

**FINDING OF NO SIGNIFICANT IMPACT
(FONSI)**

LC-06-005-FONSI

**Northeast C-1 Detention Basin
Henderson, Clark County, Nevada**

U.S. Department of the Interior
Bureau of Reclamation
P.O. Box 61470
Boulder City, NV 89006-1470

Based on a thorough review of the comments received and analysis of the environmental impacts presented in the Final Environmental Assessment (EA), Reclamation has determined that the proposed action to construct a flood control facility in the C-1 watershed does not constitute a major Federal action significantly affecting the quality of human environment within the project area. Therefore, an Environmental Impact Statement is not required and Reclamation is issuing this FONSI. Furthermore, based on the EA and this FONSI, Reclamation authorizes the proposed action to be conducted subject to implementation of the mitigation measures mentioned in this FONSI.

This Finding of No Significant Impact has, therefore, been prepared and is submitted to document environmental review and evaluation of the proposed action in compliance with the National Environmental Policy Act of 1969, as amended.

Prepared:  Date: 6/28/2007
Natural Resources Specialist

Recommended:  Date: 6/28/07
Environmental Compliance Group Manager

Approved:  Date: 6-29-07
Resources Management Director

Background: Reclamation prepared an Environmental Assessment (EA) to evaluate the potential environmental impacts of a proposal by the City of Henderson to develop a flood control facility east of Henderson along the River Mountains that discharges to the existing C-1 Channel. Henderson is experiencing rapid growth in its residential population, increasing the need for flood control facilities to protect existing and new developments. This facility is identified in the Clark County Regional Flood Control District's (CCRFCD) *2002 Las Vegas Valley Flood Control Master Plan Update* (Master Plan). The EA is tiered to the CCRFCD's *Final Supplemental Environmental Impact Statement, Clark County Regional Flood Control District, 2002 Master Plan Update* (SEIS), prepared for the Bureau of Land Management. The SEIS supplements the *Clark County Regional Flood Control District, Flood Control Master Plan, Environmental Impact Statement, 1990*, prepared for the Bureau of Land Management for an earlier master plan. The facility is located on Reclamation lands along the River Mountains and in portions of the City of Henderson, Nevada.

Purpose and Need for Proposed Action: The purpose of this project is to develop facilities to improve flood protection of human life and property and to reduce the impacts of uncontrolled stormwater runoff for both existing and future development in portions of Henderson, Nevada. The project is needed to substantially reduce storm flows to safely contain and convey a 100-year storm event. More specifically, the Northeast C-1 Basin and associated features will minimize flood impacts to Racetrack Road and Burkholder Boulevard, described in the Master Plan. The need for these specific improvements is described in detail in the SEIS.

Recommended Alternative: The Proposed Action is to construct a detention basin and associated structures, including: (1) a detention basin with an outlet structure, (2) a channel leading to the basin, (3) a berm/levee located in a wash at the southeast end of the proposed channel to direct surface flows, and (4) a concrete outfall structure adjacent to Havre Avenue that discharges to the existing C-1 Channel. A total of 711,500 cubic yards would be excavated to create a basin with a storage capacity of approximately 350 acre-feet. The basin would be lined with compacted native materials, and the basin's embankment height would be 25 feet. The facility's outlet capacity would be 12,792 cubic feet per second. A total of approximately 87 acres would be disturbed by construction.

Alternative Actions: In accordance with National Environmental Policy Act regulations, Reclamation examined the following alternatives to the Recommended Alternative (Alternative 3):

- No Action
- Alternative 1 consisted of installing proposed facilities according to the Master Plan and improving the existing Drake Channel
- Alternative 2 re-routed flows in the River Mountain Foothills to discharge higher flows into the existing Drake Channel (which would be improved)
- Alternative 4 re-routed flows in the River Mountain foothills to discharge into a new detention basin located near the upstream end of the existing Drake Channel

These were eliminated because they: (1) would require extensive improvements to the nearby Drake Channel in order to meet Federal Emergency Management Agency (FEMA) Flood Zone requirements to remove FEMA Flood Zones from their Flood Insurance Rating Map; (2) would

not mitigate flows to the C-1 Channel; (3) would not reduce the potential for sedimentation in the Drake and C-1 Channels where sedimentation has already proven to be a problem; and (4) the costs would have been higher and/or the facilities more difficult to maintain.

