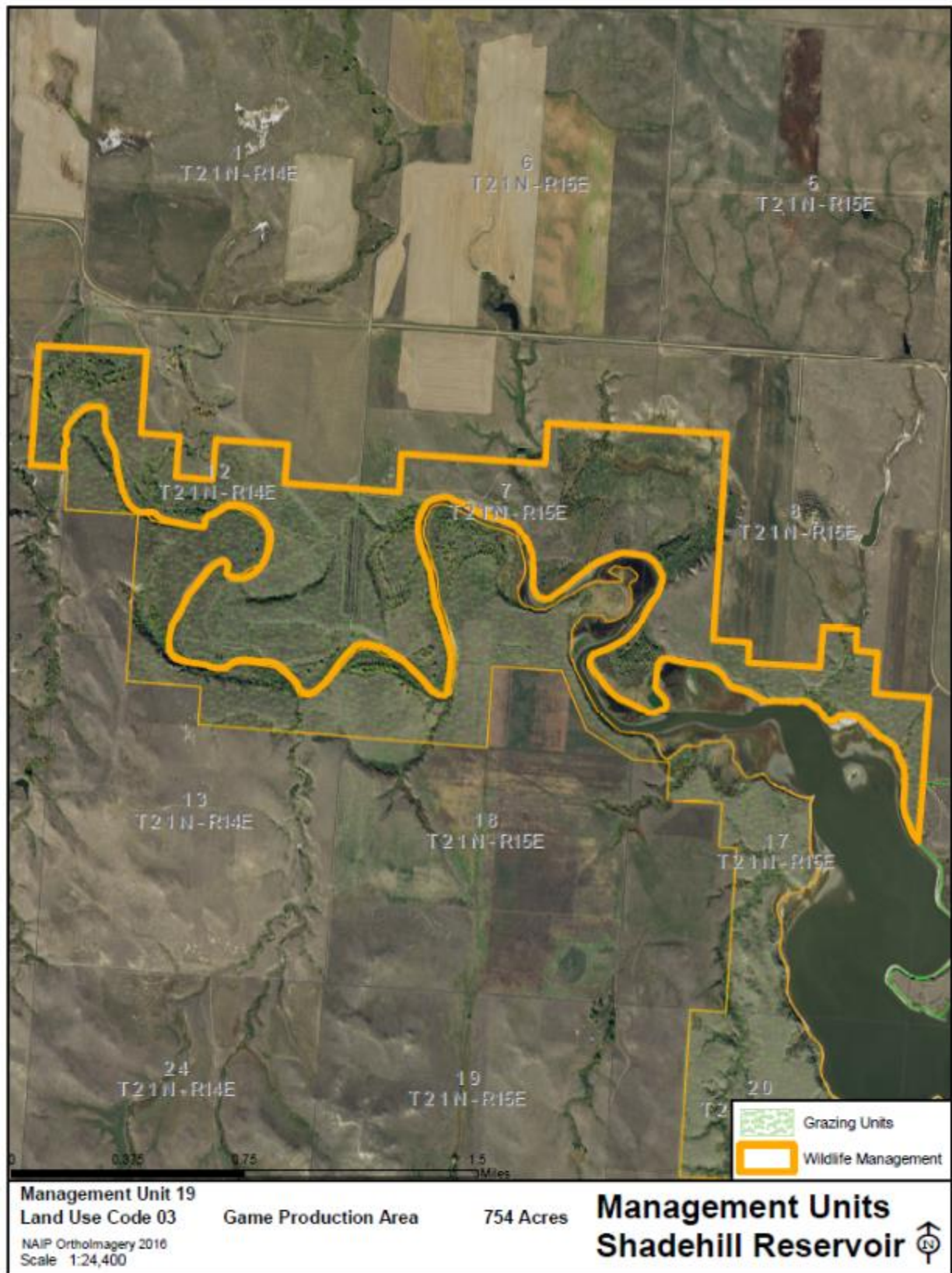
5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control and road maintenance as needed.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Hiking Trails
3. Shore Fishing/Trees for Wind Breaks/Hunting Trail Access/Hunting Road Access



Management Unit Number (MU): 26

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife. The grasslands are utilized as food plots for wildlife and as grazing units. A proposed seeding will replace invasive grasses with native species. Road access leads into the site.

2. Facilities Inventory

This area has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds, picnic areas, trails, and campgrounds in some areas. A small portion of the area has soils that are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- A Swainson's hawk nest occurs in this area. New developments should consider timing and/or setback distances from the nest during nesting season.
- One US Forest service listed sensitive plant species community has been observed within the area. New developments should avoid impacting the plant community.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

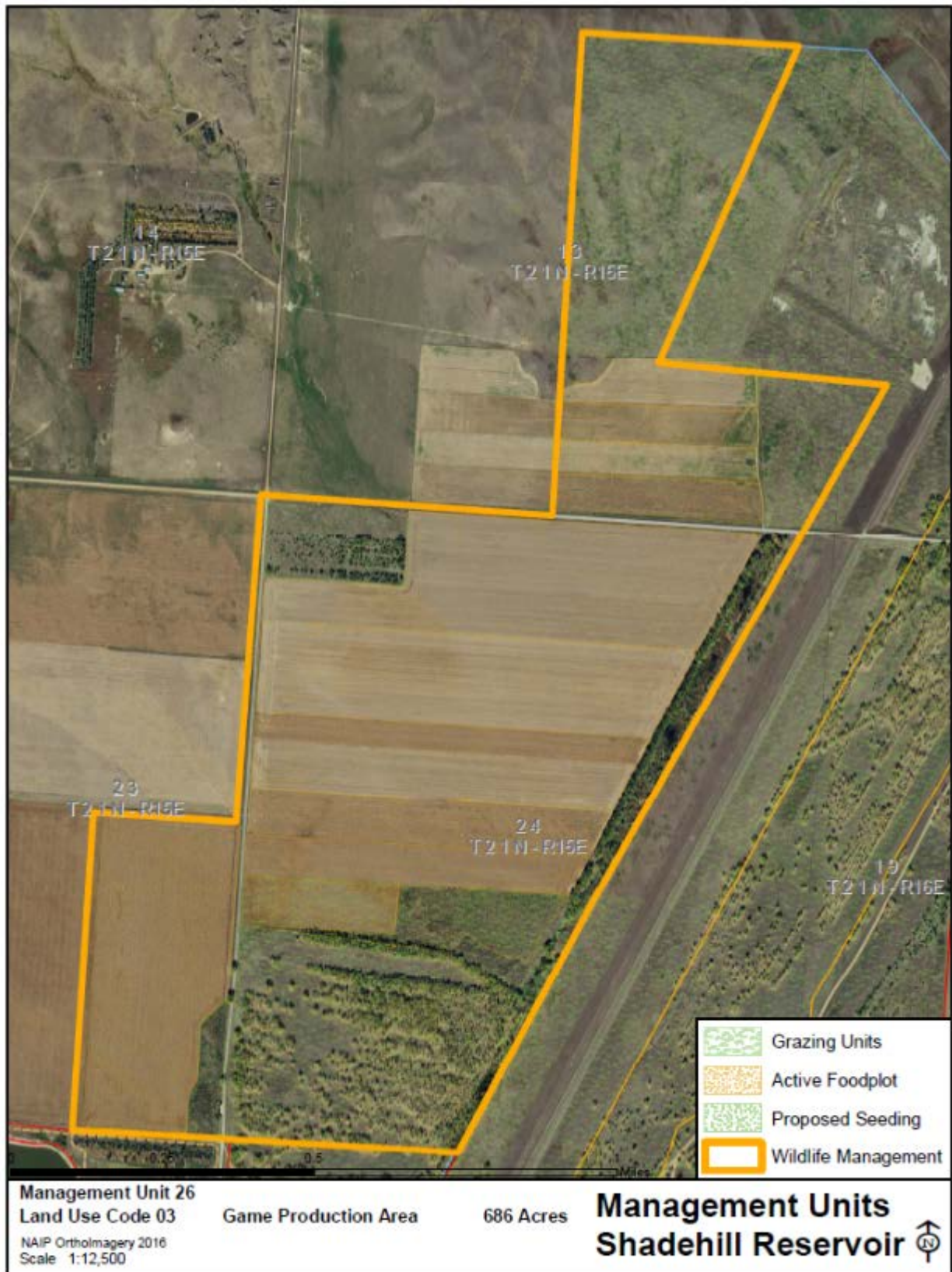
5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control and annual food plot planting.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Road Maintenance/Archery Range
2. No additional facilities or services
3. Hiking Trails/Trees for Wind Breaks



Management Unit Number (MU): 28

Game Production Area

Land Use Code: 03

1. Background and Current Use

The MU is managed primarily for wildlife.

2. Facilities Inventory

This area has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of campgrounds, and in some locations playgrounds and picnic areas. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns may occur within this MU. Consultation with SDSHPO may be required for development in this area.

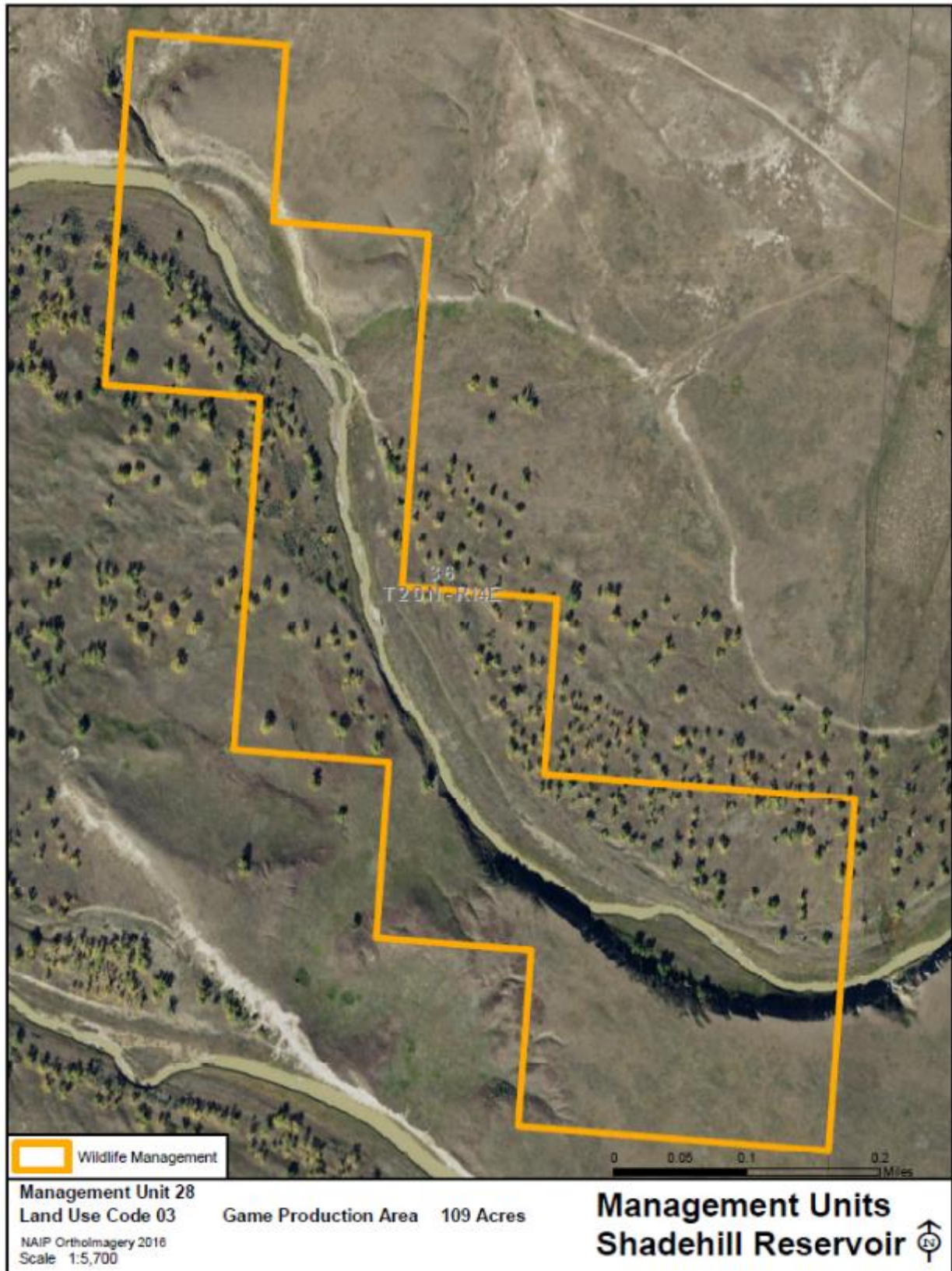
5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Road Maintenance/Hiking Trails/Shore Fishing Access/Biking Trail/Camping Cabins
3. Trees for Wind Breaks/Law Enforcement Presence



3.4 MULTIPLE USE UNITS

Land Use Code 04

MU 04	Merriman's Grove Recreation Area
MU 06	Multiple Use Area
MU 10	Multiple Use Area
MU 20	Multiple Use Area
MU 22	Multiple Use Area
MU 25	Multiple Use Area

Goal

To provide a range of public recreation opportunities in a primitive setting, while managing the unit's land and vegetation resources to provide a diversity of wildlife and their associated habitat. Determine current use and look to improve safe and convenient public recreation opportunities at each site. Continue maintaining current recreation opportunities and expand opportunities according to public needs.

Management Unit Number (MU): 04
Merriman's Grove Recreation Area

Classification: 04

1. Background and Current Use

The MU is managed primarily as day use recreation area. The grasslands are currently used for cattle grazing units, food plots for wildlife, and includes part of the waterfowl refuge. Gravel road access leads into the site.

2. Facilities Inventory

This MU has a vault toilet and two fishing areas.

3. Issues

Issues identified by the public in this MU according to the Survey include:

- Need fire pits

Issues identified internally by Reclamation and SDGFP staff include:

- Potential site for a future shooting range.

4. Constraints

Natural Resource Concerns include:

- Some soils are limited for development of campgrounds, and in some locations, picnic areas, trails, and playgrounds. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.
- One Coopers hawk nest has been observed near the area. New developments should consider timing and/or setback distances from the nest during nesting season.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes mowing and general park maintenance weekly, road maintenance as needed, food plot planting, and noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Hiking Trails
3. Law enforcement/ Primitive (tent) Campgrounds



Management Unit Number (MU): 06

Multiple Use Area

Classification: 04

1. Background and Current Use

The MU is managed primarily as day use recreation area. The grasslands are currently used for cattle grazing units. Gravel road access leads into the site.

2. Facilities Inventory

This MU has a wildlife viewing area and interpretive site.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Some soils are limited for development of campgrounds, and in some locations, picnic areas, trails, and playgrounds. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance a minimum of 6 times per year, mowing at the monument overlook weekly during growing season, and noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Hiking Trails
2. Shore Fishing Access/Trees for Wind Breaks
3. Road Maintenance



Management Unit Number (MU): 10

Multiple Use Area

Classification: 04

1. Background and Current Use

The MU is managed primarily as a wildlife area. The grasslands are currently used for cattle grazing units, and includes a proposed seeding to replace invasive grasses with native species. Gravel road access leads into the site.

2. Facilities Inventory

This MU has no facilities.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Some soils are limited for development of campgrounds, picnic areas, trails, and playgrounds. Area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Road Maintenance
2. Hiking Trails
3. No additional facilities or services



Management Unit Number (MU): 20
Multiple Use Area

Classification: 04

1. **Background and Current Use**

The MU is managed primarily as a wildlife area. The grasslands are proposed to be used for food plots for wildlife, as well as a proposed native seeding. Gravel road access leads into the site.

2. **Facilities Inventory**

This MU has no facilities

3. **Issues**

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. **Constraints**

Natural Resource Concerns include:

- Some soils are limited for development of campgrounds, picnic areas, and playgrounds. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

5. **Management Actions**

Current maintenance conducted by SDGFP staff in this unit includes road/trail maintenance as needed and noxious weed control.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Shore Fishing
2. No additional facilities or services
3. Road Maintenance/Trees for Wind Breaks



Management Unit Number (MU): 22
Multiple Use Area

Classification: 04

1. Background and Current Use

The MU is managed primarily as a wildlife area. Gravel road access leads into the site.

2. Facilities Inventory

This MU has no facilities

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Some soils are limited for development of campgrounds, picnic areas, and playgrounds. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes noxious weed control

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Road Maintenance
2. No additional facilities or services/Trees for Wind Breaks
3. Shore Fishing/Law Enforcement/Campground with Electrical Hookups



Management Unit Number (MU): 25
Multiple Use Area

Classification: 04

1. **Background and Current Use**

The MU is managed primarily as day use recreation area. The grasslands are currently used as food plots for wildlife. Gravel road access leads into the site.

2. **Facilities Inventory**

This MU currently has no facilities.

3. **Issues**

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff in this MU.

4. **Constraints**

Cultural Resource Concerns include:

- Cultural resource concerns occur within a portion of this MU. Consultation with SDSHPO may be required for development in this area.

Management Actions

Current maintenance conducted by SDGFP staff in this unit includes multiple visits per day for maintenance and cleaning of the fish cleaning station and dump station.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Concession
2. Law Enforcement/Fish Cleaning Station
3. Camping Cabins

Current Approved Projects:

New parking lot in 2019.

Fish cleaning station in 2019.

Dump Station and water hydrant in 2019

Repair and asphalt road in 2018.



3.5 CABIN AND TRAILER UNITS

Land Use Code 05

MU 11	South Cabin Area
MU 15	West Cabin Area
MU 21	North Cabin Area
MU 23	North Trailer Area

Goal

To manage the unit's land for recreation cabin/trailer units by permit. The permit grants no vested property rights but affords only a limited license to occupy the land, pending a greater public use. The Permittee shall use the land in such a manner to promote acceptable conservation of the land. Safety and land based environmental health considerations are enforced subject to the terms and condition of a permit. An example of the permit is located in Appendix B. The shoreline and access to the shoreline will, at all times, be open to the public.

1. Background and Current Use

The MU is managed primarily as an exclusive permitted use area occupied by seventeen permittees; however, the public is allowed to use this area for recreation. The permittees have constructed private homes, as well as purchased electrical, water, and sewer facilities in accordance with their permit. Permits have been renewed every 5 years to each of the occupants. Detailed plans or drawings, a schedule for completion, and requests to construct buildings or undertake cabin site developments must be submitted by the Permittee to SDGFP at least 60 days prior to initiation of the proposed development activity. Gravel road access leads into the site.

2. Facilities Inventory

No Reclamation facilities occur in this MU. All facilities in this MU are privately owned facilities permitted by Reclamation.

3. Issues

Issues identified by the public in this MU according to the Survey include:

- Need boat ramp
- Need dock
- Maintain roads
- Garbage service

No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of playgrounds. New developments should consider the site limitations of the soils.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance as needed and general cabin area oversight visits.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Road Maintenance
2. Hiking Trails/No additional facilities or services
3. Shore Fishing Access



Management Unit Number (MU): 15

West Cabin Area

Land use code: 05

1. Background and Current Use

The MU is managed primarily as an exclusive permitted use area occupied by ten permittees; however, the public is allowed to use this area for recreation. The permittees have constructed private homes, as well as purchased electrical, water, and sewer facilities in accordance with their permit. Permits have been renewed every 5 years to each of the occupants. Detailed plans or drawings, a schedule for completion, and requests to construct buildings or undertake cabin site developments must be submitted by the Permittee to SDGFP at least 60 days prior to initiation of the proposed development activity. Gravel road access leads into the site.

2. Facilities Inventory

No Reclamation facilities occur in this MU. All facilities in this MU are privately owned facilities permitted by Reclamation.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Some of the soils are limited for development of campgrounds, picnic areas, trails, and playgrounds. A portion of the area soils are highly susceptible to degradation. New developments should consider the site limitations of the soils.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance as needed and general cabin area oversight visits.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services
2. Hiking Trails
3. Shore Fishing Access/Road Maintenance/Trees for Wind Breaks



North Cabin Area

1. Background and Current Use

The MU is managed primarily as an exclusive permitted use area occupied by four permittees; however, the public is allowed to use this area for recreation. The permittees have constructed private homes, as well as purchased electrical, water, and sewer facilities in accordance with their permit. Permits have been renewed every 5 years to each of the occupants. Detailed plans or drawings, a schedule for completion, and requests to construct buildings or undertake cabin site developments must be submitted by the Permittee to SDGFP at least 60 days prior to initiation of the proposed development activity. Gravel road access leads into the site.

2. Facilities Inventory

No Reclamation facilities occur in this MU. All facilities in this MU are privately owned facilities permitted by Reclamation.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of campgrounds, picnic areas, and playgrounds. New developments should consider the site limitations of the soils.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance as needed and general cabin area oversight visits.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. No additional facilities or services/Road Maintenance
2. Shore Fishing Access/Trees for Wind Breaks/Law Enforcement
3. Hiking Trails



Management Unit Number (MU): 23

North Trailer Area

Land use code: 05

1. Background and Current Use

The MU is managed primarily as an exclusive permitted use area occupied by sixteen permittees; however, the public is allowed to use this area for recreation. The permittees have constructed private homes, as well as purchased electrical, water, and sewer facilities in accordance with their permit. Permits have been renewed every 5 years to each of the occupants. Detailed plans or drawings, a schedule for completion, and requests to construct buildings or undertake cabin site developments must be submitted by the Permittee to SDGFP at least 60 days prior to initiation of the proposed development activity. Gravel road access leads into the site.

2. Facilities Inventory

No Reclamation facilities occur in this MU. All facilities in this MU are privately owned facilities permitted by Reclamation.

3. Issues

No issues were identified by the public in this MU according to the Survey. No issues were identified internally by Reclamation and SDGFP staff.

4. Constraints

Natural Resource Concerns include:

- Soils are limited for development of campgrounds, picnic areas, and playgrounds. New developments should consider the site limitations of the soils.

Cultural Resource Concerns include:

- Cultural resource concerns occur within this MU. Consultation with SDSHPO may be required for development in this area.

5. Management Actions

Current maintenance conducted by SDGFP staff in this unit includes road maintenance as needed and general cabin area oversight visits.

Long Range Planning Efforts:

According to the Survey, the top three requests for this area include:

1. Comfort Station/Shower/Concession
2. Law Enforcement
3. Camping Cabins



SECTION 4 Accomplishments (By Year)

2018

Ketterling Point asphalt and repair roads in 2018.

Management Unit 25 repair and asphalt road in 2018.

REFERENCES

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Appendix A

MANAGEMENT AGREEMENT BETWEEN SDGFP AND RECLAMATION

MANAGEMENT AGREEMENT
BETWEEN THE UNITED STATES OF AMERICA,
AND SOUTH DAKOTA DEPARTMENT OF GAME, FISH & PARKS,
DIVISIONS OF PARKS AND RECREATION AND WILDLIFE, FOR THE
DEVELOPMENT, MANAGEMENT, OPERATION, AND MAINTENANCE
OF LANDS AND RECREATION FACILITIES AT SHADEHILL RESERVOIR

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**MANAGEMENT AGREEMENT
BETWEEN THE UNITED STATES OF AMERICA,
AND SOUTH DAKOTA DEPARTMENT OF GAME, FISH AND PARKS,
DIVISIONS OF PARKS AND RECREATION AND WILDLIFE, FOR THE
DEVELOPMENT, MANAGEMENT, OPERATION, AND MAINTENANCE
OF LANDS AND RECREATION FACILITIES AT SHADEHILL RESERVOIR**

THIS AGREEMENT, made this 3rd day of October 2000, in accordance with the Act of Congress of June 17, 1902, (32 Stat. 388) and acts amendatory thereof and supplementary thereto, collectively known and referred to as the Federal Reclamation Laws; and the Federal Water Project Public recreation Act of July 9, 1965, Public Law 89-72, Sec.1 and 7(b), (79 Stat. 213) as amended; by and between the UNITED STATES OF AMERICA, acting through the Department of the Interior, Bureau of Reclamation, hereinafter termed "Reclamation", represented by the officer executing this instrument on its behalf, successor officers or duly authorized representatives; and, the State of South Dakota, acting by and through the South Dakota Department of Game, Fish and Parks, hereinafter termed "State."

WITNESSETH, THAT:

WHEREAS, Reclamation constructed Shadehill Dam and Reservoir, as a unit of the Pick-Sloan Missouri Basin Program;

WHEREAS, the real property shown on Exhibit A, attached hereto and incorporated herein, is owned, administered and maintained by Reclamation for Project purposes, is identified as the Shadehill Reservoir;

WHEREAS, the Federal Water Project Recreation Act authorizes Reclamation to enter into agreements with non-federal public bodies for the purpose of administering and managing federal lands and facilities for recreation and other purposes;

WHEREAS, the State desires to enter into an agreement with Reclamation to manage, operate and maintain certain lands and recreation facilities at Shadehill Reservoir for public recreation and resource uses; and,

WHEREAS, the State (South Dakota Department of Game, Fish and Parks) includes the Division of Parks and Recreation and Division of Wildlife; and,

WHEREAS, Reclamation desires to authorize the State to undertake such management pursuant to the terms and conditions set forth below:

NOW, THEREFORE, in consideration of the mutual commitment hereinafter set forth, Reclamation and the State agree as follows:

1. TERM OF AGREEMENT

The term of this Agreement shall commence on the date written above and continue for a period of twenty five (25) years, unless sooner terminated. Two years prior to the termination of this Agreement, the State shall notify Reclamation in writing, of its desire to either negotiate a new Agreement for the next twenty five years, or to discontinue its management responsibilities at the Agreement's termination date.

2. MISCELLANEOUS PROVISIONS

Subject to the terms, conditions, limitations, exceptions, and reservations contained in this Agreement, the State hereby accepts responsibility for the site-planning, development, construction, management, operation and maintenance, and replacement of public recreation facilities, and other related improvements at Shadehill Reservoir.

A. The State will, within the limits of its authority, adopt and enforce rules and regulations for the public recreation use of Shadehill Reservoir as are necessary and desirable to protect the health and safety of persons using the area, or for the preservation of law and order and protect facilities and natural and cultural resources of the area. Said rules and regulations

will be consistent with applicable Federal, state and local laws, rules and regulations, Executive Orders, and Reclamation policies currently in place or as may be adopted in the future. Where variations exist, the most stringent law, rule, regulation, Executive Order, or Reclamation policy will be the required standard.

B. The State will discuss in advance with Reclamation any proposed management, operation, and maintenance activities pursuant to this Agreement that could affect any management, operation, and maintenance activities of Reclamation.

C. The State will manage, operate, and maintain all public recreation facilities in good repair.

D. The State shall comply with Exhibit "B", entitled Reclamation Land-Use Stipulation, wherein State is referred to as "permittee," which Exhibit is incorporated herein by reference and made a part hereof.

E. The State, where feasible and to the extent authorized by its statutory authority, will maintain and/or institute aggressive cost recovery of expenses and revenue enhancement by charging market based recreational user fees.

F. The State will develop and implement a recycling and waste reduction plan for Shadehill Reservoir.

G. The State may construct, replace, add to, or alter public use facilities at Shadehill Reservoir. All Reclamation approved work undertaken by the State shall be subject to the Environmental Requirements set forth in Exhibit "C" attached hereto and incorporated herein.

H. All applicable contracts issued by the State, its contractors, or permittees relative to this Agreement at Shadehill Reservoir shall include the Equal Opportunity Requirements set forth in Exhibit "D" attached hereto and incorporated herein.

I. The State agrees that it and its employees will not discriminate because of race, color, age, religion, sex, or national origin against any person by refusing to furnish such person any accommodation, facility, service, or privilege offered to or enjoyed by the general public. The State or its employees shall not publicize accommodations, facilities, services, or privileges in any manner that would directly or inferentially reflect upon or question the acceptability of the patronage of any person because of race, color, age, religion, sex, or national origin. The State agrees to include and require compliance with a provision similar to the foregoing provision in any contract made with respect to the operations to be carried out hereunder.

J. This Agreement is subject to Title VI, Civil Rights Act of 1964 (78 Stat. 241) and Interior Regulations issued pursuant thereto in 43 CFR 17, as modified or amended, and set forth in Exhibit "E" attached hereto and incorporated herein, wherein State is referred to as "Contractor."

K. The State shall submit, by January 15 of each year, for Reclamation's review, annual operation and maintenance plans.

3. RECLAMATION USE PARAMOUNT

The rights of the State under this Agreement are subordinate to the rights of Reclamation, its agents, employees, or assigns, relating to use of Shadehill Reservoir. Public use of the premises may be restricted whenever Reclamation determines that such restriction is necessary in the interest of Project operations, public or resource safety, or national security. Reclamation retains primary jurisdiction over the land and water areas not specifically addressed in this Agreement.

4. ADJUSTMENT TO LAND AREAS SHOWN ON EXHIBIT "A."

If future needs arise which Reclamation determines will require use of all or portions of Shadehill Reservoir, the State will be so notified by Reclamation. After the parties have

consulted, Reclamation will give full consideration to means of minimizing any resulting adverse effects relating to the State's ability to manage Shadehill Reservoir. In the event Reclamation's need for all or portions of Shadehill Reservoir makes it impractical for the State to continue its management function, this Agreement will terminate, without any further costs to the State or Reclamation.

