# RECLAMATION Managing Water in the West

Funding Opportunity Announcement No. BOR-DO-17-F004

### WaterSMART:

Water Reclamation Research under the Title XVI Water Reclamation and Reuse Program for Fiscal Year 2017





U.S. Department of the Interior Bureau of Reclamation Policy and Administration Denver, Colorado

### **Mission Statements**

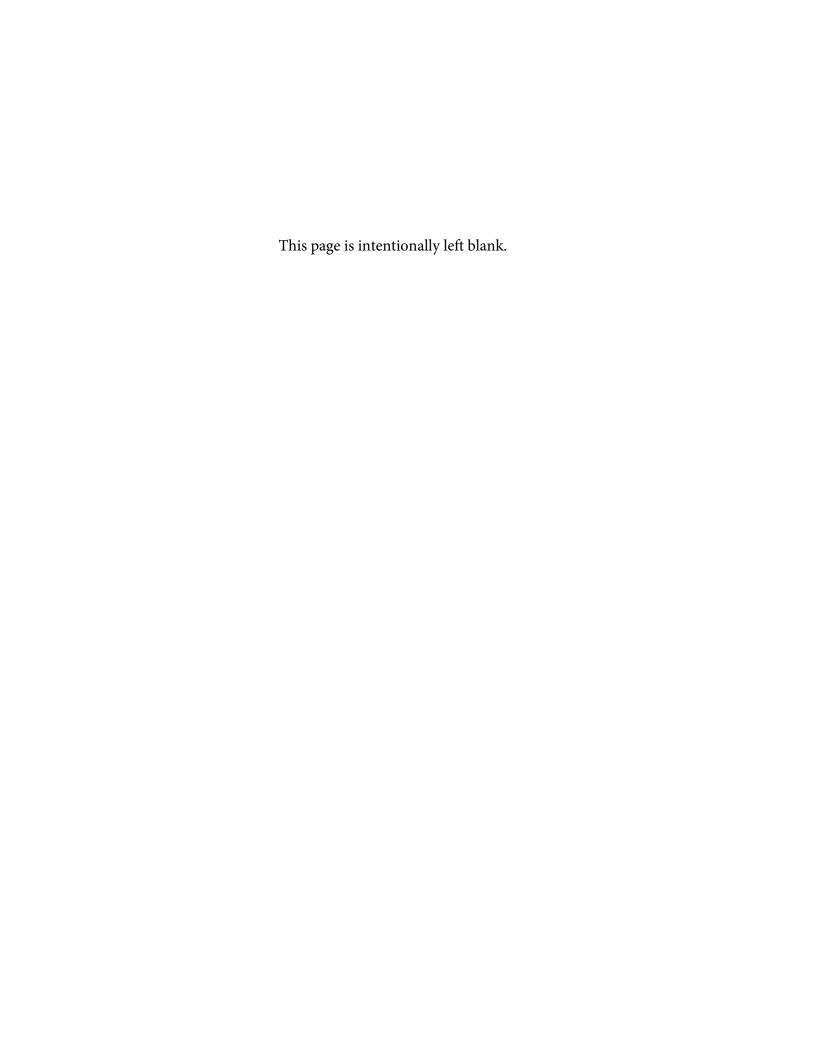
The U.S. Department of the Interior protects America's natural resources and heritage, honors our cultures and tribal communities, and supplies the energy to power our future.

The mission of the Bureau of Reclamation is to manage, develop, and protect water and related resources in an environmentally and economically sound manner in the interest of the American public.

### **Synopsis**

Federal Agency Name:	Department of the Interior, Bureau of Reclamation, Policy and Administration		
Funding Opportunity Title:	WaterSMART: Water Recycling and Reuse Research under the Title XVI Water Reclamation and Reuse Program for Fiscal Year 2017		
Announcement Type:	Funding Opportunity Announcement (FOA)		
Funding Opportunity Number:	BOR-DO-17-F004		
Catalog of Federal Domestic Assistance (CFDA) Number:	15.504		
Dates:	Application due date:		
(See FOA Sec. D.4)	February 6, 2017 4:00 p.m. Mountain Standard Time (MST)		
Eligible Applicants: (See FOA Sec. C.1)	State, regional, or local authorities; Indian tribes or tribal organizations; or other entities such as a water district, wastewater district, or rural water district. Applicants must be located in the western United States or United States Territories as identified in the Reclamation Act of June 17, 1902, as amended or Hawaii.		
Recipient Cost Share: (See FOA Sec. C.2)	75 percent or more of total study costs.		
Federal Funding Amount: (See FOA Sec. B.1)	Funding Group I: Up to \$75,000 per agreement  Funding Group II: Up to \$150,000 per agreement  Funding Group III: Up to \$300,000 per agreement		
Estimated Number of Agreements to be Awarded: (See FOA Sec. B.1)	It is expected that a majority of awards will be made for studies in Funding Group I and a smaller number of awards will be made for studies in Funding Groups II and III.		

i



### **Application Checklist**

The following table contains a summary of the information that you are required to submit with your application.

What to submit	Required content	Form or format	When to submit
Mandatory Federal Forms:	See Sec. D.2.2.1	SF-424, SF-424A, and SF-424B forms may be obtained at <a href="http://apply07.grants.gov/apply/">http://apply07.grants.gov/apply/</a>	*
Application for Federal Assistance		FormLinks?family=15	
Budget Information			
Assurances			
Title page	See Sec. D.2.2.2	Page 15	*
Table of contents	See Sec. D.2.2.3	Page 15	*
Technical proposal:			*
Executive summary	See Sec. D.2.2.4	Page 15	*
Project description	See Sec. D.2.2.4	Page 15	*
Evaluation criteria	See Sec. E.1	Pages 29 to 32	*
Environmental and cultural resources compliance	See Sec. D.2.2.5	Page 16	*
Letters of support	See Sec. D.2.2.6	Page 17	*
Required permits or approvals	See Sec. D.2.27	Page 18	*
Official Resolutions	See Sec. D.2.2.8	Page 18	**
Project Budget:	See Sec. D.2.2.9	Pages 18 to 24	*
Funding plan and letters of commitment	See Sec. D.2.2.9	Page 18	*
Budget proposal	See Sec. D.2.2.9	Page 20	*
Budget narrative	See Sec. D.2.2.9	Page 21	*
Unique Entity Identifier and System for Award Management	See Sec. D.3	Page 25	***

<sup>\*</sup> Submit materials with your application.

<sup>\*\*</sup> Document should be submitted with your application; however, please refer to the applicable section of the FOA for extended submission date.

<sup>\*\*\*</sup> Should be completed by application deadline; however, please refer to the applicable section of the FOA for extended completion date.

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### **Acronyms and Abbreviations**

ASAP Automated Standard Application for Payments

ARC Application Review Committee

CFDA Catalog of Federal Domestic Assistance

CFR Code of Federal Regulations
CPA certified public accountant

CWA Clean Water Act

DUNS Data Universal Number System

ESA Endangered Species Act

FAPIIS Federal Award Performance Integrity Information System

FEMA Federal Emergency Management Agency

FOA Funding Opportunity Announcement

FY fiscal year

GO Grants Officer

Interior U.S. Department of the Interior
NEPA National Environmental Policy Act
NHPA National Historic Preservation Act

OM&R operations, maintenance, or replacement

P.L. Public Law

Reclamation Bureau of Reclamation

SAM System of Award Management

Title XVI Program Title XVI Water Reclamation and Reuse program

U.S.C. United States Code

WaterSMART Sustain and Manage America's Resources for Tomorrow

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### **Contents**

	Page
Section A: Funding Opportunity Description	1
A.1. Program Information	
A.2. Objective of this Funding Opportunity Announcement (FOA)	2
A.3. Statutory Authority	
A.4. Other Related Funding Opportunities	2
Section B: Award Information	5
B.1. Total Study Funding	5
B.2. Study Funding Limitations	5
B.3. Assistance Instrument	5
Section C: Eligibility Information	7
C.1. Eligible Applicants	7
C.2. Cost Sharing Requirements	7
C.3. Eligible Studies	8
Section D: Application and Submission Information	13
D.1. Address to Request Application Package	
D.2. Content and Form of Application Submission	
D.3. Unique Entity Identifier and System for Award Management (SAM)	
D.4. Submission Date and Time	
D.5. Intergovernmental Review	
D.6. Funding Restrictions: Pre-award Costs	
D.7. Automated Standard Application for Payments (ASAP) Registration	
Section E: Application Review Information	29
E.1. Technical Proposal: Evaluation Criteria	
E.2. Review and Selection Process	
E.3. Federal Award Performance Integrity Information System (FAPIIS)	
E.4. Anticipated Announcement and Federal Award Date	
Section F: Federal Award Administration Information	
F.1. Federal Award Notices	
F.2. Administrative and National Policy Requirements	
F.3. Reporting—Requirements and Distribution	
F.4. Releasing Applications	
Section G: Agency Contacts	
G.1. Reclamation Financial Assistance Management Contact	
G.2. Reclamation Program Coordinator Contact	41

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### **Section A: Funding Opportunity Description**

### A.1. Program Information

The U.S. Department of the Interior's (Interior) WaterSMART (Sustain and Manage America's Resources for Tomorrow) program establishes a framework to provide Federal leadership and assistance on the efficient use of water, integrating water and energy policies to support the sustainable use of all natural resources, and coordinating the water conservation activities of various Interior bureaus and offices. Through this program, Interior is working to achieve a sustainable water strategy to meet the Nation's water needs.