Environmental Impacts:

For the Recommended Alternative, Reclamation has determined that both adverse and beneficial impacts would occur. The majority of these impacts are negligible to minor and with mitigation measures would not result in significant impacts to the environment or human health and safety. The following adverse and beneficial impacts have been identified:

- *Surface Water, Groundwater, and Jurisdictional Waters/Wetlands:* Impacts to surface water and groundwater are most likely to occur during the construction phase of the project. It is estimated that long-term, negligible to minor, adverse impacts to 0.89 acres of jurisdictional waters would result from the construction of the Proposed Action. If shallow groundwater is encountered, there would be potential for chemical contamination from construction materials and vehicles.
- *Soils:* Overall, there would be short-term, negligible to minor adverse impacts to soils caused by construction activities. In the long-term, stabilization of soils in the project area and other construction methods would result in negligible impacts on soils.
- *Vegetation, Wildlife, and Special Status Species:* No sensitive plant species or noxious weeds are known to occur in the project area. The Proposed Action is in an area of desert tortoise habitat. Impacts to the desert tortoise from construction of the Recommended Alternative can be mitigated through implementation of the applicable terms and conditions of the 1993 Biological Opinion for Flood Control Projects in Clark County, Nevada.
- *Cultural Resources:* Both direct and indirect impacts to cultural resources will occur if the project is constructed as planned. Direct impacts will result to sites 26CK7454 and 26CK1257. Indirect impacts will result to site 26CK1098. Further evaluation of site 26CK1257 is required to determine impacts. Impacts can be mitigated through data recovery and consultations.
- *Air Quality:* The Clark County Division of Air Quality Management regulates and permits construction activities that generate air pollutants and fugitive dust within Clark County. Impacts can be minimized and mitigated by following terms and conditions and procedures of the required permit.
- *Visual Resources:* Development of the proposed detention basin and inlet channel would be compatible with the uses already existing. Visual impacts along the outfall due to construction would be short-term and temporary, and would be mitigated at the cleanup phase of construction. Because the scenic quality of the project area is already low, no mitigation measures are recommended.
- *Land Use and Recreation:* The proposed facilities will be constructed near the River Mountains and adjacent to the River Mountains Loop Trail, a pedestrian, bicycle and equestrian trail. This area is used for cycling, hiking, equestrian activities, off-road vehicle use, and shooting and paintball activities. During construction, the land use and recreational activities may be interrupted, and construction activities could potentially create an inconvenience by generating noise, dust, and traffic detours. These impacts

would be short-term and temporary and are not anticipated to significantly affect existing land use and recreation.

Public Comment Process and Agency Reviews:

Legal Notices inviting public comment were published in the Las Vegas Review Journal, the newspaper of record, on June 30, 2006. Additional notices announcing a Public Meeting were published between July 6 and 12, 2006. Copies of the meeting notice were posted at neighborhood locations including Henderson City Hall, Paseo Verde Library, Whitney Ranch Recreation Center, and Fire Station No. 86-96. In addition, postcards were mailed to more than 1,400 residents of the affected neighborhoods. The project proposal was provided to the public and other agencies for comment during a 30-day scoping and comment period during July 2006. During the public comment period, a scoping meeting was held in Henderson on July 12, 2006, to inform the public of this potential undertaking and to solicit public comments, questions, and concerns related to the project.

On January 11, 2006, an agency scoping meeting was conducted at Reclamation's office in Boulder City, Nevada, to provide cooperating agencies the opportunity to discuss the format and content of the EA. Cooperating agencies included Clark County Public Works and the City of Henderson. Draft versions of the EA were distributed to cooperating agencies for review and comment. Public and agency comments were incorporated into the Final EA, dated May 2007.

Consultations:

Clean Water Act, Section 404. The City of Henderson is responsible for obtaining required permits from the United States Army Corps of Engineers. Permits must be in place prior to project implementation.

Endangered Species Act of 1973, as amended. Reclamation consulted with the United States Fish and Wildlife Service (Service) requesting to include the Northeast C-1 flood control facility under the 1993 Biological Opinion for flood control projects in Clark County, Nevada. The Service agreed with Reclamation that the Proposed Action take of desert tortoise will be covered by the Amendment dated March 7, 2007, File No. 1-5-93-F-67R.AMD1 (Appendix A). The Bureau of Land Management is in concurrence with the Amendment to the 1993 Biological Opinion for Flood-Control Projects in Clark County, Nevada. Reclamation agrees to implement, or ensure implementation of all applicable terms and conditions of the take statement for the 1993 Biological Opinion.