5. SOIL AND WATER CONSERVATION

The State will take all reasonable measures necessary to minimize siltation and erosion; protect land and water resources; prevent and suppress fire; protect against the introduction and spreading of noxious weeds and other pests, including domestic or feral animals detrimental to natural resources, agriculture or public health and safety; control noxious weeds and pests as necessary; and, will cooperate in soil and water conservation, and fish and wildlife enhancement practices. The State shall include suitable provisions for such controls in all licenses and permits issued, or contracts entered into by the State.

6. RESERVATIONS. The privileges herein granted to the State are subject to:

A. Existing and future rights-of-way in favor of the public or third parties for highways, roads, railroads, telephone, telegraph and electrical transmission lines, canals, laterals, ditches, flumes, siphons, and pipelines over and across the land. Reclamation will furnish to the State, upon its request, a list of all existing land use authorizations within the Shadehill Reservoir area governed by this Agreement.

B. The right of properly authorized officers, assignees, agents, employees, licensees, permittees, and lessees of Reclamation to enter upon Shadehill Reservoir area without charge for the purpose of enforcing, protecting, and exercising the rights reserved to Reclamation and those not party to this Agreement.

7. RESOURCE MANAGEMENT PLAN.

A. Reclamation is in the process of scheduling and preparing Resource Management Plan(s) (RMP) for Dakota Area Office (DKAO) reservoirs in North and South Dakota. These RMPs will provide for coordinated, multiple use of the land and water areas of DKAO Reservoirs. Until such time as an RMP for Shadehill Reservoir is completed, the State will follow Reclamation provided planning documents or directions for the management, operation, and maintenance of Shadehill Reservoir, pursuant to this Agreement, or applicable State planning documents and directives. Said RMP will be prepared by Reclamation in direct consultation and cooperation with the State, and other appropriate Federal, state, and local agencies, and the public. Said RMP may incorporate portions of management plans prepared by the State for Shadehill Reservoir. Third party contractors acting under authority granted by Reclamation or the State will be required to comply with the requirements of said planning documents or directions.

B. Reclamation will prepare and finalize the RMP as funds are available.

C. When the RMP is finalized it will serve as the governing document for all State conducted operations, maintenance, and development activities.

8. THIRD PARTY CONTRACTS AND PERMITS

A. The State may issue and administer third party permits or concession contracts to persons or associations for the purpose of providing appropriate and necessary services, goods, and facilities for the use of the visiting public consistent with the intent and stipulations of this Agreement and in accordance with any current or future planning documents. The State shall submit all such contracts and permits to Reclamation for its review and approval before issuance. Reclamation shall not unreasonably withhold such approval. The contracts and permits shall contain language subjecting the rights and privileges thereunder to all terms, conditions,

exceptions, and reservations in this Agreement; shall recognize the right of paramount use by Reclamation of Shadepill Reservoir for Project purposes; and, include releases and indemnification to and for Reclamation, its officers, agents, employees, contractors, and assigns for and on account of the construction and operation and maintenance of the Project.

B. No concession contract or permit entered into or granted by the State shall purport to transfer or convey any interest in the land, water or any public facilities; and, the right given to the State to enter into such contracts and permits shall not be construed as a right to grant or convey an interest in the land, water, or any public facilities. No assignment or transfer of a concession contract or permit or interest therein, whether as security or otherwise, shall be effective until such assignment or transfer has been reviewed and approved by the State and Reclamation. All concession contracts issued by the State must comply with Reclamation's Concession Management Policy and Directives and Standards, LND 04-02, attached as Exhibit "F" and incorporated herein by reference. Should there be changes in the future to the mentioned Policy, Directives, and Standards, these changes will be in force and incorporated into Exhibit "F."

C. Said concession contracts and permits shall also provide that in the event of the termination of this Agreement, Reclamation will stand in the stead of the State as grantor for the remainder of the term of said contract; provided however, in the event of such termination, within ninety (90) calendar days Reclamation may terminate said contract by giving the concessionaires, contractors or permittees ninety (90) calendar days written notice thereof. In the event the concession agreement is terminated, the State will be responsible to the concessionaire for any remaining value in fixed assets.

(1) In the event this Agreement is terminated, the State shall pay to Reclamation the unexpended portion of any fees or rents paid to the State by such concessionaires, contractors, or permittees.

D. The term for a concession contract or permit may not extend beyond the term of this Agreement. In general, the term of such contracts or permits should be as short as possible and based on economic factors and conditions. Reclamation will work with the State to determine reasonable lengths of term.

E. Concessionaires, contractors and permittees shall be required to comply with all applicable provisions of Federal, state and local laws, rules and regulations, Executive Orders, and Reclamation Policies, in force now or as may be promulgated or changed in the future.

F. In accordance with Reclamation Policy LND PO4, attached as exhibit G, the State shall not issue, or allow to be issued, directly or through the actions of its concessionaires or permittees, new permits or other forms of agreements that allows for the development of privately owned exclusive uses, such as but not limited to: cabin sites; mobile home or travel trailer sites; private boat docks; ski clubs; boat clubs; etc.; or, the issuance of livestock grazing permits. This prohibition does not apply to the State or its duly appointed concessionaires from developing facilities or services in accordance with the intent of this Agreement.

G. The State should make the following determinations on the transfer or reissuance of exclusive use permits within any recreation area as allowed under Article 8, Section A.

(1) A determination must be made that the land is not needed at this time for current or foreseeable future recreation, fish or wildlife purposes. The State should submit this written determination to Reclamation for review and approval prior to transfer or reissuance of the permit.

(2) In accordance with 43 CFR 429 and other applicable rules, regulations and policies, the State must receive “fair market value” from the permitted use.

(3) The reissuance or transfer of the permit for cabins, mobile homes, or trailers must be in accordance with 43 CFR 21 (Occupancy Under Permit of Privately Owned Cabins on Recreation Areas and Conservation Areas).

(4) Appropriate National Environmental Policy Act (NEPA) requirements must be completed for each action.

(5) The action must be consistent with the Resource Management Plan (RMP), when one is completed, or any other state or Reclamation planning document currently developed and in use.

(6) The length of the permit must be restricted to no more than 5 years, with an option for an additional 5-year renewal. The option to renew should be decided, based on a re-evaluation of use consistent with the new or updated RMP. A stipulation to this effect should be contained in the permit agreement.

(7) The State shall not allow existing long term exclusive use sites to be relocated or moved when conditions warrant such as but not limited to erosion, high water, outgrants, public health and safety issues exists.

H. The State may enter into basic service contracts without prior review and written approval of Reclamation. Such contracts may include, but not necessarily be limited to, services for normal maintenance of the area, including, but not necessarily limited to, trash removal and disposal, toilet pumping, or general grounds maintenance, etc.

I. Reclamation reserves the right and is responsible for the issuance of outgrants for land use and resource management within the management area. Reclamation will, prior to approval, provide the State a copy of any outgrant application for review and comment by the State. The

State shall review any such application and make written comment to Reclamation as requested.

Reclamation will consider the written comments of the State during the approval process.

Comments received will be considered and, if applicable, incorporated into the outgrant.

Outgrants shall contain reasonable measures to protect public recreation facilities, and reclaim or repair damages which may occur to public recreation facilities.

9. TRANSFER OF CONCESSIONAIRE'S INTEREST

If for any reason concessionaires or permittees of the State shall cease to be authorized to conduct the operations provided for in a concession contract, and such operations are to be conducted by a successor, the existing concessionaire's interest in the concession and any corresponding possessory interest shall be transferred to the successor as outlined in the document entitled Reclamation's Concession Management Policy and Directives and Standards, LND 04-02, or equivalent state guidelines.

10. FEES AND CHARGES

The State may levy market-based recreation user fees for use of Shadehill Reservoir. It may permit its authorized permittees and concessionaires to make charges for services and/or sale of products and goods. Prices charged by the State's permittees and concessionaires for services and sale of products and goods shall not exceed those charged for similar services, products or goods in comparable areas, and the State shall annually approve such service fees and product and food prices before they are placed in effect. Recreation user fees levied by the State will be set in accordance with fees established for other comparable parks, and may be subject to prior approval by Reclamation.

11. USE OF REVENUES

A. The State shall maintain such accounting records as are necessary to satisfy the requirements of this Agreement. These accounting procedures shall identify revenues generated

at Shadehill Reservoir and expenses directly related to the State's management of Shadehill Reservoir. These may include administrative costs and overhead charges. Upon request, the State shall furnish to Reclamation for its review each year not later than ninety (90) days following the close of the State's fiscal year, an Annual Financial Report of all revenues received and expenditures for operation, maintenance, replacements, construction, and development of facilities at Shadehill Reservoir.

B. Revenues as referred to in this Article shall mean receipts from recreation user fees charged by the State at Shadehill Reservoir, or fees received from concession operations. The State shall account for all revenues and expenditures. Revenues shall be deposited in accordance with South Dakota state law, provided that, at a minimum equivalent appropriations and disbursements shall be made to cover annual operation, maintenance, and replacement costs associated with management of Shadehill Reservoir. Revenues collected by the State through recreation user fees at Shadehill Reservoir in excess of the State's expenditures at Shadehill Reservoir shall be paid to Reclamation within 90 days after the end of the State's fiscal year. However, if so requested by the State, Reclamation may direct the State that such excess revenues be carried over for expenditure by the State in subsequent years for the purpose of future development of Shadehill Reservoir in accordance with approved developed plans or an RMP.

C. Each year, not later than January 15, the State shall furnish Reclamation an annual report of visitation and use (recreation, fish & wildlife) at Shadehill Reservoir. The State shall furnish Reclamation any other information regarding its management, operation and maintenance of Shadehill Reservoir as may be requested.

12. EXAMINATION OF RECORDS

The Comptroller General of the United States or any duly authorized representatives, or the Secretary of the Interior or duly authorized representatives shall have access to and the right to examine any pertinent books, documents, papers, and records of the State involving transactions related to this Agreement.

13. FACILITY DEVELOPMENT

A. It is the intent of Reclamation and the State to develop and enhance the natural resources and public recreation opportunities at Shadehill Reservoir. Site planning, public recreation facility construction, resource enhancement, and land acquisition will be accomplished on a mutually agreeable, incremental basis as user demands require and/or as fund availability permits. All development shall be in accordance with approved planning documents or an RMP, as described under Article 8.

B. New developments or improvements may include water and irrigation systems (limited to operation of public recreation facilities and wildlife areas), wildlife habitat, hiking paths, roads and parking areas, the planting of trees, installation of boat docks, and camping facilities subject to the approval of Reclamation as described below.

C. The State shall be responsible for developing site plans, detailed drawings and construction specifications for all public recreation facilities or improvements to be constructed under this Agreement and shall submit them to Reclamation for its prior review and written approval. Said site plans shall be prepared in sufficient detail to show facility location and to permit an analysis of the development. All facilities shall be harmonious in form, line, color, and texture with the surrounding landscape. Any approval, disapproval, or requirements for modification of said plans and specifications by Reclamation shall be transmitted to the State in writing.

The State may, during the course of this Agreement contract a third party to assume the State's planning responsibilities as noted above. Any plans, detailed drawings, and construction specifications developed by the third party shall be submitted in the same manner as if the State had performed the work.

14. LIABILITY OF CONTRACTORS AND PERMITTEES

The State shall require all contractors and permittees to carry such public liability and property damage insurance as is customary among prudent operators of similar businesses or operations, or for such similar uses of Federal lands under comparable circumstances.

The State shall require all contractors and permittees to assume full responsibility for any and all liability arising out of or in any way connected with their activities on or uses of Federal lands, and they shall agree to indemnify and save harmless the United States or its agents and assignees from any and all such liability.

The State shall require all contractors and permittees to present current and accurate copies of said insurance policies to the United States, that the United States be identified as an additional insurant, and that the insurance companies shall have no right of subrogation against the United States.

15. TITLE TO LAND, IMPROVEMENTS, AND RESTORATION

A. Upon commencement of this Agreement the State shall keep a current and accurate inventory of such structures and improvements (including construction and/or purchase costs) at Shadehill Reservoir. As may be requested by Reclamation, the State shall provide Reclamation an inventory of such structures and improvements.

B. For a period of ninety (90) days after termination of this Agreement, or such longer period as may be determined by Reclamation, the State may have the privilege of selling, salvaging, and/or removing those structures or facilities installed or constructed by the State at its

sole costs or expense, exclusive of those structures or facilities paid for or partially paid for from funds expended by Reclamation under Public Law 89-72, or under any other Federally financed program. After the expiration of such period, title to all remaining such State-financed structures or facilities shall vest in the United States. The right to remove such structures or facilities shall include the obligation to restore the land occupied by such structures to its original condition as determined to be satisfactory to Reclamation.

16. REVIEW OF ADMINISTRATION

A. Reclamation may make inspections of Shadepill Reservoir at any time. However, Reclamation may provide the State advance notification of its intentions in order to include the State in such inspections.

B. The parties hereto will meet annually, or more often if requested by either to review and inspect the management, operation and maintenance of Shadepill Reservoir. The purpose of these reviews and inspections is to ensure that management, operation, and maintenance procedures are adequate and consistent with the purposes of this Agreement; and, to identify and correct deficiencies and problems. Said reviews will include, but are not necessarily limited to: health and safety; appropriate use of Federal land, land interests and resources; and inspections of facilities and operations, including third party or commercial concessions or permits, and basic service contracts. The State agrees to correct all deficiencies within specified time requirements established by Reclamation.

17. DEBRIS AND WASTE REMOVAL

The State will provide litter control and trash removal in all areas of Shadepill Reservoir to the satisfaction of Reclamation and to the extent necessary to maintain the area in a safe condition suitable for public recreation use. The State will properly dispose of all waste, discarded or abandoned items, and debris generated by its operation and maintenance activities.

Said waste, debris, etc. will be disposed of or recycled in a properly permitted disposal or recycling facility outside of the Project boundaries.

18. SAFETY AND UNAUTHORIZED USE

A. The State will, within the limits of its authority, adopt and enforce rules and regulations for the recreation use of Shadehill Reservoir as are necessary and appropriate to protect the health and safety of the recreating public; for the preservation of law and order; and, to protect facilities and natural and cultural resources of the area. Said rules and regulations will be consistent with applicable Federal and state laws, regulations, and policies currently in place or as may be adopted in the future.

B. The primary responsibility for identifying and preventing unauthorized uses or encroachment within Shadehill Reservoir belongs to the State. The State will, in cooperation with Reclamation, take all reasonable measures necessary to identify, investigate, and resolve incidents of unauthorized land, resource, or public recreation facility use; or unauthorized encroachment. This includes any legal actions necessary to prevent or prosecute such unauthorized use. Reclamation hereby delegates to the State the right to bring action in the State's name in order to protect each party's interests and carry out their responsibilities in connection therewith. Resolution of boundary disputes will be the responsibility of Reclamation. The State will notify Reclamation's designated representative of boundary disputes or unauthorized incidents immediately upon discovery.

19. TERMINATION. This Agreement shall terminate and all rights of the State hereunder shall cease:

A. At the termination of this Agreement,

B. The State may terminate its obligations under this Agreement by giving Reclamation two years advance written notice. If the Agreement is terminated as the result of such written

notice, all rights and obligations of the State under this Agreement shall cease at the end of said period, and the State shall promptly return all management control back to Reclamation.

C. In the event that the State fails to provide Reclamation two years advance warning of its intent to terminate this Agreement prior to the expiration date, the State shall pay to Reclamation, annually in advance, the cost of operating and maintaining Shadehill Reservoir for two consecutive years.

D. As may be provided for in Article 4.

20. DEFAULT. If Reclamation finds that the State has violated any portion of this Agreement, Reclamation shall:

A. Provide written notice of the violation to the State and such opportunity to cure as is appropriate. Generally, the State shall be afforded not more than ninety (90) days after receipt of written notice to cure the violation. In the event a violation constitutes a clear and present danger to the public's health, safety and welfare, Reclamation shall immediately notify the State, in the most expeditious manner possible, of such violation and such opportunity to cure the danger as is warranted by the violation. Subsequent, written notice of the violation will also be sent to the State.

(1) In the case of a violation constituting a clear and present danger to the public's health, safety and welfare, Reclamation may, at its sole option, elect to immediately cure the violation. In such case, Reclamation shall bill the State for all its costs for curing the violation.

B. If the State has not cured the violation by the end of the period identified pursuant to sub-article A, Reclamation shall notify the State that it is in default of the terms of the Agreement, and that if the violation is not cured within ninety (90) calendar days from the date of the second notice, the Agreement, either in whole or in part, shall be terminated for cause. If the State fails to meet such requirement by the end of the second 90-day period, all or part of the

Agreement shall be terminated and the State shall immediately vacate or remove any and all personal property therefrom, provided that, if Reclamation makes a determination that said personal property is necessary for the future operation of Shadehill Reservoir, Reclamation shall have the right to purchase from the State said personal property at its discounted, fair market value.

(1) In the event Reclamation assumes management responsibilities for all or a portion of the area covered under this Agreement as a result of the State's default, the State shall pay to Reclamation annually in advance the cost of operating and maintaining such area, for a period of time equal to the term of the Agreement had it remained in effect.

21. ACCIDENT REPORTING

The State will investigate, or cooperate in the investigation by the agency having jurisdiction, all accidents involving death, serious injury or property damage, hazardous material spills, or other incidents of a serious nature at Shadehill Reservoir. The State will immediately report to Reclamation on the date the event occurs or is made known to the State, any accident or incident resulting in a death, serious injury or hazardous material spill. For all accidents or incidents, the State shall provide Reclamation copies of written reports describing the nature of the death, spill, injury or damage, the date of occurrence, the cause if appropriate or known, and if appropriate, the estimated costs of repair, and the estimated date of repair. Hazardous Material Spills will be reported to the appropriate agencies as required by Federal, state and local laws, rules and regulations as well as to Reclamation.

22. VARIATION IN WATER LEVEL

Reclamation reserves the right to vary the reservoir water level as necessary for Project purposes. Reclamation will, to the extent reasonably practicable, provide timely notice to the State of any special or emergency increases or decreases in water level that would adversely

affect public recreation facilities and public use of Shadepill Reservoir. The State agrees that Reclamation shall not be held responsible, to the State or any concessionaires, for losses either financial or to fixed assets, incurred during the operation of Shadepill Dam and Reservoir.

23. CONSUMPTIVE USE OF WATER BY STATE

A. The State may, subject to South Dakota water law and water availability, use water from reservoir supplies, as has been retained or acquired for the operation of public recreation facilities and wildlife areas at Shadepill Reservoir. Reports of the total water used for the previous calendar year will be furnished to Reclamation on or before each January 15.

B. When the State furnishes water to the public, it will furnish only potable drinking water which meets appropriate Federal, state, and local health standards. Reclamation does not warrant the quality of reservoir water as to its suitability either for domestic purposes or for human consumption.

C. The State may acquire wells or other potable water supplies from commercial sources, and/or water rights for consumptive uses at Shadepill Reservoir. Said water, wells, water supplies, or water rights, except from commercial water sources, will be obtained in the name of the United States and will be retained for the use for which it was obtained. The costs associated with implementation of this Article will be an operational expense of the State, pursuant to this Agreement.

24. CERTIFICATION OF NONSEGREGATED FACILITIES

The State certifies that it does not maintain or provide for its employees any segregated facilities at any of its establishments, and that it does not permit its employees to perform their services at any location under its control where segregated facilities are maintained. The State certifies further that it will not maintain or provide for its employees any segregated facilities at any of its establishments, and that it will not permit its employees to perform their services at any

location under its control where segregated facilities are maintained. The State agrees that a breach of this certification is a violation of the Equal Opportunity Clause in this Agreement. As used in this certification, the term "segregated facilities" means any waiting rooms, work areas, restrooms and washrooms, restaurants and other eating areas, time clocks, locker rooms, and other storage or dressing areas, parking lots, drinking fountains, public recreation and entertainment areas, transportation, and housing facilities provided for employees which are segregated by explicit directive or are, in fact, segregated on the basis of race, creed, color, or national origin, because of habit, local custom, or otherwise. The State agrees that (except where it has obtained identical certification from proposed subcontractors for specific time periods) it will obtain identical certification from proposed subcontractors prior to the award of subcontracts exceeding \$10,000 which are not exempt from the provisions of the Equal Opportunity Clause, and that it will retain such certification in its files.

NOTE: The penalty for making false statements in offers is prescribed in 17 U.S.C. 1001.

25. CONSTRUCTION MATERIALS AND MINING

There is reserved to Reclamation the right to remove from Shadehill Reservoir any and all materials necessary for construction, operation, and maintenance of the Project works and facilities, the right to prospect for, extract, and carry on the development for oil, gas, coal, and other minerals, and the right to issue leases or permits to prospect for oil, gas, or other minerals on said lands under the Act of February 25, 1920 (41 Stat. 437), and acts amendatory thereof or supplementary thereto, and the Act of August 7, 1947 (61 Stat. 913). The State will be consulted and Reclamation will give full consideration to the State's interest concerning any proposal prior to the exercise of these rights at Shadehill Reservoir.

26. RISK - DAMAGES

A. The State shall hold harmless Reclamation, its officers, agents, and employees, from legal liability for damages of any nature whatsoever, arising out of any actions or omissions by the State, its officers, agents and employees connected with the development, management, operation, maintenance, or use by anyone of a public recreational facility at Shadehill Reservoir where such liability is caused by an error or omission of the State, its officers, agents or employees.

B. Within thirty (30) days of receipt by either party of any claim for liability arising from actions within the scope of this Agreement, the party receiving the claim shall notify the other party of such claim and provide a copy of the claim to the other party, if it is in written form. Nothing in this Article shall be construed to limit the right of either party to assert such affirmative defenses and file such cross complaints as may be appropriate in relation to any claim affecting the liability of such party.

27. PROTECTION AND INTERPRETATION OF RESOURCES

A. Environmental Protection.

The State shall comply with the provisions of all applicable Federal, state and local laws and regulations, and Reclamation policies and instructions, pertaining to the protection of the public, employees, natural and cultural resources within the Area of Operation.

B. Hazardous Materials/Waste Management.

1. The design, construction and operation of the facilities, and the provision of services under this Agreement shall be performed in a manner that prevents, identifies and reduces pollution at the source. The State shall comply with all applicable Federal, state and local laws and regulations, and Reclamation policies and instructions and any promulgated and enacted laws and regulations during the term of this Agreement concerning any hazardous

material that will be used, produced, transported, stored or disposed of on or in lands, water or facilities owned by the United States of America or administered by Reclamation.

2. The State may not knowingly allow, and shall take necessary steps to prevent contamination of lands, water or facilities at Shadehill Reservoir by hazardous materials, thermal pollution, refuse, garbage, sewage effluent, industrial/commercial waste, petroleum products, mine tailings, mineral salts, pesticides (including, but not limited to, the misuse of pesticides), pesticide containers or any other pollutants. In the event of such contamination of lands, water or facilities at Shadehill Reservoir, the State shall immediately takes steps to contain, control, and clean-up such contamination.

3. The State's operation, maintenance, acquisition and purchasing activities will, to the extent practical, promote the use of environmentally preferable products, including materials and supplies with recycled content, and will avoid or minimize the quantity of toxic and hazardous materials entering the waste stream.

4. The State shall immediately report to Reclamation upon occurrence of a hazardous material/pesticide situation, any event which may or does result in pollution or contamination adversely affecting lands, water or facilities at Shadehill Reservoir.

5. Any intentional violation of any of the provisions of this section shall constitute grounds for initiation of immediate termination of this Agreement and shall make the State liable for the cost of full and complete remediation and/or restoration of any Federal resources or facilities that are adversely affected as a result of a violation.

6. Reclamation agrees to provide information necessary for the State, using reasonable diligence, to comply with the provisions of this section.

7. The State will include the provisions of this section in any third party or concession contracts or agreement pursuant to this Agreement.

8. The State agrees to be in accordance with and carry out an approved environmental monitoring program(s), as may be appropriate, to ensure that Shadehill Reservoir resources affected by commercial activities are not significantly impaired.

9. The State shall submit to Reclamation no later than January 15 of each year annual pesticide application plan(s).

28. NOTICES

A. Any notice, demand, or request required or authorized by this Agreement to be given or made to or upon Reclamation shall be deemed properly given or made if delivered by mail, postage-prepaid, to the Area Manager, Bureau of Reclamation, Dakotas Area Office, P.O. Box 1017, 304 East Broadway, Bismarck, North Dakota 58502.

B. Any notice, demand, or request required or authorized by this Agreement to be given or made to or upon the State shall be properly given or made if delivered by mail, postage-prepaid, to Secretary, South Dakota Department of Game, Fish & Parks, 523 E. Capitol, Foss Bldg., Pierre, South Dakota 57501.

C. The designation of the person to or upon whom any notice, demand, or request is to be given or made, or the address of any such person, may be changed at any time by notice given in the same manner as provided in this section for other notices.

29. CONTINGENT ON APPROPRIATION OR ALLOTMENT OF FUNDS

The expenditure of any money and the performance of any work by Reclamation or by the State, as provided for by the terms of this Agreement, which may require appropriation of money by the respective legislative bodies, or the allotment of funds shall be contingent upon such appropriation or allotment being made. The failure of either of such legislative bodies to appropriate funds or the absence of any allotment of funds shall not impose any liability on either of the parties hereto.

30. MODIFICATION OF AGREEMENT

A. This Agreement may be modified, amended, or superseded at any time during its term upon mutual written agreement by the parties hereto.


B. If any portion of this Agreement is rendered null and void as a result of applicable laws, regulations, Executive Orders, Reclamation Policy, court rulings, etc., all remaining portions of the Agreement will remain in full force and effect, provided the voided portion or portions do not affect the primary purposes of this Agreement.

31. OFFICIALS OR EMPLOYEES NOT TO BENEFIT

No member or delegate to Congress or Resident Commissioner, and no officer, agent, or employee of the Department of the Interior, or official or employee of the Department shall be admitted to any share or part of this Agreement, or to any benefit that may arise herefrom, but this restriction shall not be construed to extend to this Agreement if made with a company or corporation for its general benefit.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement as of the date first above written as described on page one.

The Bureau of Reclamation:

By 
Area Manager, Dakotas Area Office

The State of South Dakota:


By 
Secretary, South Dakota Department of Game Fish and Parks

EXHIBIT A

Map of Shadehill Reservoir

EXHIBIT B

RECLAMATION LAND-USE STIPULATION

There is reserved to Reclamation, its successors or assigns, the prior right to use any of the lands herein described to construct, operate, and maintain all structures and facilities including, but not limited to, canals, waste ways, laterals, ditches, roadways, electrical transmission lines, dams, dikes, reservoirs, pipelines, telephone and telegraph lines, communication structures generally, substations, switch yards, powerplants and any other appurtenant irrigation and power structures and facilities, without any payment made by Reclamation or its successors for such right.

The State further agrees that if the construction of any or all of such structures and facilities across, over or upon said lands should be made more expensive by reason of the existence of improvements or works of the State thereon, such additional expense is to be estimated by the Secretary of the Interior, whose estimate is to be final and binding upon the parties hereto. Within 30 days after demand is made upon the State for payment of any such sums, the State will make payment thereof to Reclamation or any of its successors or assigns constructing such structures and facilities across, over, or upon said lands. As an alternative to payment, the State, at its sole cost and expense and within time limits established by the United States Government, may remove or adapt facilities constructed and operated by it on said lands to accommodate the aforementioned structures and facilities of Reclamation.

The State shall bear the cost to the United States Government of any costs occasioned by the failure of the State to remove or adapt its facilities within the time limits specified.

There is also reserved to Reclamation the right of its officers, agents, employees, and licensees at all proper times and places freely to have ingress to, passage over, and egress from all of said lands for the purpose of exercising, enforcing, and protecting the rights reserved herein.

The State further agrees that Reclamation, its officer, agents, and employees and its successors and assigns shall not be held liable for any damage to the State's improvements or works by reason of the exercise of the rights here reserved; nor shall anything contained in this paragraph be construed as in any manner limiting other reservations in favor of the Reclamation contained in this agreement.

EXHIBIT "C"

ENVIRONMENTAL REQUIREMENTS

1. No artificial modification of the environment shall be undertaken without prior approval of the Bureau of Reclamation in writing. In approving such artificial modification, Reclamation may require the State to provide an Environmental Assessment that adheres to standards and guidelines as set forth in Reclamation's NEPA handbook. Reclamation reserves the right to approve or deny any Environmental Assessment prepared by the State. Reclamation will use an approved Environmental Assessment to determine if proposed actions meet requirements of the National Environment Policy Act.

2. The State shall plan, construct, operate, maintain, and manage all structures and facilities on the premises herein described so as to minimize adverse environmental consequences. In so doing, the State shall give particular consideration to alleviating potentially harmful effects on, but not limited to, landscape, soils, water, air, mineral, timber, or population or other animate resources.