The Bureau of Reclamation's (Reclamation) Title XVI Water Reclamation and Reuse program (Title XVI Program) is an important part of WaterSMART. As authorized by Title XVI of Public Law 102-575, as amended (Title XVI Act), Reclamation works to identify and investigate opportunities to reclaim and reuse wastewater and naturally impaired ground and surface water in the 17 Western States and Hawaii. For purposes of the Title XVI Program, a water reclamation and reuse project is a project that reclaims and reuses municipal, industrial, domestic, or agricultural wastewater and naturally impaired groundwater and/or surface waters. Reclaimed water can be used for a variety of purposes such as environmental restoration, fish and wildlife, groundwater recharge, municipal, domestic, industrial, agricultural, power generation, or recreation. Water reclamation and reuse is an essential tool in stretching the limited water supplies in the Western United States.

Water reclamation and reuse research helps states, tribes, and local communities tackle water supply challenges. Research funded under the Title XVI Program (Title XVI Research) supports the implementation of water reclamation and reuse projects under development to supplement urban and irrigation water supplies through water reuse, thereby improving efficiency, providing flexibility during water shortages, and diversifying the water supply. Water reclamation and reuse projects provide growing communities with new sources of clean water while promoting water and energy efficiency and environmental stewardship. Water reclamation and reuse projects are an important part of Interior's implementation of the President's June 2013 Climate Action Plan and the November 1, 2013, Executive Order, *Preparing the United States for the Impacts of Climate Change*. Title XVI Research increases water management flexibility, making our water supply more resilient and thereby helping to prepare for the impacts of climate change.

For further information on WaterSMART and the Title XVI Program, please visit <a href="https://www.usbr.gov/WaterSMART">www.usbr.gov/WaterSMART</a>.

## A.2. Objective of this Funding Opportunity Announcement (FOA)

The objective of this Funding Opportunity Announcement (FOA) is to invite research sponsors to submit proposals to cost-share Title XVI Research activities that seek to address water supply challenges by establishing or expanding of water reclamation and reuse markets, improving existing water reuse facilities, and/or streamlining the implementation of state of the art technology for new facilities.

For the purposes of this FOA, state of the art is defined as the latest and most advanced technologies or processes currently commercially available in the industry for deployment and implementation. "State of the art technology" does not include innovative technologies or processes that are currently under development through pilot or demonstration research efforts.

This funding opportunity is an important aspect of the Reclamation WaterSMART program's support of the White House Water Innovation Strategy to address Water Resource Challenges and Opportunities for Water Technology Innovation <a href="https://www.whitehouse.gov/sites/whitehouse.gov/files/documents/Water\_Resource\_Challenges\_and\_Technology\_Innovation\_12\_14.pdf">https://www.whitehouse.gov/sites/whitehouse.gov/files/documents/Water\_Resource\_Challenges\_and\_Technology\_Innovation\_12\_14.pdf</a>.

### A.3. Statutory Authority

This FOA is issued under the authority of Title XVI of Public Law 102-575, as amended (43 United States Code [U.S.C.] 390h through 390h-39).

### A.4. Other Related Funding Opportunities

**WaterSMART: Title XVI Water Reclamation and Reuse Program Funding** - Through this FOA, funding is available for planning, design, and construction of Title XVI Projects specifically authorized for funding under Title XVI of Public Law 102-575, as amended (43 U.S.C. 390h through 390h-39).

WaterSMART: Development of Feasibility Studies under the Title XVI Water Reclamation and Reuse Program – Through this FOA, new water reclamation and reuse feasibility studies are funded jointly by Reclamation and state, regional, or local authorities; Indian tribes or tribal organizations; or other entities such as water districts, wastewater districts, or rural water districts in the Western United States or United States Territories as identified in the Reclamation Act of June 17, 1902, as amended, or Hawaii.

**Desalination and Water Purification Research and Development: Research and Laboratory Studies** – Through this FOA, funding is available for laboratory scale research studies to determine the viability of a novel process, new materials, or process modifications in conjunction with individuals, institutions of higher education, commercial or industrial organizations, private entities, public entities (including state and local), and Indian tribal governments.

#### Desalination and Water Purification Research and Development: Pilot Projects -

Through this FOA, funding is available for pilot projects to test a novel process at a larger scale to determine the technology viability in conjunction with individuals, institutions of higher education, commercial or industrial organizations, private entities, public entities (including state and local), and Indian tribal governments.

**Desalination and Water Purification Research and Development: Demonstration Projects** – Through this FOA, funding is available for demonstration projects to determine the technical, practical, and economic ability of a novel process to assist with technology commercialization in conjunction with individuals, institutions of higher education, commercial or industrial organizations, private entities, public entities (including state and local), and Indian Tribal Governments.

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#### **Section B: Award Information**

#### **B.1. Total Study Funding**

The President's fiscal year (FY) 2017 budget request includes \$21.5 million for the Title XVI Program. It is estimated that up to \$2,000,000 will be available for development of new water reclamation and reuse research studies under this FOA. Applications submitted under this FOA also may be considered if other funding becomes available in FY 2017 or thereafter. For updated funding information, please refer to <a href="https://www.usbr.gov/WaterSMART/Title">www.usbr.gov/WaterSMART/Title</a>.

### **B.2. Study Funding Limitations**

The Federal share (Reclamation's share plus any other sources of Federal funding) of any one proposed research study shall not exceed 25 percent of the total research study cost. Generally, the non-Federal share of research study costs must be expended at the same or greater rate as the Federal share of research study costs. Applicants are invited to submit proposals under any of the three Funding Groups provided below. It is expected that the majority of awards will be made for studies in Funding Group I compared to studies in Funding Groups II and III.

Note: For the purposes of this FOA, the terms "project" and "study" are used interchangeably and refer to the applicant's proposed Title XVI Research Study.

#### **B.2.1 Funding Group I**

Up to \$75,000 in Federal funds provided through this FOA will be available for desktop research studies to develop science and decision-support tools to assist communities in decision-making related to implementing or expanding water reclamation projects.

#### **B.2.2 Funding Group II**

Up to \$150,000 in Federal funds provided through this FOA will be available for research studies focused on improvements to existing facilities that could be implemented at the research study sponsor's location but that also include broad benefits for the industry.

#### **B.2.3 Funding Group III**

Up to \$300,000 in Federal funds provided through this FOA will be available for research studies that focus on state of the art technology verification at a new proposed location or community that will also result in broader benefits for the industry.

#### **B.3. Assistance Instrument**

Awards will be made through grants or cooperative agreements as applicable to the selected project. If a cooperative agreement is awarded, the recipient should expect Reclamation to have substantial involvement in the project.

Substantial involvement by Reclamation may include:

- Collaboration and participation with the recipient in the management of the project and close oversight of the recipient's activities to ensure that the program objectives are being achieved.
- Oversight may include review, input, and approval at key interim stages of the project.

At the request of the recipient, Reclamation can provide technical assistance after award of the agreement. If you would like to receive Reclamation technical assistance, you must account for these costs in your project budget. To discuss available assistance and these costs, contact your local Reclamation office, listed at <a href="https://www.usbr.gov/main/offices.html">www.usbr.gov/main/offices.html</a>.

### **Section C: Eligibility Information**

#### C.1. Eligible Applicants

Applicants eligible to receive an award under this FOA include state, regional, or local authorities; Indian tribes or tribal organizations; or other entities such as a water district, wastewater district, or rural water district. Applicants must be located in the western United States or United States Territories as identified in the Reclamation Act of June 17, 1902, as amended or Hawaii.

Sponsors of water reclamation and reuse projects specifically authorized for funding under the Title XVI Act (Title XVI Projects), which have not reached their Federal funding ceiling, are also eligible to receive an award under this FOA. To date, 53 Title XVI Projects have been specifically authorized and 2 other water reclamation and reuse demonstration projects have been undertaken through the general authority of section 1605(a) of Public Law 102-575.

Entities not eligible under this FOA include, but are not limited to:

- Federal governmental entities
- Research institutions, including universities and nonprofits
- For-profit organizations
- Individuals

Entities not eligible to apply are encouraged to partner with eligible entities to improve the deployment of state of the art technologies.

### C.2. Cost Sharing Requirements

Applicants must be capable of cost sharing **75** percent or more of the total project costs. Cost sharing may be made through cash or in-kind contributions from the applicant or third-party partners. Cost share funding from sources outside the applicant's organization (e.g., loans or state grants) should be secured and available to the applicant prior to award. Please see Section D.2.2.8. Official Resolution and Section D.2.2.9. Funding Plan and Letters of Commitment for more information regarding the documentation required to verify commitments to meet cost sharing requirements.