National Historic Preservation Act of 1966, as amended. Reclamation initiated consultations with the Nevada State Historic Preservation Officer (SHPO), the Advisory Council on Historic Preservation, and Native American tribes. To mitigate the effects on historic properties, a treatment plan will be written and implemented through a Memorandum of Agreement between Reclamation, SHPO, the City of Henderson, and interested parties.

Environmental Commitments:

The Environmental Commitments (Mitigation Plan) presented in Table 4-3 of the EA includes suggested best management practices and recommendation measures to minimize impacts. Conditions in all required permits shall be met by the City of Henderson and its contractor (Proponent). Specific environmental commitments are presented below.

Surface Water, Groundwater, and Jurisdictional Waters/Wetlands:

- I. All chemicals, fuels, and other toxic materials shall be stored, used, and disposed of in an appropriate manner and away from drainages or water courses. Best business practices shall be implemented to reduce spills during refueling, equipment maintenance, and other activities that have the potential to release petroleum products into the environment.
- II. Upon discovery of any event which may or does result in contamination or pollution of lands or water of the United States and/or Reclamation, the Proponent shall initiate emergency measures to protect health and safety and the environment if necessary and shall provide notice of such discovery with full details of the actions to Reclamation's Lower Colorado Regional HazMat Coordinator at 702-293-8060 or 702-293-8130. Additionally, all spills regardless of size shall be immediately remediated by the Proponent and reported to Reclamation. Such notice shall be within a reasonable time period but not to exceed 24 hours from the time of discovery, if it is an emergency, and the first working day if it is a non-emergency.

2) Vegetation, Wildlife, and Special Status Species:

*Desert Tortoise (*Gopherus agassizii*)*

I. Amount of Take

Based on the analysis of effects, measures proposed by Reclamation with the concurrence of Bureau of Land Management, and anticipated project duration; the Service anticipates that the following take could occur as a result of the proposed action:

1. Reclamation agrees to implement, or ensure implementation of all applicable terms and conditions of the take statement for the 1993 Biological Opinion. The Proponent shall be responsible for meeting these terms and conditions.
2. All desert tortoises located in harm's way in work areas may be captured and moved by an authorized biologist. Based on the timing and duration of the project and desert tortoise survey data, the Service estimates that no more than two desert tortoises will be taken (i.e. other than killed or injured) as a result of project activities.
3. No desert tortoise eggs may be destroyed during project activities, although an unknown number of tortoise eggs may be affected (i.e. moved off the action area into undisturbed habitat by the authorized biologist).
4. An unknown number of desert tortoises may be preyed upon by ravens or other subsidized desert tortoise predators drawn to trash in the project area.

II. Effect of the Take

In the amended biological opinion, the Service determined that this level of anticipated take is not likely to result in jeopardy to the species.

III. Reasonable and Prudent Measures

The Service believes that the following reasonable and prudent measures are necessary and appropriate to minimize take of desert tortoise:

1. The Proponent shall implement measures to minimize injury or mortality of desert tortoises as a result of project activities.

2. The Proponent shall implement measures to minimize predation on desert tortoises by predators drawn to the project area.
3. The Proponent shall implement measures to minimize destruction of desert tortoise habitat, such as soil compaction, erosion, introduction of non-native invasive plants, or crushed vegetation, due to project activities.
4. The Proponent shall implement measures to ensure compliance with the reasonable and prudent measures, terms and conditions, and reporting requirements.

IV. Terms and Conditions

In order to be exempt from the prohibitions of Section 9 of the Endangered Species Act, the Proponent must fully comply with the following terms and conditions, which implement the reasonable and prudent measures described above.