3. The State shall correct or modify any pollution of soil, air, or water and deterioration of living or inanimate resources caused by or resulting from exercise of the privileges granted herein in accordance with rules, regulations, and directives of the Secretary of the Interior, including, but not limited to, aesthetic qualities of the environment, and in compliance with all Federal laws. Increased cost will not justify noncompliance with environmental quality controls required by Reclamation.

4. The State shall comply fully with all applicable Federal laws, orders, and regulations and the laws of the State of South Dakota, as administered by appropriate authorities, concerning the pollution of streams, reservoirs, ground water, or water courses with respect to thermal pollution or the discharge of refuse, garbage, sewage effluent, industrial waste, oil, mine tailings, mineral salts, or other pollutants, and concerning the pollution of the air with respect to radioactive materials or other pollutants.

5. In the use of pesticides on the land covered by this contract, the State shall comply with all provisions of Federal and state pesticide laws and any amendments thereto. Further, in the use of all pesticides on lands owned by Reclamation, the State shall submit plans for such use annually and shall obtain prior written approval from Reclamation before implementing said plans.

EXHIBIT "D"

EQUAL OPPORTUNITY REQUIREMENTS

During the performance of this contract, the Contractor agrees as follows:

- (a) The State will not discriminate against any employee or applicant for employment because of race, color, age, religion, sex, or national origin. The State will take affirmative action to ensure that applicants are employed, and that employees are treated during employment, without regard to their race, color, age, religion, sex, or national origin. Such action shall include, but not be limited to, the following: Employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship. The State agrees to post in conspicuous places, available to employees and applicants for employment, notices to be provided by the United States Government setting forth the provisions of this Equal Opportunity clause.

- (b) The State will, in all solicitations or advertisements for employees placed by or on behalf of the State, state that all qualified applicants will receive consideration for employment without regard to race, color, age, religion, sex, or national origin.

- (c) The State will send to each labor union or representative of workers with which it has a collective bargaining Agreement or other contract or understanding, a notice to be provided by the United States Government, advising the labor union or worker's representative of the State's commitments under this Equal Opportunity clause, and shall post copies of the notice in conspicuous places available to employees and applicants for employment.
- (d) The State will comply with all provisions of Executive Order No. 11246 of September 24, 1965, as amended, and of the rules, regulations, and relevant orders of the Secretary of Labor.
- (e) The State will furnish all information and reports required by said amended Executive Order and by the rules, regulations, and orders of the Secretary of Labor, or pursuant thereto, and will permit access to its books, records, and accounts by Reclamation and the Secretary of Labor for purposes of investigation to ascertain compliance with such rules, regulations, and orders.
- (f) In the event of the State's noncompliance with the Equal Opportunity clause of this contract or with any of the said rules, regulations, or orders, this contract may be canceled, terminated, or suspended, in whole or in part, and the State may be declared ineligible for further Government contracts in accordance with procedures authorized in said amended Executive Order, and such other sanctions may be imposed and remedies invoked as provided

in said Executive Order, or by rules, regulation, or order of the Secretary of Labor, or as otherwise provided by law.

- (g) The State will include the provisions of paragraphs (a) through (g) in every subcontract or purchase order unless exempted by rules, regulations, or orders of the Secretary of Labor issued pursuant to Section 204 of said amended Executive Order, so that such provisions will be binding upon each sub-Department or vendor. The State will take such action with respect to any subcontract or purchase order as Reclamation may direct as a means of enforcing such provisions, including sanctions for noncompliance: Provided, however, That in the event the State becomes involved in, or is threatened with, litigation with a sub-Department or vendor as a result of such direction by Reclamation, the State may request Reclamation to enter into such litigation to protect the Reclamation's interests.

EXHIBIT "E"

TITLE VI, CIVIL RIGHTS ACT OF 1964

- (a) The State agrees that it will comply with Title VI of the Civil Rights Act of July 2, 1964 (78 Stat. 241), and all requirements imposed by or pursuant to the Department of the Interior Regulation (43 CFR 17) issued pursuant to that title, to the end that, in accordance with Title VI of that Act and the Regulation, no person in Reclamation shall, on the ground of race, color, sex, or national origin be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the State receives financial assistance from Reclamation and hereby gives assurance that it will immediately take any measures to effectuate this Agreement.

- (b) If any real property or structure thereon is provided or improved with the aid of Federal financial assistance extended to the State by Reclamation, this assurance obligates the State, or in the case of any transfer of such property, any transferee for the period during which the real property or structure is used for a purpose involving the provision of similar services or benefits. If any personal property is so provided, this assurance obligates the State for the period during which it retains ownership or possession of the property. In

all other cases, this assurance obligates the State for the period during which the Federal financial assistance is extended to it by Reclamation.

- (c) This assurance is given in consideration of and for the purpose of obtaining any and all Federal grants, loans, contracts, property, discounts, or other Federal financial assistance extended after the date hereof to the State by Reclamation, including installment payments after such date on account of arrangements for Federal financial assistance which were approved before such date. The State recognizes and agrees that such Federal financial assistance will be extended in reliance on the representations and Agreements made in this assurance, and that Reclamation shall reserve the right to seek judicial enforcement of this assurance. This assurance is binding on the State, its successors, transferees, and assignees.

EXHIBIT "F"

DIRECTIVE AND STANDARDS FOR CONCESSION MANAGEMENT

Reclamation Manual

Policy

Subject: Concessions Management

Purpose: Sets forth the policy for planning, development, management, and operation of concessions at Reclamation projects.

Authority: Reclamation Act of 1902, as amended and supplemented; the Reclamation Project Act of 1939; and the Federal Water Project Recreation Act of 1965, as amended.

Contact: Land, Recreation, and Cultural Resources Office, D-5300

1. **Concessions Management Policy.**

- A. **Stewardship.** Reclamation and its managing partners will ensure that concessions are planned, developed, and managed to meet public needs, are compatible with the natural and cultural resources, and provide a variety of services which are consistent with authorized project purposes.
- B. **Authorization of Concessions.** Based on the principles contained in this policy, Reclamation will authorize concessions which establish or continue to provide necessary and appropriate facilities and services.

2. **Definition.**

- A. **Concession.** A concession is a non-Federal commercial business that supports appropriate public recreation uses and provides facilities, goods, or services for which revenues are collected. A concession involves the use of the Federal estate and usually involves the development of real property improvements.

3. **Concessions Principles.** The following principles guide the planning, development, and management of concessions:

- A. Concessions will provide quality recreation facilities and services accessible to persons with disabilities, and appropriate visitor goods and services at reasonable rates.
- B. Concession operations will provide for the protection, conservation, and preservation of natural, historical, and cultural resources.
- C. Commercial facilities and services will be planned and developed through a commercial services planning and public involvement process, in cooperation with other public agencies.

Reclamation Manual

Directives and Standards

Subject: Concessions Management by Non-Federal Partners

Purpose: Establishes minimum approval standards for all new, modified, or renewed non-Federal concession contracts.

Authority: Reclamation Act of 1902, as amended and supplemented; the Reclamation Project Act of 1939; and the Federal Water Project Recreation Act of 1965, as amended.

Contact: Land, Recreation, and Cultural Resources Office, D-5300

1. **Non-Federal Partners.** Reclamation may transfer to non-Federal partners the responsibility to develop and manage public recreation areas and concession services. Transferred areas are managed by a partner under Federal authorities, the partner's authorities, specific contracts, and agreements with Reclamation. Well-planned and -managed concessions on the Federal estate are of mutual interest to Reclamation and its partners. Reclamation is responsible for continuous management oversight of managing partners and their concessions operations.
2. **Compliance With Directives and Standards.** New concession contracts issued by managing partners must comply with these directives and standards. Existing concession contracts issued by managing partners must, at the first opportunity, be brought into compliance with these directives and standards. If a concession contract is amended or terminated because of contract default or for other reasons and a subsequent concession contract is issued by the non-Federal partner, the subsequent concession contract must be in compliance with these directives and standards.
3. **Definitions.**
 - A. **Concession.** A concession is a non-Federal commercial business that supports appropriate public recreation uses and provides facilities, goods, or services for which revenues are collected. A concession involves the use of the Federal estate and usually involves the development of real property improvements.
 - B. **Exclusive Use.** Exclusive use is any use that excludes other appropriate public recreation use or users for extended periods of time. Exclusive use includes, but is not limited to, boat docks, cabins, trailers, manufactured or mobile homes, structures, or amenities that are determined by Reclamation to be exclusive use.
 - C. **Federal Estate.** The Federal land and water areas under the primary jurisdiction of the Department of the Interior, Bureau of Reclamation.

Reclamation Manual

Directives and Standards

management agreement expire or be terminated. At Reclamation's discretion, Reclamation may issue a new concession contract that is in compliance with Reclamation Manual (RM), *Concessions Management by Reclamation*, LND 04-01. Reclamation will not issue a new contract until all exclusive use has been removed.

- B. **Review and Evaluation.** All management agreements will require Reclamation to conduct annual concession operation reviews and evaluations. Reclamation may also conduct unplanned reviews, as necessary. If a review identifies operational or administrative deficiencies in the operation of a concession, a timetable must be established by the area office to correct these deficiencies.
 - C. **Exclusive Use.** New, renewed, or modified management agreements and concession contracts will include clauses that prohibit new exclusive use and require that existing exclusive use be phased out. When existing concession contracts issued by the partner are modified or renewed, Reclamation and the partner must establish a timetable in the concession contract that phases out existing exclusive use before the expiration of the contract. This timetable must be established before the concession contract is resubmitted to Reclamation for approval. The concessionaire and a person hired to guard the concessionaires investment may reside on the Federal estate, with the written approval of Reclamation.
 - D. **Disposition of Fees.** Unless State or local laws direct how concession fees paid to the partner will be used, the following will apply: (1) fees will be returned to the area to provide for operation, maintenance, and replacement of recreation facilities and new facility development; (2) any excess fees (profit) will be returned to Reclamation and disposed of according to RM, *Crediting of Incidental Revenues*, PEC 03-01.
 - E. **Statistical Data.** Each year, the managing partner will be required to provide Reclamation with the information specified in Reclamation's Recreation Use Data Report. Other information may be required, as necessary. This information will provide an accurate inventory of facilities. The report will also contain other data about the managing partner's recreation and concession operations on the Federal estate.
5. **Concessions Planning.** Concession development will adhere to the concessions principles listed in RM, *Concessions Management* (LND P02), will be based on appropriate plans developed by the partner or Reclamation, and will be approved by the Regional Director or delegate. Reclamation can provide direction and assistance in the process, as necessary, to accomplish effective commercial services planning.

Reclamation Manual

Directives and Standards

G. Reimbursement for Fixed Assets.

- (1) A right to reimbursement may exist when a concessionaire places Reclamation-approved fixed assets on the Federal estate. Title to fixed assets must be established in the concession contract. Reimbursement of a concessionaire for fixed assets is the responsibility of the partner. The method for determining the amount of reimbursement and the method of payment will be specifically addressed in the concession contract between the partner and the concessionaire.
- (2) In the event the partner's agreement with Reclamation expires or is terminated without a commitment by both Reclamation and the partner to enter into another agreement, all the concessionaires' fixed assets and personal property must be removed from the Federal estate unless Reclamation decides to issue a new concessions contract and decides to retain the fixed assets. [See paragraph 4A(3).] The partner will be responsible for ensuring that the concession area is returned in a condition satisfactory to Reclamation.
- (3) It must be clearly stated that no financial obligation or risk will reside in the Federal Government for reimbursement for fixed assets or personal property as a result of the partner awarding a concession contract. All new concession contracts issued by the partner will address rights for reimbursement to the concessionaire for fixed assets. Interests in a concessionaire's fixed assets may not extend beyond the term of the management agreement. In addition, the concession contract must provide appropriate language regarding interests in fixed assets and methods of reimbursement, if any, to the concessionaire by the partner.

H. **Area of Operation.** Each concession contract will authorize and define only the physical area necessary to conduct the business activities allowed by the contract. Concession boundaries must be surveyed by the partner and easily recognizable by the visiting public.

I. **Additional Facilities or Services.** Any proposal for expansion of facilities or services must be reviewed by Reclamation and approved by the partner before the expansion takes place.

J. **Exclusive Use.** The contract must state that no new facility, service, or site determined by Reclamation to be exclusive use will be allowed. New, renewed, or modified concession contracts issued by the partner will include clauses that establish a timetable for phasing out existing exclusive use before the contract expires.

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Directives and Standards

homes, house trailers, travel trailers, boats, or personal water craft, on the Federal estate.

- T. **Utility Services Provided by Reclamation.** The fee charged for utility services provided by Reclamation will be based on the recovery of full operating and replacement costs for utility capital investments and comparable utility rates. Utility services include, but are not limited to, electricity, power, water, waste disposal, gas, and communication systems.
- U. **Insurance Program.** Concessionaires must have and maintain an appropriate insurance policy that will indemnify the United States and meet applicable State requirements. All liability policies will provide that the insurance company will have no right of subrogation against the United States and must provide that the United States is named as an additional insured. The partner may establish similar requirements itself, but it must provide Reclamation with a copy of the insurance certificate that identifies the above conditions.
- V. **System of Recordkeeping.** Financial reports and records necessary for management and oversight of concessions must be maintained and available to the partner and to Reclamation upon request. At a minimum, each concessionaire will complete Reclamation's Annual Financial Report form(s).

7. **Concessions Administration.**

- A. **Annual Review and Evaluation.** All concession agreements issued by the non-Federal partner will require Reclamation and the non-Federal partner to conduct annual concession reviews and evaluations. The review should identify problems, solutions, and a timetable for resolving the problems in a written report. The non-Federal partner must ensure that any operational or administrative deficiencies noted by the review are corrected in accordance with the established timetable.
- B. **Nonprofit Organizations.** In certain circumstances, it may be suitable for cooperative associations or nonprofit organizations to sell goods or provide visitor services to meet the goals and objectives of both Reclamation and the partner. These associations and organizations must be approved by the partner if the cooperating association operates within a concession or elsewhere on the Federal estate. The cooperating association will be responsible for maintaining its accounting system, and the system cannot be combined with a concessionaire's annual financial report. Nonprofit organizations will also be given very clear instructions identifying the type of business they are authorized to conduct and the types of goods and services they may provide. All organizations must provide written proof of their nonprofit status to Reclamation and the partner.

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Directives and Standards

- Subject:** Concessions Management by Reclamation¹
- Purpose:** Sets forth the directives and standards for planning, development, and management of concessions at Reclamation projects.
- Authority:** Reclamation Act of 1902, as amended and supplemented; the Reclamation Project Act of 1939; and the Federal Water Project Recreation Act of 1965, as amended.
- Contact:** Land, Recreation, and Cultural Resources Office, D-5300
-

1. Definitions.

- A. **Concession.** A concession is a non-Federal commercial business that supports appropriate public recreation uses and provides facilities, goods, or services for which revenues are collected. A concession involves the use of the Federal estate and usually involves the development of real property improvements.
- B. **Cooperating Association.** A cooperating association is a nonprofit organization. It is a Federal 501(c) tax-exempt entity incorporated within the State in which it operates, and it is governed by a volunteer board of directors. Cooperating associations assist in enhancing interpretive programs, providing visitor information, funding research, and supporting various resource themes.
- C. **Exclusive Use.** Exclusive use is any use that excludes other appropriate public recreation use or users for extended periods of time. Exclusive use includes, but is not limited to, boat docks, cabins, trailers, manufactured or mobile homes, structures, roads, or other amenities that are determined by Reclamation to be exclusive use.
- D. **Federal Estate.** The Federal land and water areas under the primary jurisdiction of the Department of the Interior, Bureau of Reclamation.
- E. **Fixed Assets.** Fixed assets are any structures, fixtures, or capital improvements permanently attached to the Federal estate.
- F. **Improvement.** An addition to real property that increases its value or utility or that enhances its appearance.

¹ The following directives and standards apply to concessions managed directly by Reclamation. Separate directives and standards address concessions managed by non-Federal partners.

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- (1) **Commercial Services Plan.** The commercial services plan can be an addendum to a resource management plan or similar planning document. If there is no other planning document, the commercial services plan may stand on its own. At a minimum, the commercial services plan must determine the number of concessions necessary to meet the public needs, the type of facilities and services to be provided, the financial feasibility of the concession(s), and the location(s) appropriate for commercial activities. The complexity of commercial services plans will vary according to location, past visitor use, anticipated revenues, and other factors.
 - (2) **Financial Feasibility Evaluation.** The financial feasibility evaluation, included in the commercial services plan, will include, at a minimum, a documented determination of the financial viability of the proposed concession operation, including, the estimated fees to be returned to the Government, a justification for the proposed length of the term of the concession contract and the underlying assumptions regarding concessionaire capital investment in the concession.
 - (3) **Planning for New Concessions Contracts.** It is essential that area and regional offices allow adequate time to complete the commercial services planning process, develop an RFP and contract, and receive the Commissioner's Office review and approval of the RFP and contract. In some cases, the planning for new concession contracts(s) must begin several years in advance of the date anticipated the contract(s) will be awarded.
- B. **Commercial Services Plan.** Decisions to contract for concessions must be based on the results of the commercial services planning process, which will include public involvement, financial feasibility evaluation, and environmental analysis. During the planning process, the following criteria will be applied to determine appropriate facilities and services:
- (1) Facilities and services must be necessary and appropriate for a broad spectrum of public use and enjoyment.
 - (2) Commercial facilities must not be developed or expanded on the Federal estate if existing facilities, on or off the Federal estate, adequately meet current and projected needs.
 - (3) Facilities and services must reflect the general public's needs rather than the desires of a particular individual or group. Existing concessionaires may provide input through the public involvement process.
 - (4) The financial feasibility evaluation must consider the concession's:

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- (7) Potential impacts to natural and cultural resources must be considered in the development of facilities and services.
- (8) Facilities must be harmonious in form, line, color, and texture with the surrounding landscape.
- (9) The planning process will consider whether existing concession facilities should be relocated because: (a) they would serve the public better at a different location, (b) they are situated in an area that is topographically limited (steep slopes, soils subject to erosion, limited space for expansion, or the site cannot accommodate the demand) and cannot provide the best public services and facilities, or (c) the financial feasibility evaluation determines that combining one or more existing concessions would create a more financially stable concession.
- (10) If existing fixed assets are proposed to be retained as a part of any new concession operation, they must first be formally evaluated to determine if their existing condition and useful life is sufficient to last through the duration of any new contract. If the evaluation determines that any fixed asset would have to have significant maintenance or would need to be replaced during the term of the new contract, then the fixed asset must be removed prior to issuing a new contract.
- (11) Concession contracts and operations must comply with all applicable laws, rules, regulations, Executive Orders, and policies.

4. Concessions Contracting.

- A. **General Application.** These directives and standards will apply to existing concessions contracts only if agreed to by both Reclamation and the concessionaire. Existing contracts may not be renewed, nor can the length of the term be extended. Existing contracts that are amended or modified within the current term must adhere to these Concessions Management Directives and Standards. New or replacement contracts will be awarded on a fully competitive basis.
- B. **Request for Proposals (RFP).** An RFP will be issued to actively solicit offers from interested parties. To allow for a wide distribution, the RFP will be published in the appropriate media and the following approach will be applied:
 - (1) **Fair Competition.** To ensure fair competition before and during the RFP process, meetings to discuss the RFP with existing or potential concessionaires or other outside parties must not be conducted. It is appropriate to have meetings with existing concessionaires to deal with ongoing operational or

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satisfactory manner. The interim operation will not exceed 2 years. A new contract must be awarded as expeditiously as possible.

- (3) **Required and Authorized Visitor Services.** Contracts must outline the specific types of services, facilities, and activities that a concessionaire is **REQUIRED** to offer. The contract should also specify any other services or activities the concessionaire is **AUTHORIZED** to offer. It must be clear that those required services are not optional and must be provided. Any service, facility, or activity not identified in either category is not authorized without a contract amendment or written authorization from the contracting official (Regional Director or delegate).
- (4) **Sale and Transfer.** Concessionaires or parties holding interests in a concession contract may not sell, assign, or transfer their interests or a part of their interests to another party without the prior written approval of the contracting official (Regional Director or delegate). Concessionaires must complete and submit all sale and transfer information as required by Reclamation before approval of a sale or transfer of all or any portion of a concession operation will be considered.
 - (a) **Proposed Transfer.** A proposed transfer of interest is subject to the same evaluation process that is performed for a new concession contract. The Reclamation-designated official may choose not to approve a proposed sale or transfer or may choose to place conditions on the approval.
 - (b) **Change of Original Contract Terms.** Concession contracts will provide that the terms and conditions are subject to change by Reclamation before approval of a sale or transfer. The length of the term may be reduced but not extended.
- (5) **Default and Nonperformance.** Clauses addressing default, penalty, and termination will be included in all concession contracts. The review and evaluation process will be critical to help determine if a concessionaire is in default or not meeting the terms of the contract. [See paragraph 4D(27).] The contract will also allow Reclamation to require a surety or performance bond at any time, collect penalties and administrative costs for default and nonperformance, and terminate the contract.
- (6) **Length of Term.** The term of all contracts will be limited to the shortest period practical and will be based primarily on the investment required of the concessionaire, as determined through the financial feasibility evaluation. The term of a contract requiring minimal or no new capital investment should generally not exceed 5 years. When substantial investment is required, the

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estate by a concessionaire will remain on the Federal estate or be removed at the end of the contract.

- (a) **Assets That Remain With the United States.** Title to all capital investments will be held by the United States and not the concessionaire. Concessionaires do not automatically have a right to compensation from the United States in fixed asset improvements upon contract expiration or termination. However, at the option of Reclamation, and when appropriated funds are available, Reclamation may purchase a concessionaires remaining assets that have not been amortized and the amount paid to the concessionaire will not exceed cost less depreciation.
 - (b) **Approval of Improvements.** Any new investment in fixed asset improvements by the concessionaire must be approved, in writing, by Reclamation before commencement of construction. This written approval will specify (i) the amount of money to be spent to construct or rehabilitate the fixed asset, (ii) the allowed depreciable life of the improvement (according to the IRS schedule), and (iii) the construction details and schedule.
 - (c) **Assets That Remain to be Purchased by a New Concessionaire.** Upon expiration, termination, or sale or transfer of a concession contract some fixed assets may not have been fully amortized. If Reclamation determines the fixed assets are still needed for the concession operation, the unamortized value must be purchased by the new concessionaire and based on the original cost less depreciation.
- (14) **Area of Operation.** Each contract will authorize and define only the physical area necessary to conduct the business activities allowed by the contract. The contract must include a legal description and a detailed map. Concession boundaries will be surveyed by Reclamation and must be easy to recognize by the visiting public.
- (15) **Additional Facilities or Services.** A concessionaire may request contract amendments for limited additional facilities or services that meet public needs and were not identified in the RFP. A major expansion of facilities or services is not permitted. Additional facilities or services are not allowed without advance approval by Reclamation.
- (16) **Total Benefits to the Government.** Reclamation will determine and recover fair compensation, including direct returns and direct and indirect benefits, for the use, rights, and privileges granted under a concession contract. The

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- (19) **Sale of Personal Property.** The sale of personal property by anyone other than the concessionaire is prohibited on the Federal estate. Concessionaires will be permitted to sell their personal property on the Federal estate only to Reclamation or a succeeding concessionaire.
- (20) **Rates and Merchandise.** Rates charged by concessionaires for all facilities, services, and merchandise will be based on charges for comparable facilities, services, facilities, and merchandise provided by the private sector in similar situations. Approved rates will ensure a fair return to the concessionaire and a reasonable charge to the public. Reclamation will approve such rates or rate schedules when the concessionaire proposes to change rates. Any rates in excess of comparable rates must be thoroughly justified and supported in writing by the concessionaire and approved by Reclamation.
- (21) **Concessions Safety Program.** Concessionaires are responsible for providing and ensuring a safe and healthful environment for both the visiting public and employees by developing, implementing, and administering health, safety, and educational programs to ensure that concession areas are managed in compliance with Federal, State, and local laws, rules, and regulations.
- (22) **Insurance Program.** Concessionaires must have an insurance policy that will indemnify the United States and meet applicable State requirements. All liability policies will provide that the insurance company will have no right of subrogation against the United States and will provide that the United States is named as an additional insured. Reclamation must be provided with a certificate of insurance by the insurance agent to confirm that the above requirements are met before development begins or operations commence. The concessionaire must also provide Reclamation with a copy of each insurance renewal certificate throughout the term of the concession contract. The Regional Director or delegate will establish a minimum insurance requirement based on the facilities and services offered by individual concessions.
- (23) **System of Recordkeeping.** Concessionaires will complete Reclamation's Annual Financial Report (AFR) form and provide any other financial information that may be requested. The annual financial reports will conform to the standard AFR form, without exception or modification.
- (24) **Food Sanitation.** Concessionaires' food services will comply with Federal, State, and local food handling and sanitation laws, rules, and regulations.
- (25) **Advertising and Signs.** Use of the Reclamation seal, logo, or name must be approved by Reclamation before it is displayed in advertisements or on signs.

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A copy of the review will be sent to the area and regional offices and the concessionaire. The external reviews will examine, at a minimum:

- (i) The extent to which the concession operation meets Reclamation's Concessions Management Policy, Concessions Management Directives and Standards, and Concessions Management Guidelines.
 - (ii) The extent to which the concession activities are consistent with resource management plans and commercial services plans.
 - (iii) The extent to which the concessionaire is in compliance with the contract provisions, especially with respect to building improvements, operations, prices charged by concessionaires, fees returned to the Government, and annual financial reporting to Reclamation.
 - (iv) The quality and condition of the facilities and services related to the health and safety of the employees and the visiting public.
 - (v) The recordkeeping system(s) used by the local Reclamation office to determine that the concessionaire uses generally accepted accounting practices.
 - (vi) The recordkeeping system(s) used by the local Reclamation office to conduct quarterly and annual reviews.
 - (vii) The local Reclamation office records regarding the annual reviews and annual rating.
- (c) **Corrective Actions.** If either the local or external review identifies operational or administrative deficiencies in the operation of a concession, a timetable must be established by the area office and approved by the Regional Director or delegate to correct these deficiencies. The contract must specify the actions that will be taken for marginal or unsatisfactory ratings. The possible actions will include suspension of all or part of the concession operation or termination of the concessions contract.
- (d) **Disputes.** Disputes between Reclamation and the concessionaire are to be resolved through informal negotiations and discussions. In the event that such disputes fail to reach resolution, either party may request a formal, nonbinding arbitration process. Each party selects one member for the arbitration panel and, together, these two members will select the third (neutral) panel member. The panel will treat each party equally and

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clear allowances and restrictions identifying the type of business they are authorized to conduct and the type of goods or services they may provide. Just as with concessionaires, nonprofit organizations are prohibited from providing items or services not specifically authorized. All nonprofit organizations must provide written proof of their nonprofit status.

- D. **Employment of Reclamation Personnel or Family Members².** Reclamation employees or family members(s) may not be owners, partners, board members, corporate officers, general managers, or employees of any business providing commercial services on the Federal estate, nor may they have any financial interest in such a company. Ownership of stock shares traded in a recognized open market is not considered a financial interest under these directives and standards. Reclamation employees are further prohibited from using their public office for private or family gain. A Reclamation employee involved in activities concerning preparing specification formulation, contract award, or operational administering a concession may not participate in that activity if the employee or a family member is involved in any phase or operation of that concession. Any Reclamation employee responsible for any phase of a concession contract will be excused from duties related to the contract if the employee or a family member is involved in the competition for the contract or the Reclamation employee or a family member may benefit financially from the award of the contract.
- E. **Concessions Management Guidelines.** The Concessions Management Guidelines contain additional information that will assist Reclamation offices in complying with the Concessions Management Policy and the Concessions Management Directives and Standards.

² Guidance on this issue should be obtained from an ethics counselor in the servicing Reclamation Personnel/Human Resources Office.