#### C.2.1. Cost Share Regulations

All cost share contributions must meet the applicable administrative and cost principles criteria established in 2 Code of Federal Regulations (CFR) Part 200, available at <a href="https://www.ecfr.gov.">www.ecfr.gov.</a>

#### C.2.2. In-Kind Contributions

In-kind contributions constitute the value of noncash contributions that benefit a federally assisted project. These contributions may be in the form of real property, equipment, supplies, and other expendable property, as well as the value of goods and services directly

benefiting and specifically identifiable to the project or program. The cost or value of inkind contributions that have been or will be relied on to satisfy a cost sharing or matching requirement for another Federal financial assistance agreement, a Federal procurement contract, or any other award of Federal funds may not be relied on to satisfy the cost share requirement for an award under this FOA; except where the Federal statute authorizing a program specifically provides that Federal funds made available for such program can be applied to matching or cost sharing requirements of other Federal programs, such as awards to tribal organizations under Public Law (P.L.) 93-638, as amended. Applicants should refer to 2 CFR §200.434 for regulations regarding the valuation of in-kind donations and contributions, available at www.ecfr.gov.

#### C.3. Eligible Studies

#### C.3.1 Eligible Studies

Proposals for water reclamation and reuse research studies designed to help states, tribes, and local communities establish or expand water reuse markets, improve existing water reuse facilities, and/or streamline the implementation of new facilities are eligible for funding under this FOA. Eligible research studies must focus on supporting water reclamation and reuse of non-traditional water supplies, including but not limited to municipal, industrial, domestic, or agricultural wastewater as well as naturally impaired ground or surface waters, including stormwater, seawater, or brackish water. Reclaimed water can be used for a variety of purposes, such as environmental restoration, fish and wildlife, ground water recharge, municipal, domestic, industrial, agricultural, power generation, or recreation.

Funding Groups I, II and III, below, describe types of research studies eligible for funding under this FOA. Applications may include any one, or combination, of the types of research studies described in Funding Group I, II, or III. In general, if you are seeking funding for multiple research studies (for example, a Funding Group I research study and a Funding Group III research study) and the research studies are interrelated or closely related, they should be combined into one Funding Group application. In these cases, the specifications of the higher funding group would apply.

### C.3.1.1 <u>Funding Group I</u>: Planning Related Research to Streamline Approval of Water Reclamation Projects or Expand Water Reclamation Markets

Research studies in this funding group should support and streamline approval, implementation, and expansion of water reuse projects in a specific region. Research studies should focus on desktop research to develop science and decision-support tools to assist communities in decision-making related to implementing or expanding water reclamation projects. Research studies eligible for this funding group include, but are not limited to:

- Research studies focused on creating or identifying innovative pathways to fast-track the implementation of water reclamation projects in times of drought.
- Research to create state or regional guidance to streamline the navigating of institutional obstacles such as navigating the multijurisdictional regulatory framework for permitting new facilities.

- Research to evaluate the institutional barriers to expand or modify an existing water recycling facility for new water use applications such as indirect or direct potable reuse.
- Research to develop or expand water markets at a specific location through implementation frameworks that outline best practices to address social acceptance, environmental mitigation, or marketing structures for water reclamation projects.
- Research to evaluate a state or regional recycled water market, which may include valuing the economic, social, and environmental benefits of water reuse to promote facility implementation.

### C.3.1.2 <u>Funding Group II</u>: Research for State of the Art Improvements or Optimization of Existing Water Reclamation Facilities

Planning related research studies or field research studies in this funding group should focus on commercially available state of the art solutions to optimize water reuse facility efficiencies, such as reducing treatment costs, improving energy efficiency, integrating renewable energy components, or improving water quality at existing facilities. Research studies should focus on improvements to existing facilities that could be implemented at the research study sponsor's location, but also includes broad benefits as case studies for the industry. Research studies eligible for this funding group include, but are not limited to:

- Planning related research to optimize or integrate renewable energy based on historic operations to reduce a facility's emissions and overall carbon footprint.
- Planning related research to identify opportunities to promote widespread adoption of efficient treatment technologies in an existing water reclamation facility to stretch supplies generated for agriculture use.
- Planning related research on integration of existing or new state of the art technology at an existing facility to improve treated water quality to expand the use of reclaimed water for new market applications, such as indirect or direct potable reuse.
- Field research to identify and enact wider adoption of existing or new state of the art technologies at a specific location that improve efficiency, reduce cost, enhance drought resiliency, or counteract the impacts of climate change.
- Field research to evaluate technology implementation options to improve the energy efficiency of existing water reclamation facilities, such as integrating energy recovery devices, energy generation, and optimizing pumping rates or times to conserve energy and lower operating costs.
- Field research to evaluate implementing existing or new state of the art treatment technologies or nutrient recovery techniques that are not widely deployed to improve water quality of discharge into environmental systems at an existing facility.
- State of the art technology verification at an existing facility to increase treatment capacity or improve effluent quality to expand recycled water use for new applications.

### C.1.3.3 <u>Funding Group III</u>: Field Research to Deploy State of the Art Technologies and Adopt Best Practices for New Water Reuse Facilities

Research studies in this funding group should focus on deploying state of the art technologies at new locations. Research studies should focus on technology verification at a new proposed location or community. Commercial technologies eligible for deployment under this funding group must provide sufficient documentation to prove the technology has been successfully demonstrated for use in the proposed research application. Research studies eligible for this funding group include, but are not limited to:

- Field research to validate the technical merit of a state of the art technology, identified as viable thorough a feasibility investigation or demonstrated in a pilot study, in a new location to assist in streamlining the planning, design, and permanent construction of new water reclamation facilities.
- Field research to determine the physical and economic viability or suitability of a new technology that will reduce total cost, energy input, or carbon emissions at a full scale facility.
- Field research to deploy technologies at a new location for a particular water user including agricultural, municipalities, and industry.
- Field research to evaluate how a new technology may reduce environmental impact of a water reclamation facility.
- Other research studies that are similar to those listed above may be submitted for consideration and will be allowed to the extent they are consistent with program authorization and goals.

#### C.3.2 Ineligible Studies

Research studies not eligible for funding under this FOA include, but are not limited to:

- Lab-scale research, piloting, or demonstration research focused on the development and commercialization of new advanced water treatment technology development, such as studies currently proposed or funded under Reclamation's Desalination and Water Purification Research Program are not eligible under this FOA.
- Construction of permanent research facilities
- Operations, maintenance, or replacement (OM&R) activities

OM&R is described as system improvements that replace or repair existing infrastructure or function without providing increased efficiency or effectiveness of water distribution over the expected life of the improvement

#### C.3.3 Length of Studies

The length of time to complete a research study is determined by the Funding Group for which the research study is proposed. The Funding Groups and respective research study timeframes are listed below:

#### **Section C: Eligibility Information**

- Funding Group I research studies should be completed within 18 months of award,
- Funding Group II research studies should be completed within 24 months of award, and
- Funding Group III research studies should be completed within 36 months of award.

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# Section D: Application and Submission Information

#### D.1. Address to Request Application Package

This document contains all information, forms, and electronic addresses required to obtain the information required for submission of an application.

If you are unable to access this information electronically, you can request paper copies of any of the documents referenced in this FOA by contacting:

By mail: Bureau of Reclamation

Financial Assistance Operations Section

Attn: Matthew Reichert Mail Code: 84-27852 P.O. Box 25007

Denver, Colorado 80225

By e-mail: <u>mreichert@usbr.gov</u>

By telephone: 303-445-3865

#### D.2. Content and Form of Application Submission

All applications must conform to the requirements set forth below.

#### D.2.1. Application Format and Length

The total application package shall be no more than **40** consecutively numbered pages. If an application exceeds **40** pages, only the first **40** pages will be evaluated. The font shall be at least 12 points in size and easily readable. Page size shall be 8½ by 11 inches, including charts, maps, and drawings. Oversized pages will not be accepted. The technical proposal and evaluation criteria section shall be limited to a maximum of **20** pages. The SF-424 forms, letters of project support, and official resolution will not be considered in the total page count.

Applications will be prescreened for compliance to the page number limitations.

#### D.2.2. Application Content

The application must include the following elements to be considered complete:

- Mandatory Federal Forms
  - o SF-424 Application for Federal Assistance
  - o SF-424A Budget Information Non-construction Programs

o SF-424B Assurances – Non-construction Programs

SF-424, SF-424A, and SF-424B forms may be obtained at <a href="http://apply07.grants.gov/apply/FormLinks?family=15.">http://apply07.grants.gov/apply/FormLinks?family=15.</a>

- Title page
- Table of contents
- Technical proposal and evaluation criteria (limited to 20 pages)
  - o Executive summary
  - o Technical project description
  - o Evaluation criteria
- Environmental and cultural resources compliance
- Required permits or approvals
- Letters of project support (will not count toward the page limitation)
- Official resolution (will not count toward the page limitation)
- Project budget
  - o Funding plan and letters of commitment
  - o Budget proposal
  - o Budget narrative

#### **D.2.2.1. Mandatory Federal Forms**

The application must include the following standard Federal forms.