1. To implement Reasonable and Prudent Measure Number 1, The Proponent shall ensure implementation of the following measures to minimize mortality or injury of the desert tortoise:
 - a. The Proponent shall ensure that an authorized desert tortoise biologist is on-site during construction activities for the duration of the project. In accordance with Procedures for Endangered Species Act Compliance for the Mojave Desert Tortoise (Service 1992), an authorized desert tortoise biologist should possess a bachelor's degree in biology, ecology, wildlife biology, herpetology, or closely related fields as determined by the Service. The biologist must have demonstrated prior field experience using accepted resource agency techniques to survey for desert tortoises and tortoise sign, which should include a minimum of 60 days field experience. All tortoise biologists shall comply with the Service approved handling protocol (Desert Tortoise Council 1994, revised 1999). In addition, the biologist shall have the ability to recognize and accurately record survey results and must be familiar with the terms and conditions of the biological opinion. Potential biologists and monitors shall submit a resume to Reclamation for review and approval.
 - b. A desert tortoise education program shall be presented to all personnel onsite during construction of the proposed project. The program will include information on the biology and distribution of the desert tortoise, its legal status and occurrence in the proposed project area, the definition of "take" and associated penalties, the measures designed to minimize the effects of construction activities, methods employees can use to implement the measures, and reporting procedures to be used when desert tortoises are encountered. The program shall instruct participants to report all observations of listed species and their sign during construction activities to the authorized biologist. Personnel also will be instructed to check under vehicles before moving them as tortoises often seek shelter under parked vehicles.
 - c. All areas to be disturbed shall have boundaries flagged before beginning the activity and all disturbances shall be confined to the flagged areas. All project personnel will be instructed that their activities must be confined to locations within flagged areas. Disturbance beyond the actual construction zone will be prohibited.
 - d. The project area shall be surveyed by an authorized biologist for desert tortoises and their burrows immediately prior (within 24 hours) to the onset of construction. The surveys will provide 100 percent coverage of the project construction area. All

- potential tortoise burrows will be identified and flagged for avoidance or excavation. All desert tortoise surveys, handling of desert tortoises, and burrow excavation will be performed only by an authorized biologist.
- e. Special precautions shall be taken to ensure that desert tortoises are not harmed as a result of their capture and movement during extreme temperatures (i.e. air temperatures below 55°F or above 95°F). Under such adverse conditions, tortoises captured will be monitored continually by an authorized biologist until the tortoise exhibits normal behavior. If a desert tortoise shows signs of heat stress, procedures will be implemented as identified in Service approved protocols (Desert Tortoise Council 1994, revised 1999).
 - f. All burrows located within areas proposed for disturbance, whether occupied or vacant, shall be excavated by a qualified biologist and collapsed or blocked to prevent desert tortoise re-entry. All burrows will be excavated with hand tools to allow removal of desert tortoises or desert tortoise eggs. All desert tortoise handling and excavations, including nests will be conducted by a qualified desert tortoise biologist in accordance with Service approved protocol (Desert Tortoise Council 1994, revised 1999).
 - g. All located desert tortoises and desert tortoise eggs shall be relocated offsite into undisturbed habitat. Reclamation will work with the Service to identify an appropriate site.
 - h. The onsite biologist shall record each observed or handled desert tortoise. Information will include the following: location, date and time of observation, whether the tortoise was handled, general health and whether it voided its bladder, location tortoise was moved from and location moved to, and unique physical characteristics of each tortoise.
 - i. Project activities that may endanger a tortoise shall cease if a tortoise is found on a project site. Project activities will resume after the qualified biologist removes the tortoise from danger or after the tortoise has moved to a safe area.
 - j. A speed limit of 15 miles per hour shall be maintained while on the construction site, access roads, and storage areas. This effort will reduce dust and allow a safe speed at which personnel can observe desert tortoises in the road.
 - k. Any pipe, culverts, or similar structures with a diameter greater than 3 inches that are stored on the construction site (within desert tortoise habitat), for one or more nights, shall be inspected for tortoises before the material is moved, buried or capped. As an alternative, all such structures may be capped before being stored on the construction site.
2. During the period of highest tortoise activity (approximately March 1 through October 31), all trenches and other excavations with side slopes steeper than a 1 ft rise to 3 ft length, shall be immediately backfilled prior to being left unattended, or: (1) fenced with tortoise proof fencing, (2) covered with tortoise proof fencing, (3) covered with plywood or a similarly impassable material, or (4) constructed with escape ramps at each end of the trench and every 1,000 ft in between (at a minimum). All coverings and fences will have zero ground clearance. If alternative (4) is selected, the trench or other excavation will be inspected periodically and following periods of substantial rainfall to ensure structural integrity and that escape ramps are functional. An open trench or other excavation will be inspected for

entrapped animals immediately prior to backfilling. If, at any time, a tortoise is discovered within a trench, all activity associated with that trench will cease until an authorized biologist has removed the tortoise in accordance with Service approved guidelines (Desert Tortoise Council 1994, revised 1999).