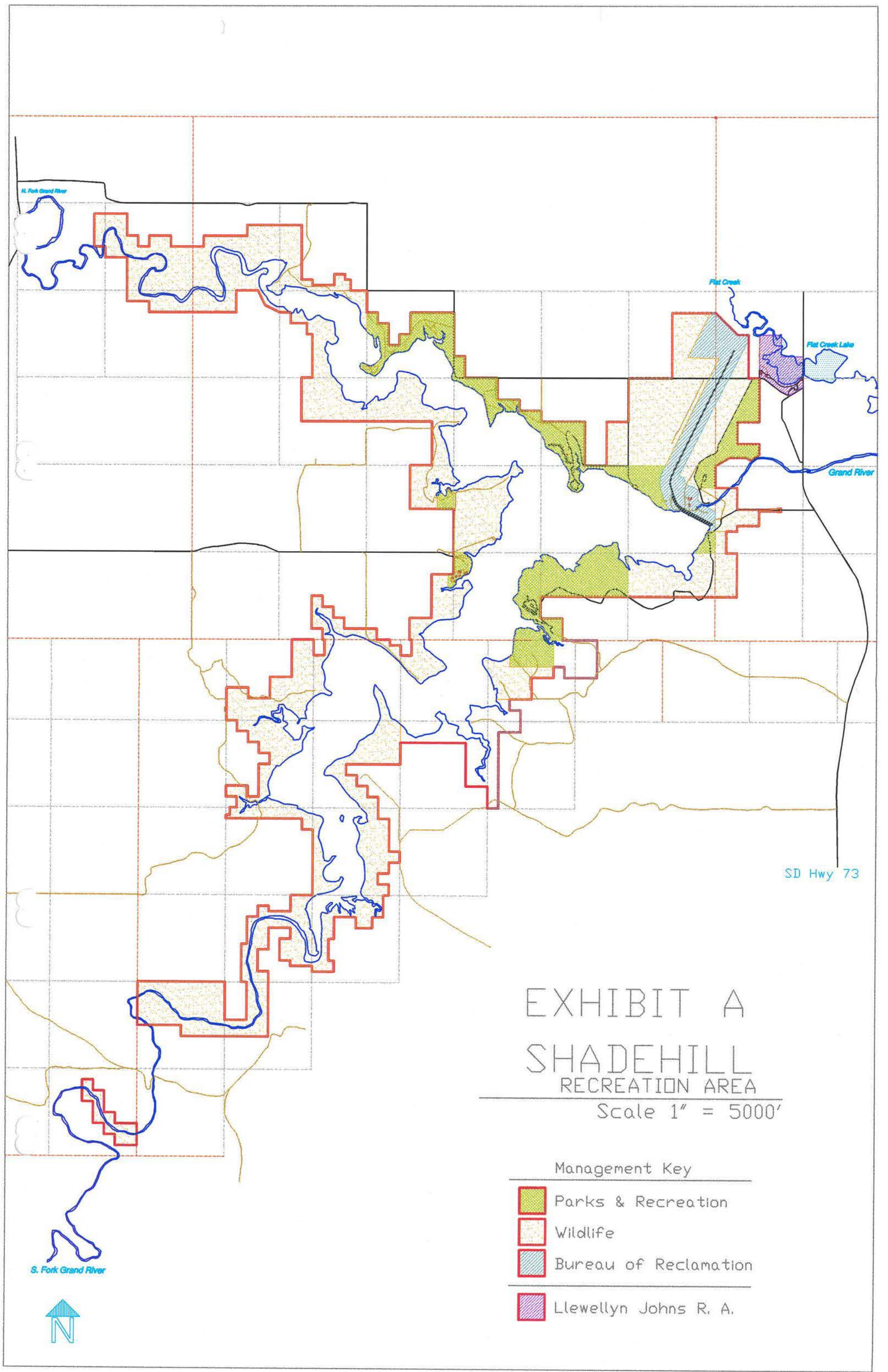






EXHIBIT A
SHADEHILL
RECREATION AREA

Scale 1" = 5000'

Management Key

-  Parks & Recreation
-  Wildlife
-  Bureau of Reclamation
-  Llewellyn Johns R. A.

Appendix B

CABIN PERMIT

FOOD PLOT/GRAZING PERMIT

STATE OF SOUTH DAKOTA
DEPARTMENT OF GAME, FISH AND PARKS
SEASONAL RECREATION CABIN/TRAILER PERMIT

Permission is hereby given to [REDACTED] hereinafter called the Permittee, to use the following described lands on [REDACTED] Shadehill Reservoir for a period from [REDACTED] to [REDACTED] (expiration date) for the purpose of maintaining a seasonal cabin/trailer for personal use only. Use under this Permit is not for permanent residence, and is not intended in any way to cause development that will increase local government or state expenditures. YEAR-LONG OCCUPANCY OF THIS SEASONAL RECREATION CABIN/TRAILER IS PROHIBITED.

(1) GENERAL

Shadehill Reservoir is under the jurisdiction of the Bureau of Reclamation (Reclamation), Dakotas Area Office, Rapid City, South Dakota. The lands within the reservoir boundaries are Federal lands which are open to the public for recreational use. Under a Memorandum of Understanding (MOU) Agreement, Contract No. 00LM605078, dated October 3, 2000, between Reclamation and the South Dakota Department of Game, Fish and Parks (Department), the Department administers a cabin/trailer site program which allows a Permittee to maintain a private cabin/trailer on Federal lands. Any Permittee issued a permit for a cabin/trailer site on Federal lands must obey the provisions of this Permit.

Although the Department administers the Federal lands at Shadehill Reservoir on behalf of Reclamation, Reclamation has responsibility and jurisdiction over all of the Federal lands at Shadehill Reservoir. Consistent with its legislative authority, Reclamation may take actions that may be inconvenient, costly, or adverse to the Permittee. These actions may or may not be consistent with or approved by the Department. The Permittee's rights under the permit are limited, are not guaranteed in perpetuity, and may be canceled at any time to meet the needs of the United States and the Department. Permittee has only these rights and privileges expressly provided for in this permit. Permittee expressly understands and agrees that Permittee's violation of any term or condition of this Permit shall constitute grounds for termination of this Permit by the Department.

This Permit does not convey title, interest or property rights to the land being used by the Permittee. By signing this Permit, the Permittee assumes all risks associated with their use of Federal land at Shadehill Reservoir. Cabin/trailers and other private property improvements at Shadehill Reservoir are permitted on public lands in designated areas. This permit program is designed to generate fair market value revenue for the Department.

In accordance with 43 CFR Part 21, the cabin/trailer site permit program may be wholly or partially discontinued in the future if the Department or Reclamation determines that the public need for the area has grown to a point where continued private cabin/trailer use is no longer in the public interest, for health and safety purposes, to prevent resource damage, or for project purposes or emergencies. In such an event, cabin/trailer site Permittees agree to vacate their cabin/trailer site and remove their cabin/trailer or other improvements, at no cost to the Department or Reclamation, within a designated amount of time, refer to Article 13 for further details.

(2) NOTICE

This Permit is issued by the Department subject to the following conditions:

- a. The Permittee will provide the Department with one address for service of notice, correspondence, and service of process to the Permittee. The Permittee will provide this address in writing. It is the Permittee's responsibility to update this address with the Department in writing. The Department will file every address update. The Department will mail notice to the most current address on file.
- b. The Permittee agrees that any notice mailed by the Department to the last address provided by the Permittee in writing and received by the Department constitutes notice and / or service of process under this Permit and the law. However, service made by the formal methods of personal service, service by mail, service by sheriff, and notice by publication will also be valid if done in accord with rules of procedure of the State of South Dakota.

(3) DESCRIPTION AND AUTHORIZED USE OF LAND PERMITTED

The subject seasonal recreation cabin/trailer may be occupied continuously from May 1st through October 31st of each year covered by this Permit and is subject to the following restrictions.

- a. It is not the intention of the Department or Reclamation to provide public lands to private individuals for their permanent residence.
 - (1) Occupancy, as it pertains to this Permit, is defined as presence of any person on the permitted site for any amount of time during a daily period beginning at 4:00 p.m. and ending on 4:00 p.m. of the following day.
 - (2) Occupancy of the cabin/trailer site or buildings between the 1st of November and the 30th of April is limited to no more than ten occupied days per month.
 - (3) Permission may be granted in writing by the Department, for occupancy during the time between the 1st of November and the 30th of April, for approved construction or maintenance.

The Permittee shall comply with the regulations and policies of the Department and all federal, state, county and municipal laws, ordinances, regulations, Executive Orders, and Reclamation policy and directives and standards in force now or as promulgated in the future which are applicable to the area covered by this Permit, particularly, but not limited to, those pertaining to fire, sanitation, hazardous materials, electrical facilities and game and fish.

The Permittee shall maintain the improvements and permitted site in an orderly, neat and sanitary state of repair acceptable to the Department.

(4) PERMIT RATES AND ADMINISTRATIVE FEES

The Permittee shall pay to the Department an annual permit fee and administrative fees as follows:

- a. The Permittee shall pay to the Department the sum of [REDACTED] dollars per year and the fee may be adjusted by the Department at the start of each calendar year. The Department will send future annual Permit fee notices to the Permittee by December 15, and payment will be due to the Department on or before January 1 each year. If any annual Permit fee is not received by January 1, a late notice will be mailed to the Permittee and a penalty may be assessed in the amount of [REDACTED] per day payment is past due. Failure to pay the Permit fee and penalty within 30 days of the date of the late notice is grounds for termination of this Permit.
- b. The Permittee shall be financially responsible for the entire cost of maintaining the seasonal recreation cabin/trailer; this may include costs associated with compliance with the National Environmental Policy Act or with other Federal laws for complex requests.

in addition, Permittee is responsible for providing and maintaining all water, sewer, utilities and developments necessary for the establishment of this seasonal recreation cabin/trailer and the costs associated thereof.

- c. The Department reserves the right at any time during the term of this Permit to establish the current fair market value for the permitted lots at Shadehill through an independent appraisal and adjust the annual Permit fees relative to the appraised value.

(5) TERM OF PERMIT

The term of this Permit shall be for a period not to exceed 5 years, [REDACTED], unless sooner terminated as herein provided. If on or before the expiration of this Permit the Department determines to permit a continuance of the existing use under similar or new conditions and the Permittee has fully complied with the conditions of this Permit, the Permittee may be considered the preferred applicant for a new Permit, or Permit renewal subject to the conditions under which new Permits, or Permit renewals for like uses are then granted. The decision to grant a new Permit or renew an existing Permit shall be based on an evaluation of use consistent with the Department's and Reclamation's policy, regulations, and approved Resource Management Plans.

(6) TRANSFER OF PERMIT, ASSIGNMENTS AND SUBLEASES

The transfer, assignment, and subleasing of cabin/trailer site permits are subject to the following provisions:

- a. This Permit and the rights and privileges granted hereunder are solely between the Department and the Permittee and may not be sold, bartered, assigned, transferred or used as collateral by the Permittee.
- b. The temporary use and occupancy of the permitted site and improvements herein described may not be sublet by the Permittee to third parties.
- c. The Permittee may not hold an interest in any other permitted site located on lands managed by the Department or on Reclamation lands in the Great Plains Region of the Bureau of Reclamation, inclusive of sites located on tracts permitted to organized groups on Reclamation reservoirs.
- d. No more than two persons may be signatory parties to this Permit without prior written approval from the Department. Persons listed on the permit shall be jointly and severally responsible for the terms and conditions of this permit.
- e. This Permit may not include more than one officially staked lot/site, and no more than one dwelling is allowed per Permit.
- f. This Permit may not be held in the name of a Corporation or Trust.

(7) SALE, REMOVAL OR TRANSFER OF RENTAL CABIN/TRAILER OR ASSOCIATED PRIVATE PROPERTY

- a. If the Permittee, through voluntary sale or transfer, or through enforcement of contract, foreclosure, tax sale, or other valid legal proceeding under the laws of this state, shall cease to be the owner of the physical improvements situated on the land described in this Permit, this Permit shall be terminated and upon such termination, the Department reserves the right to issue a new permit for the property for the unexpired term of the previous permit. The Department reserves the right to amend any subsequent permits issued to reflect or include all applicable regulations and current policy.
- b. The Permittee must inform prospective buyers of the recreational cabin/trailer and associated private property that such sale does not include this Permit, that said Permit terminates upon sale as provided herein and, further, that such prospective buyers must request a new permit from the Department, unless such sold property is to be removed

from Federal land, as may required by 43 CFR 429. Prospective buyers must consult with a Department representative regarding the terms of the permit before the Department will approve a new permit. The Department is not obligated to issue a new permit to a person who may have purchased a cabin and improvements.

(8) RIGHT OF ACCESS

The Department and Reclamation reserve the right of free ingress and egress at any time of the permitted site and all other lands that may be associated with the site covered by this Permit for administration purposes and for the execution of Department obligations.

The Department and Reclamation may at all reasonable times have full access to the above described permitted site for the purpose of inspecting for compliance with or enforcement of the terms of this Permit, inspecting for compliance with or enforcement of county, state, or Federal laws and/or regulations, examining and inspecting the conditions thereof, or for exercising any of the rights or powers reserved to the Department and the United States under the terms, conditions, and provisions of this Permit. Access to the cabin or outbuildings must be based on consent of the Permittee or reasonable suspicion that a violation has recently, is at the time, or is about to occur.

The Permittee agrees that the Department and or Reclamation and its representatives may have full access to the above described Site. The Department and or Reclamation and its representatives may also, during reasonable daylight hours, have access to and inspect the exterior of the cabin or other improvements, structures, or facilities on the Site. The Department or Reclamation may not inspect the interior of the Cabin or associated improvement without the approval and presence of the Permittee or the Permittee's designated representative. The Department will conduct an annual permit compliance review of all existing cabin sites. Further, pursuant to 43 CFR Part 429 32, at least every 5 years, a review will be made to determine public needs for the area, and whether this permitted private cabin use is in the public interest and that all health and safety and environmental requirements are being met.

The Department reserves for public use the right at any time to travel across the frontage of the permitted site where the same borders on public waters, between seasonal cabins for access to public waters, along any non-motorized trails and along any and all roads leading to the permitted site. Permittee may not restrict or obstruct such access.

(9) BOUNDARIES

The permitted site boundary survey and related markers are Federal property and are not to be disturbed. It is the responsibility of the Permittee to protect these monuments and notify the Department if any are removed, damaged, or appear to be endangered by human or natural processes. Any monuments damaged, defaced, disturbed, removed, or concealed by the Permittee, or by negligence on the part of the Permittee, shall be corrected by an approved licensed land surveyor at the expense of the Permittee. The Permittee will not expand any of his/her facilities, improvements, or structures off his/her permitted site. The Department and Reclamation reserves the right to establish, mark, or modify the permit site boundary.

(10) SANITATION AND WASTE DISPOSAL

The Permittee shall provide and maintain a wastewater disposal system and existing vault toilets in accordance within all applicable regulations including those of the South Dakota Department of Environment and Natural Resources. The Department reserves the right to inspect or require the Permittee to have all wastewater disposal systems and vault toilets inspected by a certified on-site wastewater systems installer and provide a certification of the inspection to the Department at the expense of the Permittee.

The Permittee may not allow contamination or pollution of Federal lands, waters, or facilities for which the Permittee has the responsibility for care, operation, or maintenance and shall take reasonable precautions to prevent such contamination or pollution by third parties. Substances causing contamination or pollution shall include but are not limited to hazardous materials, thermal pollution, refuse, garbage, sewage effluent, industrial waste, petroleum products, mine tailings, mineral salts, misused pesticides, pesticide containers, or any other pollutants.

Upon discovery of any event which may or does result in contamination of Federal lands, waters, or facilities, the Permittee shall initiate any necessary emergency measures to protect health, safety, and the environment and shall report such discovery and full details of the actions taken to the Department within 24 hours.

Any violations pertinent to this Section require immediate corrective action by the Permittee and shall make the Permittee liable for the cost of full and complete remediation and/or restoration of any Federal resources or facilities that are adversely affected as a result of the violation. Further, the Department reserves the right to require any waste water system which is not in compliance with applicable regulations to be upgraded or replaced at the expense of the Permittee.

The Department agrees to provide information necessary for the Permittee using reasonable diligence, to comply with the provisions of this Article.

(11) CONSTRUCTION, MAINTENANCE, AND SITE DEVELOPMENT REQUIREMENTS

The Permittee shall complete Exhibit A and return it to the Department within 3 months of the effective date of this permit. Construction, replacement, maintenance, and modification of the permitted site, structures, and appurtenances shall be subject to the following:

- a. All renovations, alterations or new construction to the permitted site and structures, other than emergency maintenance, must be approved in writing by an authorized Department and Reclamation representative prior to initiation of the project. The project application form (Exhibit B) and written requests for building construction and site development activities, along with detailed plans and a schedule for completion, must be submitted by the Permittee to the Department at least 90 days prior to the start of the proposed construction/work activity. Any changes or modifications to projects must be approved in writing by the Department prior to construction. It is the responsibility of the Permittee to ensure the proposed project is in compliance with state, county and local building codes. Department approval for renovations, alterations or new construction is not guaranteed or obligated to the Permittee's construction schedule.
- b. The application shall also include: Pertinent information regarding off-site construction and site development activities associated with providing utility services, constructing roads, etc. Note: Borrow material shall not be taken from the cabin/trailer site area or from any other Federal lands at Shadehill Reservoir. All borrow material must be from an approved site.
- c. The Permittee shall be responsible for obtaining all state or county building permits prior to construction, and such permits as are necessary for utility crossings, road crossings, etc. A copy of all such permits shall be provided to the Department before approved construction activities begin. Receipt of a state or county building permit does not constitute permission to begin work, absent written approval from the Department.
- d. All construction, both on and off cabin/trailer permit sites, is subject to compliance with the National Environmental Policy Act (NEPA) and National Historic Preservation Act (NHPA).

- (1) The Permittee shall take all reasonable and necessary precautions to protect and preserve historic, prehistoric, archaeological, and paleontologic sites and resources. Should such sites or resources be discovered during land disturbing activities, the

- Permittee shall immediately cease work within the vicinity of the sites or resource and notify the Department. No work can commence until written approval is received by the Department.
- (2) No person may possess, excavate, remove, damage, or otherwise alter or deface any archaeological resource located on public lands as subject to the regulations in the Archaeological Resource Protection Act of 1979. Any person who violates any prohibition contained in an applicable regulation issued under this Act may be assessed a civil penalty by the Federal land manager.
 - e. As-built drawings of building construction and/or site development activities shall be submitted to the Department upon completion of construction and/or site development.
 - f. Building construction shall be consistent with sound building practices and with the general standards and guidelines set forth below. No expansion will be allowed for existing cabin/trailers or associated structures such as sheds, garages, carports, or other structures over the maximums specified herein.
 - (1) Only one (1) single family cabin/trailer will be permitted on each lot regardless of the lot size.
 - (2) The maximum plan/top view size of any cabin/trailer shall be 1,280 square feet. The cabin/trailers shall be just one level and shall not have a basement. Note: Lot width may reduce the maximum size of cabin/trailer that can be placed on a lot as determined by the Department.
 - (3) The cabin/trailer and appurtenances must maintain a 10 foot setback on all sides of the permitted lot.
 - (4) Decks are permitted provided they are not covered, enclosed and do not exceed a total of 400 square feet.
 - (5) No more than one outbuilding per permitted site. This includes carports, but excludes outdoor toilets. This outbuilding may not exceed 676 square feet floor space, 15 feet in height from grade to peak, and 9 foot sidewalls.
 - (6) Design and construction of cabin/trailers, garages, and associated facilities shall be such that the cabin/trailer, garage, or facility can be readily moved off the site in the event the Permit is terminated.
 - (7) Basic infrastructure such as; water, sewer, electric, etc., shall be permitted with written approval from the Department.
 - (8) The Department may require cabin/trailers or appurtenances, or other improvements to be engineered by a certified engineer. Proof of compliance as evidenced by a signed inspection certificate from an authorized state or local building inspector must be provided to the Department for each cabin/trailer permitted on Federal lands.
 - (9) Colors for cabins, appurtenances and outbuildings must be of an "Earth Tone" and approved by the Department prior to application
 - g. Facilities existing at the effective date of this permit that exceed any of the maximums pursuant to sections 11 – f. – (4) and (5) above will be allowed to remain and be maintained. Any requests approved by the Department to expand the size or quantity of authorized decks or outbuildings existing at the effective date of this permit will be required to comply with the corresponding provisions of Section 11 – f. (3), (6) and (8). This may require removal of existing structures in order to comply with the conditions of this Section.
 - h. Construction, restoration, repair, or replacement of the cabin/trailer or appurtenances shall be subject to such additional or revised Federal, state and local standards and policies as may be promulgated during the term of this Permit.
 - i. The dwelling and appurtenances must be kept free of fire and explosion hazards and must conform to applicable Federal, State and local fire and safety codes. All fires must be contained, and extinguished prior to leaving the area. The Department may take additional measures necessary to reduce or prevent fire hazards, or control the use of fireworks or other explosive materials.

- j. The Permittee shall not cut or damage any trees or otherwise disturb the natural vegetation located inside or outside the permit site nor shall trees or shrubs be planted or other permanent landscaping be conducted inside or outside the boundaries of the permit site without the prior approval by the Department. Mowing beyond the established lot boundaries is not allowed without prior written approval from the Department.
- k. The Permittee is responsible for the removal of dead or hazard trees and debris from the permitted lot. Tree removal will be at the Permittee's expense. Stump removal and/or removal of healthy specimen trees is subject to prior written approval by the Department.
- l. If any part or all of the cabin/trailer and appurtenances are partially or totally destroyed or so damaged by fire or the elements as to make repair and restoration impractical, the Department reserves the right to terminate this Permit and all of the rights of the Permittee hereunder shall terminate as provided in Article 13. The Permittee agrees to remove (at the Permittee's expense) within 60 days after destruction, all debris from the land on which said dwelling was formerly located and restore said land to conditions similar to its original appearance prior to development of this permit site.
- m. Off-site shoreline development, including bank stabilization and personal lake access, is not allowed unless specifically permitted by the Department. If such a project is permitted by the Department, the Permittee will be responsible for all costs. Bank stabilization shall be accomplished with rock riprap or other approved materials. Broken pieces of concrete, old car bodies and tires are not authorized for bank stabilization. Erosion control structures, including retaining walls, will only be permitted where the Department determines that such a structure is needed to protect improvements within the permitted site. All erosion control structures must adhere to design standards that Reclamation and Department develop. The Permittee shall obtain a section 10-404 permit from the Corps of Engineers prior to conducting bank stabilization activities or constructing erosion control structures as needed. Development and maintenance of boat launch sites is prohibited.
- n. The cabin/trailer and appurtenances must comply with applicable local, State, and Federal flood plain regulations.
- o. All cabin/trailers, or appurtenances, shall be adequately anchored to prevent movement.

(12) MISCELLANEOUS CONDITIONS

The Permittee shall comply with each of the following conditions:

- a. Use the land in such a manner to promote acceptable conservation of the land and shall control noxious weeds on the permitted site.
- b. Use of pesticides, defined herein as including herbicides, fungicides, insecticides, pesticides, or other similar substances, shall be in accordance with all provisions of Federal and State pesticide laws and amendments thereto. No restricted-use chemicals shall be used.
- c. Take all reasonable precaution to prevent and suppress fires. The Department may impose restrictions as to burning or open flame on the permitted site in response to wildfire danger conditions. All outdoor fireplaces must be maintained in accordance with "Guidelines for Minimum Acceptable Safety Requirements for Outdoor Fireplaces" developed by the South Dakota Department of Agriculture, Division of Forestry document no. AG-DOF-216-89 included as Exhibit C to this permit.
- d. Pursuant to 43 CFR Part 423.30(c) no fireworks shall be stored or used Reclamation lands, including the lands covered by this Permit or in structures thereon.
- e. Disorderly or otherwise objectionable conduct by the Permittee or those occupying the permitted site with his consent shall be cause for the termination of this Permit.
- f. No livestock or fowl shall be kept on the permitted site.
- g. Pets must contained or controlled at all times. The Department reserves the right to require pets to be removed if they annoy or endanger other users of the area.

- h. No fences or signs shall be erected upon the permitted site unless written approval has been received from the Department. Such fences or signs shall comply with the specifications established by the Department.
- i. Motor homes, mobile homes, or other recreation vehicles (RVs) parked on the permitted site, which are in addition to the permitted seasonal cabin or trailer, are subject to a 14 day camping limit and may only be hooked up to electricity and may not be skirted, blocked or anchored.
- j. All automobiles, boats, boat trailers, motor homes, mobile homes or other RVs must be licensed, in good working order, in a road-ready condition at all times. Permittees may not store such vehicles or boats on the permitted site that are not licensed to them.
- k. Guests of Permittee will be allowed to camp on the permitted site for a maximum of 14 days but no more than two (2) camping units are allowed at any one time.
- l. During the period of November 1 through April 30th, no vehicles may be present on the permit site unless it is being occupied.
- m. During the period of November 1 through April 30th, no loose possessions or personal property including campers and boats may be visible on the permitted site unless it is being occupied.
- n. Private business or commercial activities shall not be conducted on the permitted site or on any other project lands.
- o. This Permit is subject to the provisions of the MOU between Reclamation and the Department, and the following exceptions and reservations are made:
 - (1) All rights-of-way heretofore acquired or initiated, or hereafter required, for highways, railroads, irrigation works, or any other purpose.
 - (2) The right to take from said lands material for the construction, operation and maintenance of Reclamation project works.
 - (3) The right at any and all times to continue the construction, operation and maintenance of any Reclamation project works now or hereafter required being located on said lands.
 - (4) The right of the officers, agents, employees, licensees, and Permittees of the United States and State of South Dakota, at all proper times and places, freely to have ingress to, passage over, and egress from all of said lands, for the purpose of exercising, enforcing, and protecting the rights described in and reserved by this Article.
 - (5) There is reserved to the United States all oil, gas, coal, or any other materials, including sand and gravel, together with the right of the United States through its authorized agents or representatives at any time to enter upon the land and prospect for, mine, and remove the same.
 - (6) The right to conduct studies of stream- or reservoir-related flooding and Safety of Dams investigations on the permitted site, and to modify or terminate this Permit or implement any measures deemed necessary to comply with Federal, State, or local flood plain management regulations or to otherwise correct flooding or Safety of Dams problems.
- p. The Permittee will not hold the United States or the State of South Dakota responsible in any way for damage that may be caused from project operations including or from waters stored or held in the reservoir.
- q. The Permittee hereby agrees to indemnify and hold harmless Reclamation or its employees, agents, and assigns from any loss or damage and from any liability on account of personal injury, property damage, or claims for personal injury or death arising out of the Permittee's activities under this Permit or on account of the construction, operation and maintenance of the Shadehill project.
- r. Permittee agrees to hold harmless and indemnify the State of South Dakota, its officers, agents and employees, from and against any and all actions, suits, damages, liability or other proceedings that may arise as the result of performing services or privileges granted hereunder. This Article does not require Permittee to be responsible for or defend against

claims or damages arising solely from errors or omissions of the State, its officers, agents or employees.

(13) TERMINATION OF PERMIT

- a. This Permit may be terminated (or any other dispositional alternative specified in Article 13e) upon Department providing Permittee with 180 days written notice and all of the rights of the Permittee hereunder shall cease, and the Permittee shall quietly and peaceably deliver to the Department possession of the permitted site under any of the following conditions:
 - (1) Upon expiration or termination of the existing management agreement – Reclamation will not stand in the stead of the Department in the event the MOU between Reclamation and the Department expires or is terminated; or,
 - (2) At any time on the mutual written agreement of all parties to this Permit; or,
 - (3) After failure of the Permittee to observe any of the terms of this Permit.
- b. If upon expiration or termination of the Permit, the Department determines not to issue a subsequent Permit, the Permittee must remove those structures or other properties that are owned or controlled by the Permittee within 90 days of written notification by the Department. Upon failure to remove the structures within the specified period, they shall be considered abandoned and become the property of the United States and be subject to disposal under Federal regulations. Any removal of such improvements or other property and restoration work remaining will be performed by the Department or the United States and the Permittee is liable for all costs therefore.
- c. All permanent improvements to the land including trees, shrubs, turf, wastewater systems, wells, and other similar improvements (the dwelling and directly associated improvements excepted), become fixed property and must remain with the site, unless their removal is otherwise approved in writing or required by the Department. All permanent improvements remaining with the site become the property of Reclamation.
- d. A refund of the annual Permit fee will be allowed only if this Permit is cancelled for project purposes and shall be prorated based upon time used.
- e. In the event of non-use of the Cabin for a period of more than two (2) consecutive calendar years, this Permit shall terminate without right of renewal; where the non-use is the result of death, illness, or military service of the Permittee, the Department may waive this termination clause.
- f. DISPOSITIONAL ALTERNATIVES - If the Department finds that one or more of the allegations is supported by a preponderance of the evidence, the Department shall select from among the following alternatives for disposition. The Department and the Permittee may agree upon a dispositional alternative not enumerated below provided it is not in contravention of the law.
 - (1) Terminate the permit; or
 - (2) If the Permittee has come into compliance with the terms of the permit according to the Department's directives, the Department may refrain from terminating the permit.

(14) OFFICIALS NOT TO BENEFIT

No member of or delegate to Congress or resident commissioner shall be admitted to any share or part of this contract or to any benefit that may arise here from. Nothing, however, herein contained shall be construed to extend to any incorporated company if the contract be for the general benefit of such corporation or company.

(15) SUCCESSORS IN INTEREST OBLIGATED

The provisions of this Permit shall apply to and bind the assigns of the Department, and the heirs, executors, administrators, and assigns of the Permittee.

(16) FAILURE TO ENFORCE DOES NOT CONSTITUTE WAIVER

The Department's waiver of an infraction of this Permit by the Permittee is not waiver of future compliance. Any provisions waived, as well as other provisions of this Permit, remain in full force and effect. The Department and or Reclamation are not precluded from future exercise of a right or remedy (including but not limited to termination) or the exercise of any other right or remedy by a single or partial exercise of a right or remedy.