#### SF-424 Application for Federal Assistance

A fully completed form SF-424 signed by a person legally authorized to commit the applicant to performance of the project must be submitted. Failure to submit a properly signed SF-424 may result in the elimination of the application from further consideration.

#### SF-424 Budget Information

A fully completed form SF-424A, Budget Information-Non-Construction Programs, must be submitted with the application.

#### SF-424 Assurances

A form SF-424B, Assurances—Non-Construction Programs, signed by a person legally authorized to commit the applicant to performance of the project must be included. Failure to submit a properly signed SF-424B may result in the elimination of the application from further consideration.

#### D.2.2.2. Title Page

Provide a brief, informative, and descriptive title for the proposed work that indicates the nature of the project. Include the name and address of the applicant, and the name and address, e-mail address, and telephone of the project manager.

#### D.2.2.3. Table of Contents

List all major sections of the proposal in the table of contents.

#### D.2.2.4. Technical Proposal and Evaluation Criteria

The technical proposal and evaluation criteria (20 pages maximum) includes:

- (1) Executive summary
- (2) Technical project description
- (3) Evaluation criteria

#### **Executive Summary**

The executive summary should include:

- The date, applicant name, city, county, and state
- A one paragraph project summary that specifies the work proposed, including how funds will be used to accomplish specific project activities and briefly identifies how the proposed project contributes to accomplishing the goals of this FOA.
- State the length of time and estimated completion date for the proposed project

#### **Technical Project Description**

The technical project description should describe the work in detail, including specific activities that will be accomplished. This description should have sufficient detail to permit a comprehensive evaluation of the proposal. The technical project description should describe research methods and/or the state of the art technologies that will be investigated as part of the research study. A thorough description of past research should include information regarding why the proposed method or technology is more appropriate for the intended use than other available methods as well as other methods considered.

#### **Evaluation Criteria**

(See Section E.1. Technical Proposal: Evaluation Criteria for additional details, including a detailed description of each criterion and subcriterion and points associated with each.)

The evaluation criteria portion of your application should thoroughly address each criterion and subcriterion in the order presented to assist in the complete and accurate evaluation of your proposal.

It is suggested that applicants copy and paste the evaluation criteria and subcriteria in Section E.1. Technical Proposal: Evaluation Criteria into their applications to ensure that all necessary information is adequately addressed

#### D.2.2.5. Environmental and Cultural Resources Compliance

If the proposed project includes ground disturbing activities, environmental and cultural resources compliance will be required. To allow Reclamation to assess the probable environmental and cultural resources impacts and costs associated with a proposed research study, proposals that include ground disturbing activities must included responses to the following list of questions focusing on the National Environmental Policy Act (NEPA), Endangered Species Act (ESA), and National Historic Preservation Act (NHPA) requirements. Please answer the following questions to the best of your knowledge. If any question is not applicable to the project, please explain why. The application should include the answers to:

- Will the proposed project impact the surrounding environment (e.g., soil [dust], air, water [quality and quantity], animal habitat)? Please briefly describe all earth-disturbing work and any work that will affect the air, water, or animal habitat in the project area. Please also explain the impacts of such work on the surrounding environment and any steps that could be taken to minimize the impacts.
- Are you aware of any species listed or proposed to be listed as a Federal threatened or endangered species, or designated critical habitat in the project area? If so, would they be affected by any activities associated with the proposed project?
- Are there wetlands or other surface waters inside the project boundaries that potentially fall under Clean Water Act (CWA) jurisdiction as "Waters of the United States?" If so, please describe and estimate any impacts the proposed project may have.
- When was the water delivery system constructed?
- Will the proposed project result in any modification of or effects to, individual features of an irrigation system (e.g., headgates, canals, or flumes)? If so, state when those features were constructed and describe the nature and timing of any extensive alterations or modifications to those features completed previously.

- Are any buildings, structures, or features in the irrigation district listed or eligible for listing on the National Register of Historic Places? A cultural resources specialist at your local Reclamation office or the State Historic Preservation Office can assist in answering this question.
- Are there any known archeological sites in the proposed project area?
- Will the proposed project have a disproportionately high and adverse effect on low income or minority populations?
- Will the proposed project limit access to and ceremonial use of Indian sacred sites or result in other impacts on tribal lands?
- Will the proposed project contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area?

Note, if mitigation is required to lessen environmental impacts, the applicant may, at Reclamation's discretion, be required to report on progress and completion of these commitments. Reclamation will coordinate with the applicant to establish reporting requirements and intervals accordingly.

Under no circumstances may an applicant begin any ground-disturbing activities (including grading, clearing, and other preliminary activities) on a project before environmental compliance is complete and Reclamation explicitly authorizes work to proceed. This pertains to all components of the proposed project, including those that are part of the applicant's non-Federal cost-share. Reclamation will provide a successful applicant with information once environmental compliance is complete. An applicant that proceeds before environmental compliance is complete may risk forfeiting Reclamation funding under this FOA.

If you have any questions regarding NEPA, ESA, and/or NHPA requirements, please contact your local Title XVI Coordinator. See <a href="https://www.usbr.gov/watersmart/title/contacts.html">www.usbr.gov/watersmart/title/contacts.html</a>.

#### D.2.2.6. Letters of Support

Please include letters from interested stakeholders supporting the proposed project. To ensure your proposal is accurately reviewed, please attach all letters of support/partnership letters as an appendix. (Note: this will not count against the application page limit.) Letters of support received after the application deadline for this FOA will not be considered in the evaluation of the application.

#### **D.2.2.7. Required Permits or Approvals**

Applicants must state in the application whether any permits or approvals are required and explain the plan for obtaining such permits or approvals.

#### **D.2.2.8 Official Resolution**

Include an official resolution adopted by the applicant's board of directors or governing body, or, for state government entities, a signed statement from an official authorized to commit the applicant to the financial and legal obligations associated with receipt of a financial assistance award under this FOA, verifying:

- The identity of the official with legal authority to enter into an agreement
- The board of directors, governing body, or appropriate official who has reviewed and supports the application submitted
- The capability of the applicant to provide the amount of funding and/or inkind contributions specified in the funding plan
- That the applicant will work with Reclamation to meet established deadlines for entering into a grant or cooperative agreement

An official resolution meeting the requirements set forth above is mandatory. If the applicant is unable to submit the official resolution by the application deadline because of the timing of board meetings or other justifiable reasons, the

deadline because of the timing of board meetings or other justifiable reasons, the official resolution may be submitted up to 30 days after the application deadline.

#### D.2.2.9. Project Budget

The project budget includes:

- (1) Funding plan and letters of commitment
- (2) Budget proposal
- (3) Budget narrative

#### Funding Plan and Letters of Commitment

Describe how the non-Federal share of project costs will be provided. Reclamation will use this information in making a determination of financial capability.

Project funding provided by a source other than the applicant shall be supported with letters of commitment from these additional sources. This is a **mandatory requirement.** Letters of commitment shall identify the following elements:

- The amount of funding commitment
- The date the funds will be available to the applicant

- Any time constraints on the availability of funds
- Any other contingencies associated with the funding commitment

Commitment letters from third party funding sources should be submitted with your project application. If commitment letters are not available at the time of the application submission, please provide a timeline for submission of all commitment letters. Cost-share funding from sources outside the applicant's organization (e.g., loans or state grants), should be secured and available to the applicant prior to award.

Reclamation will not make funds available for an award under this FOA until the recipient has secured non-Federal cost-share. Reclamation will execute a financial assistance agreement once non-Federal funding has been secured or Reclamation determines that there is sufficient evidence and likelihood that non-Federal funds will be available to the applicant subsequent to executing the agreement.

The funding plan must include all project costs, as follows:

- How you will make your contribution to the cost-share requirement, such as monetary and/or in-kind contributions and source funds contributed by the applicant (e.g., reserve account, tax revenue, and/or assessments).
- Describe any project expenses that have been incurred or may be incurred before the anticipated award date that you may seek to include as project costs. For each cost, identify:
  - o The project expenditure and the amount
  - Whether the expenditure is or will be in the form of in-kind services or donations
  - o The date of cost incurrence
  - o How the expenditure benefits the project
- Provide the identity and amount of funding to be provided by funding partners, as well as the required letters of commitment.
- Describe any funding requested or received from other Federal partners. Note: other sources of Federal funding may not be counted towards the cost-share unless otherwise allowed by statute.
- Describe any pending funding requests that have not yet been approved, and explain how the project will be affected if such funding is denied.

Please include the following chart (Table 1) to summarize all funding sources. Denote in-kind contributions with an asterisk (\*).

Table 1.—Summary of Non-Federal and Federal Funding Sources

FUNDING SOURCES	AMOUNT
Non Federal Entities	
1.	
2.	
3.	
Non-Federal Subtotal	
Other Federal Entities	
1.	
2.	
3.	
Other Federal Subtotal	
REQUESTED RECLAMATION FUNDING	

#### **Budget Proposal**

The budget proposal should include detailed information on the categories listed below and must clearly identify all project costs. Unit costs shall be provided for all budget items including the cost of work to be provided by contractors. The budget proposal should also include any in-kind contributions of goods and services provided to complete the project. It is strongly advised that applicants use the budget proposal format shown below on Table 2 or a similar format that provides this information. If selected for award, successful applicants must submit detailed supporting documentation for all budgeted costs.