3. To implement Reasonable and Prudent Measure Number 2, The Proponent, shall ensure implementation of the following measures to minimize predation on tortoises by ravens or other desert tortoise predators attracted to the project area:
 - a. Trash and food items shall be disposed properly in predator-proof containers with resealing lids.
 - b. Trash containers will be emptied and waste will be removed from the project area daily.
 - c. Trash removal reduces the attractiveness of the area to opportunistic predator such as desert kit fox, coyotes, and common ravens.

4. To implement Reasonable and Prudent Measure Number 3, The Proponent, shall ensure implementation of the following measures to minimize loss and long-term degradation and fragmentation of desert tortoise habitat, such as soil compaction, erosion, crushed vegetation, introduction of weeds or contaminants as a result of construction activities:
 - a. Where feasible, disturbance shall be avoided by moving the project footprint around sensitive areas. If disturbance is unavoidable, The Proponent, will, if possible, either minimize the area of disturbance or replace affected vegetation in-kind onsite.
 - b. All construction, operation and maintenance activities shall be conducted in a manner that minimizes disturbance to vegetation and drainage channels.
 - c. Cross-country travel and travel outside construction zones shall be prohibited.
 - d. Prior to surface disturbing activities associated with the proposed project, The Proponent shall ensure payment by the project proponent of remuneration fees to be deposited into the Desert Tortoise Public Lands Conservation Fund (account number 730-9999-2315) (section 7 Account) for compensation of desert tortoise habitat loss.
 - e. The proposed project will disturb 87 acres of desert tortoise habitat on federal lands. The compensation rate for disturbance to desert tortoise habitat in project area is \$723 per acre. These fees will be indexed for inflation and will be adjusted accordingly for the year the fees paid. Fees for disturbance of federal lands are paid into the Clark County Section 7 account. The next rate adjustment will occur on March 1, 2008. If paid prior to March 1, 2008, the total section 7 fees due for disturbance of federal lands would be \$62,901.00. The Section 7 payments shall be accompanied by the Section 7 Fee Payment Form, and completed by the payee. The project proponent or applicant may receive credit for payment of such fees and deduct such costs from desert tortoise impact fees charged by local government entities. Payment shall be by certified check or money order payable to Clark County and delivered to:

Clark County Desert Conservation Program
c/o Dept. of Air Quality and Environmental Management
Clark County Government Center
500 S. Grand Central Parkway, First Floor (front counter)
Las Vegas, Nevada 89106
(702) 455-5821

5. To implement Reasonable and Prudent Measure Number 4, the Proponent shall ensure implementation of the following measures to ensure compliance with the reasonable and prudent measures, terms and conditions, and reporting requirement:
 - a. The Proponent shall designate an authorized desert tortoise biologist who will be responsible for overseeing compliance with protective stipulations for the desert tortoise and coordinating with Reclamation and the Service. The authorized biologist shall have the authority to halt activities that may be in violation of the stipulations.
 - b. The Authorized biologist shall record each observation of desert tortoise handled. Information shall include the following: Location, date and time of observation; whether tortoise was handled, general health and whether it voided its bladder; location tortoise was moved from and location moved to; and unique physical characteristics of each tortoise. A final report shall be submitted to Reclamation and the Service's Southern Nevada Field Office in Las Vegas, Nevada, within 90 days of completion of the project.
 - c. In the event a take occurs, the Proponent shall immediately notify Reclamation at 702-293-8130.