(17) SEVERABILITY

If any term of this Permit is declared by a court of competent jurisdiction to be illegal or in conflict with any law, the validity of the remaining terms and provisions shall not be affected, and the rights and obligations of the parties shall be construed and enforced as if this Permit did not contain the particular term or provision held to be invalid.

IT IS FURTHER UNDERSTOOD AND AGREED that the Department shall be represented in all matters pertaining to this Permit by the Director of Parks and Recreation and such other employees as he or she may designate.

I hereby certify that I shall use the permitted site for personal use only, and I agree to faithfully comply with the provisions set forth herein.

[Redacted]

Date

[Redacted]

Date

[Redacted]

Signature

[Redacted]

Signature

IN WITNESS WHEREOF, the Game, Fish and Parks Department causes this Permit to become effective on the [Redacted] day of [Redacted], [Redacted]

STATE OF SOUTH DAKOTA
DEPARTMENT OF GAME, FISH AND PARKS

[Redacted]

Director

Division of Parks and Recreation

EXHIBIT A
INVENTORY OF EXISTING ON-SITE & OFF-SITE STRUCTURES

ON-SITE LOT STRUCTURES: Area: _____ Lot No.: _____
Cabin/Trailer - Year built: _____ Square feet: _____
Cabin/Trailer Exterior Dimension: _____

Water System

Potable Water Source _____ Other Water Source _____

Wastewater System Type _____

Installation Date _____ Last Inspection _____

Outbuilding(s) (Please list type and dimension of each)

Deck(s)

Square feet: _____ Dimension: _____

TYPE OF FACILITY / SHORELINE DEVELOPMENT:

(Fill in the blank as appropriate to identify existing facilities – otherwise fill in N/A)

OFF-SITE LOT STRUCTURES

Number of Docks: _____

Dock Type(s): ☐ Floatation-type ☐ Wheeled-type

Dock Size(s) (length): _____

Dock Frame Construction: ☐ Wood ☐ Metal ☐ Other (Specify) _____

Dock Decking: ☐ Wood ☐ Metal ☐ Other (Specify) _____

Flotation: ☐ Foam ☐ Plastic Drum ☐ Other (Specify) _____

Dock Anchorage Type: _____

Domestic-Use Water System Using Reservoir Water

Pump Capacity (gpm): _____ Pump Type: ☐ Submersible ☐ Surface-mounted

Motor Type: ☐ Electric ☐ Gasoline ☐ Other (Specify) _____

Intake Line Support Method: ☐ Anchored To Doc ☐ Float on Inlet

☐ Other (Specify) _____

Size and Type of Intake Device: _____

Size and Type of Discharge Waterline: _____

Shoreline Access Structures/Facilities

Structure Type(s): ☐ Walkway ☐ Stairway ☐ Other _____

Brief Description of Shoreline Access (construction materials, approximate length, etc.): _____

Bank Stabilization/Shoreline Erosion Control

Erosion Control Type: ☐ Rock Riprap ☐ Concrete Retaining Wall

☐ Other (Specify) _____

Signature of Permittee(s)

Date

Provide additional information as required on a separate sheet.

AGRICULTURAL AND GRAZING LEASE

STATE OF SOUTH DAKOTA

for

Lands Owned or Controlled by
The Department of Game, Fish and Parks

COUNTY	Perkins
AREA	Shadehill
CROP YEAR	20 18
NEW TENANT	yes/no

THIS LEASE made and entered into this _____ day of _____, 20 18 by and between the State of South Dakota acting by and through the Game, Fish and Parks Commission, hereinafter identified as the lessor, and _____ of _____ hereinafter identified as the lessee.

WITNESSETH: The South Dakota Department of Game, Fish and Parks by giving due consideration of the benefits issuing to the public in the preservation and wise use of the fish and game resources of South Dakota, hereby leases, lets and demises to the lessee for a term of _____ beginning _____, 20 _____ and ending _____ 20 _____, the following described property situated in the County of _____ in the state of South Dakota, to wit:

THIS LEASE is granted subject to the following provisions and conditions and embodies all agreements between the parties and no modification or extension of the same shall be binding unless in writing and signed by the parties hereto.

It is specifically understood and agreed that the lessor shall be represented in all matters pertaining to the administration of this lease by the Secretary of the Department of Game, Fish and Parks and other Department personnel designated by the Secretary.

The lessee shall neither transfer nor assign this permit nor sublet said property or any part thereof, nor grant any interest, privileges, or licenses whatsoever in connection with this lease without the express written consent of the lessor.

The lessee is required to have all state and federal hunting licenses when hunting this land. All hunting rights are reserved by the State.

A. RENTAL TERMS

The lessee agrees to provide to the lessor as share for said property _____ of all grain crops and/or _____ of all hay raised thereon during the term of the lease. The lessee agrees to pay to the lessor a cash rental fee of _____ for the grazing of livestock, _____ for the cutting of alfalfa, _____ for the cutting of wild hay or _____ on the above described premises.

SPECIAL PROVISIONS:

B. CROPPING SYSTEM

The lessee agrees to plant for the calendar year, 20 _____ approximately _____ acres of _____, _____ acres of _____ acres of _____, _____ acres of _____, or other crops and acreages as may be mutually agreed upon by the lessee and lessor. The Lessee shall not:

a. Remove any portion of the crops from the land until notice has been given to the lessor. b. Remove any portion of the crops until instructions have been received as to what part or parts of said crops are to be left for wildlife food or cover. c. Cut or mow hay, grass or weeds before July 15th, unless otherwise expressly specified. The Lessee shall be responsible for controlling noxious weeds on all crop areas.

C. RANGE CAPACITY

The lessor shall be the sole determining agent of the number of livestock to be grazed on any area covered by this lease. The grazing allotment for the property heretofore described involving approximately _____ acres shall be _____ animal units for a period of _____ months beginning _____ 20 _____ and ending _____ 20 _____.

D. TERM OF LEASE

Notwithstanding the general laws of this state relating to agricultural leases, the parties agree that this lease shall absolutely expire on the date entered above and in no event and under no conditions shall the lessee be allowed to hold over as tenant for any additional period of time, it being agreed that the ONLY method that this lease shall be extended or renewed is by execution of a new lease.

(SECTIONS E THROUGH J APPEAR ON BACKSIDE OF THIS PAGE)

APPROVAL AND EXECUTION

I (we) agree to the terms, duties and conditions stated on both the front and back sides of this page and upon approval will comply therewith.

Conservation Officer Keith mutschler Date

Lessee's Signature Date

Regional Land Management Supervisor Date

Habitat Program Administrator Date

This lease is hereby approved and granted effective on the date and year as first entered above.

STATE OF SOUTH DAKOTA

DEPARTMENT OF GAME, FISH AND PARKS

by _____

Division Director Date

E. LIVESTOCK UNITS

The following livestock classification shall be used for the purpose of this lease:

CATTLE:	ANIMAL UNITS		ANIMAL UNITS
Weaned calves and yearlings	0.6	Cows and unweaned calves (5 mo. and younger)	1.0
2 year olds and dry cows	1.0	Bulls, 2 yrs. old or over	1.3

F. MANAGEMENT OF LIVESTOCK

It shall be the duty and responsibility of the lessee to salt livestock at designated salt stations in such manner as to insure equitable and even range use and to change salt stations at such times as necessary to prevent erosion or excessive use around such stations. It shall further be the duty of the lessee to remove from the property within 48 hours of death, the carcasses of all livestock that die on the premises, regardless of cause.

In the event that it becomes necessary to reduce the animal unit allotment or that the cattle are all to be removed because of drought or other adverse conditions, the lessee shall, upon receipt of written notice from the lessor, be reimbursed for the time not used under the terms of the lease.

G. THE LESSOR'S INVESTMENT AND EXPENSES

THE LESSOR AGREES to furnish the property previously described and also to furnish the items of expense listed below at its discretion:

(1) Materials necessary for repairs, maintenance and improvements; (2) Skilled labor employed in making permanent improvements and repairs; (3) Grass, legume and other seed or planting stock necessary to plant and maintain waterways, terraces and wildlife cover; (4) Chemical to control noxious weeds; (5) In the event that it becomes necessary for the lessor to use the land that has been previously prepared by the lessee and not yet seeded, for the planting of shrubs, trees or other wildlife food or cover crops, the lessee will be reimbursed for his labors at the customary rate in the area.

H. THE LESSEE'S INVESTMENT AND EXPENSES

THE LESSEE AGREES TO: (1) Furnish all machinery, equipment and man labor necessary to operate the land properly; (2) Provide quality seed and seed treating materials to produce crops; (3) Pay the expenses of harvesting, hauling and all other machine work hired or done by him; (4) To deliver to the nearest market the lessor's share of the crops raised on the lands covered by this lease unless instructed by the lessor to leave part or all of its share in the field for wildlife food.

I. DUTIES OF THE LESSEE IN OPERATING THE LAND

THE LESSEE AGREES that he will perform and carry out the stipulation:

(1) To plant and cultivate the land in a timely, thorough and businesslike manner; (2) To keep the fences and other improvements on said property in as good repair and condition as they may be at the time of signing the contract by the lessee: ordinary wear or unavoidable destruction excepted; (3) Not to cut trees, shrubs, bushes, vines and non-noxious weeds without express written consent of the lessor; (4) Not to burn straw, stalks or other crop residues, weed patches, cover areas or fence rows without express written consent of the lessor; (5) Not to plow or otherwise disturb any sod, pasture, or meadow land without the express written consent of the lessor; (6) To control soil erosion as completely as possible by strip cropping, contouring, maintaining waterways, turnrows and terraces and to cooperate fully with any conservation practices the lessor may direct; (7) Not to hog off, or feed off in any manner, any crops or portions thereof or to graze any livestock in any manner, on crop residues on any cultivated lands included in this permit without the express written consent of the lessor; (8) The lessee will cooperate fully in any programs promulgated by the lessor for the improvements of wildlife and fish or hunting and fishing, and it is expressly understood by the lessee that the entire area excepting refuges is open to the public during the legal open seasons for hunting, fishing and trapping; (9) To control noxious weeds by farming, mowing, and spraying;

IT IS FURTHER AGREED that:

(1) The right is hereby reserved to the lessor that their representatives, officers, agents or employees may enter upon said property at any time and for any purpose in the promotion, preservation or management of all resources and the removal therefrom of timber or other materials necessary for such purposes. (2) The lessor shall not be responsible for damages to property or injuries to persons which may arise from or be incident to the use, cultivation or occupation of the said property, nor for damages to the property of the lessee, or for injuries to the person of the lessee's officers, agents, servants, or employees, or others who may be on said property at their invitation or the invitation of any one of them. The lessee shall hold the lessor harmless from any and all such claims. (3) The lessee shall be monetarily liable for any damages that may be caused to state property by his activities under this lease, and that he will exercise due diligence in the protection of all resources or improvements which may be on or a part of such property. (4) The lessee and his employees will do all in their power to prevent and suppress range or forest fires on said property, and to immediately report any fires which they cannot suppress. (5) The lessee and his employees will report any vandalism and theft of State property to the proper authorities. (6) Minor improvements of a temporary nature, such as cattle catch pens, stock tanks, stock oilers and salt troughs which do not mar the condition or appearance of the land included in this lease may be made by the lessee at his own expense. The lessee may at any time during the period of this lease or within 30 days after lease terminates, remove such improvements, provided he leaves in good condition that part of the land from which they were removed. If such improvements are not removed within the time herein specified, they shall become the property of the State of South Dakota free from any claim for damages.

J. FORFEITURE OF LEASE

Failure of the lessee to comply with the terms and conditions of this lease, or conviction of the lessee of a game law violation shall be cause for immediate revocation of this lease and all the rights and privileges granted herein without compensation or reimbursement for the lessee's investment under said lease.

Appendix C

SHADEHILL RESERVOIR USER SURVEY

SURVEY RESULTS SUMMARY

SURVEY COMMENTS

Shadehill Reservoir User Survey

RECLAMATION

Your help is needed! The Bureau of Reclamation, in cooperation with the South Dakota Department of Game, Fish and Parks (GFP) is in the early stages of developing a Resource Management Plan (RMP) for the Shadehill Reservoir. We are interested in your opinions and preferences regarding Shadehill Reservoir. This survey is voluntary and we will only report summaries of our findings. Your input is important even if this is the first time you have visited the reservoir. Please take a few minutes to answer this short survey. Thank you for your help!



Start this form over.

Shadehill Reservoir User Survey

Please read each question on the following pages and indicate your answer in the space provided.

1. Q1. Is this your first time visiting Shadehill Reservoir?

Mark only one oval.

- ☐ YES
☐ NO

2. Q2. Did you take any day trips (including current trip) to Shadehill Reservoir in the past 12 months?

Mark only one oval.

- ☐ NO
☐ YES

3. Q2b. IF YES to question Q2., approximately how many day trips did you take? _____ Number of trips

4. Q2c. IF YES to question Q2., on average, approximately how many hours did your day trips last? _____ Hours

5. **Q3a. Did you take any overnight trips (including current trip) to Shadehill Reservoir in the past 12 months?**

Mark only one oval.

- ☐ NO
- ☐ YES

6. **Q3b. IF YES to Q3a., approximately how many overnight trips did you take? ____ Number of trips**

7. **Q3c. IF YES to Q3a., on average, approximately how many nights did your overnight trips last? ____ Nights**

8. **Q4. Approximately how far, one-way, did you travel from your home to Shadehill Reservoir? ____ Miles (one-way)**

9. **Q5. How strongly do you agree or disagree with each of the following statements about Shadehill Reservoir?**

Mark only one oval per row.

	Strongly Disagree	Slightly Disagree	Neither Disagree Nor Agree	Slightly Agree	Strongly Agree
The Reservoir is inviting to use.	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Public access the Reservoir is sufficient.	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Public access to the Reservoir is safe.	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
I enjoy the undeveloped nature of the recreational activities at the reservoir.	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
I enjoy the developed recreational areas at the reservoir.	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

-
- Shadehill Reservoir
Land and Recreation Survey Map**
- 0 0.5 1 2 Miles
- Main Access Roads - Open to the Public
— Shadehill Reservoir Boundary
- Shadehill Reservoir
Land and Recreation Survey Map**

[illegible]

	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28
Shore fishing access	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Day use/Picnic shelters	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Trees for wind breaks	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
ADA accessible facilities	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Dump/fill station	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
No additional facilities/services desired	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

11. Q7. To what extent, if at all, did you experience any of the following at the reservoir during the past 12 months? Please select a response for each item:
Mark only one oval per row.

	Not An Issue	Slight Issue	Moderate Issue	Serious Issue	Very Serious Issue
Noise disturbance	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Crowding at campsites	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Inconsiderate groups or individuals	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Too many boats on the reservoir	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Too many boats at ramp	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
Conflict with other types of recreational users	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

12. Please add any additional issues not identified in question Q7.

13. Q8. Which of the following activities have you participated in at the Shadehill Reservoir during the past 12 months?

Check all that apply.

- ☐ Water skiing, tubing, etc.
- ☐ Sailing
- ☐ Wildlife viewing
- ☐ Swimming
- ☐ Hiking
- ☐ Canoeing/Kayaking
- ☐ Tent camping
- ☐ RV/Trailer camping
- ☐ Day use/ picnicking
- ☐ Recreational boating
- ☐ bicycling
- ☐ ORV use
- ☐ Horseback riding
- ☐ Hunting
- ☐ Boat fishing
- ☐ Shore fishing
- ☐ Sightseeing
- ☐ Ice fishing
- ☐ Snowshoeing
- ☐ Cross-country skiing
- ☐ Spear or Bow fishing
- ☐ Shed hunting

14. Q9. Please specify any activities you have participated in at Shadehill Reservoir during the past 12 months that were not on the above list

15. Thank you for your time! Those are all the questions we have for you. If you have additional comments about the management of Shadehill Reservoir, please use the space below.

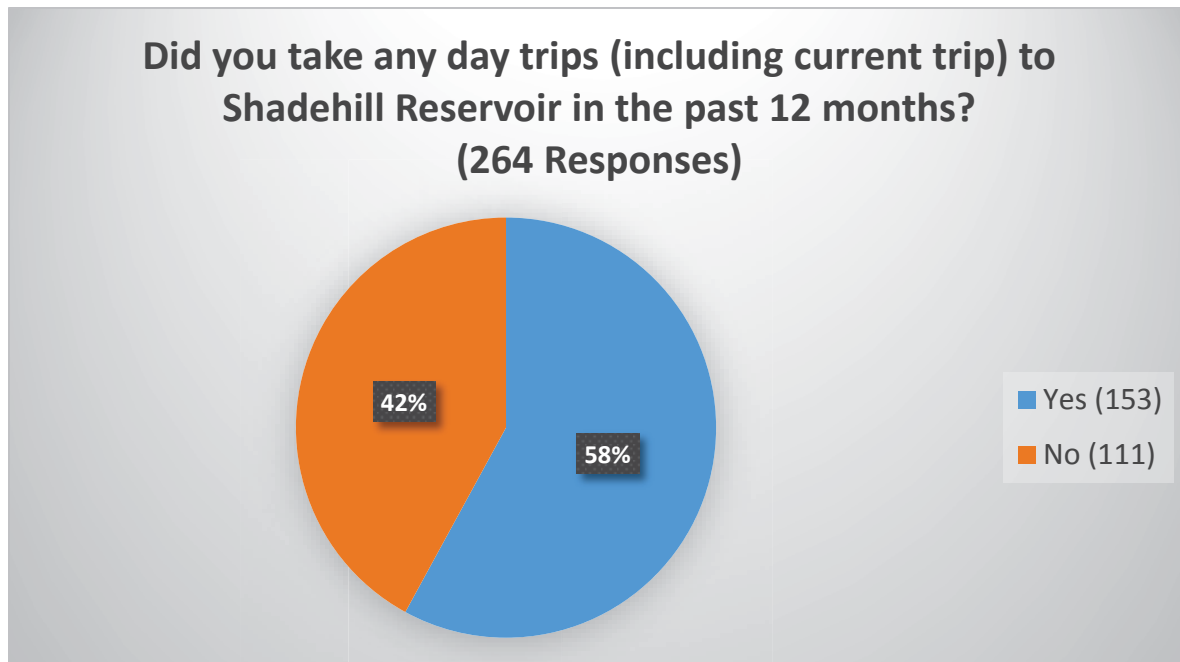
16. To receive notifications on the development of the Shadehill Resource Management Plan, please provide your email address

Shadehill User Survey Results: Summary

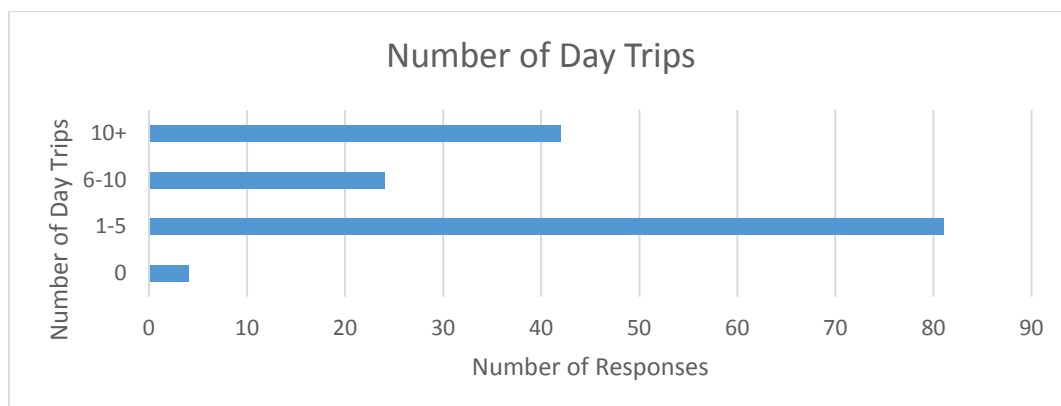
Q1. Is this your first time visiting Shadehill Reservoir?



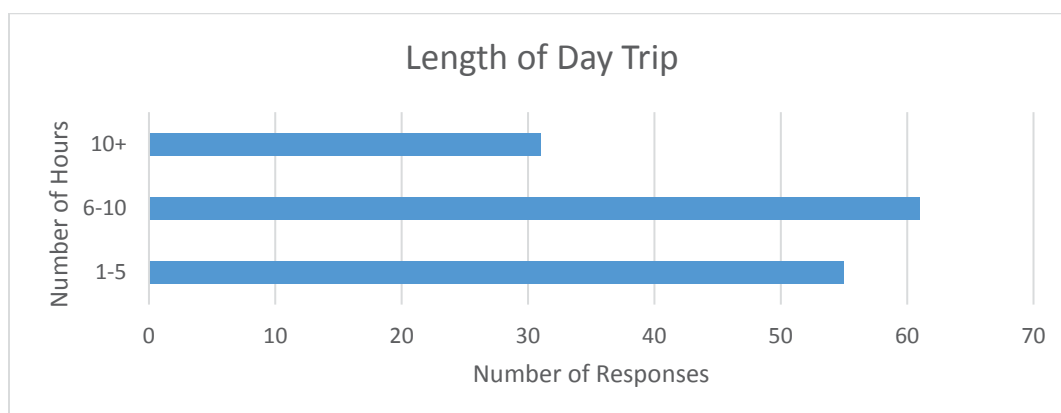
Q2. Did you take any day trips (including current trip) to Shadehill Reservoir in the past 12 months?



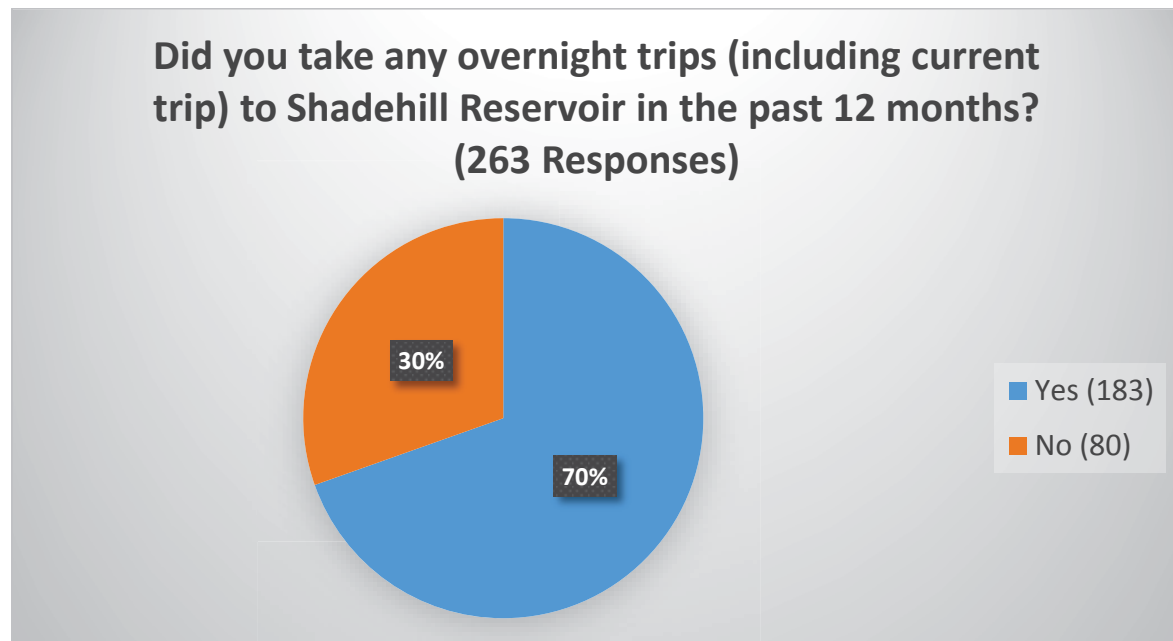
Q2b. IF YES to question Q2., approximately how many day trips did you take?



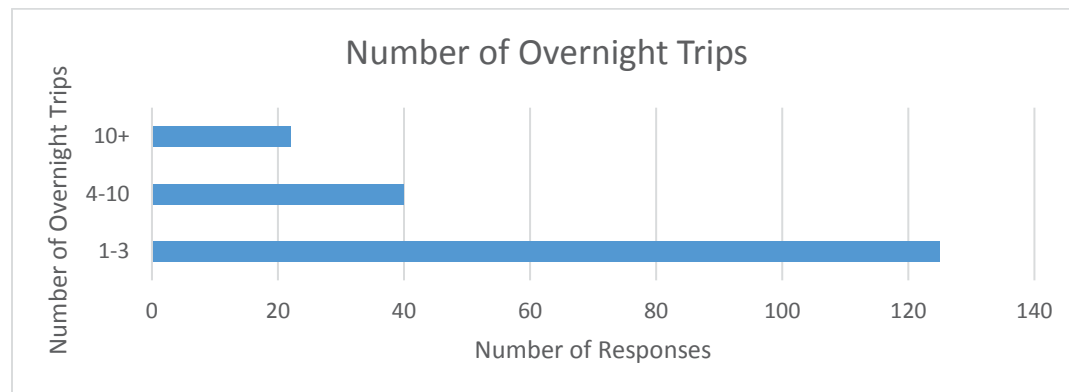
Q2c. IF YES to question Q2., on average, approximately how many hours did your day trips last?



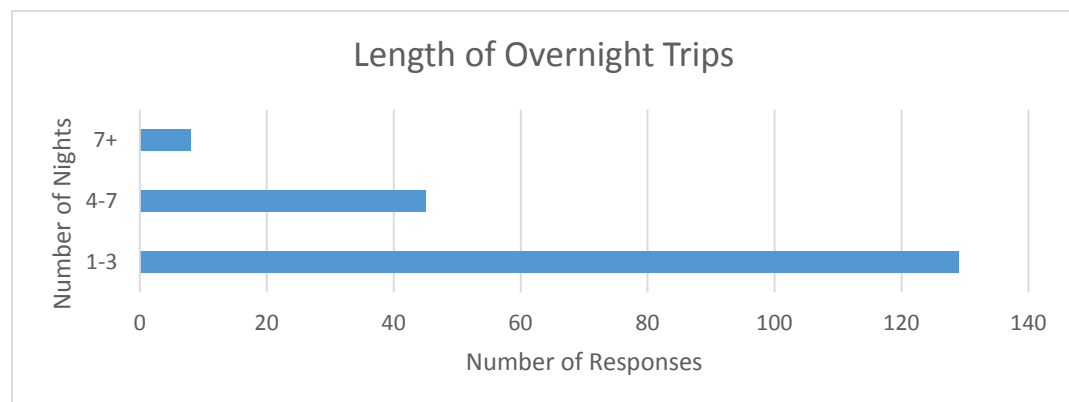
Q3a. Did you take any overnight trips (including current trip) to Shadehill Reservoir in the past 12 months?



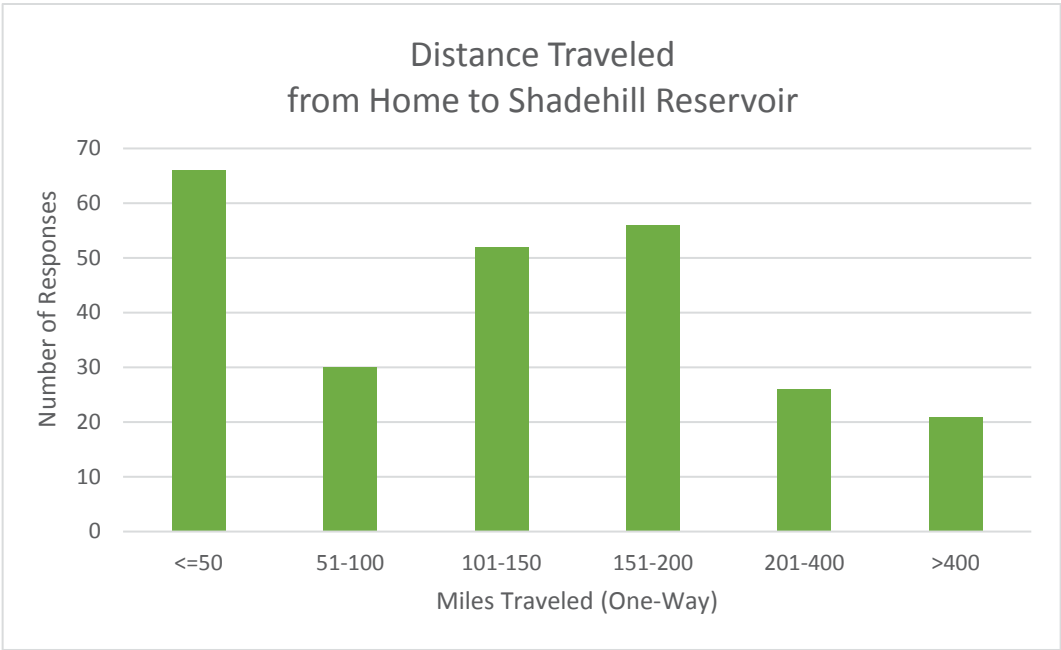
Q3b. IF YES to Q3a., approximately how many overnight trips did you take?