**Table 2.—Sample Budget Proposal Format** 

BUDGET ITEM DESCRIPTION	COMPUTATION		Quantity	TOTAL
	\$/Unit	Quantity	Туре	COST
Salaries and Wages				
Employee 1				\$
Employee 2				\$
Employee 3				\$
Fringe Benefits				
Full-Time Employees				\$
Part-Time Employees				\$
Travel				
Trip 1				\$
Trip 2				\$

**Section D: Application and Submission Information** 

BUDGET ITEM DESCRIPTION	COMPUTATION		Quantity	TOTAL		
	\$/Unit	Quantity	Туре	COST		
Trip 3				\$		
Equipment						
Item A				\$		
Item B				\$		
Item C				\$		
Supplies and Materials						
Item A				\$		
Item B				\$		
Contractual/Construction	Contractual/Construction					
Contractor A				\$		
Contractor B				\$		
Other						
Other				\$		
TOTAL DIRECT COSTS				\$		
Indirect Costs						
Type of rate	percentage	\$base		\$		
TOTAL ESTIMATED PROJECT COSTS				\$		

#### **Budget Narrative**

Submission of a budget narrative is mandatory. An award will not be made to any applicant who fails to fully disclose this information. The budget narrative provides a discussion of, or explanation for, items included in the budget proposal. Include the value of in-kind contributions of goods and services and sources of funds provided to complete the project. The types of information to describe in the narrative include, but are not limited to, those listed in the following subsections. Costs, including the valuation of in-kind contributions and donations, must comply with the applicable cost principles contained in 2 CFR Part §200, available at the Electronic Code of Federal Regulations (www.ecfr.gov).

#### Salaries and Wages

Indicate program manager and other key personnel by name and title. Other personnel may be indicated by title alone. For all positions, indicate salaries and wages, estimated hours or percent of time, and rate of compensation. The labor rates should identify the direct labor rate separate from the fringe rate or fringe cost for each category. All labor estimates, including any proposed subcontractors, shall be allocated to specific tasks as outlined in the recipient's technical project description. Labor rates and proposed hours shall be displayed for each task.

Include estimated hours for compliance with reporting requirements, including final project and evaluation. Please see Section F.3.2. Program Performance Reports for information on types and frequency of reports required.

Clearly identify any proposed salary increases and the effective date.

Generally, salaries of administrative and/or clerical personnel will be included as a portion of the stated indirect costs. If these salaries can be adequately documented as direct costs, they should be included in this section; however, a justification should be included in the budget narrative.

#### Fringe Benefits

Indicate rates/amounts, what costs are included in this category, and the basis of the rate computations. Indicate whether these rates are used for application purposes only or whether they are fixed or provisional rates for billing purposes. Federally approved rate agreements are acceptable for compliance with this item.

#### Travel

Include purpose of trip, destination, number of persons traveling, length of stay, and all travel costs including airfare (basis for rate used), per diem, lodging, and miscellaneous travel expenses. For local travel, include mileage and rate of compensation.

#### **Equipment**

Itemize costs of all equipment having a value of over \$5,000 and include information as to the need for this equipment, as well as how the equipment was priced if being purchased for the agreement. If equipment is being rented, specify the number of hours and the hourly rate. Local rental rates are only accepted for equipment actually being rented or leased for the project. If equipment currently owned by the applicant is proposed for use under the proposed project, and the cost to use that equipment is being included in the budget as in-kind cost share, provide the rates and hours for each piece of equipment owned and budgeted. These should be ownership rates developed by the recipient for each piece of equipment. If these rates are not available, the U.S. Army Corp of Engineer's recommended equipment rates for the region are acceptable. Blue book, Federal Emergency Management Agency (FEMA), and other data bases cannot be used.

#### **Materials and Supplies**

Itemize supplies by major category, unit price, quantity, and purpose, such as whether the items are needed for office use, research, or construction. Identify how these costs were estimated (i.e., quotes, past experience, engineering estimates, or other methodology).

#### Contractual

Identify all work that will be accomplished by subrecipients, consultants, or contractors, including a breakdown of all tasks to be completed, and a detailed budget estimate of time, rates, supplies, and materials that will be required for each task. If a subrecipient, consultant, or contractor is proposed and approved at the time of award, no other approvals will be required. Any changes or additions will require a request for approval. Identify how the budgeted costs for subrecipients, consultants, or contractors were determined to be fair and reasonable.

#### Environmental and Regulatory Compliance Costs

If the proposed project includes ground disturbing activities, the applicant must include a line item in the budget to cover environmental compliance costs. "Environmental compliance costs" refer to costs incurred by Reclamation and the recipient in complying with environmental regulations applicable to an award under this FOA, including costs associated with any required documentation of environmental compliance, analyses, permits, or approvals. Applicable Federal environmental laws could include NEPA, ESA, NHPA, CWA, and other regulations depending on the project. Such costs may include, but are not limited to:

- The cost incurred by Reclamation to determine the level of environmental compliance required for the project
- The cost incurred by Reclamation, the recipient, or a consultant to prepare any necessary environmental compliance documents or reports
- The cost incurred by Reclamation to review any environmental compliance documents prepared by a consultant
- The cost incurred by the recipient in acquiring any required approvals or permits, or in implementing any required mitigation measures

The amount of the line item should be based on the actual expected environmental compliance costs for the project, including Reclamation's cost to review environmental compliance documentation.

How environmental compliance activities will be performed (e.g., by Reclamation, the applicant, or a consultant) and how the environmental compliance funds will be spent, will be determined pursuant to subsequent agreement between Reclamation and the applicant. The amount of funding required for Reclamation to conduct any environmental compliance activities, including Reclamation's cost to review environmental compliance documentation, will be withheld from the Federal award amount and placed in an environmental compliance account to cover such costs. If any portion of the funds budgeted for

environmental compliance is not required for compliance activities, such funds may be reallocated to the project, if appropriate.

#### Other Expenses

Any other expenses not included in the above categories shall be listed in this category, along with a description of the item and why it is necessary. No profit or fee will be allowed.

#### **Indirect Costs**

Indirect costs that will be incurred during the development or construction of a project, which will not otherwise be recovered, may be included as part of the applicant's project budget. Show the proposed rate, cost base, and proposed amount for allowable indirect costs based on the applicable cost principles for the recipient's organization. It is not acceptable to simply incorporate indirect rates within other direct cost line items.

If the applicant has separate rates for recovery of labor overhead and general and administrative costs, each rate shall be shown. The applicant should propose rates for evaluation purposes, which will be used as fixed or ceiling rates in any resulting award. Include a copy of any federally approved indirect cost rate agreement. If a federally approved indirect rate agreement is not available, provide supporting documentation for the rate. This can include a recent recommendation by a qualified certified public accountant (CPA) along with support for the rate calculation. Please note that the applicant will need to obtain a federally negotiated indirect cost rate agreement within one year of award.

If the applicant has never received a Federal negotiated indirect cost rate, the budget may include a *de minimis* rate of up to 10 percent of modified total direct costs. For further information on modified total direct costs, refer to 2 CFR §200.68 available at www.ecfr.gov.

If the applicant does not have a federally approved indirect cost rate agreement and is proposing a rate greater than the de minimis 10 percent rate, include the computational basis for the indirect expense pool and corresponding allocation base for each rate. Information on "Preparing and Submitting Indirect Cost Proposals" is available from Interior, the National Business Center, and Indirect Cost Negotiation Services at <a href="https://www.doi.gov/ibc/services/finance/indirect-cost-services">www.doi.gov/ibc/services/finance/indirect-cost-services</a>.

#### **Total Costs**

Indicate total amount of project costs, including the Federal and non-Federal cost share amounts.

# D.3. Unique Entity Identifier and System for Award Management (SAM)

All applicants (unless the applicant has an exception approved by Reclamation under 2 CFR §25.110[d]) are required to:

- (i) Be registered in SAM before submitting its application;
- (ii) Provide a valid unique entity identifier in its application; and
- (iii) Continue to maintain an active SAM registration with current information at all times during which it has an active Federal award or an application or plan under consideration by a Federal awarding agency.

Meeting the requirements set forth above is mandatory. If the applicant is unable to complete registration by the application deadline, the Data Universal Number System (DUNS) and SAM registration must be initiated within 30 days after the application deadline in order to be considered for selection and award.

Reclamation will not make a Federal award to an applicant until the applicant has complied with all applicable unique entity identifier and SAM requirements and, if an applicant has not fully complied with the requirements by the time the Reclamation is ready to make an award, Reclamation may determine that the applicant is not qualified to receive a Federal award and use that determination as a basis for making a Federal award to another applicant.