Cultural Resources:

- I. A cultural resources treatment plan shall be drafted for the mitigation of direct impacts to historic properties. A Memorandum of Agreement between Reclamation, the Nevada State Historic Preservation Officer, and the City of Henderson shall be signed, implementing the treatment plan. Consultations on the treatment plan and the agreement shall follow 36 Code of Federal Regulations Part 800, guidance for the National Historic Preservation Act of 1966, as amended. Reclamation shall be responsible for consultations with the Nevada State Historic Preservation Officer and other interested parties.
- II. In the event that a previously unknown cultural resource is discovered during this project, all work in the immediate vicinity of the find shall cease and measures shall be taken to protect the find as needed. Reclamation's Archaeologist shall be contacted immediately at 702-293-8130 to evaluate the find and consult as necessary. Work in the vicinity of the find shall proceed upon notification from Reclamation that consultations are completed.
- III. In the event that human remains are discovered during the construction or maintenance of this project, all work in the vicinity of the discovery shall cease immediately and the location shall be protected and kept confidential. The Clark County Coroner and Reclamation's Archaeologist (702-293-8130) shall be immediately notified. If the discovery is on non-federal land, the procedures in Nevada Revised Statute 383.170 shall be followed. If the discovery is Native American and on Reclamation land, the guidelines of the Native American Graves Protection and Repatriation Act shall be followed. No further

work at the location of a discovery shall be done until all consultations have been completed and verified as complete by Reclamation's Archaeologist.

- IV. Materials recovered from historic properties shall be curated in accordance with 36 Code of Federal Regulations Part 79. Collections from Reclamation lands are the property of Reclamation and shall be handed over to Reclamation for curation.

Land Use and Recreation

- I. The proposed facilities will be constructed adjacent to the River Mountains Loop Trail, a pedestrian, bicycle and equestrian trail. The Proponent shall notify the River Mountain Loop Trail Partnership, Mr. John Holman at 702-365-2191, of construction schedules to coordinate access compatible with using and maintaining the trail and with planned events.
- II. The existing paved bicycle trail located in the project vicinity will be off limits for all construction equipment use or construction access.

APPENDIX A

U.S. Fish and Wildlife Service Memorandum

File No. 1-5-93-F-67R.AMD1

March 7, 2007



United States Department of the Interior



FISH AND WILDLIFE SERVICE
 Nevada Fish and Wildlife Office
 1340 Financial Blvd., Suite 234
 Reno, Nevada 89502
 Ph: (775) 861-6300 ~ Fax: (775) 861-6301

MR. [unclear]	3/5/07
DATE	
TIME	
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RECEIVED	
CLASSIFICATION	
PROJECT	LAB-0307
FILE NO.	File No. 1-5-98-F-67R.AMD1
APPROVED	

March 7, 2007
 File No. 1-5-98-F-67R.AMD1

Memorandum

To: Assistant Field Manager, Division of Recreation and Renewable Resources,
 Las Vegas Field Office, Bureau of Land Management, Las Vegas, Nevada,

From: Field Supervisor, Nevada Fish and Wildlife Office, Reno, Nevada

Subject: Request by the Bureau of Reclamation to include NE C-1 Flood-Control Facility
 under the 1993 Biological Opinion for Flood-Control Projects in Clark County,
 Nevada

This memorandum responds to your February 14, 2007, memorandum that conveys the Bureau of Land Management's (BLM) concurrence to include issuance of a right-of-way by the Bureau of Reclamation (Reclamation) to the City of Henderson for construction of the NE C-1 Flood-Control Facility under the 1993 Biological Opinion for flood-control projects in Clark County, Nevada. On January 3, 2007, Reclamation submitted a request to the Service to adopt the 1993 Biological Opinion for the subject project. In response, the Service requested that Reclamation and BLM reach concurrence on the appropriate consultation procedures for the project and submit that proposal to the Service.

By memorandum to the Service dated January 3, 2007, Reclamation agreed to implement, or ensure implementation of all applicable terms and conditions of the incidental take statement for the 1993 Biological Opinion, including preparation and submission of a summary project report if the Service and BLM agree to cover the project under the 1993 Biological Opinion.

We reviewed the request submitted by Reclamation and BLM and agree with the proposed coverage of the right-of-way for the flood-control project under BLM's 1993 Biological Opinion for Clark County flood-control projects. We hereby amend the Biological Opinion to include issuance of a Reclamation right-of-way to the City of Henderson for construction of the NE C-1 Flood-Control Facility.

Assistant Field Manager

File No. 1-5-93-F-67R.AMD1

If we can be of any further assistance, please contact Michael Burroughs, in the Southern Nevada Field Office, at (702) 515-5230.



for Robert D. Williams

cc:

Director, Resources Management Office, Lower Colorado Regional Office, Bureau of Reclamation, Boulder City, Nevada