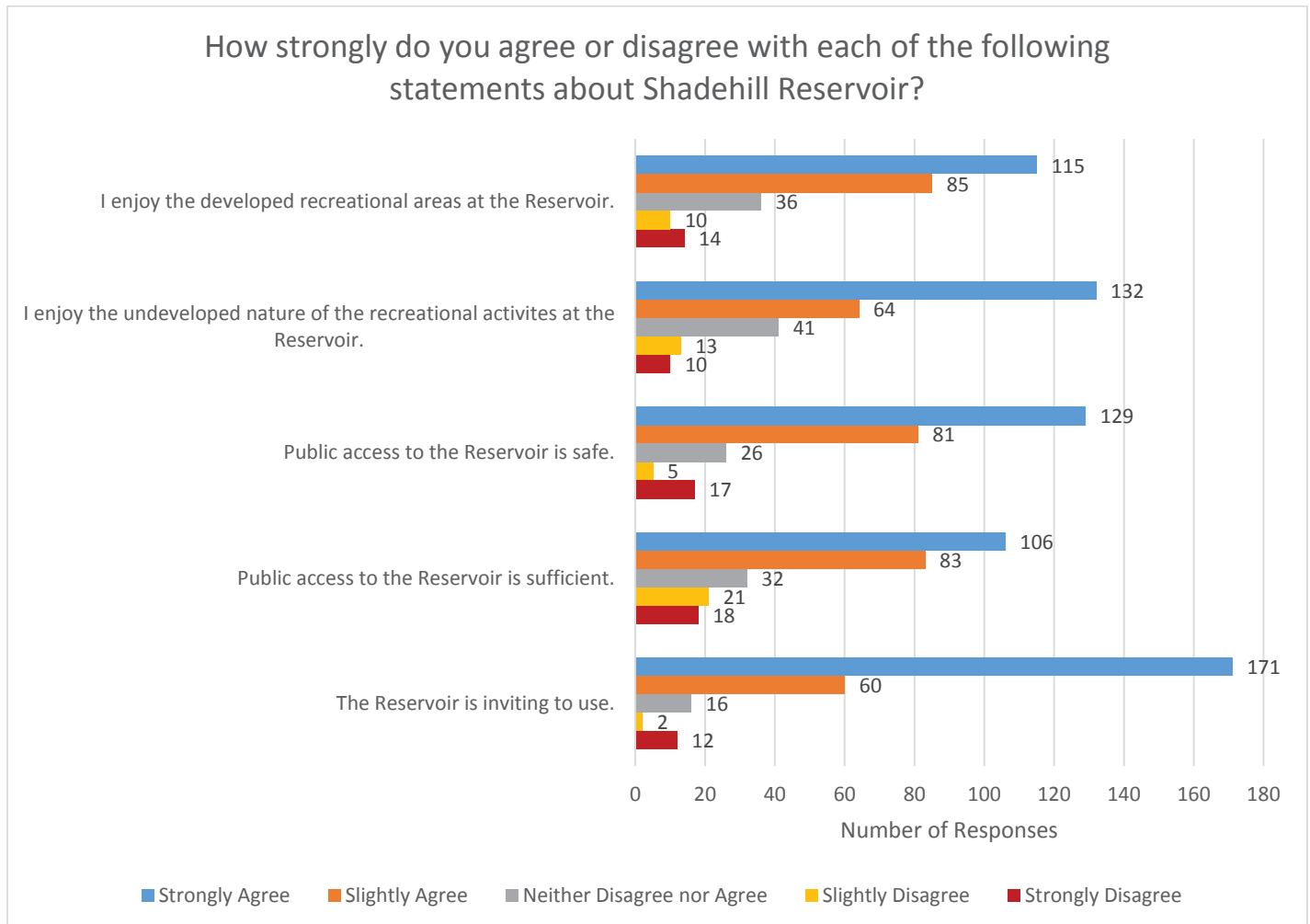
Q3c. IF YES to Q3a., on average, approximately how many nights did your overnight trips last?



Q4. Approximately how far, one-way, did you travel from your home to Shadehill Reservoir?



Q5. How strongly do you agree or disagree with each of the following statements about Shadehill Reservoir?



Q6. Which of the following additional facilities/services, if any, would you like to see at the reservoir?

Additions	Hiking Trails	None desired	Road Maintenance	Shore Fishing Access	Law Enforcement Presence	Trees for Wind Breaks	Campgrounds w/ Electrical Hookups	Biking Trails	Comfort Station/Shower	Camping Cabins	Potable Water Hookup	Concession (food, drink, bait)	Fish Cleaning Station	Boat Ramp	Vault Toilet	Hunting Trail Access	Hunting Road Access	Dump/Fill Station	Primitive (tent) Campgrounds	Archery Range	Day Use/Picnic Shelters	Playground Equipment	Interpretive Information	Shooting Range	ADA Accessible Facilities
MU 1	24	25	16	17	15	13	21	16	18	18	17	15	13	9	12	13	14	11	13	14	8	9	11	14	8
MU 2	16	10	7	7	15	11	7	7	8	9	5	10	6	6	7	7	6	5	7	5	6	8	6	5	5
MU 3	14	10	10	10	14	9	12	11	7	5	8	5	8	6	8	8	7	7	8	10	5	4	5	9	4
MU 4	13	14	7	8	10	8	5	8	3	8	6	3	8	6	9	8	7	6	10	7	4	5	6	8	6
MU 5	25	11	17	15	15	11	12	15	9	7	11	11	6	12	12	5	5	3	9	2	5	6	12	3	6
MU 6	20	10	16	17	13	17	14	12	13	10	11	2	7	8	6	5	4	12	5	0	14	8	10	2	8
MU 7	17	8	16	9	8	11	15	10	9	10	10	4	10	9	7	8	7	5	6	2	6	4	4	4	3
MU 8	20	10	21	17	4	16	23	11	24	17	18	9	16	16	7	9	9	14	8	3	5	7	5	4	6
MU 9	5	6	12	3	6	5	5	2	4	8	4	4	2	2	4	1	1	2	2	8	4	3	0	2	0
MU 10	7	6	8	3	3	4	2	4	2	2	2	0	1	3	0	1	1	1	3	0	1	1	0	2	1
MU 11	6	6	8	5	3	4	2	3	0	0	1	1	1	3	0	1	1	1	2	1	3	0	1	0	0
MU 12	5	7	5	3	3	5	1	2	1	0	1	1	2	4	2	1	1	1	2	0	1	1	1	0	0
MU 13	5	6	3	3	2	4	1	2	1	1	1	0	0	0	1	3	2	1	0	0	1	0	0	1	0
MU 14	5	8	3	3	2	5	1	2	0	1	1	0	1	1	1	2	2	0	1	0	0	0	0	0	1
MU 15	5	9	4	4	3	4	2	2	1	1	1	1	0	1	0	1	1	1	0	0	1	0	0	0	0
MU 16	5	8	6	5	7	4	1	3	0	1	1	4	5	3	3	2	2	0	1	0	1	0	1	0	1
MU 17	4	7	3	2	2	3	1	2	0	0	1	0	0	0	0	1	1	0	0	0	0	0	0	0	0
MU 18	4	7	4	3	2	5	1	2	1	0	1	0	0	1	0	3	2	1	0	1	1	1	0	0	1
MU 19	5	6	3	4	2	4	1	2	0	2	1	0	1	1	1	4	4	0	1	0	0	0	0	1	0
MU 20	4	6	5	7	3	5	3	2	2	2	3	0	0	1	2	1	1	1	0	0	0	0	0	0	0
MU 21	4	6	6	5	5	5	3	2	2	3	3	1	1	0	2	1	1	1	0	0	0	0	0	0	0
MU 22	4	6	7	5	5	6	5	3	4	4	3	4	1	0	2	1	1	1	0	0	0	1	0	0	0
MU 23	6	6	7	7	14	6	11	7	16	12	11	16	4	4	2	1	2	2	0	3	2	4	2	2	1
MU 24	3	7	5	6	3	4	2	2	3	1	2	2	1	1	0	1	1	1	0	1	0	2	0	1	0
MU 25	9	7	9	7	14	6	9	9	10	11	7	24	14	7	2	2	1	7	1	4	1	6	5	2	3
MU 26	5	6	7	4	4	5	3	3	2	2	2	0	1	0	2	2	2	4	1	7	1	1	1	4	0
MU 27	4	8	6	4	6	3	2	3	1	3	2	3	8	1	4	2	1	0	2	6	2	0	1	3	0
MU 28	6	9	6	6	5	5	4	6	4	6	4	3	4	4	3	4	4	3	3	3	4	4	3	3	3
Total *	250	235	227	189	188	188	169	153	145	144	138	123	121	109	99	98	91	91	85	77	76	75	74	70	57

Highlighted numbers represent the three most requested additions for that particular Management Unit.

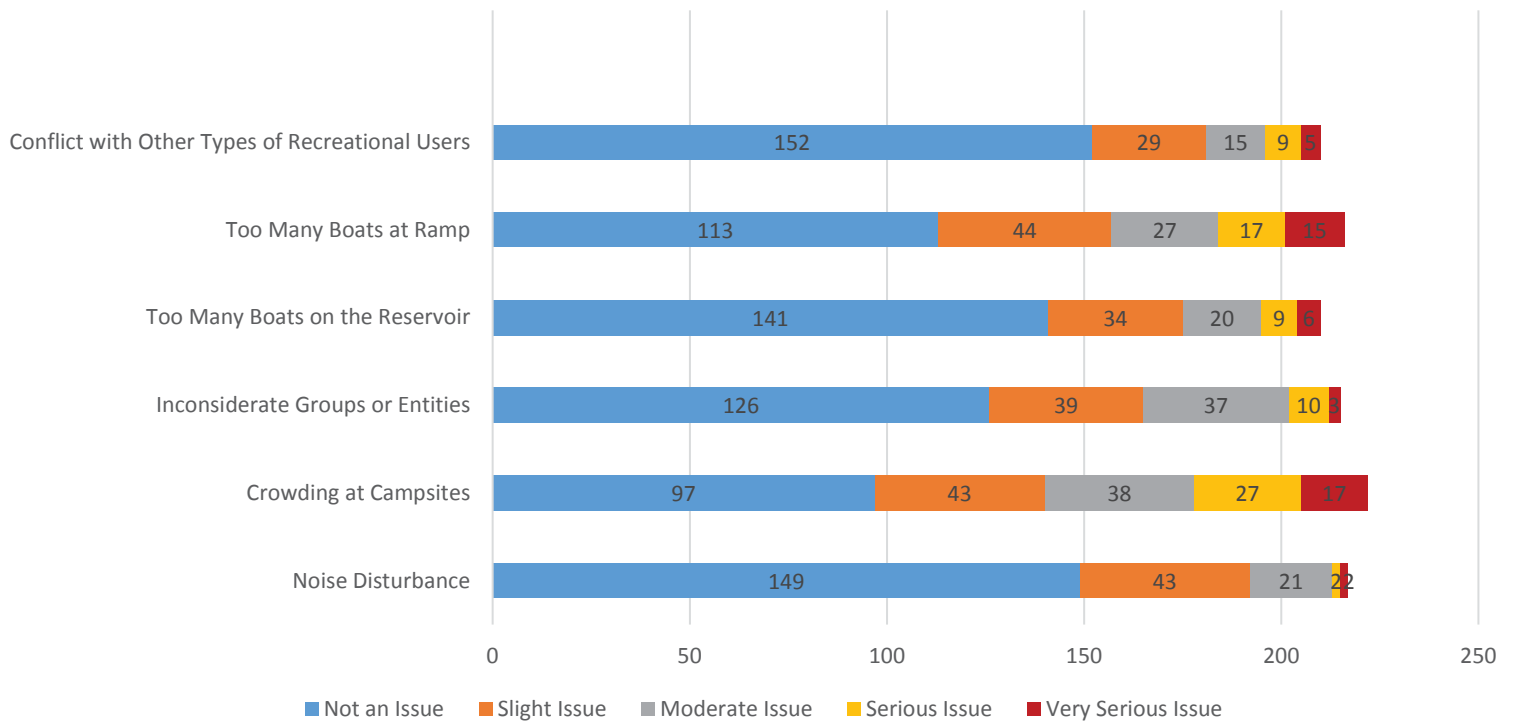
* Total reflects the number of requests per addition, regardless of Management Unit.

Note: For Question 6, the map labels did not clearly reflect Management Units, specifically Ketterling Point, Merriman's Grove, West Boat Ramp, and Hugh Glass. This may have caused confusion for some users.

Q7. To what extent, if at all, did you experience any of the following at the reservoir during the past 12 months?

- **“Other comments” have been compiled into all comments. Please see the Part B of the Appendix.**

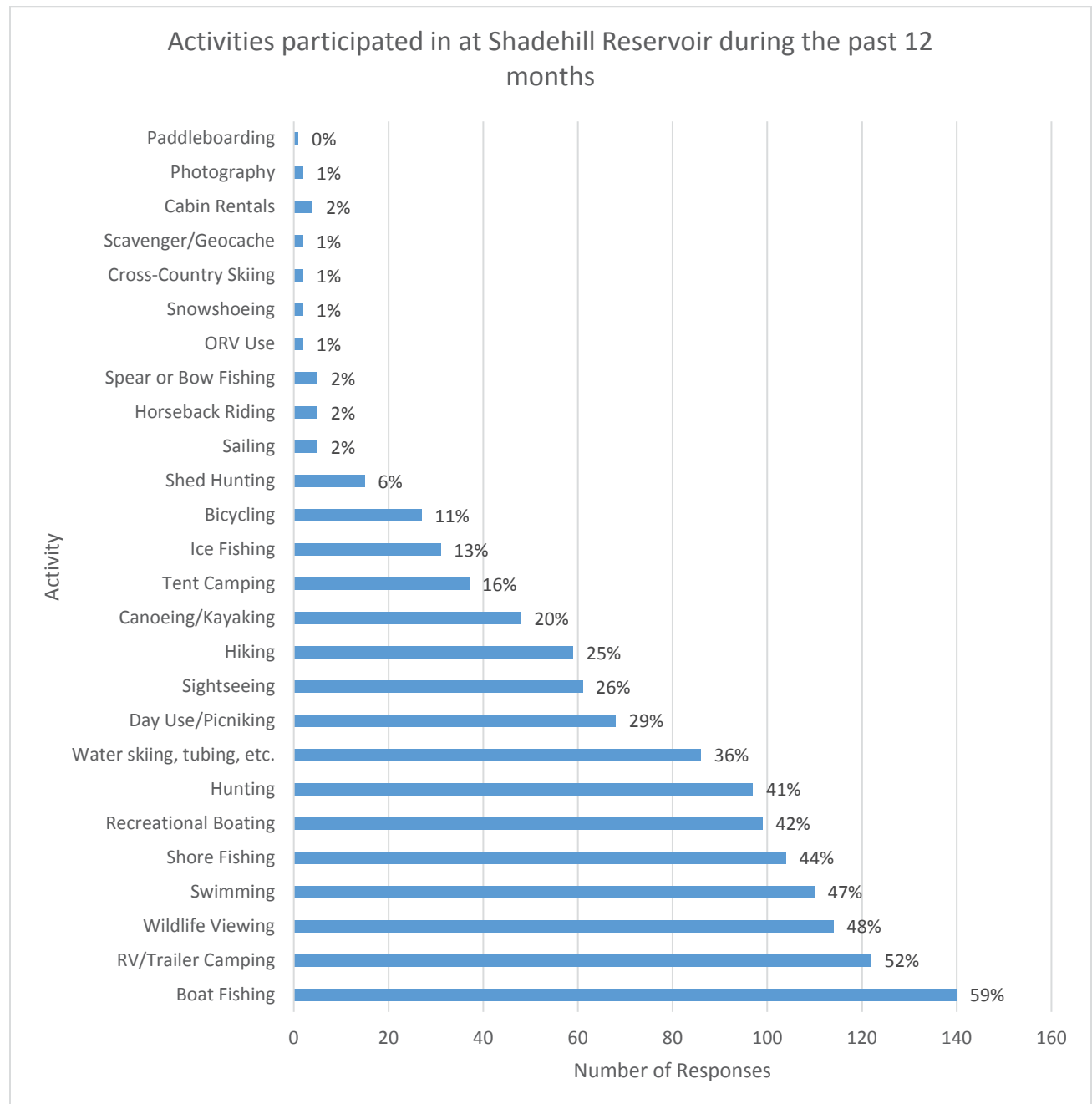
Experiences at the Reservoir During the Past 12 Months



Q8. Which of the following activities have you participated in at the Shadehill Reservoir during the past 12 months?

Q9. Please specify any activities you have participated in at Shadehill Reservoir during the past 12 months that were not on the above list.

- Please note that responses for Questions 8 and 9 were combined and are represented in the chart below.
- “Other comments” have been compiled into all comments. Please see the Part B of the Appendix.



USER SURVEY COMMENTS

Reference #	Comment
1	Cabins should be first come first serve.
2	Cabins should be first come first serve.
3	Cabins should be first come first serve.
4	Full campsites and allowed to reserve too far in advance
5	Fishing pier would be special.
6	Full hook ups
7	People are booking campsites but not using them
8	Conflicts between recreational jet skiers, and fishing boats
9	Not enough sights available
10	poeple book sight for the whole camping season , and don't use, all sights booked and no one occupied the sights makes it very hard to get a camping sight and is disgusting to see all the open sights that have been booked and not any available
11	Not enough space at fish cleaning station. Very smelly, needs to be open area like other State Park fish cleaning stations.
12	More than 35 campsites are needed. Western SD has only 6 State Park Campgrounds while central & Eastern SD have around 44. Western SD needs more campgrounds! We have to fight for a campsite every weekend!
13	Campsites never available, always booked in advance.
14	Need more non-reservable options for local residents
15	No fire pits, sun shades, in the picnic areas.
16	Roads in some areas are not bladed when they should be, Hugh Glass area in particular.
17	None
18	Give preference for sd residents
19	Campground requirements should states that you occupy the campsite when you reserve it. Too many reserve site three to four days ahead of the 90 day window just to get the site.
20	I would really like to see more camper cabins in the area.
21	Campsite property - overall lighting is inadequate. Unsafe.
22	Hugh Glass area has become a party place ie. noise, alcohol and very possible drugs
23	Cleaner public bathrooms & showers!! Very filthy last stay, 🦌 all over inside bathrooms.
24	Also, very dangerous at night as there are not lights. The area certainly could use some street lights in camp area. If an emergency, (fire or ambulance) it would be difficult to get around.
25	Lighting could better in campground
26	Keeping cabins and lodge and showerhouse in updated, great condition.
27	Had to wait in line to use the showers
28	The reservation system is awful. Please go back to the envelope system with the host handling things. I know that even the employees at all of the State Parks we have been to feel that way--they are diplomatic enough to not say it outright but when I bring up the subject it is very easy to tell that they dislike it as much as we do!
29	Also, you need to designate at least one camping cabin as dog friendly. We have several friends with dogs who can not/will not camp simply because of this issue.
30	You keep trying to cramp more people into the area, the only result of which is to seriously degrade the quality of experiences at the lake. It is axiomatic that the number of people present is inversely proportional to the quality of the camping, fishing and hunting. Lots of people equals low quality.
31	Would like to see a horse camp with corrals & trail access or open riding
32	You tend to want to bunch up all your services and congregate a bunch of people on Ketterlings Point!

152	Fix Hugh Glass campground and spread some people out.
33	You are going to get someone killed or hurt from too much watercraft on Ketterlings! Just saying as local who grew up on this beautiful place!
34	Boat dock Needs repaired down there anyhow.
35	reservation communication poor late season during hunting
36	It would be nice to see a ramp and boat dock for use at the south cabin site. The west cabin and north cabin sites all have them. The south cabin users should have the same amenities available to them as the other cabin users especially since the rates have increased significantly
37	Appreciate moving fish cleaning station.
38	Would be nice if there was nice sand with no thistles to play volleyball at Ketterlings.
39	Dislike the online only way to reserve a campsite. No way to do it locally like we used to which has caused a major issue for locals to enjoy the place especially during the major peak weekends.
40	CACTUS! In area 27 up by the rest area. It's such a beautiful area to want to my children and dog run around but there's cactus everywhere.
41	lack of adequate boat launches
169	lack of adequate garbage service
42	None
43	Full Marina
44	Lack of shore fishing access
45	Not enough showers need more for far cabins
46	The fish cleaning station stinks all the time, feel sorry for campers near entrance of campground, can they move it or find solution to smell?
47	LIGHTING THROUGHOUT THE ENTIRE PROPERTY FROM LODGE TO ALL CABINS AND CAMPING SITES IS POOR. HUGE SAFETY CONCERN WITH LACK OF LIGHTING. ADDRESSING LIGHTING WILL ADDRESS AN ONGOING ISSUE WITH THEFT AND VANDALISM.
48	The big unidentified rock pile in the middle of causeway that has wrecked several lower units on motors including mine. Weat boat ramp.
49	Dump station was full when we left, so we could not dump waste
50	I have always felt the facilities were great.
51	Need more lighting.
170	Also had major issues with Ginger's. This year.
52	My family has gathered many years for family reunions at Shade Hill and over the years we have experienced prices increase for less amenities. While the resort has gotten more popular more problems arise. I have always rented a cabin, they are spacious but dirty. We lifted the mattress to fix our bed, the bottom was full of sand, very uncomfortable mattress. I don't expect luxury but cleanliness. We are asked to clean up after ourselves doesn't anyone come in to clean like a motel? I did witness a gentleman go in and out with cleaner but am here to tell you he did nothing to clean the room. The bath house is filthy!! Go and check the window (one near floor) those are the same cobwebs and bugs we complained about last year.
53	This year we had people on top of the shower house peeking into the skylites
173	where is the security or camp host?
174	One huge concern is the safety - NO Lighting - I personally got injured as I was walking to my cabin and stepped into a fire pit! Fortunately for me there were no hot embers in the pit! I certainly hope with the new renovations, that there will be update of security, lighting & cleanliness.
54	have not been to area for many years

55	I was only at the campground for a week in the fall it was very quiet and the people around us were great. We did not use the lake, we stayed to use the campground as a jump off point for a hunting trip.
56	Lack of Service and Maintenance of the Hugh Glass Campground
171	Lack of Service and Maintenance of roads leading thereto.
57	More cabins
58	More cabins
59	More cabins
60	The campgrounds need less online involvement. People reserve spots then sell them online. It is impossible to get camping unless you just book it far in advance. Then I drive through and spots sit empty. It is treated like a money maker rather than public use.
61	you need a better fish cleaning station with more capacity and the more modern grinder
62	I think this area is a jewel in the prairie, we have always had such a great time here and the facilities at the campground are great
63	there is considerable overgrazing
64	Best managed reservoir in SD, MT, and WY. Should be used as a model.
65	Start quiet time from 9am to 9:00 am
66	This was our first stay at the campground and we came in late and had some difficulty registering for a site. Unfamiliar with the registration procedure.
67	Please develop the Hugh Glass site. It is so beautiful and has so much potential.
68	Currently the road is terrible.
69	We appreciate what Shadehill has to offer.
70	We enjoy hunting in the Grasslands and would like to see more camper cabins to allow us to spend more time there. If there were more cabins available, we'd spend more time in the off season at Shadehill scouting and wildlife watching.
71	Shower facilities are inadequate for the number of guests at the property.
72	Think the archery range would be great.
73	I would like to see crested wheatgrass replace by food plots and more intermediate wheatgrass planted.
74	We were there for about a week, more than 3 1/2 years ago. Pheasant hunting was our purpose. We hunted both public and private lands in the area. The facilities were great for us and our travel trailer.
75	It was apparent maintenance was needed, especially for roads then, so likely more so now.
76	Jim does an excellent job managing the State Park.
77	They have an exceptional staff. It's clean and very inviting.
78	Another lodge
79	more cabins would be helpful
80	Would like to be able to do overnight camping in remote areas around the lake again
81	might want the Camp Host or have posted a phone number to a Local Area Veterinarian had my dog get bite by something and needed a vet but no one knew of anybody local
82	We would like to see additional electric pads, too hard to get a spot unless you reserve 90 days in advance.
83	It would be nice to have an additional playground in the campground.
84	Just, once again, get rid of the reservation system. At least, bring it back to South Dakota so we aren't spending a 6 figure payment each year in California.
85	The map / choices was somewhat confusing to use.
86	However I could see adding electrical sites to Lewell Johns campground and a possible comfort station there.
87	Could add a vault toilet at the West Boat Ramp.
88	Adding an additional Lodge type facility near West Boat Ramp or by boat ramp near old swimming beach would certainly get used but might make management to spread out.

89	My email is bcpphillips@spe.midco.net. I took this survey a few days ago and did not understand section Q6. Please go to my survey and cancel any markings, numbers or other indicators I placed on that section. They are completely invalid. The rest of the survey is accurate. Thank you.
90	Chuck holes in the road don't get fixed.
91	Trees over grow the roads and don't get trimmed.
92	The fish cleaning station is a stinking, unsanitary pig sty.
93	The gravel roads to the spillway and to Hugh Glass get graded perhaps once a year, but are otherwise a failing washboard. Many sections of the road to Hugh Glass are devoid of gravel, only to be mud ruts when it rains.
94	The boat docks are only sometimes in the water and typically need repairs.
95	Access to the lake at the morning glory is ruts and mud holes commonly impassible, that a culvert and a little fill would fix.
96	Most fishing access points to the lake along the north side and west have been blocked off. Similarly access points to the lake along the south side have been blocked off. If you don't have a boat, shore fishing is restricted to few sites.
97	Nearly all the picnic shelters with tables and fire pits have been removed at Ketterling's Point, Merriman's Grove, and Hugh Glass. As a result, you must have a site in the campground to have a picnic with fire. Frankly, the only management I see at the lake is by the volunteer campground hosts.
98	More areas for private owned cabins must be developed.
99	I've complained numerous times about not trimming trees around campsites and road. a lot of trees hang over campsites and you have to be careful so you don't scratch your camper and even around the backside loop at ketterlins where the road goes from campsites 32-50 there are trees that hit your camper driving on the road,,,TRIM them.. NOW
100	the biggest gripe is not having water access at sites to fill your camper you are now saying we can't use the hydrants in the campground that we have to take our camper and fill it at the dump station, this is B.S. So if your doing this for campers that paid for this campground through our taxes we pay that's crap. 2 weeks out of the year I camp for a week straight and your telling me that I have to put all my shit away and pack the camper up to take it to the dumpstation and fill water,,,you need to put in more hydrants within the campground. The newer campers you have to have pressurized water to fill them. So now that your saying we can't fill with the hydrants then I expect that your enforcing this for the campground hosts also. They said the reason this is being enforced is because too much water is being used. Do the damn math and figure out the cost on 100 gallons of water that say each campsite uses, it's next to nothing...This better get figured out.
101	WE COULD USE MORE TREES TRIMMED IN MAIN CAMPGROUND, ON THE PADS AND ON THE MAIN ROAD ALWAYS HAVING TREE BRANCHES RUBBING ON CAMPER!!!!
102	MORE BOAT DOCK RAMPS
103	MORE PARKING SPACE, ON WEEKENDS THE PARKING LOT IS OVERFLOWING AND WITH THE ADDITIONAL CAMPING PADS GOING TO BE BUILT THERE WILL BE A LOT MORE BOATS!!!
104	WE NEED SOME TYPE OF PEIRS TO BLOCK THE WAVES WHEN WE HAVE A STRONG SE WIND. BOTH DOCKS HAVE NO PROTECTION AND IT IS VERY DIFFICULT TO LOAD BOATS!!!!
105	MORE WATER HOOKUPS IN THE CAMPGROUND!!!! AS THIS AREA IS GETTING MORE POPULAR WE HAVE TO BOOK 6-7 DAYS MANY TIMES AND WE RUN OUT OF WATER SOME AREAS WE HAVE TO RUN HOSES OVER 300 FEET TO A HYDRANT!!!!!!