#### D.4. Submission Date and Time

Application submission date deadline:

February 6, 2017, 4:00 p.m. Mountain Standard Time

Proposals received after the application deadline will not be considered unless it can be determined that the delay was caused by Federal government mishandling.

Please note that any application submitted for funding under this FOA may be subjected to a Freedom of Information Act request (5 USC Section 552, as amended by P.L. No. 110-175), and as a result, may be made publicly available. Following awards of funding, Reclamation will post all successful applications on the Reclamation website, <a href="www.usbr.gov/watersmart/title">www.usbr.gov/watersmart/title</a> after conducting any redactions determined necessary by Reclamation, in consultation with the recipient.

#### D.4.1. Application Delivery Instructions

Applications may be submitted electronically through Grants.gov (www.grants.gov) or hard copies may be submitted to either one of the following addresses. Under no circumstances will applications received through any other method (such as email or fax) be considered eligible for award.

By mail: Bureau of Reclamation Acquisition Operations Branch

Attn: Matthew Reichert Mail Code: 84-27852 P.O. Box 25007

Denver, Colorado 80225

By express delivery: Bureau of Reclamation mail services

Attn: Matthew Reichert Denver Federal Center Bldg. 67, Rm. 152

6th Avenue and Kipling Street Denver, Colorado 80225

By courier services: Bureau of Reclamation

Attn: Matthew Reichert Denver Federal Center Bldg. 56, Rm. 1000

6th Avenue and Kipling Street Denver, Colorado 80225

#### D.4.2. Instructions for Submission of Project Application

Each applicant shall submit an application in accordance with the instructions contained in this section.

### D.4.2.1. Applications Submitted by Mail, Express Delivery or Courier Services

Please follow these instructions to submit your application by mail, express delivery, or courier services.

- Applicants shall submit one copy of all application documents for hardcopy submissions. Only use a binder clip for documents submitted. Do not staple or bind application documents.
- Hard copy applications may be submitted by mail, express delivery, or courier services to the addresses identified in this FOA.
- Materials arriving separately will not be included in the application package and may result in the application being rejected or not funded.

This does not apply to letters of support, funding commitment letters, or official resolutions.

- Faxed and emailed copies of application documents will not be accepted.
- Do not include a cover letter or company literature/brochure with the application. All pertinent information must be included in the application package.

#### **D.4.2.2. Applications Submitted Electronically**

If the applicant chooses to submit an electronic application, it must be submitted through Grants.gov (<a href="www.grants.gov">www.grants.gov</a>). Reclamation encourages applicants to submit their applications for funding electronically through the URL: <a href="www.grants.gov/applicants/apply-for-grants.html">www.grants.gov/applicants/apply-for-grants.html</a>. Applicant resource documents and a full set of instructions for registering with Grants.gov (<a href="www.grants.gov">www.grants.gov</a>) and completing and submitting applications online are available at: <a href="www.grants.gov/applicants/apply-for-grants.html">www.grants.gov/applicants/apply-for-grants.html</a>.

- Please note that submission of an application electronically requires prior registration through Grants.gov, which may take 7 to 21 days. Please see registration instructions at <a href="www.grants.gov/applicants/apply-for-grants.html">www.grants.gov/applicants/apply-for-grants.html</a>. In addition, please note that the Grants.gov system only accepts applications submitted by individuals that are registered in SAM as both a user and an Authorized Organizational Representative.
- Applicants sometimes have experienced significant delays when attempting to submit applications through Grants.gov. If you plan to submit your application through Grants.gov you are encouraged to submit your application several days prior to the application deadline. If you are a properly registered Grants.gov applicant and encounter problems with the Grants.gov application submission process, you must contact the Grants.gov Help Desk to obtain a case number. This case number will provide evidence of your attempt to submit an application prior to the submission deadline.

Regardless of the delivery method used, you must ensure that your proposal arrives by the date and time deadline stated in this FOA. Applications received after this date and time due to weather or express delivery/courier performance will not be considered for award. Late applications will not be considered unless it is determined that the delay was caused by Federal Government mishandling or by a problem with the Grants.gov application system.

#### D.4.2.3. Acknowledgement of Application Receipt.

If an application is submitted by mail, express delivery, or courier, Reclamation will notify you in writing that your application was received and whether it was received prior to the deadline identified in the FOA.

If an application is submitted through Grants.gov, you will receive an email acknowledging receipt of the application from Grants.gov. In addition, Reclamation will notify you in writing that your application was successfully downloaded from Grants.gov.

### **D.5. Intergovernmental Review**

This FOA is not subject to Executive Order 12372, "Intergovernmental Review of Federal Programs."

## **D.6. Funding Restrictions: Pre-award Costs**

Project pre-award costs that have been incurred prior to the date of award may be submitted for consideration as an allowable reimbursable expense or as non-Federal cost share. In no case will pre-award costs incurred prior to July 1, 2016 be considered for reimbursement or cost-share purposes.

Reclamation will review the proposed pre-award costs to determine if they are allowable in accordance with the authorizing legislation and applicable cost principles. To be considered allowable, any pre-award costs proposed for consideration under the new awards must comply with all applicable requirements under this FOA.

# D.7. Automated Standard Application for Payments (ASAP) Registration

All applicants must also be registered with and willing to process all payments through the Department of Treasury ASAP system. All recipients with active financial assistance agreements with Reclamation must be enrolled in ASAP under the appropriate Agency Location Code(s) and the Data Universal Number System (DUNS) Number prior to the award of funds. If a recipient has multiple DUNS numbers they must separately enroll within ASAP for each unique DUNS Number and/or Agency. All of the information on the enrollment process for recipients, including the enrollment initiation form and the enrollment mailbox can be found at <a href="https://www.usbr.gov/mso/aamd/asap.html">www.usbr.gov/mso/aamd/asap.html</a>.

Note that if your entity is currently enrolled in the ASAP system with an agency other than Reclamation, you must enroll specifically with Reclamation in order to process payments.

## **Section E: Application Review Information**

## E.1. Technical Proposal: Evaluation Criteria

The evaluation criteria portion of your application should thoroughly address each of the following criteria and subcriteria in the order presented to assist in the complete and accurate evaluation of your proposal. Note: it is suggested that applicants copy and paste the below criteria and subcriteria into their applications to ensure that all necessary information is adequately addressed.

Applications will be evaluated against the evaluation criteria listed below. Please note that research studies may be prioritized to ensure balance among the eligible studies and to ensure that the projects address the goals and objectives of the FOA.

Please note, if the work described in your application is a phase of a larger project, please only discuss the benefits that will result directly from the work discussed in your application and that is reflected in the budget, not the overall project.

# E.1.1. Evaluation Criterion 1 — Statement of Problems and Needs (15 Points)

Points will be awarded based on the presence of local water resource management problems and needs for which water reclamation and reuse may provide a solution.

- 1. Describe in detail the water resource management problems and needs in the local area and explain how water reclamation and reuse may address those problems and needs.
- 2. Identify the water supply imbalance and describe how the research study supports the establishment or expansion of water reclamation and reuse that will reduce, postpone, or eliminate the development of new or expanded water supplies.

Additional consideration will be given to proposals that explain how the research study will attempt to improve resiliency to climate change in the area.

# E.1.2. Evaluation Criterion 2 — Local Water Reclamation and Reuse Opportunities (15 Points)

Points will be awarded based on the extent to which the proposal demonstrates that the research study will explore local opportunities for water reclamation and reuse.

#### Funding Opportunity Announcement No. BOR-DO-17-F004

- 1. Describe the source(s) of water that will be investigated for potential reclamation, including impaired surface or ground waters.
- 2. Describe how the research study will support establishment or expansion of water reclamation and reuse markets in the study area.
- 3. Describe how the research study will help broaden the use of reclaimed water for additional purposes in the study area (e.g., environmental restoration, fish and wildlife, groundwater recharge, municipal, domestic, industrial, agricultural, power generation, and recreation).

# E.1.3. Evaluation Criterion 3 — Advancing Water Reclamation Knowledge (15 Points)

Points will be awarded based on the extent to which the proposal demonstrates that the research study will advance water reclamation knowledge to support water reclamation and reuse of non-traditional water supplies.

- 1. Describe the objectives of the proposed research study, research methodology, and how the results will advance water reclamation and reuse knowledge. References and literature citations should be provided, as applicable.
- 2. Describe any collaborators involved with the research and their respective roles.
- 3. Please describe the credentials, experience, and past performance of the research team. Alternatively, describe the process and criteria that will be used to select an appropriate, experienced research team.

# E.1.4. Evaluation Criterion 4 — Environment and Water Quality (15 points)

Points will be awarded based on the extent to which the proposal demonstrates that the research study will provide results that could be used to improve surface, groundwater, or effluent discharge quality; restore or enhance habitat for nonlisted species; or provide water or critical habitat for federally listed threatened or endangered species. For each of the following sub-criteria, include descriptions of any specific issues that will be investigated or information that will be developed as part of the research study.

- 1. Describe the potential for the research results to identify measures or implement technologies that improve the quality of surface or groundwater in the study area.
- 2. Describe the potential for the research results to identify measures or implement technologies that improve flow conditions in a natural stream channel that benefit the environment.