106	AND NOW THEY TELL US WE CANT FILL OUR CAMPERS FROM THE HYDRANT, THAT WE HAVE TO HOOK UP AND GO TO THE DUMP STATION AND FILL THERE, THIS IS ABSOLUTELY BULLSHIT!!!!!! WE USE THE SAME AMOUNT OF WATER IF WE FILL AT THE STATION OR IN THE PARK AND IT IS QUITE AN INCOVENIECE TO HAVE TO HOOK UP TO GO REFILL WATER!!!!!! WE PAY LAND TAXES, PROPERTY TAXES, SALES TAXES, TO FUND THIS PLUS PAY CAMPING FEES AND NOW WERE BEING TOLD WE CANT FILL OUR CAMPERS IN THE CAMPGROUND, THAT IS ABSOLUTELY CRAZY, THIS MUST BE CHANGED!!!!!!!!!!!!!!!!!!!!!! UNHAPPY CAMPER!!!!
107	The overcrowding of the parking lots in the dock areas needs to be addressed. With adding more campsites, there will be more boats. The parking is currently inadequate at present.
108	It would be nice to see additional docks at Ketterlings and by the area of the east side swimming beach. When storms come up suddenly it is difficult at best to get boats loaded. It was brought up at the informational meeting that if storms came up we could choose to load the boat at one of the other areas having improvements such as by Hugh Glass. That makes no sense when the pickup and boat trailer are at Ketterlings Point.
109	There should be more water hookups available throughout the campground. To ask your campers to move the camper once it is set up just to fill for water does not make sense. The campsite has been paid for, and it should make no difference whether the camper is filled at the fill/dump station or on the pad that the camper already set up. There will be absolute chaos if campers are expected to leave during their stay just to fill water.
110	The fish cleaning station also needs to be made larger, and if the station is moved to where it is projected to be, there needs to be ample parking in that area to accomadate the pickups pulling the boats. If not the problem is going to continue with people cleaning fish inside the camping area.
111	One thing that I did not hear discussed is the possibility of a separate exit when we are leaving the campground instead of going through the main entrance. That would help with the congestion during checkout and for those coming into the park.
112	Tree branches need to be trimmed inside the campground. People invest a lot of money into camping as compared to 20 years ago. To pull a camper through the campground, and have the camper beat up by branches hanging to low is inconsiderate to the person staying in the Shadehill Park. I have been to a number of campgrounds, and don't seem to have the problems with all the branches hitting the camper in other parks we have stayed in. This especially becomes an issue when backing the camper onto the pad and also when you are meeting another large camper. Someone has to pull off so the other can pass
113	The potholes and roads as a whole need to be addressed. We have people wanting to come to our area to spend time with nice campers and boats. The roads need to be upgraded/ repaired. The roads not only affect the park but also affects the economics of our community.
114	It would also be nice to have better lighting throughout the campground.
115	No shooting range
116	Would be nice to see Hugh Glass maintained again to how it was years ago with the Northwest side as an overnight camping area.
172	Would also like to see dock there put in. The new person in charge doesn't seem to care if it's ever used.
117	The roads could be better maintained as a whole around the lake, especially Hugh Glass and South Cabin roads, they get pretty washboarded by July.
118	I also would recommend keeping Perkins County Sheriff's officers out of Ketterlings and the Cabin sites as well as off the gravel roads surrounding the lake, nobody wants their presence or harassment
119	Please quit promoting the area and bringing in more and more people every year!!!

120	The West Cabin boat dock is in dire need of upgrading and enlarging. It's currently a mess. I realize that this process is part of the short term plan, but it needs attention immediately. Thought should be given to a courtesy dock as well as there are numerous pontoons that use this boat dock and I'm concerned about the ability to get on and off the water in a timely and respectful manner.
121	Upgrades to bathroom facilities and a fish cleaning station should be part of the plan as well. With the addition of the "Johnson" lots and the development of those particular spaces, this is the most critical part of the upgrade. As a cabin owner, it frustrates me that this process was not proactive.
122	Road access and the maintenance of the road needs attention as well. The road leading to the dock is way too narrow and its in awful shape.
123	In turn, better access to shore fishing at the "Crappie Hole" needs to be addressed as this once was a great spot for families to enjoy. With the addition of many more water craft, the quality and ability to shore fish are no-existent at the moment.
124	There needs to be more amenities located at the South Cabin Sites. Currently there is not an adequate boat ramp and no boat dock. In addition, the south cabin owners are paying for their own road maintenance as well as garbage services. The garbage service that they are paying for is new this year, as previous years, the owners would have to haul their garbage to town. The other cabin owners/site have access to extremely nice boat ramps & docks, as well as access to garbage services, and have better road access. The cabin owners pay the same in lease fees for the cabins when the benefits and services provided are drastically different. Either the same services need to be provided or the lease fees should be adjusted accordingly.
125	A marina with slips to rent would be a nice development on Shadehill.
126	A gas station or supper club near the water would be a great addition too.
127	adequate boat ramp and boat at the south cabin as well as garbage & road maintenance service. currently the cabin association pays for all garbage service and road maintenance. the boat ramp is unusable when the lake level is low and no ramp is provided. if the lease fees are going to be the same as the north and west cabins, then the facilities and services should be the same. if not a decrease in lease fees should be factored in for the lack of services provided.
128	None
129	Do not add any additional camping sites. The fishing quality will be greatly reduced due to the increased camping sites and therefore the increase of people
130	Very nice area!
131	The addition of the rip rap on the shore below the campground needs some shore access for fishermen. In high water it completely cuts out shore fishing
132	Jim is doing a Great job!!! I appreciate his view to make improvements for the future.
133	It's really just fine as it is. Great place to get away.
134	Camping isn't what it use to be and all these tin can yuppie hipsters glamping everywhere they go are ruining it for those of us who just want to get away from PEOPLE! They took belle fourche reservoir from us don't let shade hill get stupid....
135	We love Shade Hill and our party of 50+ visit each year.
136	SAFETY is our biggest concern. The property NEEDS more lights throughout all areas.
137	Camping Cabins are frequently dirty. Spider webs, bugs, etc. Lighting needs to be better - especially between lodge area and campground.
138	Shower house needs some good, general update/maintenance.
139	Otherwise, great resort. Thank you.
140	Shadehill Reservoir is a fantastic place to go.

141	Hugh Glass Park needs to be developed and utilized more than it is now. The size of the trees in Hugh Glass Park are great and there needs to be RV camper sites with hookups over there to take some of the pressure away from Ketterlings Park on the north side. The roads running into Hugh Glass Park do need some major upgrades though or otherwise people will always shy away from going into it.
142	More Camping Cabins Somewhere
143	Shade Hill is a treasure. Please do not over develop and ruin it!
144	We brought our travel trailer and were primarily hunting upland game so we were their in the fall during the off season. The state staff was very friendly and not at all like Colorado parks where there is a large law enforcement presence and little to no maintenance. We enjoyed hiking on the beach and the general "open" nature of this reservoir/park.
145	Area game wardens need to work with state park employees to identify occupants in the campground that may be catching multiple daily limits and storing more than the allowed possession limit. If someone has been staying in the campground for 3-5 days and are going out to fish daily, even multiple times per day, game wardens need to be checking their coolers and campers. We need to make sure the lake isn't getting over-fished, especially illegally.
146	Lighting is poor in the campground. Walking after dark is very dangerous as a person cannot see. "We had incidents where guests fell into fire pits and a lawsuit is possible as injuries occurred. There is no reason why additional lights cannot be installed in the entire campground. Campers have shades if the lighting is too bright... Install more LIGHTING before someone gets hurt.
147	Restrooms and showers are not cleaned properly. Spider webs and bugs are in the entire structure.
148	Have never seen the camp hosts come around to check on people and ask if things are okay.
149	The lodge and cabins are not cleaned by the park attendants. The guests who stay do a better job of cleaning. The sinks, couches in the lodge, cabins, etc should be disinfected after each party leaves before next party moves in. The window areas have bugs and windows are not cleaned. The grill is GROSS and was never cleaned by park staff.
150	There is no handicapp accessibility and the wood railings should be maintained as it is very dangerous with slivers.
151	What do the CAMP HOSTS do? We never see them come around and don't know who they are. It's a very unfriendly campground. Also, where were the camp hosts when weirdos crawled on the shower house to window peek. POOR reputation for the park at Shadehill.
153	I would like to see a boat dock/ramp put in at the south cabins
154	Would really enjoy more economically inclusive usage options, eg: mountain biking, archery, primitive camping
155	Also, more opportunities for private and commercial development of the lake would be beneficial to the local economy. Shadehill is not only a natural resource it presents massive economic opportunity.
156	So far the balance between private development, natural resource conservation and public usage imo has not been met.
157	Need to pull weeds at lodge...We pulled huge weeds at the cabin.

158	Need more lighting between lodge and campground.
159	Had a peeking Tom at ladies restroom. More active camp host. Were there 5 days and never seen him other than on main road.
160	Need to spray for Ginger's and mosquitos
161	Camp host should be more visible other than a parking spot. Never saw anyone make rounds to check if everything was ok or if anything was need.
162	Being from a state that I cannot bring back in any spinal or brain from a Cervid from a different state, It would be nice to see a Carcass dump station somewhere in the same general vicinity of the Shadehill Recreation Area.
163	I rented a little cabin, it was only available for two nights, I would of rented it for a week. May want to consider more cabins.
164	When are you going to increase service to the south east side of the lake?
165	It is time to improve the access and facilities in the south area and Hugh Glass Park , roads, concessions, boat ramps, signage, fishing on shore, water and generally clean the place up. It has been neglected too long ! And many would enjoy getting away from the cramped area of the North side of Shadehill.
166	Would like you to consider putting some dollars into the Hugh Glass Campground and improve the gravel road to the Campground. This would take pressure off Ketterlings campground. It appears that all funding is going to the North Side of the Lake.
167	Also, the roads to all the cabin owners around the lake are not well maintained per the lease agreement.
168	Question No. 6 above is just too confusing for me. Sorry but I didn't feel right in trying to answer those questions.

Appendix D

MAY 2018 NEWSLETTER

NOVEMBER 2018 NEWSLETTER

RECLAMATION

Managing Water in the West

May 2018
Dakotas Area Office

Shadehill Reservoir Resource Management Plan

Resource Management Plan for Shadehill Reservoir

Calling all Shadehill Reservoir users and interested parties, we need your help! The Bureau of Reclamation (Reclamation), in cooperation with the South Dakota Game, Fish and Parks (GFP), is working on a Resource Management Plan (RMP) for Shadehill Reservoir. The RMP will serve as the blueprint for future use, management, and recreation development of Shadehill Reservoir. The RMP will not address Reservoir water operations or irrigation.

We send newsletters to make you aware of the RMP process and keep you informed throughout the process. This is the first newsletter. In this newsletter you will find the current status of recreational development already happening, timeline of the RMP process, and the upcoming public involvement opportunities and process.

Project Background

The National Park Service (NPS) developed the recreation plan for Shadehill Reservoir and lands in 1958. South Dakota Game Fish and Parks (GFP) began managing the wildlife areas and recreation on Project lands in 1957 (DOI 1958). When all the recreation development described in the NPS report was completed in 1964, the GFP created a long range recreation plan in 1976 to provide direction for future management. Recreation development in the long-range plan has since been realized. Current developments have been determined through informal public input and implemented by the GFP based on need and financial feasibility.

The U.S. Fish and Wildlife Service developed plans for wildlife development initially in 1947, which was then replaced with a 1964 detailed report (DOI 1964). The 1964 plan identified 22 areas for wildlife habitat development, however, current designations have grouped the 22 areas into nine larger units called game production areas. These units have since been managed for wildlife through the use of food plots, grazing and haying management, re-seeding to native vegetation, and tree plantings. Lands not designated for recreation or wildlife purposes are designated exclusion areas for dam operation and maintenance.



(Above) In the earliest discussions regarding Shadehill Dam, recreation and wildlife conservation were key considerations. The above photograph was captured on September 2, 1949, with Ross Davies, State Conservationist for the U.S. Department of Agriculture, addressing crowds during the Shadehill Dam ground breaking ceremony.



U.S. Department of the Interior
Bureau of Reclamation

CLICK HERE
To Begin USER SURVEY



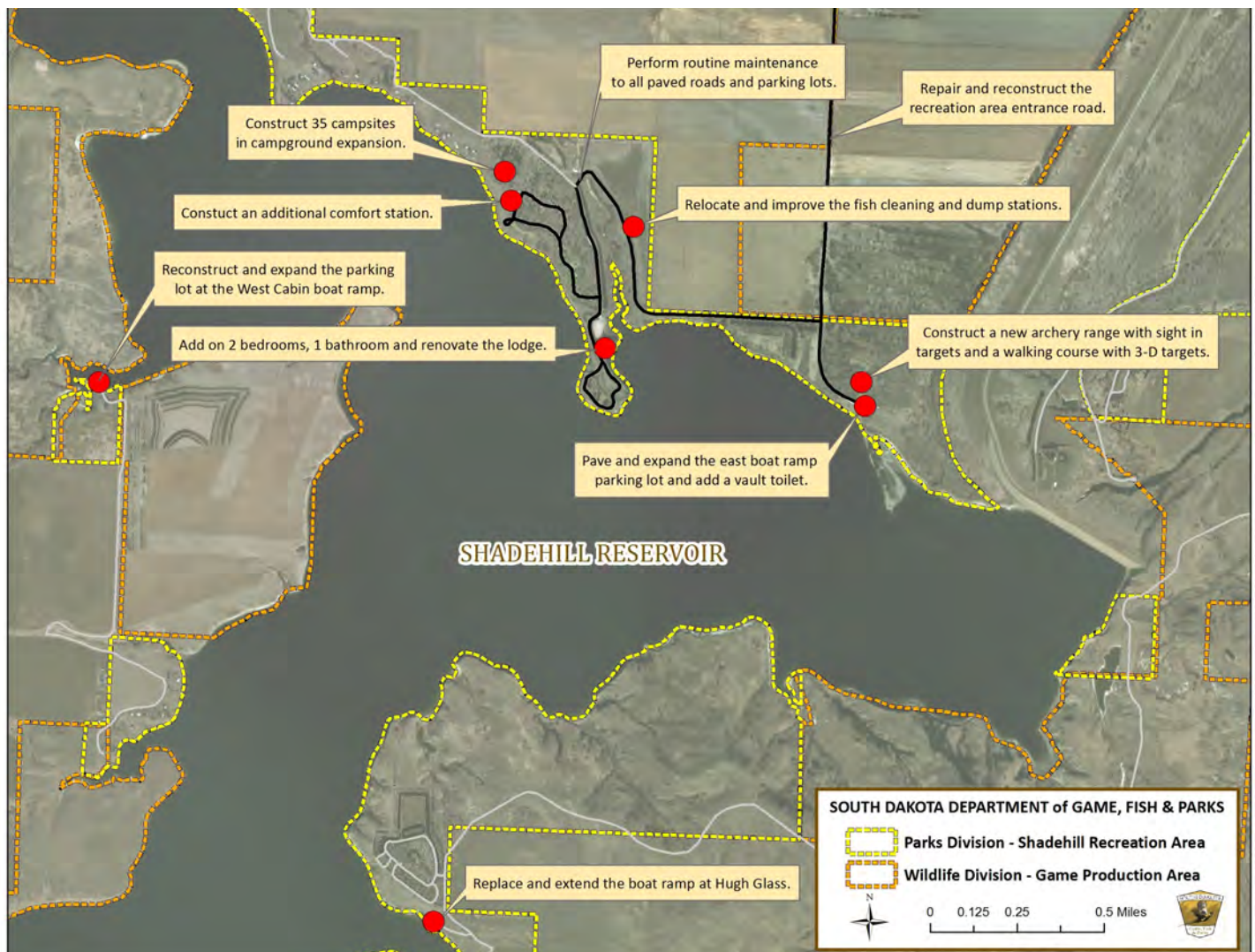
Recreation Development

- 2017 Visitor Center/Office and parking lot constructed, Riprap Ketterlings Point.
- 2019 Complete construction of 35 campsites in campground expansion project on Ketterlings Point, construct an additional comfort station, add two bedrooms, one bathroom, renovate the lodge, repair and reconstruct the recreation area entrance road, perform routine maintenance to all paved roads and parking lots.

Relocate and improve RV dump and fish cleaning stations, pave and expand the east boat ramp parking lot and add a vault toilet, reconstruct and expand the parking lot at the West Cabin boat ramp, construct a new archery range with sight in targets and a walking course with 3-D targets.



(Above) The following caption captured the excitement of visitors to the newly opened reservoir in 1953: *Shadehill Dam is full and we are recreating!*



(Above) Graphic of Shadehill Reservoir identifying current and future development and improvement projects at the facility.



AUGUST 1

Please send your comments by August 1, 2018, so they may be considered in the development of the preferred alternative for the RMP.

Open House Meetings

An informal open house meeting will be held on June 14, 2018, from 6:00 to 9:00 pm MST at the Lemmon Senior Center to collect public comments on future development, share current development plans, and answer any questions on the RMP process. Visitors will be able to view displays and other information and talk to Reclamation and GFP staff about the Reservoir and the RMP.

Reclamation and South Dakota Game Fish and Parks welcome your comments on the Resource Management Plan. We are especially interested in your ideas regarding future developments.

How to Stay Involved

Public involvement is one of the most important aspects of planning during the RMP development process. We encourage everyone to stay involved by providing comments and suggestions at any time during the RMP planning process.

The following is a brief list of ways you may want to participate in the public involvement process:

- ◆ Attend Open House Meetings
- ◆ Visit the RMP Website to Review New Information
- ◆ Watch for Media Coverage on Upcoming Events
- ◆ Be Attentive to Information Provided in Periodic Newsletters
- ◆ Participate in Surveys
- ◆ Send Us Your Comments

Project Timeline

RMP information newsletter distributed
May, 2018

Recreation User Survey begins
May, 2018

Public Scoping Meeting
June 14, 2018

Public Scoping Period Ends
August 1, 2018

RMP team members summarize comments and work to gather information for the development and analysis of goals and alternatives.

Draft RMP Completed and 30-day Public Comment Period Begins
November 1, 2018

End of Draft RMP 30-day Public Comment Period
December 1, 2018

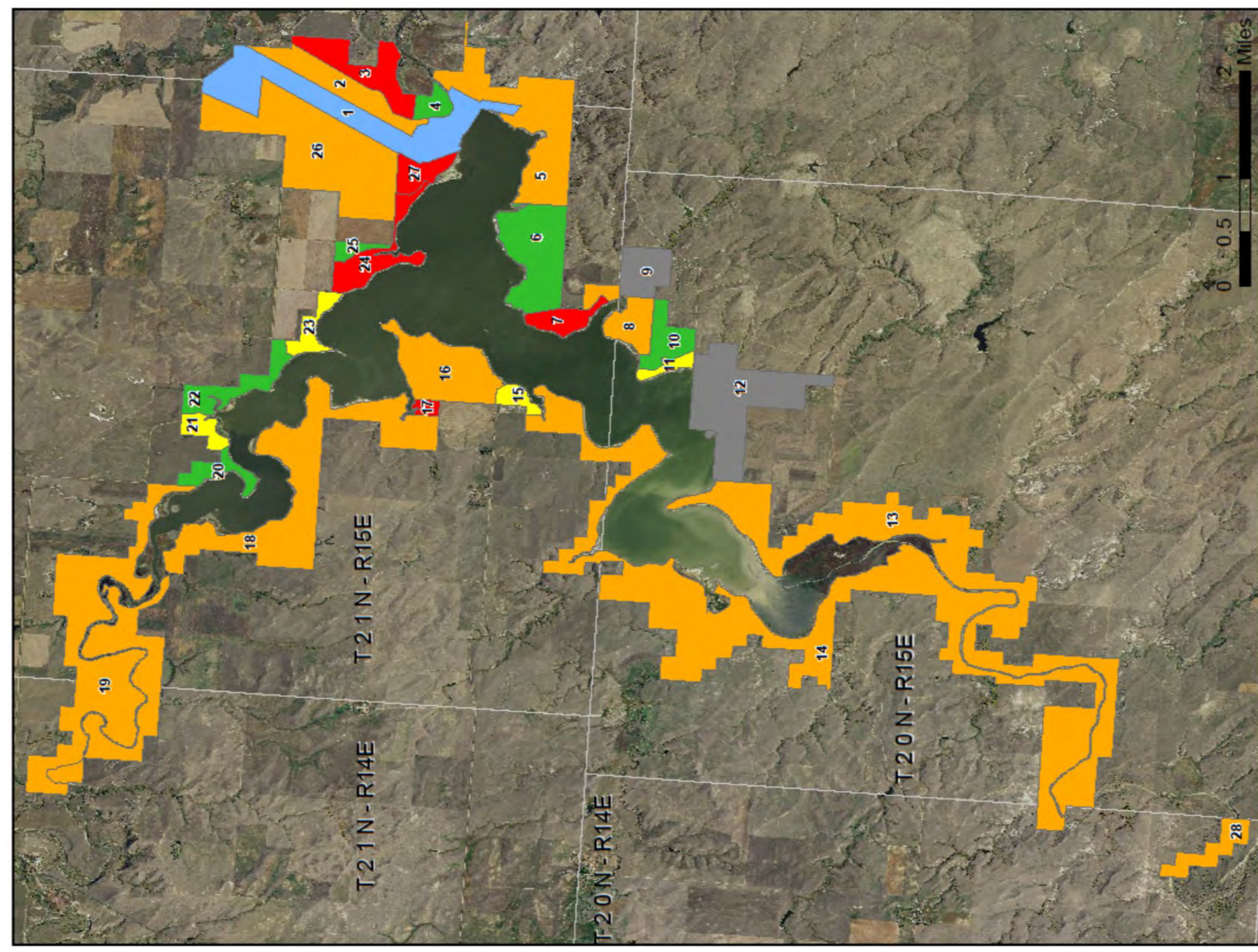
Final RMP Completed and Distributed to the Public

We Are Here.

[CLICK HERE](#)



To Begin USER SURVEY

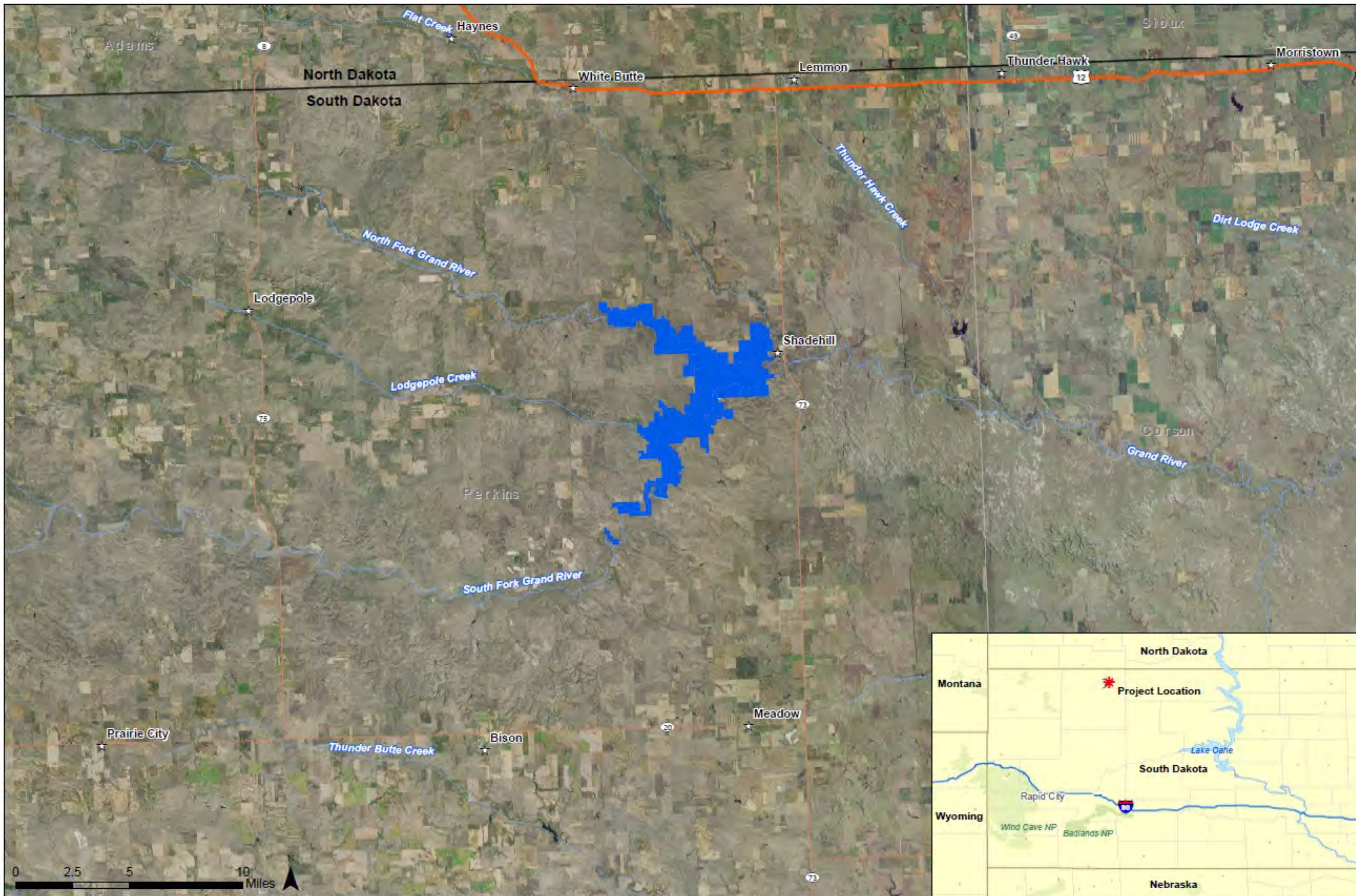


LAND USE CODE	
01-Project Operation	04-Multiple Use Management
02-Recreation	05-Cabins/Trailers
03-Wildlife Management	Easement

Management Units Shadehill Reservoir

NAIP Ortholmavery 2016
Scale 1:50,000





RECLAMATION

Managing Water in the West

November 2018
Dakotas Area Office

Shadehill Reservoir Resource Management Plan

The Resource Management Plan for Shadehill Reservoir Continues!

For those of you who are new to our mailing list, the Bureau of Reclamation (Reclamation), in cooperation with the South Dakota Department of Game, Fish and Parks (SDGFP), has initiated work on a Resource Management Plan (RMP) for Shadehill Reservoir. The RMP will serve as the blueprint for the future use, management and development of Shadehill Reservoir and Reservoir lands, but will not address Shadehill Reservoir water operations or irrigation.

This is the second newsletter regarding the Shadehill RMP. Newsletters are sent to provide information on the progress of the RMP. This newsletter provides the status and summary of comments received on the Shadehill RMP to date.

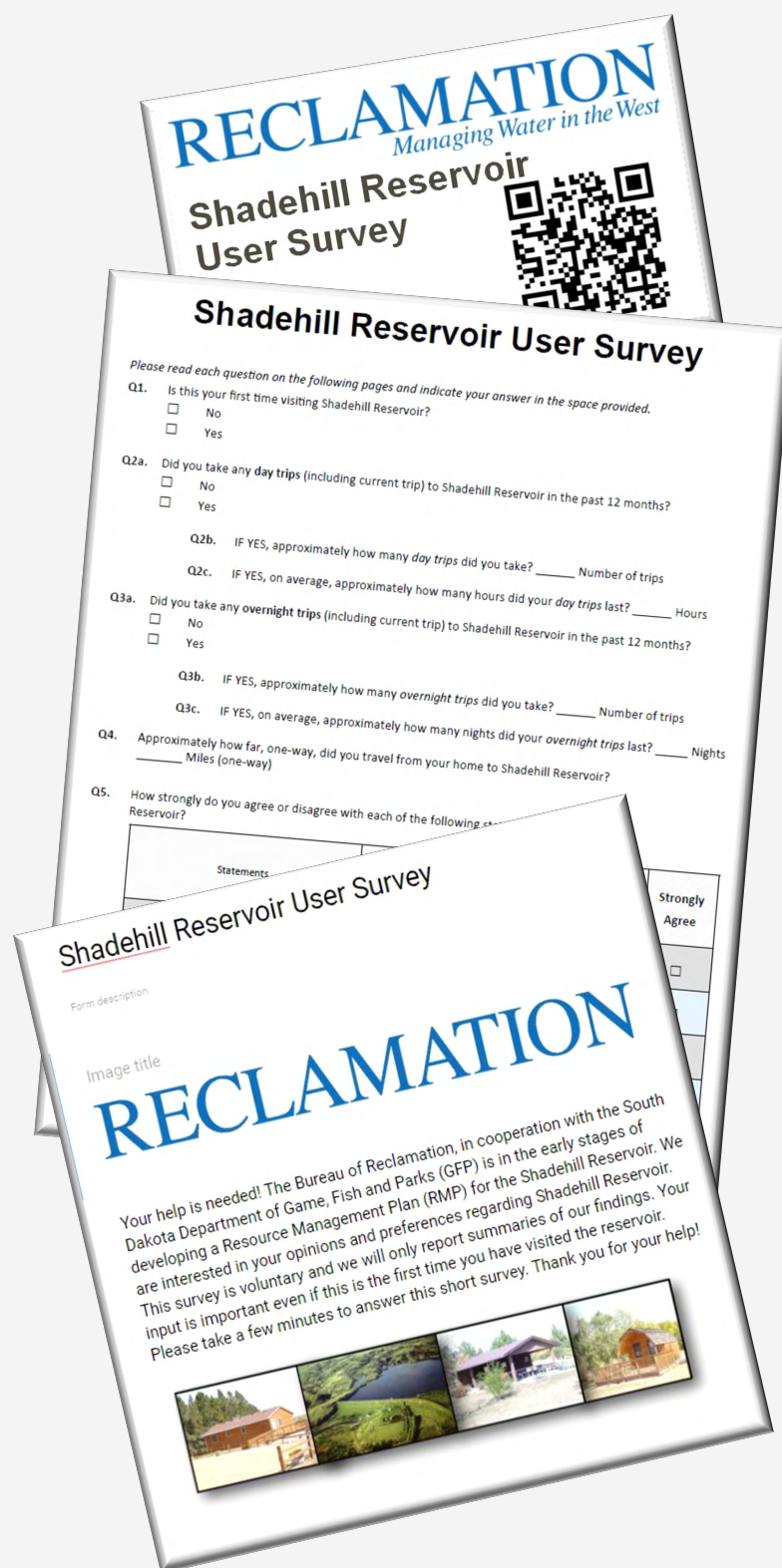
Public Involvement

Public involvement is one of the most important aspects of the RMP development process. Reclamation and SDGFP hosted an informal open house in Lemmon, South Dakota, on June 14, 2018. Visitors viewed displays and had the opportunity to speak with Reclamation and SDGFP staff about Shadehill Reservoir and the RMP.