3. Describe the potential for the research results to identify measures or implement technologies that provide water or habitat for non-listed, sensitive, or federally-listed threatened or endangered species.

## E.1.5. Evaluation Criterion 5 — Legal and Institutional Requirements (10 Points)

Points will be awarded based on the extent to which the proposal demonstrates that the research study will address legal or institutional requirements or barriers to implementing a water reclamation and reuse project, including water rights issues and any unresolved issues associated with implementation of a project.

- 1. For desktop research studies, describe how the research may identify methods or produce results that help to eliminate obstacles for using reclaimed water as a supply in the study area.
- 2. For field based research studies, describe how the research study may identify methods or produce results that help to eliminate obstacles for using reclaimed water as a supply in the study area, and describe the readiness of the research study to proceed in terms of:
  - a. What type and level of preliminary research investigations have been completed?
  - b. What type and level of preliminary research plans or testing designs have been completed?
  - c. What uncertainties could affect the timing of research completion associated with environmental compliance, permitting, etc. as applicable to the research study?
  - d. How will research results help address regulatory or institutional requirements to implement a water reclamation and reuse project?

# E.1.6. Evaluation Criterion 6— Energy and Energy Efficiency (10 points)

Points will be awarded based on the extent to which the proposal demonstrates that the research study will evaluate methods to incorporate the use of renewable energy or will otherwise address energy efficiency aspects of water reclamation and reuse.

- 1. For research studies that include evaluation or incorporation of renewable energy, please describe the proposed or existing renewable energy system and the research objectives proposed to evaluate the integration of renewable energy into the research study area or project.
- 2. For research studies that focus on improving energy efficiency, describe the full scale plant energy requirements, if applicable, proposed efficiency improvements, and reduced carbon footprint. Provide calculations and describe assumptions and methodology.

#### Funding Opportunity Announcement No. BOR-DO-17-F004

3. Please quantify the energy savings that are expected to be identified in the research study through renewable energy or improved facility efficiencies. Include support for how energy savings were calculated.

# E.1.7. Evaluation Criterion 7— Watershed Perspective (10 points)

Points will be awarded based on the extent to which the proposal demonstrates that the research study will promote and apply a regional or watershed perspective to water resource management.

- 1. Describe the extent to which the research study is based on recommendations from an existing plan that is sponsored or otherwise recommends research needs in the study area.
- 2. Explain any additional benefits of, or specific need for, the proposed research study within the sponsor's watershed (e.g. supporting feasibility studies or construction projects planned in the watershed).

# E.1.8. Evaluation Criterion 8— Broader Research Benefits (10 points)

Points will be awarded based on the extent to which the proposal demonstrates that the research study will result in broader benefits that advance the implementation of water reclamation and reuse projects.

- 1. Describe how the research study helps to implement new methodologies, improve best practices, or deploy state of the art technology (e.g. technology commercialized through Reclamation's Desalination and Water Purification Research Program).
- 2. Describe how the research results will benefit other locations based on the technical, economic, or institutional questions that will be answered by the research study.
- 3. Explain how the research study includes or promotes and encourages collaboration. Identify if there is widespread support for the research study.

## **E.2. Review and Selection Process**

The Government reserves the right to reject any and all applications that do not meet the requirements or objectives of this FOA. Awards will be made for projects most advantageous to the Government. Award selection may be made to maintain balance among the eligible projects listed in this FOA. The evaluation process will be comprised of the steps described in the following subsections.

### E.2.1. Initial Screening

All application packages will be screened to ensure that:

- The applicant meets the eligibility requirements stated in this FOA.
- The applicant meets the unique entity identifier and SAM registration requirements stated in this FOA (this may be completed up to 30 days after the application deadline).
- The application meets the content requirements of the FOA package, including submission of technical and budget proposals, a funding plan, letter(s) of commitment, and related forms.
- The application contains a properly executed SF-424, Application for Federal Assistance, form SF-424A, Budget Information Non-Construction Programs and form SF-424B, Assurances Non-Construction Programs.
- The application includes an official resolution, adopted by the applicant's board of directors, governing body, or appropriate authorized official (this may be submitted up to 30 days after the application deadline).
- The application and funding plan meets or exceeds the minimum non-Federal cost-share requirements identified in this FOA.

Reclamation reserves the right to remove an application from funding consideration if it does not pass all Initial Screening criteria listed above. An applicant that has submitted an application that is determined to be ineligible for funding will be notified along with other applicants, or sooner, if possible.

### E.2.2. Application Review Committee (ARC) Review

Evaluation criteria will comprise the total evaluation weight as stated in the Section E: Application Review Information. Applications will be scored against the evaluation criteria by an Application Review Committee (ARC), made up of experts in relevant disciplines selected from across Reclamation. The ARC will also review the application to ensure that the proposed project meets the description of eligible projects and meets the objective of this FOA.

During ARC review, Reclamation may contact applicants to request clarifications to the information provided, if necessary.

### E.2.3. Red-Flag Review

Following the results of the ARC review, Reclamation offices will review the topranking applications and will identify any reasons why a proposed project would not be feasible or otherwise advisable, including environmental or cultural resources compliance issues, permitting issues, legal issues, or financial position. Positive or negative past performance by the applicant and any partners in previous working relationships with Reclamation may be considered, including whether the applicant is making significant progress toward the completion of outstanding financial assistance agreements and whether the applicant is in compliance with all reporting requirements associated with previously funded projects.

In addition, during this review, Reclamation will address any specific concerns or questions raised by members of the ARC.

### E.2.4. Managerial Review

Reclamation management will prioritize projects to ensure the total amount of all awards does not exceed available funding levels. Management will also ensure that all projects meet the scope, priorities, requirements, and objectives of this FOA. Management may also prioritize projects to ensure that multiple project types are represented.

### E.2.5. Pre-Award Clearances and Approvals

After completion of the Managerial Review, Reclamation will notify applicants whose proposals have been selected for award consideration and will forward their applications to the appropriate Reclamation region or area office for completion of preaward clearances and approvals as well as any required environmental compliance.

Reclamation will also complete a business evaluation and responsibility determination. During these evaluations, the Grants Officer (GO) will consider several factors that are important, but not quantified, such as:

- Allowability, allocability, and reasonableness of proposed costs
- Financial strength and stability of the applicant
- Past performance, including satisfactory compliance with all terms and conditions of previous awards, such as environmental compliance issues, reporting requirements, proper procurement of supplies and services, and audit compliance
- Adequacy of personnel practices; procurement procedures; and accounting policies and procedures, as established by applicable Office of Management and Budget circulars.

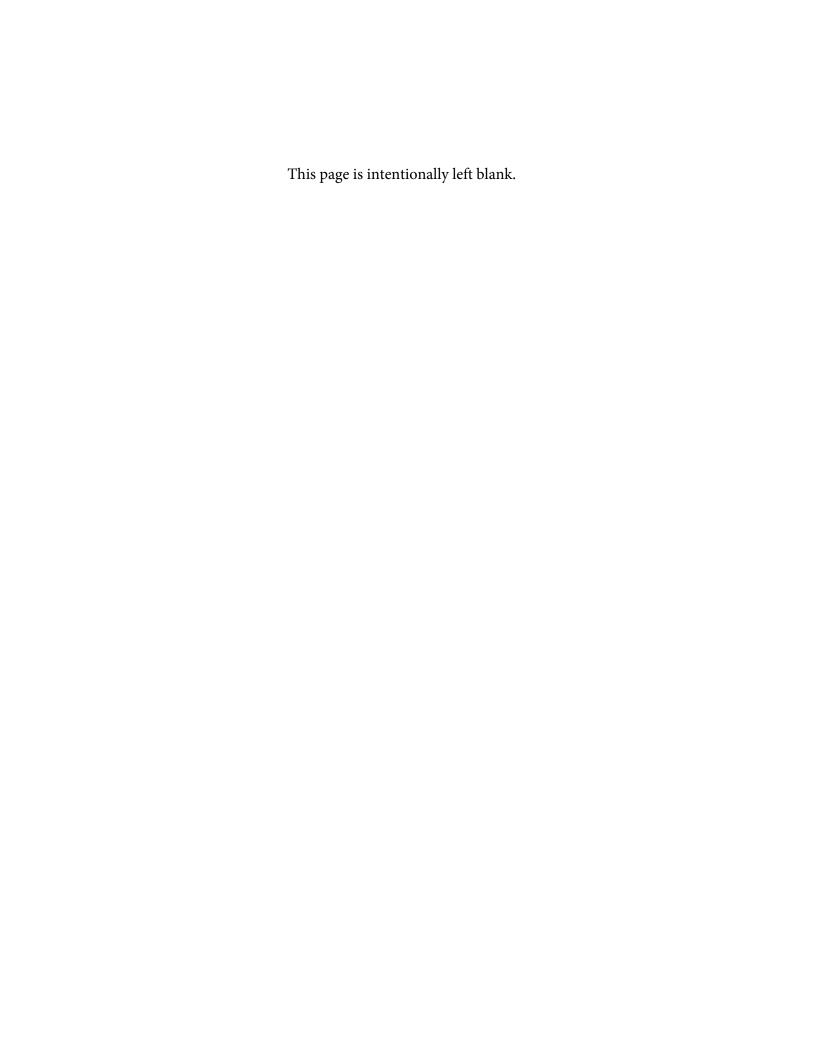
If the results of all pre-award reviews and clearances are satisfactory, an award of funding will be made once the agreement is finalized (approximately one to three months from the date of initial selection). If the results of pre-award reviews and clearances are unsatisfactory, collideragiois intentibing lighter bundle tray be withdrawn.

# E.3. Federal Award Performance Integrity Information System (FAPIIS)

Prior to making an award with a Federal total estimated amount greater than \$150,000, Reclamation is required to review and consider any information about the applicant that is in the designated integrity and performance system accessible through System of Award Management (SAM) (currently Federal Award Performance Integrity Information System [FAPIIS]) (see 41 United States Code [U.S.C.] §2313). An applicant, at its option, may review information in the designated integrity and performance systems accessible through SAM and comment on any information about itself that a Federal awarding agency previously entered and is currently in the designated integrity and performance system accessible through SAM. Reclamation will consider any comments by the applicant, in addition to the other information in FAPIIS, in making a judgment about the applicant's integrity, business ethics, and record of performance under Federal awards when completing the review of risk posed by applicants as described in 2 CFR §200.205 Federal awarding agency review of risk posed by applicants.

# E.4. Anticipated Announcement and Federal Award Date

Reclamation expects to contact potential award recipients and unsuccessful applicants in May 2017 or slightly later if necessary. Within one to three months after that date, financial assistance agreements will be awarded to applicants that successfully pass all pre-award reviews and clearances.



# Section F: Federal Award Administration Information

#### F.1. Federal Award Notices

Successful applicants will receive by electronic mail, a notice of selection signed by a Reclamation Grants Officer. This notice is not an authorization to begin performance.

# F.2. Administrative and National Policy Requirements

### **Environmental and Cultural Resources Compliance**

All proposed projects that include ground disturbing activities will require compliance with NEPA before any ground-disturbing activity may begin. Compliance with all applicable state, Federal and local environmental, cultural, and paleontological resource protection laws and regulations is also required. These may include, but are not limited to, the Clean Water Act (CWA), the Endangered Species Act (ESA), the National Historic Preservation Act (NHPA), consultation with potentially affected tribes, and consultation with the State Historic Preservation Office.

Reclamation will be the lead Federal agency for NEPA compliance and will be responsible for evaluating technical information and ensuring that natural resources, cultural, and socioeconomic concerns are appropriately addressed. As the lead agency, Reclamation is solely responsible for determining the appropriate level of NEPA compliance. Further, Reclamation is responsible to ensure that findings under NEPA, and consultations, as appropriate, will support Reclamation's decision on whether to fund a project. Environmental and cultural resources compliance costs are considered project costs. These costs will be considered in the ranking of applications.

Under no circumstances may an applicant begin any ground-disturbing activities (e.g., grading, clearing, and other preliminary activities) on a project before environmental and cultural resources compliance is complete and Reclamation explicitly authorizes work to proceed. This pertains to all components of the proposed project, including those that are part of the applicant's non-Federal cost-share. Reclamation will provide a successful applicant with information once such compliance is complete. An applicant that proceeds before environmental and cultural resources compliance is complete may risk forfeiting Reclamation funding under this FOA.

### F.3. Reporting—Requirements and Distribution

If the applicant is awarded an agreement as a result of this FOA, the applicant will be required to submit the following reports during the term of the agreement.

### F.3.1. Financial Reports

Form SF-425—Federal Financial Report must be submitted on at least a semiannual basis and with the final performance report.

### F.3.2. Program Performance Reports

The specific terms and conditions pertaining to the reporting requirements will be included in the financial assistance agreement.

Interim performance reports submitted on at least a semi-annual basis, that include the following information:

- A comparison of actual accomplishments to the milestones established by the financial assistance agreement for the period
- The reasons why established milestones were not met, if applicable
- The status of milestones from the previous reporting period that were not met, if applicable
- Whether the project is on schedule and within the original cost estimate
- Any additional pertinent information or issues related to the status of the project

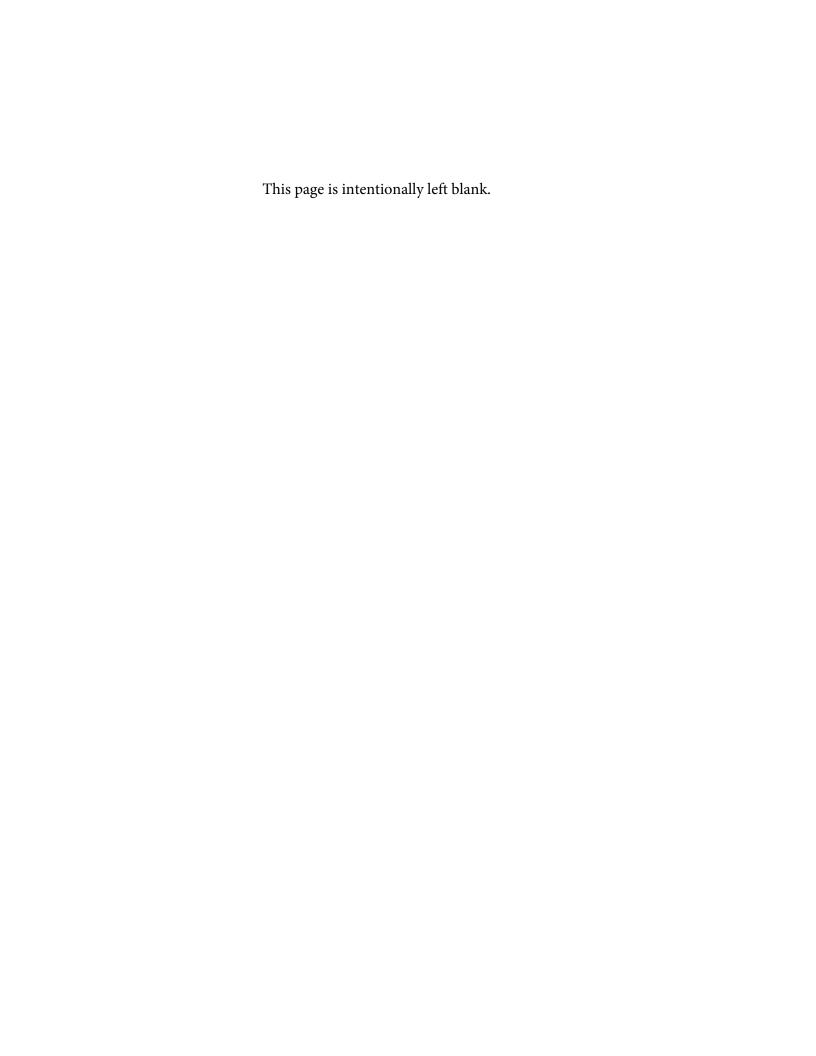
A final performance report covering the entire period of performance, including, but not limited to, the following information (please note that final reports are public documents and will be made available on Reclamation's website, <a href="https://www.usbr.gov/WaterSMART/Title">www.usbr.gov/WaterSMART/Title</a>:

- A narrative summary of all work performed under the agreement.
- A description of the research process or methodology used to establish or expand a water reuse market, improve existing water reuse facilities, or streamline the implementation of state of the art technology for new facilities.
- Presentation and interpretation of test data, results, conclusions, and lessons learned.
- Document the broader benefits of the research as a case study for the industry to help streamline future water reclamation projects, optimize

- existing facility efficiencies, or broaden the deployment of state of the art technology.
- Photographs documenting the research process area are also appreciated. Note: Reclamation may print photos with appropriate credit to the applicant.

## F.4. Releasing Applications

Following awards of funding, Reclamation may post all successful applications on the Reclamation website after conducting any redactions determined necessary by Reclamation, in consultation with the recipient.



## **Section G: Agency Contacts**

There will be no pre-application conference. Organizations or individuals interested in submitting applications in response to this FOA may direct questions to the Reclamation personnel identified below.

# G.1. Reclamation Financial Assistance Management Contact

Questions regarding application and submission information and award administration may be submitted to the attention of Matthew Reichert, Grants Management Specialist, as follows:

By mail: Bureau of Reclamation

Financial Assistance Services

Attn: Matthew Reichert Mail Code: 84-27852 P.O. Box 25007

Denver, Colorado 80225

By email: <u>mreichert@usbr.gov</u>

By phone: 303-445-3865

## **G.2. Reclamation Program Coordinator Contact**

Questions regarding applicant and project eligibility and application review may be submitted to the attention of Katharine Dahm, Program Analyst, as follows:

By mail: Bureau of Reclamation

Water Resources and Planning

Attn: Katharine Dahm Mail Code: 84-51000 P.O. Box 25007

Denver, Colorado 80225

By e-mail: <u>kdahm@usbr.gov</u>

By phone: 303-445-2495