In addition to the open house, the Shadehill Reservoir Public Use Survey (Survey) was sent to over 7,000 recreationists. The Survey was available at the Reservoir in a paper format, online in a digital format, or by using a QR code with a cell phone. This outreach helped maximize input.



U.S. Department of the Interior
Bureau of Reclamation



Thank You for Your Comments

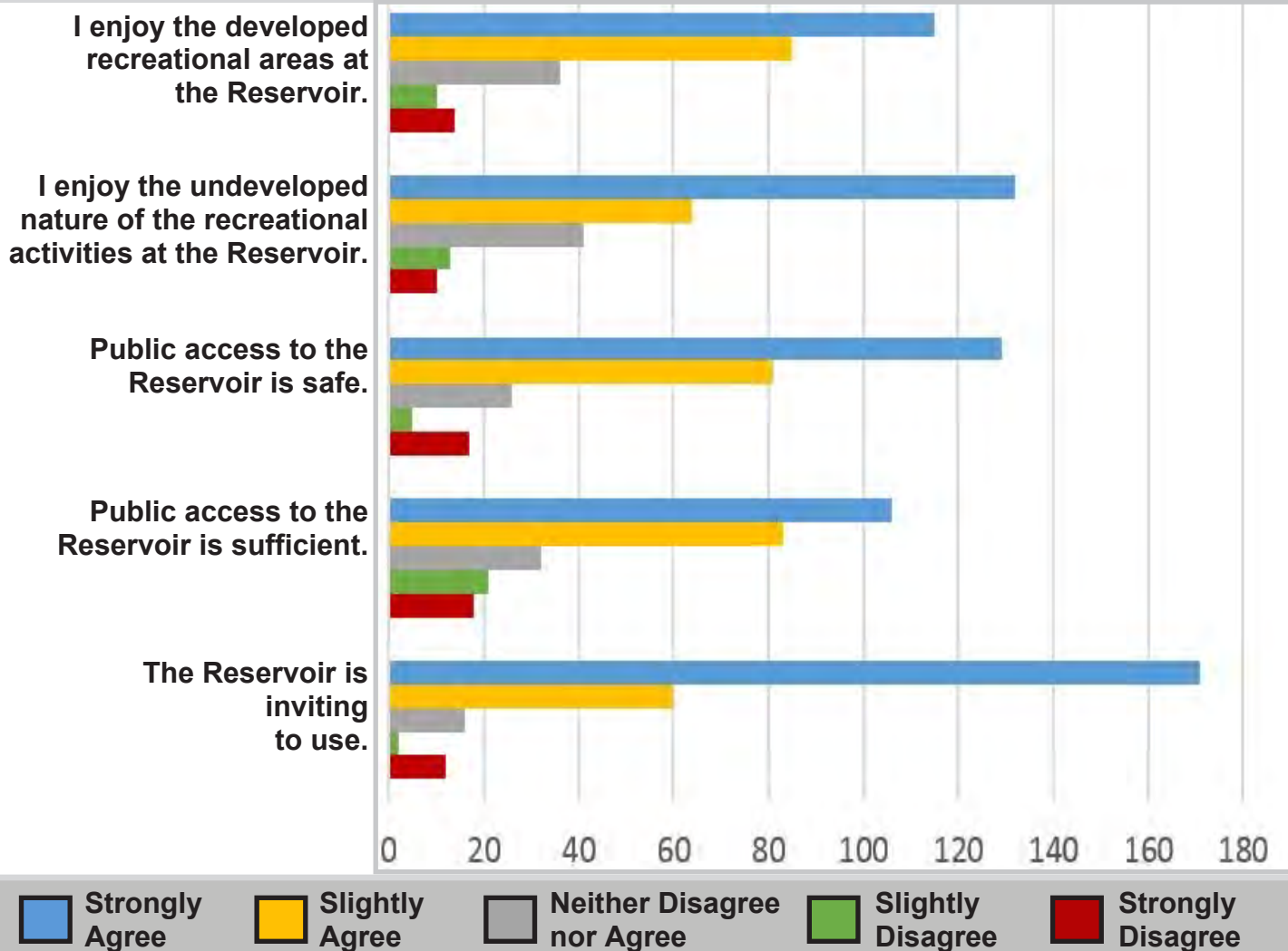
Reclamation received 268 online surveys and 2 written surveys between June and August of 2018. The results of the Survey will be included in the RMP. A brief summary of some of the survey questions indicate:

- ♦ Most respondents had visited Shadehill Reservoir before **(94%)**.
- ♦ More than half of the respondents took day trips **(58%)**, while over two-thirds took overnight trips to the reservoir **(68%)**.
- ♦ Travel distances varied for respondents from 0.25 miles to 2,900 miles, with over a quarter traveling less than 50 miles **(26%)**.
- ♦ Most agreed the reservoir is inviting to use **(89%)**, public access is safe **(81%)** and sufficient **(73%)**, and they enjoyed both the developed **(77%)** and undeveloped **(75%)** recreational areas at the reservoir.



(Above) Staff from Reclamation and SDGFP conducting a site visit at Shadehill Reservoir prior to the public open house meeting on June 14, 2018.

How strongly do you agree or disagree with each of the following statements about Shadehill Reservoir?



How to Stay Involved

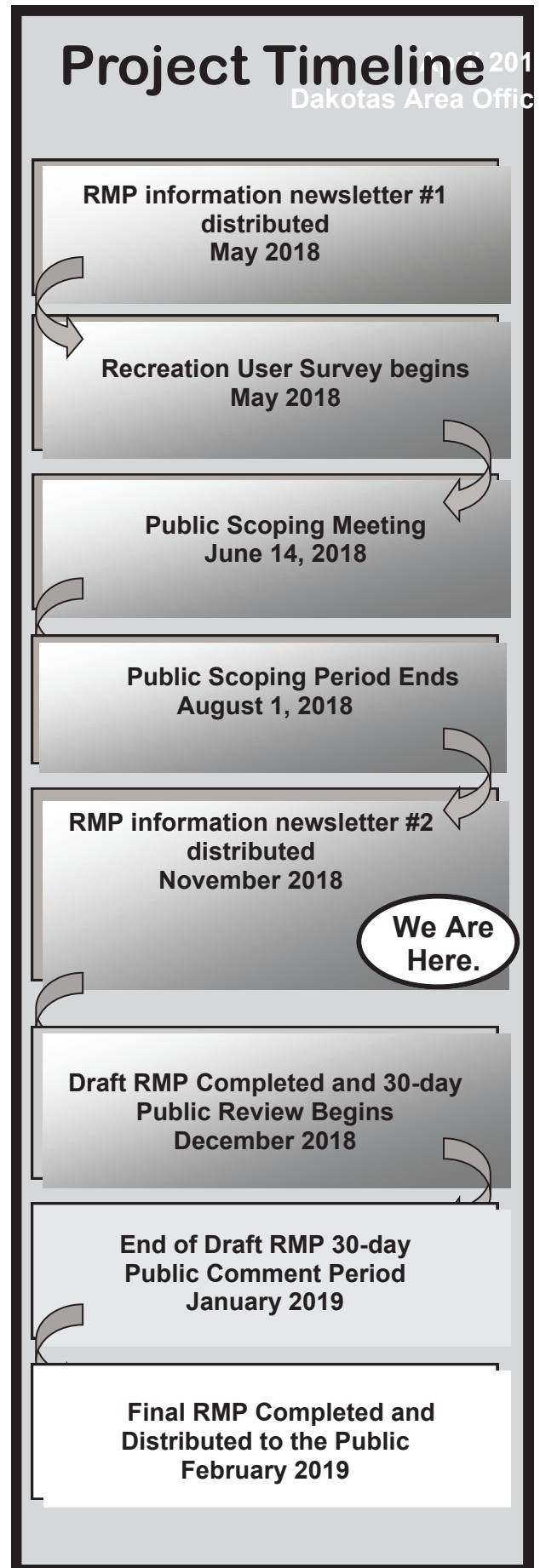
Although public scoping concluded in August 2018, Reclamation and SDGFP encourage everyone to stay involved in the RMP process by providing comments and suggestions to the addresses below. The next phase of the RMP process will be the release of the draft RMP for public comment.



Please send additional comments or suggestions to:

Andrea Gue – Reclamation
Email: ague@usbr.gov
Phone: 701-221-1223
Address: 304 E Broadway Ave
Bismarck, ND 58501

Jim Straight – SDGFP
Email: Jim.Straight@state.sd.us
Phone: 605-374-5114
Address: 19150 Summerville Road
Shadehill, SD 57638



Appendix E

PUBLIC SCOPING OF DRAFT RMP

Scoping List

Agency/Tribe	Position/Office	First name	Last name	Address	City	State	Zip code	Phone #
South Dakota Game, Fish and Parks	Planning and Development	Al	Nedved	523 East Capitol Avenue	Pierre	SD	57501	605-773-4502
South Dakota Game, Fish and Parks	Planning and Development	Bob	Schnider	523 East Capitol Avenue	Pierre	SD	57501	605-773-5526
South Dakota Game, Fish and Parks	Directors Office	Katie	Ceroll	523 East Capitol Avenue	Pierre	SD	57501	605-773-3391
South Dakota Game, Fish and Parks	Planning and Development	Paul	Beckwith	523 East Capitol Avenue	Pierre	SD	57501	605-773-4500
US Forest Service	Grand River Ranger District			1005 5th Ave W	Lemmon	SD	57638	605-374-3592
South Dakota Department of Tourism		James	Hagen	711 East Wells Avenue	Pierre	SD	57501-5070	605-773-3301
Perkins County, South Dakota	County Seat			100 E Main Street	Bison	SD	57620	605-244-5624
Federal Highway Administration	Supervisory Transportation Finance Manager	Carla	Remmich	116 E Dakota Avenue, Suite A	Pierre	SD	57501	605-776-1003
South Dakota Wildlife Federation				PO Box 7075	Pierre	SD	57501	605-224-7524
NRCS: BISON SERVICE CENTER	District Conservationist	Sarah	Eggbo	PO Box 189	Bison	SD	57620-0189	605-892-3368
NRCS: BISON SERVICE CENTER	Rangeland Management Specialist	Shane	Yalowizer	PO Box 189	Bison	SD	57620-0189	605-244-5222
NRCS: BISON SERVICE CENTER	Rangeland Management Specialist	Ryan	Beer	PO Box 189	Bison	SD	57620-0189	605-244-5222
Audubon Dakota	Conservation Program Coordinator	Sarah	Hewitt	118 Broadway N. Ste. 716	Fargo	ND	58102	701-298-3373
Lemmon Chamber of Commerce	Director	Chantel	Ebert					605-374-5716
Summerville Store and Café				11219 SD-73	Shadehill	SD	57638	605-374-5535
Standing Rock Sioux Tribe	Chairman	Honorable Mike	Faith	PO Box D	Fort Yates	ND	58538	701-854-8500
Yankton Sioux Tribe	Wildlife and Parks	William "Billy"	Shields	PO Box 1153	Wagner	SD	57380	605-384-3641
Sisseton Wahpeton Oyate	Fish and Wildlife Program Manager	Charlene	Miller	PO Box 509	Agency Village	SD	57262	605-698-8353, ext. 8209
Rosebud Sioux Tribe	Parks & Recreation			PO Box 430	Rosebud	SD	57570	605-690-2843
Rosebud Sioux Tribe	Game, Fish & Parks; Natural Resources			PO Box 300	Rosebud	SD	57570	888-747-8686
Oglala Sioux Tribe	Secretary	Donna	Solomon	PO Box 2070	Pine Ridge	SD	57770	605-867-8468
Lower Brule Sioux Tribe	Department of Wildlife, Fish and Recreation	Karen	Jones	PO Box 246	Lower Brule	SD	57548	605-473-5312
Flandreau Santee Sioux Tribe	Activity Specialist	Jacqueline	Allen	PO Box 283	Flandreau	SD	57028	
Flandreau Santee Sioux Tribe	Activity Specialist	Sylvia	Roy	PO Box 283	Flandreau	SD	57028	
Flandreau Santee Sioux Tribe	Water Quality Specialist	Tim	Spade	PO Box 283	Flandreau	SD	57028	605-573-4273
Crow Creek Sioux Tribe	Chairman	Brandon	Sazue	PO Box 50	Ft. Thompson	SD	57339	605-245-2221
Natural Resources Conservation Service	Tribal Liaison	Darrel	DuVall	200 Paul Gust Road	Chamberlain	SD	57325	605-530-5045
Cheyenne River Sioux Tribe	Game, Fish & Parks Director	Narcisse	Rousseau	PO Box 590, East Hwy 212	Eagle Butte	SD	57625	605-964-7812
Bureau of Land Management	Field Manager	Lori "Chip"	Kimball	310 Roundup Street	Belle Fourche	SD	57717	605-892-7000
National Park Service	Midwest Region			601 Riverfront Drive	Omaha	NE	68102	402-661-1946
US Army Corps of Engineers				28563 Powerhouse Road	Pierre	SD	57501	605-224-8531
US Army Corps of Engineers				2100 7th Street	Rapid City	SD	57701	605-341-3169
SDDENR	Environmental Scientist Manager I	Rich	Hanson	523 East Capitol Avenue	Pierre	SD	57501	605-773-4254
SDDENR	Environmental Scientist Manager II	Barry	McLaury	523 East Capitol Avenue	Pierre	SD	57501	605-773-4254
Pheasants Forever	SD State Coordinator	Matt	Morlock	2301 Research Park Way	Brookings	SD	57006	605-692-6006
Ducks Unlimited	Manager of Conservation Programs	Steve	Donovan	2301 Research Park Way, Suite 247	Brookings	SD	57006	605-633-0270
	Great Plains Region							
USFWS	Field Supervisor	Scott	Larson	420 South Garfield Avenue, Suite 400	Pierre	SD	57501-5408	605-224-8693
South Dakota Wildlife Society	President	Alex	Solem	1725 Mission Ct	Huron	SD	57350	605-218-0594
Bird Conservancy of the Rockies	Landscape Ecologist	Maureen	Correll	230 Cherry Street, Suite 150	Fort Collins	CO	80521	970-482-1707, ext. 31
				South Dakota State University, Natural Resource Management, SAS 219, Box 2170				
SD Society for Range Management	Secretary	Alexander	Smart		Brookings	SD	57007	605-688-4017
South Dakota's Conservation Districts	Project Coordinator	Judge	Jessop	116 N Euclid Avenue	Pierre	SD	57501	605-280-0127



United States Department of the Interior

BUREAU OF RECLAMATION

Great Plains Region

Dakotas Area Office

P.O. Box 1017

Bismarck, ND 58502-1017

FEB 15 2019

IN REPLY REFER TO:

DK-5100

2.2.4.22

Subject: Bureau of Reclamation's Release of the Draft Resource Management Plan of Shadehill Reservoir, South Dakota

Dear Interested Party:

The Bureau of Reclamation, in conjunction with South Dakota Game Fish and Parks, has prepared a draft Resource Management Plan (RMP) for Shadehill Reservoir. Reclamation is the federal agency responsible for administering lands and resources associated with Shadehill Reservoir. The RMP is intended to document current management practices and policies at Shadehill. The RMP will help ensure that future management decisions are consistent with Reclamation's management objectives and authorized purposes, as well as with growing public demand for recreation, water development, and environmental protection. The RMP presents future use, management, and development of Shadehill Reservoir lands. The RMP does not address Shadehill Reservoir water operations or irrigation.

A copy of the draft RMP is located at <https://www.usbr.gov/gp/dkao/index.html>. Hardcopies of the draft RMP may be obtained by calling Andrea Gue, Natural Resource Specialist, at 701-221-1223 or by requesting in writing from Area Manager, Bureau of Reclamation, P.O. Box 1017, Bismarck, North Dakota, 58502

We would appreciate your review and comments on the draft RMP. The review period will be open until March 15, 2019. Comments may be submitted in writing to: Andrea Gue, Dakotas Area Office, P.O. Box 1017, Bismarck, ND 58502-1017, email ague@usbr.gov or by calling 701-221-1223.

Sincerely,

ARDEN FREITAG

Arden Freitag
Area Manager

bc: DK-5100 (Langstaff, Leasure), DK-5000 (Hettinger, Reinhart, Kenninger, Cox)
(via electronic copy)

WBR:Gue:Vinchattle:2/11/2019:701-221-1223

V:\Public\DK5000\Shadehill\RMP\Public Scoping\Draft RMP Public Release



Gue, Andrea <ague@usbr.gov>

[EXTERNAL] Shadepill Reservoir Management Plan Comments

[REDACTED]
to: ague@usbr.gov

Wed, Feb 20, 2019 at 10:40 AM

I am writing in regards to the Shadepill management plan. My comments are strictly in regard to the natural resource management portions.

A large portion the non recreational areas are dedicated to wildlife habitat and void of grazing. There is a myth that lack of disturbance creates "superior" game habitat. Lack of use is the opposite on "conservation."

All areas of undeveloped recreation need to be grazed at some interval. Continual lack of grazing disturbance is proven to degrade soil health and plant vigor. Many of these ungrazed areas have resorted to a monoculture. The management objective on the areas that are being grazed is to reduce Kentucky bluegrass. This issue was no doubt developed by the historic practice of excluding grazing to produce "game habitat."

Currently the cattle are not typically allowed to graze after July 1. Grazing needs to be done at different seasons of use. Grazing the warm season grasses at the right time and intensity will actually improve the health of these species you are trying to improve.

The presence of noxious weeds are also an indicator of oil improper past management of the land. Exclusion of grazing has contributed to this. I am not saying that if there had been grazing there would be no noxious weeds, but there would have been fewer.

Creating game habitat without maintaining the soil and plant species is an effort in futility.

These lands surrounding the lake were historically grazed.

There is no doubt that grazing can damage "game habitat" and also damage soil and plant communities. When properly used grazing can improve the "game habitat" and improve the health of the land. The science and understanding of grazing benefits is increasing steadily over time.

One of the original objectives of the reservoir was to provide irrigation for around 3000 acres. The original intent of the reservoir was to help with production ag. As you know the water is not fit to irrigate with. Please allow an increase of production ag (grazing) on these lands.

Please do not ignore science to appease recreationists that think something is "overgrazed" because they saw some short grass next to the lake. Lack of use of land is not conservation. The evolution of the crp program is proof that one agency the Federal Government has learned this to a degree.

I am not against recreation and am not suggesting that cattle graze campgrounds, day use areas, etc. This area can be a platform to educate a public that is farther and farther removed from the source there food and understanding of true land stewardship.

I do not currently, nor have I in the past, grazed any of the existing areas in the management area. I also currently do not border the lake either.

March 16, 2019

Ms. Andrea Gue
Reclamation
304 E. Broadway Ave
Bismarck, ND 58501

Dear Ms. Gue,

Attached please find my comments on the seemingly already adopted RMP for Shadehill. It took some time for the BOR and SDGFP to get this prepared from when the survey began and to the point where the public can comment. Then a short time for the public to comment was provided.

We have rented our cabin site at Shadehill from SD GFP since 1979 (going on 40 years this summer). I find it interesting that the management agreement between SDGFP and Reclamation wasn't put in place until Oct. 3, 2000. It was also then that we saw increased fees, more regulation and lesser services to the South Cabin Area. We work diligently to keep up our lot area in approvable condition and even spray for noxious weeds when necessary by the only shore areas available. Understanding others may cross our lots seem to be no problem in our area.

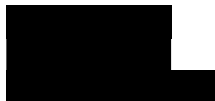
I don't mind paying these leased site permit fees if the services provided live up to the MOU and parallel the services explained in the Rental Appraisal completed and adopted in 2016. It was during this pre-appraisal time that many dictates from the Bureau came down through SDGFP to improve and maintain the sites, the most costly was in water and sanitation, road maintenance (outside the permit area) and others that are in the annual rental agreement. Everything we apply for first goes to GFP and then needs BOR approval before receiving the permit. Why,... don't you trust the GFP to follow BOR ?

I also noticed that Senator John Hoeven was successful is helping those with permits on North Dakota Lakes through legislation, following the Rental Appraisal Process. North Dakota and South Dakota BOR lakes are both administered by your offices (DKAO). Not that I didn't contact our US Congressional or State Government people. But they said they were notified too late.

I no longer attend any of the public meetings that you have with SD GFP since one DKAO staff member told me "this is OUR land" referring to the Take Line area around Shadehill. I have seen these meetings provide nothing in response to the recreational users present, other than "thanks for your input, we'll take note of that" and then go ahead with whatever was planned prior to the meeting. I hope this is not the case with this RMP.

Thank you for your understanding and keeping me informed. Note my writings are being forwarded to others.

Regards,

A black rectangular redaction box covering the signature of the sender.

PS: If you need these mailed, please let me know when you acknowledge receipt of this e.mail copy.

Shadehill Resource Management Plan Response and Comments

RMP User Survey began May of 2018
Public Scoping Completed August 2018
Public Comments to the RMP by Mar 20, 2019

270 User Surveys were completed in 2018

The printed comments would indicate that the largest usage of Shadehill and the responses come from those concentrating on short term stays (1day-3days) at **Ketterling's Point (MU24) and Swim Beach (MU 27)**. This only stands to reason because of the development by SD Game Fish and Parks of this area and ease of access to the facility. The user survey comments referenced #1 through #174 critical of Shadehill are concentrated to that area. But yet, the #3. issues identified for **MU 24** are not addressed sufficiently in the Management Actions, Long Range Planning Efforts and will only be expanded problems of congestion especially with the proposed new cabin construction, additional campground loop and comfort station north of the current campground. Expand the Lodge ????

Concentrating on this area only with facilities, roads, maintenance, personnel hours; of course will only lead to more negative comments and complaints about congestion, filth, boat launching problems, lighting, clean cabins, "lots of people equals low quality", #30, and #32, "bunch up services and congregate people". Read comment #170 !

There are so many negative comments, that I can't understand the efforts of SD GFP and Reclamation to come up with MORE expenditures for expansion at Ketterling's. It is interesting that like in many, if not all, MU's there **are NO ISSUES IDENTIFIED by SDGFP and Reclamation Staff**. There are other areas around the lake where this expansion should be placed.

Take Hugh Glass Park (MU 07) for instance. There, **SD GFP has 81 treed, plotted acres** that have received only minimum maintenance for 50 years. #3. Issues, lists many suggestions from the survey that would **alleviate the problems lying ahead for Ketterling's**. Put in some comparable RV sites and hookups, change it from Primitive Camping to both types. During the Hugh Glass Rendezvous the north area and point are used as Primitive. There is a capped well to the east edge of MU07, where the Fisherman's Haven concession used to be....put it to work and clean out all the dead trees in the uncared-for shelter belt. That location is where SD GFP has dragged damaged boat docks for Storage! MAINLY improvement and maintenance of the gravel roads; both past the Hugh Glass Historical site (south edge of the lake from Hwy 73) down to the boat dock and launching area, as well as through the government pasture to the boat launch, parking area, & bathhouse should be on this Plan.

At this point, roads that provide access to Hugh Glass and the south Cabin Area cross and run alongside US Forest Service acres and cooperation with that entity has been lacking. Last summer (2018) I visited with a SD GFP employee who uses the pasture-US Forest Service road to get to the Boat launch area to service it. He finds it in better condition than the road GFP is supposed to maintain along the south side of the Lake and past the Hugh Glass Historical site. Also, I was told by Local Manager SDGFP that he was working with the Forest Service to reach a cooperative road maintenance agreement. Nothing written has been seen.

The Hugh Glass area also includes **MU 08** as far as access roads are concerned and possession is listed to the SD GRP personnel, for Youth Activities. It is the location of the old "BOY SCOUT CABIN" has a "picnic shelter" and not listed there is a "well" present. There is electricity to this area and cabin, some picnic tables, and mowed hiking trails. Again, **roads to and in this area are deficient**. The area also could be become a primitive campground as listed in the Long Range Planning Efforts....although no issues were identified by Reclamation and SD GFP staff. If youth activities in this area are being encouraged, I would think a means of safely getting them to the area would be important.

I visited the SD GFP offices in June of 2018 and in visiting, found out this survey was underway and was shown a map of the improvement plans laying ahead. Pierre staff had been to Shadehill to look things over, so I asked "what do you think of Hugh Glass campground area and the south side of Shadehill." The response, **"oh, we didn't go down there"**. It showed as well that they hadn't, because the map shown to me **did not include the south side at all**. Also in visiting with local GFP personnel, I'm frequently told I would have to "call Pierre to discuss that concern". Fix the roads, improve the area and place a daily, weekly fee station at the entrance (manned or free will ticketing) and see what happens.

3.5 Cabin and Trailer Units, MU 11, MU 15, MU 21 and MU 23 where 47 cabin and trailer units now provide **\$98,700 (ninety eight thousand, seven hundred dollars)** annually when all have paid their 2019 permit fees. That's quite an increase since **the \$20,445** received by GFP in 2016, with even less services provided and more restrictions in the new annual permit. None of the amenities are provided by SD GFP that are available in the Private Campground used for comparison in the recent Rent Appraisal. They were installed and paid for by lessees. I note in the comments "no issues were identified internally by Reclamation and SDGFP staff." However, boat ramps, docks, road maintenance and garbage service were identified by the public, notably for the South Cabin Area. This is because of the lack of roads and maintenance to the Hugh Glass Boat Launch, and the south area in general; in favor to the establishment and maintenance to the Ketterling's Point area. There is an old ramp and signage from SD GFP in the south west area of the Cabin Area, but we were told it was abandoned by GFP.

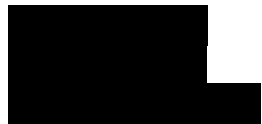
As to the West Cabin area, they have decent roads to the West boat launch area, many maintained by Perkins Co. Noted is improvement to the parking area and boat ramp for 2019.....however, the area is used by daily users that arrive at Shadehill from the west and pay NO FEES. Again a collection station should be installed by SDGFP.

The North Cabin area must have to travel to Ketterlings to launch their boats, unless they provided their own launch area. The North Trailer area must do the same and is closer to Ketterling's for launching, however poor roads from the trailer area to the boat launch as well as overcrowding is a problem. Their area is slowly being encroached by more camping areas as on the plan for **MU 24**.

The other MU's under the Resource/Land Use codes of 01, 03 and 04 received few, if any comments. The May 2018 "RECLAMATION" printout for Shadehill states ""Recreation development in the long-range plan has since been realized.and implemented by GFP based on need and financial feasibility."...and continues on page 2 under Recreational Development for 2017 and 2019. Everything in those two years state the ambitions of the Game Fish and Parks to concentrate their spending on Ketterlings Point. The picture under those statements verifies this concentration of SDGFP efforts, support, and maintenance. This planning process does not take into consideration the 2018 public input.

So in Summary, Yes, Shadehill is an enjoyable recreation destination for various outdoor sporting activities.

1. Administration and local staff of SD GFP personnel falls short of the Management Agreement.
2. Maintenance of present facilities is needed more than new construction in the Ketterling's Point area.
3. Budgeting "oh, they do that in Pierre" needs monitoring.
4. Increase the Reliable/Capable employees at Shadehill.
5. ROADS need engineering, repair and better maintenance. Present GFP staff doesn't have the equipment nor operators to care for the roads. Private contractors should bid for the work.
6. Equal consideration for all areas needs to be employed.
7. Disclosure of income, budgeting and expenses from each location and purpose needs to be open to the public. (transparency)



Cc: Governor Kristi Noem
US Senators John Thune and Mike Rounds
US Representative Dusty Johnson



SOUTH DAKOTA DEPARTMENT OF GAME, FISH AND PARKS

523 EAST CAPITOL AVENUE | PIERRE, SD 57501

April 1, 2019

Andrea Gue
Bureau of Reclamation
Dakotas Area Office
304 E Broadway Ave
Bismarck, ND 58501

Dear Andrea,

Thank you for the opportunity to comment on the draft Resource Management Plan (RMP) for Shadehill Reservoir. The Department appreciates the mechanism you have provided to stakeholders and the public to identify alternatives that will inevitably shape the way recreation and natural resources are managed in the future.

As a managing partner, the Department has reviewed the draft RMP and associated public comments. At this time we do not have any comments or suggestions regarding the management actions or long range planning efforts at Shadehill Reservoir.

We look forward to our relationship managing the resources at Shadehill Reservoir.

Sincerely,

Kelly R. Hepler
Cabinet Secretary